

ordinary meeting business paper

date of meeting: 13 July 2010 location: council chambers time: 6:30 p.m.



mission statement

"To create opportunities for a variety of work and lifestyle choices in a healthy, natural environment"

How Council Operates

Hawkesbury City Council supports and encourages the involvement and participation of local residents in issues that affect the City.

The 12 Councillors who represent Hawkesbury City Council are elected at Local Government elections held every four years. Voting at these elections is compulsory for residents who are aged 18 years and over and who reside permanently in the City.

Ordinary Meetings of Council are held on the second Tuesday of each month, except January, and the last Tuesday of each month, except December. The meetings start at 6:30pm and are scheduled to conclude by 11:00pm. These meetings are open to the public.

When an Extraordinary Meeting of Council is held it will usually start at 6:30pm. These meetings are also open to the public.

Meeting Procedure

The Mayor is Chairperson of the meeting.

The business paper contains the agenda and information on the issues to be dealt with at the meeting. Matters before the Council will be dealt with by an exception process. This involves Councillors advising the General Manager at least two hours before the meeting of those matters they wish to discuss. A list will then be prepared of all matters to be discussed and this will be publicly displayed in the Chambers. At the appropriate stage of the meeting, the Chairperson will move for all those matters not listed for discussion to be adopted. The meeting then will proceed to deal with each item listed for discussion and decision.

Public Participation

Members of the public can request to speak about a matter raised in the business paper for the Council meeting. You must register to speak prior to 3:00pm on the day of the meeting by contacting Council. You will need to complete an application form and lodge it with the General Manager by this time, where possible. The application form is available on the Council's website, from reception, at the meeting, by contacting the Manager Corporate Services and Governance on 4560 4426 or by email at fsut@hawkesbury.nsw.gov.au.

The Mayor will invite interested persons to address the Council when the matter is being considered. Speakers have a maximum of five minutes to present their views. If there are a large number of responses in a matter, they may be asked to organise for three representatives to address the Council.

A Point of Interest

Voting on matters for consideration is operated electronically. Councillors have in front of them both a "Yes" and a "No" button with which they cast their vote. The results of the vote are displayed on the electronic voting board above the Minute Clerk. This was an innovation in Australian Local Government pioneered by Hawkesbury City Council.

Planning Decision

Under Section 375A of the Local Government Act 1993, details of those Councillors supporting or opposing a 'planning decision' must be recorded in a register. For this purpose a division must be called when a motion in relation to the matter is put to the meeting. This will enable the names of those Councillors voting for or against the motion to be recorded in the minutes of the meeting and subsequently included in the required register.

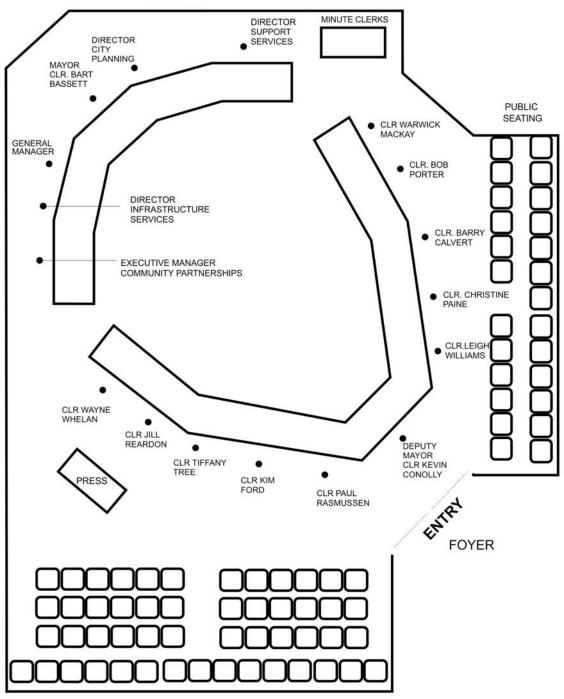
Website

Business Papers can be viewed on Council's website from noon on the Friday before each meeting. The website address is <u>www.hawkesbury.nsw.gov.au</u>.

Further Information

A guide to Council Meetings is available on the Council's website. If you require further information about meetings of Council, please contact the Manager, Corporate Services and Governance on, telephone 02 4560 4426.





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Meeting Date: 13 July 2010

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- SECTION 3 Notices of Motion
- EXCEPTION REPORT Adoption of Items Not Identified for Discussion and Decision
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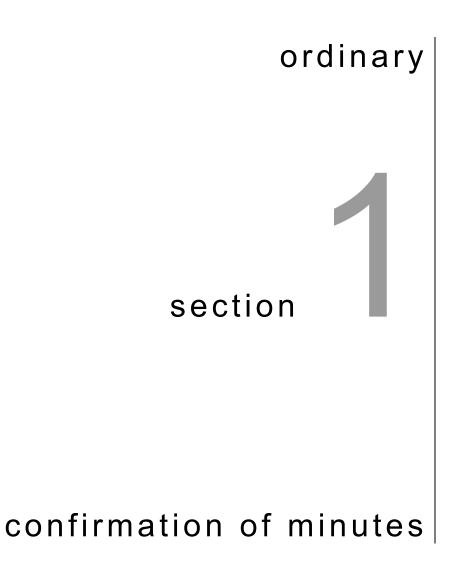
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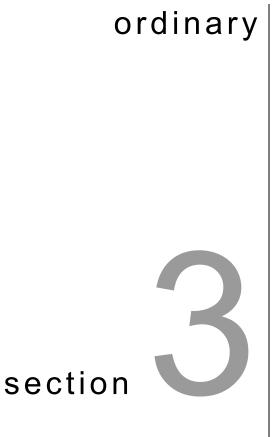


Confirmation of Minutes

Confirmation of Minutes

SECTION 1 - Confirmation of Minutes

Confirmation of Minutes



notices of motion

Notices of Motion

Notices of Motion

SECTION 3 - Notices of Motion

NM - Support for Homeless People - (79351, 117788)

Submitted by: Councillor Jill Reardon

NOTICE OF MOTION:

That a report be brought to Council to investigate possible strategies that Council could consider to support the provision of practical assistance to homeless people, particularly on weekends.

BACKGROUND:

At the Councillor Briefing Session held on 1 June 2010, Council was briefed on the outcome of a street count of rough sleepers in the Hawkesbury which was coordinated by the Nepean Homelessness Task Force.

The street count identified 51 'rough sleepers' in the Hawkesbury - people without secure accommodation sleeping in tents, sheds, improvised dwellings, cars etc. Many of these persons receive practical support from agencies like the Hawkesbury Community Kitchen who provide meals, access to showers and other practical assistance. The Community Kitchen is a critical service for homeless people in the Hawkesbury and has successfully operated for many years due in no small part to the tireless work and commitment of its staff and volunteers. Unfortunately, due to resource and funding constraints, the Community Kitchen can only operate from Monday to Friday.

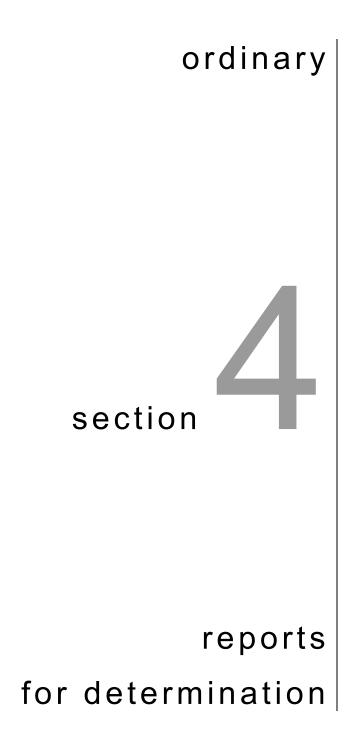
The absence of a service contact point for homeless people over the weekend effectively leaves homeless people without access to meals, showers, etc over the weekend. This situation is troubling to people concerned about the plight of homeless people in the Hawkesbury. There may be strategies available to Council to address the service gap by supporting agencies like the Hawkesbury Community Kitchen and by lobbying and advocating on behalf of these agencies. As a first step, an investigation of possible options would be useful to enable Council to consider any steps which could be taken to increase the provision of practical support for homeless people, particularly on weekends.

ATTACHMENTS:

There are no supporting documents for this report.

0000 END OF NOTICE OF MOTION 0000

Notices of Motion



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SECTION 4 - Reports for Determination

GENERAL MANAGER

Item: 155 GM - Contractual Conditions of Senior Staff - Annual Report - (79351)

REPORT:

Executive Summary

Under the provisions of the Local Government Act 1993 the General Manager is required to report annually to Council in respect of the contractual conditions of senior staff.

The purpose of this report is to submit the required annual report, the last report having been submitted to Council on 25 August 2009.

It is recommended that Council note the report.

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

Background

Under the provisions of Section 339 of the Local Government Act (the Act) the General Manager is required to "at least once annually, report to the Council on the contractual conditions of senior staff".

Section 334 of the Act provides that the position of General Manager is a "senior staff position" and in determining the organisational structure of the organisation a council must, under Section 332 (1) of the Act, determine those positions that are also to be "senior staff positions". There are certain criteria that apply before a position can be classified as a "senior staff position". In Hawkesbury's case Council has determined that, in addition to the position of General Manager, that the following positions are "senior staff positions":

- 1. Director Infrastructure Services
- 2. Director City Planning
- 3. Director Support Services

The "contractual conditions" of senior staff are dictated by a "standard form of contract" approved by the Chief Executive Officer Local Government, Division of Local Government, Department of Premier and Cabinet (the DLG) under Section 338 of the Act. The current "standard form of contract" for general managers can be reviewed on the DLG's website at

<u>www.dlg.nsw.gov.au/dlg/dlghome/documents/information/SCE_General_Managers.pdf</u> and the current "standard form of contract" for senior staff can be viewed on the DLG's website at <u>www.dlg.nsw.gov.au/dlg/dlghome/documents/information/SCE_Senior_Staff_Excluding_General_Manager</u> <u>s.pdf</u>.

The current total remuneration packages (TRP) payable under the senior staff contracts are as follows:

1.	General Manager	\$232,675
2.	Director Infrastructure Services	\$199,619
3.	Director City Planning	\$189,375
4.	Director Support Services	\$185,760

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The above TRP's include the following:

- Salary component of the package
- Defined employers contribution to any superannuation scheme
- The total value of non-cash benefits elected under the package (i.e. Council supplied vehicle)
- FBT payable by Council for any non-cash benefits.

It should be noted that as required by the relevant regulation, the TRP amounts payable for all senior staff positions are also detailed in the Annual Report provided by Council each year at the level applicable at the end of the year to which the report relates.

Conformance to Community Strategic Plan

The proposal is consistent with the Shaping Our Future Together Directions statement;

• Have transparent, accountable and respected leadership and an engaged community.

Funding

Not applicable as this is an annual report required under the Act.

RECOMMENDATION:

That the annual report under Section 339 of the Local Government Act concerning the contractual conditions of Council's senior staff be noted.

ATTACHMENTS:

There are no supporting documents for this report.

0000 END OF REPORT 0000

Meeting Date: 13 July 2010

Item: 156 GM - Results of Representations Regarding Degradation of Hawkesbury River - (79351)

Previous Item: NM, Ordinary (30 March 2010)

REPORT:

Executive Summary

At the meeting of Council held on 30 March 2010, Council considered a Notice of Motion in connection with the degradation of the Hawkesbury River and resolved to make representations to the State Government in this regard.

Appropriate representations were made and a response subsequently received from the Parliamentary Secretary for Climate Change and the Environment and a copy of this response was forwarded to Councillors for information.

At the meeting of Council held on 29 June 2010, Councillor Porter referred to this response and it was subsequently suggested that the matter would be submitted to Council to enable Council to consider the response.

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

Background

At the meeting of Council held on 30 March 2010 a Notice of Motion in relation to the degradation of the Hawkesbury River was considered by Council and it was subsequently resolved:

"That Hawkesbury City Council:

- 1. Notes, with great concern, the continuing and increasing degradation of the Hawkesbury River.
- 2. Notes that the Department of Environment and Climate Change (DECC) holds a dredging licence of the Port Hacking river system and the extraction quantities have increased since the licence was originally issued.
- 3. Calls upon the State Government to immediately address siltation problems and bank erosion by:
 - (a) Investigating the causes of siltation and bank erosion.
 - (b) Making recommendations as to correcting those problems.
 - (c) Taking those actions (eg limited dredging) to make the River safe for navigation and marinating the River and banks in a sustainable state."

In accordance with Council's resolution, appropriate representations were made to the Minister for Climate Change and the Environment, the Hon. F Sartor, MP. Council's local state members of parliament were also requested to support Council's representations. A copy of Council's letter to the Minister is included as Attachment 1 to this report.

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A response to Council's representations was received from the Parliamentary Secretary for Climate Change and the Environment via the Member for Londonderry, Mr A Shearen MP. A copy of this response is included as Attachment 2 to this report. A copy of this response was previously forwarded to all Councillors for their information.

At the meeting of Council held on 29 June 2010, Councillor Porter referred to this response and it was subsequently suggested that the matter would be submitted to Council to enable Council to consider the response.

Accordingly, this matter is submitted to enable the Council to consider the response to Council's representations. It is recommended that Council should apply for financial assistance for studies to investigate the causes of siltation and bank erosion within the Hawkesbury River, such as inappropriate extractive operations, wave erosion by boats and loss of tree vegetation clung riverbanks under the 2011/2012 Estuary Management Program, as outlined in the letter dated 2 June 2010 from the Parliamentary Secretary for Climate Change and the Environment.

Conformance to Community Strategic Plan

The proposal is consistent with the Caring for Our Environment Directions statement;

• To look after our cultural and environmental assets for future generations so they too can enjoy and benefit from a clean river and natural eco-systems, rural and cultural landscape.

and is also consistent with (or is a nominated) strategy in the Community Strategic Plan being:

• Work in partnership with relevant stakeholders to protect designated waters.

and is also consistent with (or is a nominated) goal in the Community Strategic Plan being:

• Healthy and sustainable Hawkesbury River and waterways.

The proposed implementation timeframe for this matter, as specified in the CSP Milestones is 2009-2011.

Financial Implications

No financial implications applicable to this report at this stage.

RECOMMENDATION:

That Council apply for financial assistance for studies to investigate the causes of siltation and bank erosion within the Hawkesbury River under the 2011/2012 Estuary Management Program as outlined in the letter dated 2 June 2010 from the Parliamentary Secretary for Climate Change and the Environment.

ATTACHMENTS:

- **AT 1** Council's letter to the Minister for Climate Change and the Environment dated 8 April 2010.
- **AT 2** Response from the Parliamentary Secretary for Climate Change and the Environment dated 2 June 2010.

AT - 1 Council's letter to the Minister for Climate Change and the Environment dated 8 April 2010

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<u>AT – 2</u> Response from the Parliamentary Secretary for Climate Change and the Environment <u>dated 2 June 2010</u>

> To View This Image, Please Refer to the Separate Attachments Document (Maps)

> > 0000 END OF REPORT 0000

Item: 157 GM - Code of Conduct Complaints - Annual Report - 1 July 2009 to 30 June 2010 - (79351)

REPORT:

Executive Summary

Under Council's Code of Conduct the General Manager is required to submit an Annual Report to Council in respect of complaints that had been submitted under the Code during the year the subject of the report.

The purpose of this report is to submit the required Annual Report in respect of the period from 1 July 2009 to 30 June 2010.

It is recommended that Council note the report.

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

Background

Council adopted its current Code of Conduct (Code) (based on the Model Code of Conduct for Local Councils issued by the then Department of Local Government) on 8 September 2009.

Clause 12.33 of the Code, in relation to "reporting on complaints", provides as follows:

"The General Manager must report annually to Council on Code of Conduct complaints. This report should include, as a minimum, a summary of the:

- a) number of complaints received
- b) nature of issues by complainants, and
- c) outcomes of complaints."

In accordance with the above provisions of the Code, this report is submitted to Council in respect of the period from 1 July 2009 to 30 June 2010. Details of complaints received during this period are as follows:

a) <u>Number of Complaints Received</u>

4 (1 in respect of 1 Councillor; 2 in respect of 5 Councillors in each case and 1 in respect of staff).

b) <u>Nature of Issues Raised</u>

- Inappropriate interaction between a Councillor and a member of the public at a council meeting.
- Alleged breach of pecuniary interest provisions associated with a disclosure of a "less than significant non pecuniary conflict of interest" in relation to political donations to the head office of a political party. (2 individual complaints received)
- Allegedly misleading Council; handling of appeal before L & E Court and matters associated with a development application and related reports.

- c) <u>Outcomes of Complaints</u>
 - Breach of Code of Conduct found. Apology issued by Councillor and other recommended actions implemented.
 - Complaint (2) referred to the Division of Local Government under the provisions of Clause 12.9 (c) of the Code. Division subsequently advised, in part, "it would appear that each of the councillors have done everything required of them to appropriately manage any non-pecuniary conflict of interest in the matter" and that "this matter does not warrant further action under the misbehaviour provisions of the Act".
 - Complaint against staff member ongoing, awaiting submission of further information as requested by complainant.
- d) <u>Costs Incurred</u>
 - One of the above complaints involved referral to an Independent Reviewer from Council's previously appointed Panel. The cost of this review, as previously advised to Council, was \$7,100, including GST.

In addition, a council is required to review its Code of Conduct within 12 months of an election. The Council's current Code was reviewed and adopted in its current form by Council on 8 September 2009, being within 12 months of the last local government election that was held in September 2008.

Conformance to Community Strategic Plan

The proposal is consistent with the Shaping Our Future Together Directions statement;

• Have transparent, accountable and respected leadership and an engaged community.

Funding

Not applicable as this is an annual report required under Council's Code of Conduct.

RECOMMENDATION:

That the annual report under Clause 12.33 of Council's Code of Conduct in respect of complaints received under the Code for the period from 1 July 2009 to 30 June 2010 be noted.

ATTACHMENTS:

There are no supporting documents for this report.

0000 END OF REPORT 0000

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Item: 158 GM - Local Government & Shires Association of NSW - Proposed Establishment of One Association for Local Government in NSW - (112608, 79351)

Previous Item: 159, Ordinary (25 August 2009)

REPORT:

In 2009 Council considered correspondence from the Local Government Association of NSW (LGA) concerning previous proposals and discussions relating to the possible establishment of one association to cover both the LGA and the Shires Association of NSW (SA).

At the time the LGA was conducting a survey regarding the proposal and a report was considered by Council concerning the completion of the survey. Council subsequently resolved to complete the survey as suggested within the report. The completion of this survey indicated that Council did not support the formation of one association to replace the Local Government & Shires Association of NSW (LGSA) and that the interests of councils are satisfactorily represented under the present structure.

Letters have now been received from the Chair of The One Association Task Force of the LGSA advising that the Task Force will be presenting its recommendations at a special Convention to be held on 16 and 17 August 2010. A template Media Release and Mayoral Minute in connection with this was also enclosed.

In view of Council's previous position on the matter, it is recommended that Council note the correspondence, authorise attendance of interested Councillors at the Convention and authorise the Mayor to vote on Council's behalf.

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

Background

At the meeting of Council held on 25 August 2009, Council considered a report that had been submitted as a result of the receipt of correspondence from the LGA concerning previous proposals and discussions relating to the possible establishment of one association to cover both the LGA and the Shires Association of NSW (SA).

At the time the LGA was conducting a survey regarding the proposal and this report considered the completion of the survey by Council. A copy of this report is included as Attachment 1 to this report.

Subsequently, Council resolved:

"That the survey from the Local Government Association of NSW regarding the possible establishment of a single Association to represent local government in NSW be completed in the manner suggested in the report."

The completion of this survey indicated that Council did not support the formation of one association to replace the Local Government & Shires Association of NSW (LGSA) and that:

"It is considered that in view of the circumstances, that the interests of both metropolitan and rural councils, and jointly in appropriate circumstances, is satisfactorily represented under the present structure and that it is unlikely that sufficient benefit would be achieved to warrant the formation of a single Association."

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Letters dated 8 June 2010, addressed to the Mayor and General Manager, have now been received from the Chair of The One Association Task Force of the LGSA advising that the Task Force will be presenting its recommendations at a special Convention to be held on 16 and 17 August 2010. A template Media Release and Mayoral Minute in connection with this was also enclosed. A copy of this letter is included as Attachment 2 to this report. A brochure received separately regarding the Convention has been forwarded to all Councillors.

In view of the position taken by Council as a result of its resolution of 25 August 2009 on the matter it is suggested that it may be appropriate for Council to note the correspondence but not issue the suggested Media Release supporting the proposal.

However, it is also suggested that Council may wish to authorise the attendance of interested Councillors at the Convention and nominate one Councillor to vote on the matter on Council's behalf. In this regard it is suggested that Council authorise the Mayor, or his nominee, to vote on Council's behalf.

The cost of attendance at the Convention, indicated to be on a cost recovery basis, is \$297.00 and the registration deadline is 2 August 2010. Council has a provision of \$42,000 in the 2010/2011 Budget for Delegates Expenses.

Conformance to Community Strategic Plan

The proposal is consistent with the Shaping Our Future Together Directions statement;

• Have constructive and productive partnerships with residents, community groups and institutions.

and is also consistent with (or is a nominated) strategy in the Community Strategic Plan being:

• Work with public and private sectors to ensure funding and delivery of improved services and infrastructure.

Financial Implications

The possible formation of one association would not appear to affect Council financially at this stage and any costs involved in the attendance of any Council representatives at the proposed convention could be met from the Delegates Expenses provision of the 2010/2011 Budget.

RECOMMENDATION:

That:

- 1. The correspondence from the Chair of The One Association Task Force of the Local Government & Shires Association advising that the Task Force will be presenting its recommendations at a special Convention to be held on 16 and 17 August 2010 be noted.
- 2. Interested Councillors and staff as considered appropriate by the General Manager, be authorised to attend the special Convention and that the Mayor, or his nominee, be authorised to vote on the Council's behalf at the Convention.

ATTACHMENTS:

- **AT 1** Report to Council meeting of 25 August 2009.
- **AT 2** Letter dated 8 June 2010 from Chair of The One Association Task Force of the Local Government & Shires Association of NSW.

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AT - 1 Report to Council meeting of 25 August 2009.

ITEM: Business Paper - Ordinary Meeting Agenda - 13 July 2010

REPORT:

A letter dated 23 July 2009, addressed to the Mayor, Councillor Bart Bassett, has been received from the President of the Local Government Association of NSW requesting Council to complete a survey regarding the possible establishment of one Association to represent local government in NSW.

A copy of this letter, attached survey and "explanatory memorandum" is included as Attachment 1 to this report.

As pointed out in the attached documents, traditionally local government in NSW has been represented by two bodies, namely the Local Government Association of NSW (LGA) and Shires Association of NSW (SA). Generally speaking the LGA represents metropolitan councils (Sydney and "country" metropolitan areas) and the SA represents country councils separated into 9 Divisions.

The two Associations also operate on a joint basis where appropriate with this being governed by a Joint Venture Agreement and a Board of Management comprised of representatives of both Associations.

The attached "Explanatory Memorandum" provides further details of the structures of the two Associations and issues related to the possible formation of a single Association.

Whilst it could be said that a desirable situation would be for local government in NSW to be represented by one Association, it is suggested that there would be a number of practical difficulties in the one Association being able to effectively represent the views of both metropolitan and rural councils, which can be quite diverse in a number of significant areas, and with both types of councils considering they were appropriately represented.

The issue of voting, would also be difficult to resolve to the satisfaction of all parties as presently members of the LGA are entitled to a number of votes depending on population and members of the SA only have a single vote.

Given that the LGA and SA both individually and on a "joint basis" as appropriate, generally appear to satisfactorily represent the interests of both metropolitan and rural councils, and that there can at times be a significant variation to the "community of interest" that exists, it is suggested that sufficient benefit may not be achievable to warrant changing the present structure.

Accordingly, the following suggested response to the survey questions are submitted for Council's consideration.

1. No 2. Not applicable 3. No 4.A. Not applicable Not applicable 4.B. i ii Not applicable iii Not applicable 5. i No

- ii Yes
- 6. It is considered that in view of the circumstances, that the interests of both metropolitan and rural councils, and jointly in appropriate circumstances, is satisfactorily represented under the present structure and that it is unlikely that sufficient benefit would be achieved to warrant the formation of a single Association.

Conformance to Strategic Plan

Not applicable in this case.

Funding

The issue does not affect any funding matters.

RECOMMENDATION:

That the survey from the Local Government Association of NSW regarding the possible establishment of a single Association to represent local government in NSW be completed in the manner suggested in the report.

ATTACHMENTS:

AT - 1 Letter dated 23 July 2009 from Local Government Association of NSW and attachment

AT - 1 Letter dated 23 July 2009 from Local Government Association of NSW and attachment

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<u>AT – 2 Letter dated 8 June 2010 from Chair of The One Association Task Force of the Local</u> <u>Government & Shires Association of NSW.</u>

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Item: 159 GM - Annual Local Government & Shire Association Water Management Conference - (79351, 79633, 112608)

REPORT:

Executive Summary

Advice has been received that the annual Local Government & Shires Association (LGSA) Water Management Conference will be held 12 - 14 September 2010 and this report recommends that Council authorise attendance at the Conference and nominate Councillors to attend.

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

Background

The annual Local Government & Shires Association (LGSA) Water Management Conference will be held 12 - 14 September 2010 in Orange, New South Wales.

The 2010 Conference program focuses on the diversification of water supply options, demand management and water conservation in a large inland urban centre faced with limited water availability. The Conference will also discuss regional water supply options with a view to deliver improved water security in central NSW and look at innovative options for water re-use and recycling.

Cost of attendance at the Annual LGSA Water Management Conference will be approximately \$930.00 plus travel expenses per delegate.

Budget for Delegate Expenses - Payments made

•	Total budget for Financial Year 2010/2011	\$42,000.00
•	Expenditure to date	\$654.00
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• Budget balance as at 5/7/10 \$41,346.00

Conformance to Community Strategic Plan

The proposal is consistent with the Caring for Our Environment Directions statement;

• Work with our communities and businesses to use our resources in a sustainable way and employ best practices and technologies that are in harmony with our natural environment.

and is also consistent with (or is a nominated) strategy in the Community Strategic Plan being:

- Work in partnership with relevant stakeholders to protect designated waters.
- Develop and implement waste and recycling strategies.

Financial Implications

Funding for this proposal will be from the Delegates Expenses Budget.

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RECOMMENDATION:

That attendance of nominated Councillors, and staff members as considered appropriate by the General Manager, at the Annual LGSA Water Management Conference at an approximate cost of \$930.00 plus travel expenses per delegate be approved.

ATTACHMENTS:

There are no supporting documents for this report.

0000 END OF REPORT 0000

Item: 160 GM - Hawkesbury City Council, Hornsby Shire Council and The Hills Shire Council - Memorandum of Understanding - (107, 81914, 112333, 79351)

REPORT:

Executive Summary

In 1993 Council entered into a Memorandum of Understanding (MOU) with Hornsby Shire Council and the then Baulkham Hills Shire Council (now The Hills Shire Council) with a view to supporting and encouraging co-operation between the three councils.

Whilst the MOU appeared to have operated for some time following its initial execution it appears to have lapsed in recent years.

Subsequently, meetings were held between the Mayors and General Managers of the three councils to explore the value of reviving the arrangement between the councils.

As a result, a new MOU has been prepared to promote and encourage co-operation and sharing between the councils.

It is recommended that Council agree to enter into the proposed new MOU and authorise the Mayor and General Manager to execute the document.

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

Background

In 1993 Council entered into a Memorandum of Understanding (MOU) with Hornsby Shire Council and the then Baulkham Hills Shire Council (now The Hills Shire Council) with a view to supporting and encouraging co-operation between the three councils. The objectives of the MOU were indicated, at the time, as being:

"WHEREAS it will always be in the interests and to the good of the ratepayers and residents of the three (3) areas, it is intended to investigate, evaluate and propose the possible cooperative utilisation of resources, provision of services and works that may include but not limited to plant, equipment, public works and maintenance, staff training, total catchment management and emergency services."

Whilst the MOU appeared to have operated for some time following its initial execution it appears to have lapsed in recent years. However, it should be noted that Council does have "co-operative" arrangements such as the shared maintenance of Boundary Road and the operation of the Lower Portland Ferry.

Subsequently, meetings were held between the Mayors and General Managers of the three councils to explore the value of reviving the arrangement between the councils.

As a result, a new MOU has been prepared to promote and encourage co-operation and sharing between the councils. The MOU provides that the objectives of the relationship are:

- "a) to work cooperatively and on a regional basis by developing plans, policies and actions in regard to planning, infrastructure, transport and economic development
- b) to strengthen the role of local government in regional affairs, particularly in terms of its relationship with peak organisations such as the Chambers of Commerce

- c) to foster cooperation between the members in terms of projects of interest, resource sharing etc.
- d) to determine the most appropriate structure to develop and guide the tripartite relationship
- e) to consider the needs of the local government areas and of the people of the local government areas and to make known those needs to the Commonwealth and New South Wales governments and the wider community
- f) to submit to the Commonwealth and New South Wales governments proposed policy changes and infrastructure, planning and economic development needs to satisfy the Council's obligations in terms of the metropolitan strategy or its replacement
- g) to assist members to carry out their duties/functions under the powers of the local government act 1993 and any statutory making provision for duties, functions or powers of members."

A full copy of the proposed MOU is included as Attachment 1 to this report.

It will be noted that the suggested objectives of the tripartite relationship are broad in their terms and could cover a wide range of areas or activities if each of the parties were in agreement on a specific issue that would benefit by a co-operative approach. In this context, it is considered that an avenue that encourages co-operation and support between organisations with similar ideas and directions on issues is worthy of pursuit. In fact, this type of approach is regularly supported and encourage by the Division of Local Government.

Council is aware that The Hills Shire Council has recently withdrawn from WSROC and in discussions regarding this MOU it was highlighted that this proposed MOU was not considered to be a substitute for that organisation but rather a means of formalising co-operation between three adjoining councils for the potential benefit of each area. As such, it is proposed to recommend that Council agree to enter into the MOU.

Conformance to Community Strategic Plan

The proposal is consistent with the Shaping Our Future Together Directions statement;

• Have constructive and productive partnerships with residents, community groups and institutions.

and is also consistent with (or is a nominated) strategy in the Community Strategic Plan being:

Have ongoing engagement and communication with our community, governments and industries.

Financial Implications

No financial implications applicable to this report at this stage. Any effects will depend upon proposed cooperative approaches. Any proposals involving expenditure not provided for in Council's normal operations would be reported to Council in the first instance.

RECOMMENDATION:

That Council agree to enter into a Memorandum of Understanding with Hornsby Council and The Hills Shire Council to promote support and co-operation between the councils and that the Mayor and General Manager be authorised to execute the proposed Memorandum of Understanding on Council's behalf.

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ATTACHMENTS:

AT - 1 Copy of proposed MOU between Hawkesbury City Council, Hornsby Shire Council and The Hills Shire Council.

AT - 1 Copy of proposed MOU between Hawkesbury City Council, Hornsby Shire Council and The Hills Shire Council.

> To View This Image, Please Refer to the Separate Attachments Document (Maps)

> > 0000 END OF REPORT 0000

CITY PLANNING

Item: 161 CP - Development Application - Boundary Adjustment, Removal of Existing Dam, Construction New Dam and Land Clearing - Lot 2 DP1001827, 67 Joshua Road and Lot 1 DP1001827, 94 Reserve Road, Freemans Reach - (DA0061/10, 22933, 77242, 9200, 95498)

Development Information

File Number: Property Address: Applicant: Owner: Proposal Details:	DA0061/10 67 Joshua Road and 94 Reserve Road, Freemans Reach Daniel Sammut Daniel & Julie-Ann Sammut and New Haven Farm Home Limited Boundary adjustment, removal of existing dam, construction of a new dam and land clearing
Zone:	Mixed Agriculture
Date Received: Advertising:	3 February 2010 22 February 2010 to 10 March 2010
Key Issues:	 Sediment Control Reuse of stored water Integrated Development
Recommendation:	Approval

REPORT:

Introduction

The application seeks approval for a boundary adjustment, removal of an existing dam, construction of a new dam and land clearing at Lot 2 DP1001827, No. 67 Joshua Road and Lot 1 DP1001827, No. 94 Reserve Road, Freemans Reach. The removal and construction of the new dam are proposed to occur within No. 67 Joshua Road entirely.

The application is being reported to Council at the request of Councillor Paine.

Description of Proposal

The application seeks to acquire a portion of land from the southern adjoining property via a boundary adjustment to facilitate the future expansion of an existing turf farming business upon 67 Joshua Road, Freemans Reach. At present the current allotments (No. 67 Joshua and 94 Reserve Rd) have areas of 10 ha and 15.86 ha respectively. The proposed boundary adjustment will reconfigure areas to 12.02 ha and 13.84 ha, with land clearing to occur within the newly acquired land and a portion of land fronting No. 67 Joshua Road to accommodate the future expansion of the turf farming business currently conducted within No. 67 Joshua Road.

In addition, the applicant seeks to remove a dam and construct a new dam with a total capacity of 0.6 mega litres on proposed Lot 21. Construction of the new dam will occur to the immediate north of the existing dam on site, decreasing the capacity of the site by 0.1 mega litres. The dam is proposed to be located at the lowest level on site with all stormwater and irrigation water from the site directed towards the dam. This will allow the settlement of soils and nutrients to occur within the dam prior to runoff leaving the site over the spillway of the proposed dam.

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Council Policies, Procedures and Codes to Which the Matter Relates

State Environmental Planning Policy No.44 – Koala Habitat Protection Hawkesbury Local Environmental Plan 1989 Sydney Regional Environmental Plan No 20 Hawkesbury Development Control Plan 2002

Section 79C Matters for Consideration

In determining the application, Council is required to take into consideration the following matters as are relevant to the development that apply to the land to which the development application relates:

a. The provisions (where applicable) of any:

i. Environmental Planning Instrument:

Hawkesbury Local Environmental Plan 1989 (HLEP 1989)

The subject property is zoned Mixed Agriculture. Dams are permissible with consent within the Mixed Agriculture zone.

Clause 13 – Subdivision by adjustment or relocation of boundaries

The application seeks to acquire a portion of land from the southern adjoining property via a boundary adjustment to facilitate the future expansion of an existing turf farming business upon 67 Joshua Road, Freemans Reach. At present the current allotments (No. 67 Joshua & 94 Reserve Rd) have areas of 10 ha and 15.86 ha respectively. The proposed boundary adjustment will reconfigure areas to 12.02 ha and 13.84 ha. Both allotments will still satisfy the minimum numerical requirements of 10 ha for allotments within the Mixed Agriculture zone. An assessment of the boundary adjustment in respect to Clause 13 of Hawkesbury Local Environmental Plan 1989 is as follows:

- (1) Nothing in this plan prohibits consent being granted for a subdivision of land by adjustment or relocation of common boundaries provided that:
 - (a) no additional allotments are created, and

Comment: No additional allotments are created as a result of the boundary adjustment

(b) no allotment becomes, as a consequence of the adjustment or relocation, capable of subdivision under this plan, and

Comment: Neither allotment has the ability to be subdivided as a result of the boundary adjustment.

(c) the number of undersized allotments resulting from the subdivision does not exceed the number of undersized allotments before the subdivision, and

Comment: At present, both existing lots satisfy the minimum allotment size for lots within the Mixed Agriculture zone. The boundary adjustment will not result in either lot being undersized in relation to Hawkesbury Local Environmental Plan 1989.

(d) the number of dwelling houses capable of being erected, as a consequence of the adjustment or relocation, does not exceed the total number permissible prior to that adjustment or relocation, and

Comment: Each allotment currently has a dwelling. The proposed boundary adjustment will not result in either lot being able to accommodate an additional dwelling.

(e) the number of additional allotments capable of being created, as a consequence of the adjustment or relocation, does not exceed the total number permissible prior to that adjustment or relocation, and

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Comment: The proposed boundary adjustment will not create any additional allotments. The total number of lots will remain as two.

(f) the land is not land shown on the map marked " State Environmental Planning Policy (Major Projects) Amendment (Pitt Town) 2008 Pitt Town Site Land Application Map. "

Comment: N/A. The proposed boundary adjustment does not occur within Pitt Town.

(2) Subclause (1) does not apply to land that includes or consists of allotments smaller than 450 square metres.

Comment: N/A. The proposed allotments are greater than 450 square metres.

(3) Subclause (1) does not apply to land that includes or consists of allotments derived from or forming the whole or part of land resulting from the closure of part or all of a road, irrespective of when that closure occurred.

Comment: Neither lot is derived from the closure of a road.

(4) Subclause (1) does not apply to land within Zone No. 7(e)

Comment: The land is not zoned 7(e).

(5) Subclause (1) does not prevent the subdivision of any allotment that was, prior to the adjustment or relocation of boundaries of other lots, capable of subdivision under this plan.

Comment: Both existing lots are incapable of further subdivision, including lot averaging subdivision.

- (6) In determining an application for consent for a subdivision in accordance with this clause the Council must consider:
 - (a) whether the size, shape, or topography of the land would restrict the erection of a dwelling on any of the lots created, and

Comment: Dwellings and ancillary structures already exist on both existing allotments. The proposed boundary adjustment will not further restrict the ability to develop the land.

(b) whether the land is capable of on-site effluent disposal where no reticulated sewerage system is available, and

Comment: Significant disposal area is available to both lots.

(c) whether the proposed lots are similar in size to the surrounding lots, and

Comment: The proposed boundary adjustment will amend the areas of two existing lots, which are consistent in area to those within the immediate vicinity of the development.

(d) whether the environment will be improved as a result of the subdivision, and

Comment: As part of the boundary adjustment, the applicant seeks to clear land acquired within the area of the boundary adjustment, as well as a portion of the site fronting Joshua road. A flora and fauna assessment submitted with the application states that the area proposed to be cleared is highly disturbed with much of the area infested by weeds. The proposed boundary adjustment will not fragment vegetation of ecologically significance and will also involve the removal of weeds. Therefore it is considered the existing environment will be improved as a result of the proposal sought.

(e) whether appropriate environmentally sound, safe, low-cost access is available for the dwelling-house site proposed on each of the lots created by the subdivision, and

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Comment: The existing vehicular access to both lots will not be compromised by the proposed boundary adjustment.

(f) whether the proposed lots will affect a historic subdivision pattern, and

Comment: The lots are not derived from a historical subdivision pattern.

(g) whether development that may occur as a result of the subdivision will affect a historically significant view or vista to or from a heritage item.

Comment: The development is not adjacent or adjoining to any local or state listed heritage items.

(7) Nothing in this plan prohibits subdivision by the opening of a public road.

Comment: NA. The development does not seek to open a public road.

In addition to the above, the following clauses of Hawkesbury Local Environmental Plan 1989 were taken into consideration:

Clause 2 - Aims, objectives etc, Clause 5 - Definitions Clause 8 - Zones indicated on the map Clause 9 - Carrying out development Clause 9A - Zone Objectives Clause 13 – Subdivision by adjustment or relocation of boundaries Clause 37A Development on land identified on Acid Sulfate Soils Planning Map

An assessment of the Development Application otherwise reveals that the proposal complies with the matters raised in the above clauses of Hawkesbury Local Environmental Plan 1989.

State Environmental Planning Policy No. 44 – Koala Habitat Protection

A flora and fauna assessment prepared by Anderson Environmental Consultants Pty Ltd dated October 2009 was submitted with the proposed development. The report states that:

"The vegetation proposed to be cleared represents quite disturbed vegetation, which has previously been cleared. Many of the areas have infestations of weeds and the evidence of disturbance and clearing from previous farming is very clear. It is not deemed that the removal of this regrowth vegetation for farming would significantly impact on any vegetation community within the local area. The site does conform to SEPP 44 Koala Habitat however this species is considered extinct in the local area and no signs of Koalas were detected in the form of scats."

Whilst, the site has some potential to be a koala habitat, the flora and fauna assessment documented that no Koalas were detected. Clause 8 of SEPP No. 44 – Koala Habitat Protection requires:

- (1) Before a council may grant consent to an application for consent to carry out development on land to which this Part applies that it is satisfied is a potential koala habitat, it must satisfy itself whether or not the land is a core koala habitat.
- (2) A council may satisfy itself as to whether or not land is a core koala habitat only on information obtained by it, or by the applicant, from a person with appropriate qualifications and experience in biological science and fauna survey and management.
- (3) If the Council is satisfied:
 - (a) that the land is not a core Koala habitat, it is not prevented, because of this policy, from granting consent to the development application. "

The subject lands are not considered to form a core Koala habitat based on the flora and fauna assessment conducted of the property by Anderson Environmental Consultants Pty Ltd. Accordingly in this

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instance, a Koala Plan of management is not required, and Council is not prevented from granting consent to the proposal.

Sydney Regional Environmental Planning Policy No. 20 (No.2 – 1997) – Hawkesbury – Nepean River (SREP No. 20)

It is considered that the proposed development will not significantly impact on the environment of the Hawkesbury-Nepean River either in a local or regional context and that the development is not inconsistent with the general and specific aims, planning considerations, planning policies and recommended strategies.

The proposal is consistent with the aims and objectives of SREP No. 20.

ii. Draft Environmental Planning Instrument that is or has been placed on exhibition and details of which have been notified to Council:

Within Draft Hawkesbury Local Environmental Plan 2009, the subject site is zoned RU1 Primary Production. The proposed development is best defined as *Waterbodies (artificial)* and is permissible within the RU1 Primary Production zone with development consent.

iii. Development Control Plan applying to the land:

Hawkesbury Development Control Plan (HDCP) 2002

Part A Chapter 2 - General Information

It is considered that the subject application provides adequate information for the assessment of the proposal and therefore complies with this chapter.

Part A Chapter 3 - Notification

The application was notified to adjacent property owners in accordance with HDCP. No submissions were received in response to the application.

Part C Chapter 4 - Erosion and Sediment

This application is accompanied by a Sediment and Erosion Control Plan which satisfies the objectives and controls of this chapter of the DCP. Appropriate conditions addressing this matter are included in the recommendation of this report.

Part D Chapter 6 - Dam Construction

The objectives of this Chapter are to:

- A. ensure that any dam proposed is compatible with the existing natural and rural character of the site and the area generally;
- B. ensure that no adverse impact results on local drainage or floodway characteristics in a catchment from dam construction;
- C. ensure that appropriate environmental measures are applied to dam construction sites in order to conserve the landscape and protect the surrounding environment;
- D. establish, maintain and promote appropriate site rehabilitation or revegetation techniques for dam construction;
- *E.* maintain and enhance the visual and scenic quality of the locality by controlling form, bulk and scale to complement the environment and have minimum environmental impact;
- F. ensure no adverse effects on adjoining properties (drainage, structure, stability, fences);
- G. protect, restore and maintain the local non-urban character of areas and ensure viable agricultural land is sustained;
- H. protect the health and safety of human residents;
- I. maintain water quality within the Hawkesbury Nepean Catchment area; and

J. ensure that degradation of the environment does not occur from acid sulphate soils, sodic soil or saline soils.

Comments: It is considered that the proposal is consistent with the objectives of this Chapter as the development is distinctively agricultural in nature and therefore compatible with the existing scenic character of the locality. The proposed earthworks will improve the settlement of soils and nutrients within the dam, prior to runoff leaving the site over the spillway of the proposed dam.

The following table provides an assessment of the proposed development against the requirements for the Dam Construction Chapter:

Element	Rules	Provides	Complies
Crest	(a) The width of the dam crest is to be a minimum of 3 metres for a 3 metre high dam wall. The crest should increase in width 0.5 metre for every metre above a 3 metre high dam.	The dam wall is proposed to sit 2.2 metres above natural ground with a crest of 2 metres.	Yes
Freeboard	(a) A minimum of 1 metre is to be established for freeboard. This should increase by 10% for every metre over a 3 metre high wall.	A freeboard of 1m exists.	Yes
Embankme nts	(1) A soil with 25% clay content is ideal to form an impervious barrier.	Condition	Yes
	 (2) The following soil types should not be used for dam construction: (a) Sand, (b) gravels, (c) organic soils, (d) peat. 		Yes
	(e) Topsoil should be stripped and stockpiled from the excavation and wall areas before the dam wall is constructed, with the stockpile located clear of any natural watercourse. There should be no excavation above high water mark.	No natural watercourses run through the subject property. Suitable sediment and erosion controls will need to be installed around stockpiled areas as per a condition of consent.	Yes

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Element	Rules	Provides	Complies
	 (f) The embankment is to be completed with at least 100 millimetres of top soil. It is to be planted with a good holding grass such as couch. Trees or shrubs are not to be planted on the embankment as roots may provide seepage paths for water. (g) The slope of the upstream 	Condition	Yes
	embankment batters should be no steeper than the ratio of 3.0 horizontal to 1.0 vertical, while the downstream batter should be no steeper than 2.5 horizontal to 1.0 vertical.		
Spillway	(a) The spillway should be a minimum of 3 metres in width increasing in size dependent on the size of the dam and catchment. Generally, spillways are to be designed so as not to overflow more than half the depth of the freeboard.	A 3m spillway has been designed. The spillway will only function in extreme storm events as the level of water in the dam will be controlled by a pump out system back to the main dam on the site.	Yes
	(b) The width of the outlet is not to be less than the inlet width. The spillway also is not to direct flows onto the downstream toe. The spillway area should be grassed, stable and able to accept runoff flow. In some instances it may be necessary to turf the spillway area. The spillway cut batter should have a maximum steepness of 2:5:1.	The spillway increases in width to dissipation point. The spillway will be grassed.	Yes
	 (c) A small diameter (100 millimetre) pipe be required where spring flows or small flows of long duration occur to ensure that the spillway does not erode. 	Not applicable	Not applicable
	 (d) Where dams are to be constructed in gullies or water courses, a diversion weir is to be constructed up stream of the dam. The weir is to incorporate two pipes 200 millimetres in diameter. 	Not applicable	Not applicable

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Element	Rules	Provides	Complies
Cut-Off Trench	(a) The cut-off trench is to be constructed along the entire length of the embankment at a minimum width of 2 metres. The trench should be excavated at least 1 metre into impervious soil and backfilled with impervious material.	A 2m cut off trench, excavated to a depth of 1 metre is proposed	Yes
Vegetation Filters and Tree Planting	(a) A gate should be provided in the fence so that the filter area can be renovated by light grazing during rapid growth seasons. Prolonged grazing in dam catchments has potential to cause algal and weed growth in the dam due to the introduction of nutrients from manure.	Not applicable	Not applicable
Hydrologica I Aspects	(a) Clay lining and limiting depths of dam construction to above the water table are consent requirements to minimise the threat of contamination to groundwater.	Proposed	Yes
	(b) All excavations which intercept the groundwater are required to be licensed by Department of Land and Water Conservation under the Water Act.	Proposal does not seek to intercept groundwater	Not applicable
Dam Constructio n	 (a) The dam wall is to be adequately compacted by track rolling or a sheet foot roller or similar in layers no greater than 150 millimetres. 	Condition	Yes
	(b) Erosion and sediment control devices are to be installed and maintained to ensure that there is no increase in downstream levels of nutrients, litter, vegetation debris or other water borne pollutants.	Condition	Yes

iv. Planning agreement that has been entered into under section 93F, or any draft planning agreement that a developer has offered to enter into under section 93F:

There are no planning agreements applicable to the proposed development.

v. Matters prescribed by the Regulations:

The proposed development is not inconsistent with the provisions of the Environmental Planning and Assessment Regulation, 2000.

b. The likely impacts of that development, including environmental impacts on both the natural and built environments and the social and economic impacts in the locality:

It is considered unlikely that the proposed development will have any adverse environmental or social impacts on the locality. The proposal will promote the use of the land for agricultural purposes.

Consideration has been given to the relevant matters identified under s79C (1) (b) of the EP&A Act as shown below:

Context and Setting

The proposal is compatible with the agriculture production character of the locality. Adjoining land uses are farm lands. The proposal is compatible with the existing use of the locality.

Access, Transport and Traffic

It is considered that the traffic generated by the proposal will have no significant impact on traffic movements within the locality. Access to and from the site will need to be organised during the course of the works. A traffic management plan will need to be prepared and submitted to Council for approval prior to the commencement of works.

Water

The proposed development is considered to improve the quality of water discharging from the site, as the dam is located in the lowest level of the site, therefore all stormwater and irrigation water from the site will be directed towards the dam. The dam will enable the owner of the site to collect rainfall from the property and to use this collected water to irrigate the existing turf farm. The location of the dam will enable the settlement of sediment and nutrients prior to runoff leaving the site over the spillway of the dam.

Soils

Erosion and sedimentation controls will be utilised during construction. Once established, the new dam will improve farming practices by capturing sediment, nutrients and retaining water, which can be reused for irrigation of the existing turf farm. Conditions of consent will be imposed to prevent soil being exported from site. Soil obtained from excavation of the new dam, will be used to fill the existing dam and for the construction of the dam wall and spillway.

Air and Noise

There will be a short term increase in air (dust and exhaust) and noise emissions as a result of construction and trucks and earthmoving machinery manoeuvring within the site. However, given the short term nature of the work it is considered that the air and noise impacts will not be significant.

Waste

Appropriate conditions have been recommended in the consent to ensure that the site is to be kept tidy and maintained to the satisfaction of Council during the construction period.

Flora & Fauna

A flora and fauna assessment prepared by Anderson Environmental Consultants Pty Ltd dated October 2009 was submitted with the proposed development. The report states that:

"The vegetation proposed to be cleared represents quite disturbed vegetation, which has previously been cleared. Many of the areas have infestations of weeds and the evidence of disturbance and clearing from previous farming is very clear. It is not deemed that the removal of this regrowth vegetation for farming would significantly impact on any vegetation community within the local area.

The site does conform to SEPP 44 Koala Habitat however this species is considered extinct in the local area and no signs of Koalas were detected in the form of scats."

Comment:

The flora and fauna report documents that removal of the disturbed habitat would not impact on any threatened species, populations or endangered ecological communities.

Natural Hazards

The site is recognised as being bushfire prone land with the application considered to be an integrated development in respect of bush fire safety. Hence, the proposed subdivision of land is subject to approval for residential or rural residential purposes from the NSW Rural Fire Service. In their letter of 25 February 2010, the NSW Rural Fire Service granted a bush fire safety authority subject to conditions.

Construction

The recommendation of this report includes conditions to manage construction works to ensure that disruption to the locality is minimised.

Cumulative Impact

The proposed development is compatible with adjoining land uses, the objectives of the zone and requirements of Hawkesbury DCP therefore no negative cumulative impact is foreseen.

c. Suitability of the site for the development:

No environmental constraints exist to prohibit the proposed development. The site has been extensively cleared from past agricultural use, which has been intensively cultivated for the growing of turf. Accordingly, the site is considered suitable for the development proposed.

d. Any submissions made in accordance with the Act or the Regulations:

No submissions were made from adjoining property owners during the neighbour notification period.

Integrated Development

The proposed development is integrated development and requires the approval of the NSW Rural Fire Service. In their letter of 25 February 2010, the NSW Rural Fire Service granted a Bush Fire Safety Authority subject to conditions. These conditions are incorporated within the recommended development consent at the end of this report.

e. The Public Interest:

The proposed earthworks will improve the ability to capture and use water and the quality of water discharging from the site, as the dam is located at the lowest level of the site, therefore all stormwater and irrigation water from the site will be directed towards the dam. Once established, the new dam will improve farming practices by capturing sediment, nutrients and retaining water, which can be reused for irrigation of the existing turf farm.

In respect to the boundary adjustment, the proposal does not result in any undersized lots, with both allotments still achieving the minimum allotment area as specified with Hawkesbury Local Environmental Plan 1989. Having regard to the relevant planning considerations, it is concluded that it would be in the public interest to approve the proposed development.

Planning Decision

As this matter is covered by the definition of a "planning decision" under Section 375A of the Local Government Act 1993, details of those Councillors supporting or opposing a decision on the matter must be recorded in a register. For this purpose a division must be called when a motion in relation to the matter is put to the meeting. This will enable the names of those Councillors voting for or against the motion to be recorded in the minutes of the meeting and subsequently included in the required register.

Developer Contributions

The development is exempt from contributions under Section 94E of the Environmental Planning and Assessment Act 1979 and Council's Section 94A Contributions Plan.

RECOMMENDATION:

That development application DA0061/10 at Lot 1 DP 656973, 94 Reserve Road and Lot 2 DP1001827 67 Joshua Road FREEMANS REACH NSW 2756 for boundary adjustment, removal of an existing dam, construction of a new dam and land clearing be approved subject to the following conditions:

General Conditions

- 1. The development shall take place in accordance with the stamped plans, specifications and accompanying documentation submitted with the application except as modified by these further conditions.
- 2. No excavation, site works or building works shall be commenced prior to the issue of an appropriate Construction Certificate.
- 3. The development shall comply with the provisions of the Building Code of Australia at all times.
- 4. The accredited certifier shall provide copies of all Part 4 certificates issued under the Environmental Planning and Assessment Act, 1979 relevant to this development to Hawkesbury City Council within 7 (seven) days of issuing the certificate. A registration fee applies.
- 5. All vegetative debris (including felled trees) resulting from the approved clearing of the site for construction, is to be chipped or mulched. Tree trunks are to be recovered for posts, firewood or other appropriate use. No vegetative material is to be disposed of by burning.

Prior to issue of Construction Certificate

6. An Environmental Management and Rehabilitation Plan for the development site shall be prepared by an appropriately qualified person. The Plan shall address (without being limited to) the clearing of vegetation, lopping and removal of trees, earthworks, erosion control, site rehabilitation and landscaping.

All site works shall be carried out in accordance with the Plan. Implementation of the Plan shall be supervised by an appropriately qualified person.

- Construction of the dam works are not to commence until three (3) copies of the plans and specifications of the proposed works are submitted to and approved by the Director City Planning or an Accredited Certifier.
- 8. Payment of a Construction Certificate checking fee of \$496 and a Compliance Certificate inspection fee of \$496 for the works, when submitting Civil Engineering Plans for approval. This amount is valid until 30 June 2010. Fees required if an Accredited Certifier is used will be provided on request.

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- 9. Details of any fill material removed from or imported to the site shall be submitted with the engineering plans. Details to include quantities, borrow sites or disposal sites.
- 10. A Traffic Management Plan prepared in accordance with AS 1742-3 (1996) by an appropriately qualified person shall be submitted to Council. Where the works affect Roads and Traffic Authority controlled roads, the Traffic Management Plan is to be approved by the Roads and Traffic Authority before submission to Council.
- 11. The dam design plans for the issue of the Construction Certificate are to show the upstream batter to be no steeper then 2.5 horizontal to 1 vertical. The downstream batter is to be 3 horizontal and 1 vertical.
- 12. The spillway is to be located on the southern side of the dam in the vicinity of the spillway of the existing dam. The spillway shall only function in extreme storm events with the level of the water in the dam to be controlled by a pump out system back to the main dam on the site.
- 13. The existing dam is to be filled, with the finished surface level being reformed back to the natural surface level prior to the construction of the dam.
- 14. Access is to comply with Section 4.3.2 of Planning for Bushfire Protection 2006.
- 15. A bushfire evacuation plan is to be submitted to the NSW Rural Fire Service Development Control Services for approval. The evacuation plan is to detail the following:
 - a) under what circumstances will the complex be evacuated.
 - b) where will all person be evacuated to.
 - c) roles and responsibilities of persons co-ordinating the evacuation.
 - d) roles and responsibilities of persons remaining with the complex after evacuation.
 - e) a procedure to contact the NSW Rural Fire Service District Office / NSW Fire Brigade and inform them of the evacuation and where they will be evacuated to.

Prior to commencement of works

- 16. A waste management plan shall be submitted to and approved by Council. The plan shall address any builder's waste and waste generated during the day to day operation of the development. Particular attention shall be paid to type and quantity of waste, recycling, reuse, storage and disposal.
- 17. Erosion and sediment control devices are to be installed and maintained until the site is fully stabilised in accordance with the approved plan and Hawkesbury Development Control Plan chapter on Soil Erosion and Sedimentation.
- The applicant shall advise Council of the name, address and contact number of the principal certifier, in accordance with Section 81A 2(b) of the Environmental Planning and Assessment Act, 1979.
- 19. At least two days prior to commencement of works, notice is to be given to Hawkesbury City Council, in accordance with the Environmental Planning and Assessment Regulation.
- 20. Toilet facilities (to the satisfaction of Council) shall be provided for workmen throughout the course of building operations. Such facility shall be located wholly within the property boundary.
- 21. A sign displaying the following information is to be erected adjacent to each access point and to be easily seen from the public road. The sign is to be maintained for the duration of works:
 - (a) Unauthorised access to the site is prohibited.
 - (b) The owner of the site.

- (c) The person/company carrying out the site works and telephone number (including 24 hour 7 days emergency numbers).
- (d) The name and contact number of the Principal Certifying Authority.

During construction

- 22. The dam shall be constructed in accordance with the Dam Construction chapter of Hawkesbury Development Control Plan.
- 23. The topsoil shall be stripped and stockpiled and used to cover the landfill and wall.
- 24. The filled area and dam wall, including batters, shall be grassed immediately after filling takes place.
- 25. All fill and the dam wall are to be adequately compacted by track rolling or similar in layers not exceeding 300mm.
- 26. All constructed batters are to be topsoiled and turfed and where batters exceed a ratio of 3 (three) horizontal to 1 (one) vertical, retaining walls, stoneflagging or terracing shall be constructed.
- 27. The top 300mm of fill shall be topsoil in order to ensure site revegetation.
- 28. The minimum finished surface grade shall be 1% in order to allow satisfactory surface runoff.
- 29. A bund wall shall be provided around the site in order to help direct runoff away from the disturbed excavation/landfill areas. Design details are to be submitted to and approved by Council.
- 30. No excavated material, including soil, shall be removed from the site.
- 31. Dust control measures, e.g. vegetative cover, mulches, irrigation, barriers and stone shall be applied to reduce surface and airborne movement of sediment blown from exposed areas.
- 32. Measures shall be implemented to prevent vehicles tracking sediment, debris, soil and other pollutants onto any road.
- 33. All trucks entering or leaving the site shall have their trays suitably covered to prevent spillage from the truck onto the road.
- 34. A ticketing system is to accompany any material being brought to the site. A register is to be kept on site to cross reference against the source records. An independent site auditor is to be engaged to undertake appropriate certification regarding the monitoring and validation of the fill material imported to the site as being sound, suitable for the proposed use and free of contamination.
- 35. Once the topsoil has been removed the natural batter should be suitably stepped, scarified or roughened to prevent slipping and the fill is to be keyed in to hold the toe of the fill batter in place.
- 36. All necessary works being carried out to ensure that any natural water flow from adjoining properties is not impeded or diverted.
- 37. Site and building works (including the delivery of materials to and from the property) shall be carried out only on Monday to Friday between 7am 6pm and on Saturdays between 8am 4pm.
- 38. The site shall be kept clean and tidy during the construction period and all unused building materials and rubbish shall be removed from the site upon completion of the project. The following restrictions apply during construction:
 - (a) Stockpiles of topsoil, sand, aggregate, spoil or other material shall be stored clear of any drainage path or easement, natural watercourse, footpath, kerb or road surface and shall have measures in place to prevent the movement of such material off site.

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- (b) Building operations such as brick cutting, washing tools, concreting and bricklaying shall be undertaken only within the site.
- (c) Builders waste must not be burnt or buried on site. All waste (including felled trees) must be contained and removed to a Waste Disposal Depot.
- 39. Filling shall comprise only uncontaminated virgin excavated natural material. Contamination certificates for all source material shall be provided to the Principal Certifying Authority prior to placing any fill on site.
- 40. All civil construction works required by this consent shall be in accordance with Hawkesbury Development Control Plan appendix E Civil Works Specification.
- 41. Inspections shall be carried out and compliance certificates issued by Council or an accredited certifier for the components of construction detailed in Hawkesbury Development Control Plan Appendix B Civil Works Specification, Part II, Table 1.1.
- 42. Care is to be undertaken when excavating not to intercept ground water. If ground water is discovered then excavation works are to cease immediately and the Accredited Certifier is to be notified.
- 43. The excavation and filling is to be located a minimum of five (5) metres from the property boundary.
- 44. A 50m asset protection zone shall be provided about the existing dwelling to the NE, N and NW that complies with Section 4.2 of Planning for Bushfire Protection 2006.

Prior to issue of Compliance Certificate

- 45. The structural adequacy of the dam and spillway capacity is to be certified by a suitably qualified and experienced engineer.
- 46. Geotechnical test results and a site classification report prepared by a NATA registered laboratory shall be submitted to Council in respect of filling works.
- 47. A works as executed plan shall be submitted to Council on completion of works. The plan shall include the location of the constructed dam in relation to property boundaries.

Prior to issue of Subdivision Certificate

- 48. A Certificate from a telecommunications carrier confirming that provision has been made for services to the development shall be submitted to the Principal Certifying Authority.
- 49. A Section 73 Compliance Certificate under the Sydney Water Act 1994 must be obtained from Sydney Water Corporation.
- 50. Written clearance from an Energy service provider shall be submitted to the Principal Certifying Authority.
- 51. Easements 4m wide and 10m long shall be created over the site for drainage discharge from roads (at no cost to Council).
- 52. A plan of subdivision prepared to the requirements of the Land Titles Office, shall be submitted to Council, with four copies.
- 53. A survey plan showing all existing services on the lots including septic tank and effluent disposal area, sewer connections, water connections and stormwater disposal shall be submitted. The plan shall demonstrate that there are no encroachments over remaining or proposed boundaries.

54. Payment of a Linen Release Fee of \$561. This amount is valid until 30 June 2010.

The Use of the Site

55. The creation of the asset protection zone shall be regularly maintained for the perpetuity of the development.

Advisory Notes

- *** The applicant shall make themselves aware of the Discrimination Against People with Disabilities Act (DDA) and assess their responsibilities and liabilities with regards to the provision of access for all people.
- *** Non-compliance with any condition of this development consent may result in a penalty notice being issued by Council.
- *** Should any aboriginal site or relic be disturbed or uncovered during the construction of this development, all work should cease and the National Parks and Wildlife Service consulted. Any person who knowingly disturbs an aboriginal site or relic is liable to prosecution under the National Parks and Wildlife Act 1974.
- *** The applicant is advised to consult with:
 - (a) Sydney Water Corporation Limited

regarding their requirements for the provision of services to the development and the location of existing services that may be affected by proposed works, either on site or on the adjacent public roads.

- *** The developer is responsible for all costs associated with any alteration, relocation or enlargement to public utilities whether caused directly or indirectly by this proposed subdivision. Such utilities include water, sewerage, drainage, power, communication, footways, kerb and gutter.
- *** The applicant shall make themselves aware of any User Restriction, Easements and Covenants to this property and shall comply with the requirements of any Section 88B Instrument relevant to the property in order to prevent the possibility of legal proceedings against them.

ATTACHMENTS:

- AT 1 Locality Plan
- AT 2 Subdivision Plan
- AT 3 Site Plan
- AT 4 Cross Sections

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AT - 1 Locality Plan

Meeting Date: 13 July 2010

AT - 2 Subdivision Plan

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AT - 3 Site Plan

Meeting Date: 13 July 2010

AT - 4 Cross Sections

To View This Image, Please Refer to the Separate Attachments Document (Maps)

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Item: 162 CP - Development Application - Dwelling House, Multi Unit Housing - 52 Macquarie Street, Windsor - (DA0302/09, 107102, 99792, 107103, 111134, 95498)

Development Information

File Number: Property Address: Applicant: Owner: Proposal Details: Estimated Cost: Zone: Date Received: Advertising:	DA0302/09 52 Macquarie Street, Windsor NSW 2756 Warren Bird Pty Limited Dunnet Properties Pty Limited and Armada Properties Pty Limited Dwelling House - multi unit housing \$2,150,000 Multi Unit Housing 5 June 2009 29 June 2009 to 13 July 2009
Key Issues:	 State Environmental Planning Policy No. 65
Recommendation:	Deferred Commencement Approval

REPORT:

Executive Summary

A development application has been received for the construction of a sixteen unit, three storey residential building and at grade carpark. The provisions of State Environmental Planning Policy No. 65 – Design Quality of Residential Flat Development (SEPP 65) apply to the application.

Council currently does not have a SEPP 65 panel or formal urban design service available as there are a limited number of applications of this type. As an alternative to a formal panel, Council in November 2009 engaged two experienced and highly regarded architects on a consultant basis to provide urban design advice for SEPP 65 reviews. This application was reviewed by one of these urban design consultants.

The application is being reported to Council due to the sites prominent position within an important gateway corridor of Windsor. As one of the first applications of this type along this section of Macquarie Road it will set the benchmark for future development. In this respect, this Report demonstrates that the proposal is compatible with the existing and varied development of the locality and provides an acceptable level of amenity for future occupants.

The proposal is recommended for approval.

In response to public submissions, it is recommended that the following be required as conditions of consent:

- New boundary fences
- Restrictions on external lighting
- Modification to landscape plan

The proposal

- will provide housing within a prime location adjacent to the Windsor Town Centre.
- includes sustainability initiatives in the form of rainwater tanks and suitable passive solar design. There is also transport, services and amenities in close proximity.

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Description of Proposal

This application seeks approval to demolish an existing service station building and construct a three storey, sixteen (16) unit residential building on Lot 1 DP 1143830, 52 Macquarie Street, Windsor. Each unit will contain two bedrooms.

The ground floor contains four (4) apartments and entry lobbies. The first and second floor levels each contain six (6) apartments accessed from two lobbies which are serviced by elevators.

Car parking for 28 cars will be provided at the rear of the site. Landscaping is limited to the perimeter of the site that would not be occupied by the building, access driveway or associated hardstand areas.

Access to the apartments from Macquarie Street is by way of a roofed entry point containing security gates and letterboxes.

Description of the Land and its Surroundings

The land is located on the southeastern side of Macquarie Street, and opposite the intersection of Fitzgerald Street and Macquarie Street.

The development site is irregular in shape, with a street frontage of approximately 62m with a variable depth of approximately 30m - 44m, giving a total site area of 2,257m².

Existing improvements on the land comprise a small service station building and associated awning and paved area, all located centrally on the property. All boundaries are defined by fencing. The land is entirely clear of significant vegetation.

Development Consent MA 987/99 approved the demolition of services station, removal of fuel infrastructure and remediation of the site. The site has been remediated to a standard suitable for residential development.

History of Application

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Background

Urban Design Service

SEPP 65 seeks to raise design quality by using 10 design principles and has mandatory architectural requirements. The SEPP also provides for the (optional) establishment of Design Review Panels to provide independent expert advice to councils on the merit of residential flat development.

Council currently does not have a SEPP 65 panel or formal urban design service available as there are a limited number of applications of this type. However when larger scale developments (e.g. apartments and commercial buildings) are proposed particularly in the centres of Windsor and Richmond they warrant special attention to heritage and architectural aspects. As an alternative to a formal panel, Council in November 2009 engaged two experienced and highly regarded architects on a consultant basis to provide urban design comments for SEPP 65 reviews. The role of the consultant's is to provide an urban design service to review large scale DAs that are lodged from time to time. The consultant review of individual development applications includes:

- 1 x site visit
- Review of specific file documentation for each development application
- Preparation of a short analysis report on SEPP65 and/or urban design aspects
- The assessing officer and consultant discuss the analysis with the applicant

This consultant service is fully funded by Council and operates via the assessing planner (not direct to the customer). It provides a degree of independence whilst retaining "in-house" knowledge, ownership and input into the DA process. The consultant has now provided advice on 3 major DAs to date and this has been a positive enhancement to the assessment process.

The urban design service enables a constructive and collaborative design approach to emerge between Council's urban design consultant and the applicant's designers to achieve appropriate outcomes for important sites. It should be noted that the assessing officer receives the advice of the urban designer and uses that to assist in the assessment phase and the decision making authority remains squarely with the Council or their delegate. In February 2010 where the service was formally introduced to regular local applicants there was general support for the service.

Legislation, Council Policies, procedures and Codes to Which the Matter Relates

- Environmental Planning and Assessment Act, 1979
- Environmental Planning and Assessment Regulation 2000
- State Environmental Planning Policy No. 65 Design Quality of Residential Flat Development
- State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004
- State Environmental Planning Policy (Infrastructure) 2007
- State Environmental Planning Policy No. 55 Remediation of Land
- Sydney Regional Environmental Plan No. 20 Hawkesbury Nepean River
- Hawkesbury Local Environmental Plan 1989
- Hawkesbury Development Control Plan

Section 79C Matters for Consideration

In determining the application, Council is required to take into consideration the following matters as are relevant to the development that apply to the land to which the development application relates:

a. The provisions (where applicable) of any:

i. Environmental Planning Instrument:

The relevant Environmental Planning Instruments are considered below: Environmental Planning and Assessment Act, 1979 and Regulations 2000

Clause 50 of the Environmental Planning and Assessment Regulation requires any application the subject of State Environmental Planning Policy 65 (SEPP 65) to be accompanied by a design verification from a qualified designer, confirming that:

- (a) he or she designed, or directed the design, of the residential flat development, and
- (b) that the design quality principles set out in Part 2 of SEPP 65 are achieved.

Comment:

Although not provided with the application at lodgement, this information was received 28 October 2009.

Part 1 of Schedule 1 of the Regulation prescribes matters to accompany a development application. Clause 2(5) requires that, in addition to any other information, an application the subject of SEPP 65 must include the following:

- (a) an explanation of the design in terms of the design quality principles set out in Part 2 SEPP 65
- (b) drawings of the proposed development in the context of surrounding development, including the streetscape,
- (c) development compliance with building heights, building height planes, setbacks and building envelope controls (if applicable) marked on plans, sections and elevations,
- (d) drawings of the proposed landscape area, including species selected and materials to be used, presented in the context of the proposed building or buildings, and the surrounding development and its context,
- (e) if the proposed development is within an area in which the built form is changing, statements of the existing and likely future contexts,
- (f) photomontages of the proposed development in the context of surrounding development,
- (g) a sample board of the proposed materials and colours of the facade,
- (h) detailed sections of proposed facades,
- (i) if appropriate, a model that includes the context.

Comment:

The information eventually submitted with this application adequately addresses the requirements of the Regulation.

State Environmental Planning Policy 65 - Design Quality of Residential Flat Development

Clause 3 of State Environmental Planning Policy No. 65 defines a "residential flat building" as:

A building that comprises or includes:

- a) 3 or more storeys (not including levels below ground level provided for car parking or storage, or both, that protrude less than 1.2 metres above ground level), and
- b) 4 or more self contained dwellings (whether or not the building includes uses for other purposes, such as shops)

but does not include a Class 1a building or a class 1b building under the Building Code of Australia

Comment:

This Policy is relevant as this application proposes a building of 3 storeys which includes 16 self-contained residential dwellings.

This Policy aims to improve the design quality of residential flat development to:

- Ensure such buildings contribute to sustainable development
- Provide sustainable housing in social and environmental terms
- Achieve better built form and aesthetics of buildings, streetscapes and the public spaces they define
- Better satisfy the increasing demand, changing social and demographic profile of the community
- Maximise amenity, safety and security for the benefit of occupants and the wider community
- Minimise the consumption of energy from non-renewable resources

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Part 2 of the Policy introduces 10 design quality principles. These principles do not generate design solutions but provide a guide to achieving good design and the means of evaluating the merit of proposed solutions.

Part 3 of the Policy sets out procedures for the appointment and functions of a Design Review Panel.

Part 4 of the Policy makes provision for the application of the design principles. Clause 30 of the Policy provides that prior to determining a development application for a residential flat building, Council must take into consideration:

- The advice, if any, of a Design Review Panel
- Evaluation of the proposal against the design quality principles
- Evaluation of the proposal against the Residential Flat Design Code, a publication of the Department of Planning.

Comment:

As an alternative to a SEPP 65 panel or formal urban design service, Council has engaged two experienced and highly regarded architects on a consultant basis to provide urban design comments for SEPP 65 reviews. The assessment of the proposed development against the provisions of SEPP 65 includes comments from both Council officers and the urban design consultant.

Attachment 4 to the Report shows how the proposal has been reviewed against the provisions of SEPP No. 65.

Attachment 5 to the Report shows how the proposal meets the provisions of the Residential Flat Design Code.

As a result of this process the proposal was amended from the original design. A summary of the amendments follow:

- The southern portion of the building has been realigned to be parallel with Macquarie Street. However the northern portion of the building has retained the angled alignment.
- The pitched roofing to the development has been extended towards the north in order to provide for greater shadowing to the larger windows facing north.
- Flat roofing over the terraces towards the rear of the development have similarly been extended towards the north.
- A shroud-like surround has been incorporated into the fenestration of the building around windows to the majority of facades. This structure will directly provide shadow protection to windows together with the ability to allow occupiers to adjust sliding louvre screens within the structure to more appropriately adjust privacy screening if necessary.
- Rainwater storage tanks have been located under a disabled car parking space to provide for collected water to be utilised in toilet flushing and laundry appliances.
- The landscape plan has been revised.

An assessment of the amended proposal against the provisions of SEPP 65 and the Residential flat Design Code has identified the following inconsistencies:

1. Context and Building Orientation

Comment:

This development will provide the benchmark for future development at this end of Macquarie Street. The angled orientation of the northern building on the site is considered out of context with those buildings which are unlikely to change.

Whilst this is the case, the proposed development is the first of this type within this locality and no current guidelines in respect to the desired future character for the area exist.

2. Built Form

Comment:

The design of the building has not been simplified as suggested, however, will not have an adverse impact on the heritage values of the items in the locality. The proposal is not considered to be inconsistent with the locality given the varied designs of development within the locality.

3. Open Space

Comment:

Communal and ground level private open space areas are below the recommended size of the Residential flat Design Code. However, given the location of the site is in close proximity to public open spaces, and the open space provided is considered useable, it is considered that the open space needs of future residents will be met.

4. Apartment Mix and Flexibility

Comment:

The Code recommends a range of apartment types to cater for different household requirements now and in the future, and to provide equitable access to new housing by cultural and socio-economic groups.

Whilst the development provides for only two bedroom units, it is considered that the proposal will provide for an alternate size/type of housing than generally proposed by other residential development in the area (e.g. three bedroom townhouse development).

It is further considered that the units provide very limited flexibility in meeting the potential changing needs of occupants, for example the units are unsuitable for expanding families. However, as previously stated the development provides a type of housing not generally provided within the area.

State Environmental Planning Policy (Building Sustainability Index: BASIX) 2004

The aim of this Policy is to establish a scheme to encourage sustainable residential development by setting targets for energy and water reduction. Under this Policy

- An application for a development consent must be accompanied by a list of commitments by the applicant as to the manner in which the development will be carried out to meet these targets, and
- An consent granted for residential will include a condition requiring such commitments to be fulfilled.

Comment:

The Basix Certificate provided with the application was issued on 29 June 2009. Since this time amendments have been made to the design and orientation of the building and therefore this certificate is no longer relevant.

As a result Council is prevented from granting approval of an application until an up to date Certificate(s) is provided.

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State Environmental Planning Policy (Infrastructure) 2007

Clause 101 of this Policy makes provisions to ensure that the development does not compromise the effective and ongoing operation and function of classified roads, and to also prevent or reduce the potential impact of traffic noise and vehicle emission on development adjacent to classified roads.

Traffic related considerations of clauses 101 and 104 are satisfied as the RTA considered this proposal and did not raise any objections with regards to traffic generation or road safety. The RTA did however provide conditions and comments addressing various design, construction and operational requirements which are able to be addressed through suitable conditions of consent.

The issue of potential impacts of traffic noise upon the residential units can similarly be addressed through suitable conditions of consent, as it is considered that any noise mitigation measures are easily achieved.

State Environmental Planning Policy 55 - Remediation of land

This Policy prevents Council from consenting to a development unless it has considered whether the land is contaminated, and whether the land is suitable in its contaminated state (or would be suitable, after remediation) for the use for which consent is sought.

The subject land was previously used as a service station. Remediation of the site has been carried out under Development Consent MA 987/99 and certification provided by suitably accredited site auditor confirming that the site is suitable for residential development.

As a result it is considered that the proposed development is consistent with the provisions of this Policy.

Sydney Regional Environmental Plan No. 20 (No.2 -1997)

It is considered that the proposed development will not significantly impact on the environment of the Hawkesbury-Nepean River either in a local or regional context and that the development is not inconsistent with the general and specific aims, planning considerations, planning policies and recommended strategies.

Hawkesbury Local Environmental Plan (LEP) 1989

An assessment of the proposed development against the relevant clauses of Hawkesbury Local Environmental Plan 1989 follows:

General Provisions of HLEP 1989 Clause 2 - Aims, objectives etc.

The proposed development is considered to be consistent with the general aims and objectives as outlined in Clause 2 of the Hawkesbury LEP 1989.

Clause 5 - Definitions

The proposed development is defined as a 'residential flat building'. 'Residential flat building' means "*a* building containing more than 2 dwellings in a form commonly described as "walk up flats", a characteristic of which is often common stair access."

Clause 8 - Zones indicated on the map

The subject land is zoned Multi Unit Housing.

Clause 9 - Carrying out development

'Residential flat building' is permissible with development consent within the Multi Unit Housing zone.

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Clause 9A - Zone Objectives

The proposed development is considered to be consistent with the objectives of the Multi Unit Housing zone. These objectives are as follows:

- (a) to consolidate population and housing densities,
- (b) to provide a wide range of housing choices in close proximity to commercial centres and railway stations,
- (c) to ensure that building form is in character with the surrounding built environment,
- (d) to ensure that development is sympathetic to the natural amenity and ecological processes of the area,
- (e) to ensure that development does not create unreasonable economic demands for the provision or extension of public amenities or services'
- (f) to enable development for purposes other than residential only if it is compatible with the character of the living area and has a domestic scale and character.

Specific Provisions of HELP 1989 Clause 16 - Erection of residential flat buildings

This clause permits the erection of residential flat building on land within the Multi Unit Housing zone that is shown hatched on the map. The subject land is shown as being within the Multi Unit Housing zone with hatching on the map.

Clause 18 - Provision of water, sewerage etc services

To clarify that services are available to the property and adequate for the development, any consent can be conditioned to provide written evidence that satisfactory arrangements for the provision/extension of these services have been made.

Clause 22 - Development fronting a main or arterial road

This clause requires the consideration of a number of matters when assessing development which fronts a main/arterial road. Macquarie Street is a main road. With regard to these matters, it is considered that the proposed development is satisfactory for the following reasons:

- the proposed development is not inconsistent with the existing scenic character of the locality and is considered compatible in use with the area.
- Traffic generation as a result of the proposal is not unreasonable in respect to the capacity and safety of Macquarie Street.
- The development is not considered to be ribbon development.
- The proposed development will involve minimal disturbance to the landscape, will not unreasonably intrude into the skyline and is considered to be consistent with the varied design and scale of the existing buildings in the locality.
- The building setback is satisfactory in terms of sight distances and visibility of access points. There is no road widening proposed to be taken from the property.

Subclause (3) states "Direct vehicular access from any land to a main or arterial road is prohibited. However, if, in the opinion of the Council, there is no reasonable alternative access to the land from another road, the Council may consent to access to a main or arterial road if such access will be located and designed so as to minimise potential traffic hazards."

A driveway from Macquarie Street exists at the northern end of the property frontage. Access to the proposed development from Macquarie Street will be at the southern end of the property. This access is considered satisfactory in terms of traffic safety and use as a result of the proposal. As access to the property is currently from Macquarie Street, the proposed new access is considered acceptable.

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Clause 25 - Development of flood liable land

The subject land has natural ground levels of between approximately 16.5m AHD and 18.5m AHD. The 1 in 100 year flood level for the area is approximately 17.3m AHD. The proposed building will be located on land not more than 3m below the 1 in 100 year flood level. The residential units, and hence all habitable rooms, will be located above the 1 in 100 year flood level as required. The use of flood compatible materials for construction can be ensured through conditions of consent. The access to the property from Macquarie Street is not flood liable.

Clause 28 - Development in the vicinity of heritage items

The subject land is located opposite the Uniting Church and Hall and the former Methodist Parsonage, which are identified as a heritage item under Schedule 1 to Hawkesbury Local Environmental Plan 1989. Heritage items are also located in Fitzgerald Street, as well as in the general vicinity of the subject land.

The application was referred to Councils Heritage Advisor, who advised that "*this proposed development* would not create any adverse impacts on heritage values".

Clause 37A - Development on land identified on Acid Sulfate Soils Planning Map

The subject land is within a Class 5 as shown on the Map. It is also located within approximately 200m from land within a Class 4. It is considered that the proposed development will not lower the watertable below 1mAHD on this Class 4 land.

ii) any draft environmental planning instrument that is or has been placed on public exhibition and details of which have been notified to the consent authority

Draft Hawkesbury Local Environmental Plan 2009 applies to the proposal. This draft Plan was exhibited 5 February 2010 to 12 April 2010.

Under this Plan the subject land is proposed to be zoned General Residential R1. The Objectives of this zone are:

- To provide for the housing needs of the community.
- To provide for a variety of housing types and densities.
- To enable other land uses that provide facilities or services to meet the day to day needs of residents.
- To encourage tourism related development that will not have significant adverse environmental effects or conflict with other land uses in the locality.

It is considered that the proposed development is consistent with the R1 zone objectives.

The proposed development is best defined as 'residential flat building' under this draft Plan. 'Residential flat building' means "*a building containing 3 or more dwellings, but does not include an attached dwelling or multi dwelling housing*". 'Residential flat building' is permissible with development consent within the General Residential R1 zoning.

The total height of the building is 12m which is within the 12m height limit shown on the Height of Buildings Map.

The proposed development is consistent with the relevant provisions of Draft Hawkesbury Local Environmental Plan 2009

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iii) any development control plan applying to the land

Hawkesbury Development Control Plan

The development application has been assessed against the applicable provisions of the Hawkesbury Development Control Plan. Each of the relevant chapters are outlined as follows:

Residential Development

Attachment 6 to the Report provides an assessment of the proposal against the provisions of the Residential Chapter of Hawkesbury DCP.

The following non compliances with this Chapter have been identified and discussed below:

Variations to Residential Chapter

Building Height Plane

The front of the proposed building encroaches outside of the building height plane. This is considered acceptable given:

- The encroachment of the building will not reduce privacy or unreasonably overshadow adjoining properties.
- The bulk, scale and height of the building are acceptable.

Setback

The variation to the building setback from Macquarie Street is considered acceptable in respect to the existing and proposed character of the locality, given particular reference to the Windsor Master Plan.

Ground level private open space

Whilst inconsistent with the DCP, the provision of ground level private open space for the development has been provided in accordance with SEPP 65.

Separation from bedroom windows

Bedroom windows to Units 11 & 12 do not have a 3m separation from the shared driveway, however privacy screens are proposed. Although this is not generally good design practice, this is considered satisfactory in this instance.

Driveways, Manoeuvring, Car parking Spaces

The design of the driveways, car parking areas and manoeuvring areas are consistent with the Australian Standard. This is considered acceptable.

Parking and Access Chapter

The DCP requires the following rate of parking for residential flat buildings:

- 1 covered parking space per small dwelling (GFA < 55sqm)
- 1.5 covered parking space per medium dwelling (GFA 55 to 85sqm)
- 2 covered spaces per large dwelling (GFA greater than 85sqm)
- For each development containing more than 3 dwellings, visitor parking is to be provided at the rate of 1 space per 5 dwellings or part thereof.

Units 1, 2, 3, 4, 7, 8, 12, 14 & 16 all have a gross floor area below 85m². Units 5, 6, 9, 10, 11, 13 & 15 have areas greater than 85m². As a result 28 parking spaces is required, as well as four (4) visitor spaces, giving a total of 32 car parking spaces. The proposed development provides for 28 spaces (calculated at a rate of 1.5 spaces per unit plus 4 visitor spaces).

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Given that the apartments are two bedrooms and that the location of the development, within walking distance of Windsor commercial centre and public transport, it is considered that the number of car parking spaces are adequate for the development.

Energy Efficiency Chapter

Hawkesbury Development Control Plan prescribes the following having regard to solar access:

- Sunlight is available to at least 50% of required private open space for at least 2 hours between 9:00am and 3:00pm on June 21. Where existing overshadowing is greater than the above, it should not be further reduced.
- Any new development will not reduce the solar access collector/s of an adjoining property to less than 4 hours per day in mid-winter except solar water panels to which full access must be maintained.
- Sunlight is available to a clothes drying area for at least 4 hours on June 21, to a plane 1 metre above the finished ground levels under the drying lines.

Having regard to shadow impact attributable to the proposed development the applicant has prepared a shadow analysis which details the impact on adjoining properties during mid winter (June 21). This analysis demonstrates that the proposal will satisfy the solar access criteria of Hawkesbury Development Control Plan. In this regard the residential properties to the south and east will receive in excess of 2 hours to 50% of their open spaces areas in mid winter. In addition, the proposal will satisfy the solar access provisions to areas that can be used for clothes drying on these properties.

Having regard to solar penetration and solar access to the proposed units within the development, the application demonstrates that the proposal is consistent with the recommendations of State Environmental Planning Policy No. 65.

iv) Planning agreement that has been entered into under section 93F, or any draft planning agreement that a developer has offered to enter into sunder section 93F:

There has been no planning agreement or draft planning agreement entered into under Section 93F of the Environmental Planning and Assessment Act, 1979.

v) Matters prescribed by the Regulations:

Suitable conditions of consent shall be imposed with regard to the Building Code of Australia and the Home Building Act 1989 in accordance with Clause 98 of the Regulations.

Consideration has also been given to the provisions of Australian Standard AS2601 with regard to the proposed demolition of the existing buildings on the site in accordance with Clause 92 of the Regulations. A condition of development consent is to be imposed ensuring the demolition is undertaken in accordance with the provisions of this standard.

b. The likely impacts the development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality:

Context and Setting

The proposed development adjoins land used for the purposes of flats and commercial/retail uses to the north, single dwelling houses to the east, an electricity substation to the south and commercial/retail to the west. The character of the area is considered to be predominantly commercial in nature. The proposed development is considered to be compatible with the adjoining landsues.

Overshadowing of adjoining properties is within guidelines as previously discussed.

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It is considered that the proposed development will have no unreasonable impacts on adjoining properties in respect to loss of visual and acoustic privacy, loss of views or vistas, or overshadowing.

The design of the front fence, which incorporate 'nooks' is considered unsatisfactory given that these areas are generally not maintained and accumulate rubbish. An amended design for the front fence will be required as a condition of consent.

Access, Transport and Traffic

Adequate access is available to the site. Public transport exists within close proximity to the site. The level of traffic that the development is expected to generate is considered to be acceptable.

A Report titled 'Traffic and Car Parking Assessment Proposed Town Houses 48-52 Macquarie Street, Windsor' prepared by gtk consulting P/L was submitted in support of the application. This Report concludes:

Assessment of the proposal has indicated that:

- The proposed on-site car parking provision meets the requirements of the DCP
- The proposed internal layout meets the requirements of AS 2890.1, the DCP and the RTA's Guide to Traffic Generating Developments for passenger vehicles.
- The traffic generated by the proposed development will not present any unsatisfactory traffic safety or capacity issues on the existing road network.
- The sight distance for vehicles entering Macquarie Street from the proposed driveway exceeds the requirements of AS 2890.1:2004 and the RTA's Road Design Guide.
- The impact of the proposed development is in keeping with the planning undertaken for the Hawkesbury Local Environment Plan.

This report concludes that the traffic, road safety and car parking elements of the proposed development are in accordance with Hawkesbury City Council's Development Control Plan and comply with the relevant standards and guidelines for such development. Although not entirely correct in relation to some of the statements made (fully meets requirements of DCP), the report is acceptable for this instance.

Flora and Fauna

The proposal does not involve the disturbance or removal of native vegetation. It is therefore considered that the requirements of Part 5A of the EP & A Act are satisfied in that the proposed development will have no significant impact on threatened species, populations, ecological communities or their habitats.

Energy

The development proposes measures in respect to water saving and reuse and thermal comfort, however a relevant BASIX Certificate for the development has not been received in accordance with the Environmental Planning and Assessment Regulations, 2000.

Noise and Vibration

Construction noise can be expected to cause short term inconvenience to surrounding residents. In this regard it is noted that a suitable condition can be imposed within any consent restricting the hours of construction so as to limit the impact upon the amenity of adjoining properties.

Noise generated by the occupants and use of the site is not expected to unreasonably impact on surrounding residents provided noise producing air conditioners and other machinery is installed and operated in accordance with EPA and WorkCover requirements.

Double glazing of glass openings facing Macquarie Street can be undertaken to satisfactorily address traffic noise.

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Natural Hazards

The proposed development is consistent with the requirements of HELP 1989 in respect to development of flood liable land.

Site Design and Internal Design

Internal and site design ensure a degree of amenity for future occupants.

c. Suitability of the site for the development

Based upon the assessment of the application it is considered that the site is suitable to support the proposed development for the following reasons:

- It is considered that the site is suitable for a residential flat building development.
- Adjacent developments do not pose any constraints that would render the development prohibitive.
- The locality contains adequate recreational opportunities and public spaces, as well as commercial facilities.
- The land has been remediated to a standard suitable for residential use.
- The adjacent arterial road will not restrict the development.

d. Any submissions made in accordance with the EPA Act or Regulations

The application was publicly exhibited from 29 June 2009 to 13 July 2009. Following notification of the application, two submissions were received.

The matters raised in these submissions are discussed below:

1. Landscaping – 15m firewheel tree too big and inappropriate and will overshadow backyard.

Applicants comment:

The objection by the owners of Toll House Way to 'a fire wheel' is not understood as no such a device is proposed, however I am happy to find a way to resolve the objectors concerns.

- **Comment:** The reference to 'a fire wheel' (*Stenocarpus sinuatas*) relates to a tree species proposed within the rear southeastern corner of the land. In is considered that this tree would be better located centrally within the open space area and the proposed hedge extended along the boundaries. This can be ensured through conditions of consent.
- Removal of spoil causing the fence to lean and if a new fence is erected, that this fence will be high enough to afford privacy to the strata complex at 44 Macquarie Street. Privacy from the vehicular traffic and from vehicle headlights.

Applicants comment:

The objection to the application by the Strata Manager on behalf of the owners of 44 Macquarie Street is understood and spoil causing the adjoining fence to lean will be removed and the fence restored.

Comment: New boundary fences will be required as a condition of consent. Any external lighting associated with the development will be located and orientated so as not cause a nuisance to adjoining properties or roads. The impact of car headlights will be reduced by fencing and landscaping.

The matters raised in the submission do not warrant refusal of the application.

e. The public interest

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The proposed development provides additional housing within Windsor town centre. The proposal is compatible with adjoining development and the streetscape. For these reasons it is considered that the proposed development is in the public interest.

Developer Contributions

The following section 94A developer contributions apply to this development - \$21,500.00. Accordingly, a condition of consent is required to be imposed in this regard.

Conclusion:

The development has many positive attributes and a residential development of the site is generally supported. The applicant has responded positively to some of the matters raised by Council officers and Council's urban design consultant to provide increased amenity for future occupants. Whilst design of the proposed building is compatible with the varied development in the locality, the issue of the future desired character of the area, and the design of the proposal in this respect, is a matter that Council must carefully consider, as this development will provide a benchmark for future development in the locality.

Planning Decision

As this matter is covered by the definition of a "planning decision" under Section 375A of the Local Government Act 1993, details of those Councillors supporting or opposing a decision on the matter must be recorded in a register. For this purpose a division must be called when a motion in relation to the matter is put to the meeting. This will enable the names of those Councillors voting for or against the motion to be recorded in the minutes of the meeting and subsequently included in the required register.

RECOMMENDATION:

That:

- 1. The applicant be requested to submit BASIX Certificate(s) relevant to the current proposed development;
- 2. Upon receipt of an appropriate BASIX Certificate(s) development application DA0302/09 at Lot 1 DP 1143830, 52 Macquarie Street WINDSOR NSW 2756 for a Residential Flat Building be approved as a Deferred Commencement Consent subject to the following conditions:
 - A. Upon compliance with the condition appearing in Schedule 1, and with the issue of confirmation to that effect in writing from Council, this "Deferred Commencement" consent shall commence to operate as a development consent inclusive of all conditions appearing in Schedule 2 pursuant to Section 80(3) of the Act.
 - B. The "Deferred Commencement" consent will lapse in twelve months from the date of this consent unless all conditions appearing in Schedule 1 have been complied with.

Schedule 1

- 1. The submission of revised stormwater drainage details showing the collection and discharge of stormwater from the site as follows:
 - (a) All surface catchment generally north from the 18.5 metre contour is to be directed to existing underground drainage in Macquarie Street.

The remainder of the site may be directed to the rear of the property as described in the Statement of Environmental Effects.

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- (b) Details for on-site detention restricting post-development discharges from the site to predevelopment discharges for all storms up to and including the 1:100 year ARI event.
- (c) In respect to discharge at the rear of the land it will need to be shown that an emergency overflow facility capable of conveying storms up to and including the 1:100 year ARI event to a public street is available.
- 2. The design of the fence shall be amended to remove the 'nooks' and be articulated by use of a combination of masonry and hardwood with suitably landscaped recesses. Submission for approval of amended plans detailing the design and materials of the fence shall be submitted prior to issue of the operational development consent.
- 3. Submission for approval of a schedule of external materials, colours and finishes for all buildings, structures and driveways

Schedule 2

Roads and Traffic Authority's Conditions:

A. The design and construction of the proposed gutter crossing off Macquarie Street shall be in accordance with AS2890.1-2004 and the RTA's requirements (i.e.; 6m at the property boundary-splaying out to 7m at the kerb line). Further details of these requirements could be obtained from the RTA's Project Services Manager, Traffic Projects Section, Parramatta Ph: 8849 2144.

A Certified copy of the design plans shall be submitted to the RTA for consideration and approval prior the release of a construction certificate by Council and commencement of road words.

The RTA fees for administration, plan checking, civil works inspections and project management shall be paid by the developer prior to the commencement of the works.

- B. Any redundant driveways along the site's Macquarie Street frontage are to be removed with kerb and gutter (Type SA) reinstated to the RTA's requirements.
- C. Council should ensure that post development storm water discharge from the subject site into the RTA drainage system does not exceed the pre development discharge.

Detailed design plans and hydraulic calculations of any changes to the RTA's storm water drainage system are to be submitted to the RTA for approval, prior to the commencement of any works.

Details should be forwarded to:-

The Sydney Asset Management PO Box 973 Parramatta CBD NSW 214

A plan checking fee may be payable and a performance bond may be required before the RTA's approval is issued. With regard to the Civil Works requirement please contact the RTA's Project Engineer, External Works Ph: 8849 2114 or Fax: 8849 2766.

Hawkesbury City Council Conditions:

General Conditions

- 1. The development shall take place in accordance with the stamped plans, specifications and accompanying documentation submitted with the application except as modified by these further conditions.
- 2. No excavation, site works or building works shall be commenced prior to the issue of an appropriate Construction Certificate.

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- 3. The approved use shall not commence until all conditions of this Development Consent have been complied with.
- 4. The building shall not be used or occupied prior to the issue of an Occupation Certificate.
- 5. The development shall comply with the provisions of the Building Code of Australia.
- 6. The accredited certifier shall provide copies of all Part 4 certificates issued under the Environmental Planning and Assessment Act, 1979 relevant to this development to Hawkesbury City Council within 7 (seven) days of issuing the certificate. A registration fee applies.
- 7. This development falls within the Sewerage Scheme, controlled by Hawkesbury City Council is the approving authority for all sewer works.

The applicant must consult with the Waste Management Branch regarding any possible new work or upgrades to existing Council sewer mains related to this application.

- 8. All vegetative debris (including felled trees) resulting from the approved clearing of the site for construction, is to be chipped or mulched. Tree trunks are to be recovered for posts, firewood or other appropriate use. No vegetative material is to be disposed of by burning.
- 9. During the demolition and construction period, the person responsible for the site is to retain records of waste disposal (waste receipts or dockets, recycling processor receipts etc.) in a Waste Data File. The Waste Data File must be provided to Council officers on request to demonstrate that the approved Waste Management Plan is being implemented.
- 10. Should this development encroach on the Zone of Influence of a Council owned sewer main, the applicant should seek advice from the Waste Management Branch prior to applying for a Construction Certificate as there may be a significant variation in the design of the foundations to the proposed development (this may have an impact on the cost of the project).

Prior to the Issue of the Construction Certificate

11. Pursuant to section 80A(1) of the Environmental Planning and Assessment Act 1979 and Hawkesbury City Council's Section 94A Development Contributions Plan 2006 (as amended from time to time), a contribution of \$21,500.00 shall be paid to Hawkesbury City Council.

The amount to be paid is to be adjusted at the time of the actual payment, in accordance with the provisions of Hawkesbury City Council's Section 94A Development Contributions Plan 2006 (as amended from time to time).

The contribution is to be paid prior to the issue of the Construction Certificate and copies of receipts(s) confirming that the contribution has been fully paid are to be provided to the certifying authority.

12. An Environmental Management and Rehabilitation Plan for the development site shall be prepared by an appropriately qualified person. The Plan shall address (without being limited to) the clearing of vegetation, lopping and removal of trees, earthworks, erosion control, site rehabilitation and landscaping.

All site works shall be carried out in accordance with the Plan. Implementation of the Plan shall be supervised by an appropriately qualified person.

13. Construction of the road, access, car park, drainage, filling and retaining walls are not to commence until three (3) copies of the plans and specifications of the proposed works, design by a suitably qualified and experienced Structural Engineer, are submitted to and approved by the Director City Planning or an Accredited Certifier.

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- 14. Payment of a Construction Certificate checking fee of \$453.00 and a Compliance Certificate inspection fee of \$820.00 when submitting Civil Engineering Plans for approval. This amount is valid until 30 June 2010. Fees required if an Accredited Certifier is used will be provided on request.
- 15. Details of any fill material removed from or imported to the site shall be submitted with the engineering plans. Details to include quantities, borrow sites or disposal sites.
- 16. A Traffic Guidance Scheme prepared in accordance with AS 1742-3 (2002) by an appropriately qualified person shall be submitted to Council. Where the works affect Roads and Traffic Authority controlled roads, the Traffic Guidance Scheme is to be approved by the Roads and Traffic Authority before submission to Council.
- 17. Payment of a contribution of \$57,918.52 towards sewer headworks. This sum will remain fixed until 30 June 2010 after which it will be recalculated at the rate applicable at the time of payment.
- 18. Service ducts shall be provided within the building to keep external walls free of plumbing or any other utility installations. Such service ducts are to be concealed from view from the street. Details demonstrating compliance are to be provided in the Construction Certificate.
- Submission to Council of a noise and vibration assessment report, prepared by a suitably qualified acoustic consultant, demonstrating that the proposed development will meet the requirements of Clause 102 (3) (relating to noise levels in residential developments) of State Environmental Planning Policy (Infrastructure) 2007.
- 20. A certificate from an Acoustic Engineer shall be submitted with the Construction Certificate application certifying that the design of the development and all sound producing plant, equipment, machinery or fittings will not exceed more than 5dB(A) above the background level during the day and evening and not exceeding the background level at night (10.00pm to 6.00 am) when measured at the boundary of the property, and will comply with the Environmental Protection Authority Industrial Noise Policy.
- 21. Submission for approval of a landscape plan suitable for construction. This plan shall be generally in accordance with the concept landscape plan prepared by Botanic Solutions and shall be amended by locating the Stenocarpus sinuatas tree within the rear southeastern corner of the land centrally within the open space area and extending the lillypilly hedge along the boundaries.
- 22. All plant and equipment (including but not limited to air conditioning equipment) is to be located within the basement or other areas of the building and is not to be located on the roof. Details demonstrating compliance shall be submitted with the Construction Certificate application.
- 23. Details demonstrating high quality internal and external lighting for security without adverse affects on public amenity due to excessive illumination levels/glare shall be submitted with the Construction Certificate.
- 24. Construction of any mains sewer work or any structure to be constructed within the Zone of Influence of a sewer main must not commence until three (3) copies of the plan along with a Major/Minor Sewer Works application is submitted to Hawkesbury City Council's Waste Management Branch for assessment and approval. Fees apply.
- 25. The applicant must submit a copy of approved plans associated with the Major/Minor Sewer Works application to the Principal Certifying Authority whether it is Hawkesbury City Council's Building and Development Branch or a Private Certifier. This plan must be marked with a green stamp (Sewer Works Approved for Design Only), signed and dated.
- 26. Waste storage/bin areas shall incorporate the following requirements:
 - (a) All internal walls of the storage area shall be rendered to a smooth surface, coved at the floor/wall intersection, graded and appropriately drained with a tap in close proximity to facilitate cleaning;

- (b) Doors must swing outwards and be able to be latched in the open position;
- (c) Include provision for the separation and storage in appropriate categories of material suitable for recycling;

Details of the storage area are to be provided to and approved by the Council/Accredited Certifier prior to issuing of the Construction Certificate.

- 27. The following measures are to be incorporated in the design so as to assist in enhancing building safety and security:
 - (a) Laminated glass walls and windows are to be provided along common entry areas so as to facilitate supervision;
 - (b) Doors within the building are to be provided with appropriate access control and enable residents to undertake casual surveillance of common areas of the building;
 - (c) Lighting shall be designed in accordance Australia and New Zealand Lighting Standard 1158.1;
 - (d) Attention is to be paid to lighting for pedestrian pathways, enclosed fire exits, corridors and foyer areas so as to avoid opportunities for concealment in dimly lit areas;
 - (e) Clear and legible signage is to be provided enforcing main entry/exit points associated with the building;
 - (f) The entrances to the foyer areas are to be secured with appropriate security doors and intercom system;

Details demonstrating compliance with the above measures shall be provided to and approved by the Council/Accredited Certifier prior to issuing of the Construction Certificate.

Prior to the Commencement of Works

- 28. All traffic management devices shall be installed and maintained in accordance with the approved traffic guidance scheme.
- 29. A waste management plan shall be submitted to and approved by Council. The plan shall address any builder's waste and waste generated during the day to day operation of the development. Particular attention shall be paid to type and quantity of waste, recycling, reuse, storage and disposal.
- 30. Erosion and sediment control devices are to be installed and maintained at all times during site works and construction. The enclosed warning sign shall be affixed to the sediment fence/erosion control device.
- 31. The building shall be set out by a Registered Surveyor. The Survey Certificate of the building showing the position of the external walls under construction and in compliance with the approved plans shall be lodged with the principal certifying authority. Any easements must be shown on the Survey Certificate.
- 32. A certificate issued by an approved insurer under Part 6 of the Home Building Act 1989 shall be supplied to the Principal Certifying Authority prior to commencement of works.
- The applicant shall advise Council of the name, address and contact number of the Principal Certifier, in accordance with Section 81A 2(b) of the Environmental Planning and Assessment Act, 1979.

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- 34. At least two days prior to commencement of works, notice is to be given to Hawkesbury City Council, in accordance with the Environmental Planning and Assessment Regulation.
- 35. Toilet facilities (to the satisfaction of Council) shall be provided for workmen throughout the course of building operations. Such facility shall be located wholly within the property boundary.
- 36. A sign displaying the following information is to be erected adjacent to each access point and to be easily seen from the public road. The sign is to be maintained for the duration of works:
 - (a) Unauthorised access to the site is prohibited.
 - (b) The owner of the site.
 - (c) The person/company carrying out the site works and telephone number (including 24 hour 7 days emergency numbers).
 - (d) The name and contact number of the Principal Certifying Authority.
- 37. A qualified Structural Engineer's design for all reinforced concrete and structural steel shall be provided to the Principal Certifying Authority prior to any works commencing on site.
- 38. The approved plans must be submitted to a Sydney Water Quick Check agent or customer Centre to determine whether the development will affect Sydney Water's water mains and/or easements, and if further requirements need to be met. Plans will be appropriately stamped. For quick Check agent details, please refer to the web site <u>www.sydneywater.com.au</u>, see Building Developing and Plumbing then Quick Check or telephone 13 20 92.
 - (a) The consent authority or a private accredited certifier must either:
 - (b) Ensure that Quick Check agent/Sydney Water has appropriate stamped the plans before the issue of any Construction Certificate; or

During Construction

- 39. The development shall be completed in accordance with the approved colours and finishes and shall not be altered.
- 40. All civil construction works required by this consent shall be in accordance with Hawkesbury Development Control Plan appendix E Civil Works Specification.
- 41. The site shall be secured to prevent the depositing of any unauthorised material.
- 42. Dust control measures, e.g. vegetative cover, mulches, irrigation, barriers and stone shall be applied to reduce surface and airborne movement of sediment blown from exposed areas.
- 43. Measures shall be implemented to prevent vehicles tracking sediment, debris, soil and other pollutants onto any road.
- 44. All trucks entering or leaving the site shall have their trays suitably covered to prevent spillage from the truck onto the road.
- 45. Vehicle entrances and exits shall be clearly signposted, including street number, and visible from both the street and site at all times.
- 46. 28 off-street car parking spaces, together with access driveways and turning areas, shall be constructed, paved, line marked, signposted and maintained, as shown on the approved plan.
- 47. Disabled parking shall be provided in accordance with AS2890.1-1993.

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- 48. Provision of adequate on site loading and unloading facilities to cater for the proposed use of the land.
- 49. A ticketing system is to accompany any material being brought to the site. A register is to be kept on site to cross reference against the source records. An independent site auditor is to be engaged to undertake appropriate certification regarding the monitoring and validation of the fill material imported to the site as being sound, suitable for the proposed use and free of contamination.
- 50. All necessary works being carried out to ensure that any natural water flow from adjoining properties is not impeded or diverted.
- 51. All natural and subsurface water-flow shall not be re-directed or concentrated to adjoining properties. Water flows shall follow the original flow direction without increased velocity.
- 52. Site and building works (including the delivery of materials to and from the property) shall be carried out only on Monday to Friday between 7am 6pm and on Saturdays between 8am 4pm.
- 53. The site shall be kept clean and tidy during the construction period and all unused building materials and rubbish shall be removed from the site upon completion of the project. The following restrictions apply during construction:
 - (a) Stockpiles of topsoil, sand, aggregate, spoil or other material shall be stored clear of any drainage path or easement, natural watercourse, footpath, kerb or road surface and shall have measures in place to prevent the movement of such material off site.
 - (b) Building operations such as brick cutting, washing tools, concreting and bricklaying shall be undertaken only within the site.
 - (c) Builders waste must not be burnt or buried on site. All waste (including felled trees) must be contained and removed to a Waste Disposal Depot.
- 54. At all times during demolition, a competent person shall directly supervise work. It is the responsibility of the person to ensure that:
 - (a) Adjoining owners are given 24 (twenty four) hours notice, in writing, prior to commencing demolition.
 - (b) Utility services within the structure not required to be maintained during the demolition work shall be properly disconnected and sealed before any demolition commences.
 - (c) The site shall be secured at all times against the unauthorised entry of persons or vehicles.
 - (d) Safe access and egress from adjoining buildings is to be maintained at all times for the duration of the demolition work.
 - (e) Precautions are taken to ensure that the stability of all parts of the structure and the safety of persons on and outside the site are maintained, particularly in the event of sudden and severe weather changes.
 - (f) The structure and all components shall be maintained in a stable and safe condition at all stages of the demolition work.
 - (g) Demolition activity shall not cause damage to or adversely affect the structural integrity of adjoining buildings
 - (h) Removal of dangerous or hazardous materials shall be carried out in accordance with the provisions of all applicable State legislation and with any relevant recommendations published by the National Occupational Health and Safety Commission (Worksafe Australia).

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- (i) All work shall be carried out in accordance with AS2601 and the Work Plan submitted with the development application.
- (j) Unless otherwise permitted by Council, the structure is to be demolished in reverse order of construction, being progressive and having regard to the type of construction, to enable the maximum separation and recycling of demolished materials to take place.
- (k) No material is to be burnt on site.
- 55. Mandatory inspections shall be carried out and Compliance Certificates issued only by Council or an accredited certifier for the following components of construction:

Note: Structural Engineer's Certificates, Drainage Diagrams and Wet Area Installation Certificates are NOT acceptable unless they are from an accredited person.

- (a) commencement of work (including erosion controls, site works and site set out);
- (b) piers;
- (c) internal sewer or stormwater lines prior to covering;
- (d) steel reinforcement prior to pouring concrete;
- (e) external sewer or stormwater lines, prior to backfilling;
- (f) framework, after the installation of all plumbing, drainage and electrical fixtures, and after the external cladding and roof covering has been fixed prior to fixing of internal linings and insulation;
- (g) wet area flashing, after the installation of bath and shower fixtures;
- (h) prior to occupation of the building;
- 56. If an excavation associated with the erection or demolition of a building extends below the level of the base of the footings of a building on an adjoining allotment of land, including a public road or place, the person causing the excavation to be made:
 - (a) must preserve and protect the building from damage; and
 - (b) if necessary, must underpin and support the building in an approved manner; and
 - (c) must, at least 7 (seven) days before excavating below the level of the base of the footings of a building on an adjoining allotment of land, give notice of intention to do so to the owner of the adjoining allotment of land and furnish particulars of the excavation to the owner of the building being erected or demolished.

The person acting in accordance with this Consent is liable for any part of the cost of work carried out for the purposes of this condition, whether carried out on the allotment of land being excavated or on the adjoining allotment of land.

- 57. Any sewer or stormwater main or manhole affected by the development, shall be repaired or altered in level as so directed at the applicant's expense.
- 58. The floor of the internal WC shall be graded and drained to an approved floor waste.
- 59. Council records indicate that the site is at a level of approximately 16.5 metres AHD to 18.5 metres AHD. All materials used in the construction of the building below the level of 17.3 metres AHD shall be capable of withstanding prolonged immersion in water without swelling or deteriorating.
- 60. Removal of the existing redundant layback crossing and replacement with concrete kerb and gutter and the restoration of the footway area.
- 61. Concrete path paving 1.2m wide shall be constructed along the road frontage to the development. The remaining footway area shall be formed in earth and planted with grass.

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- 62. On-site detention shall be provided to maintain all stormwater discharges from the 1:1 year storm up to the 1:100 year storm at pre-development levels.
- 63. Arrangements are to be made for the provision of common drainage and the disposal of stormwater from the site, refer to Schedule 1 requirements.
- 64. All fill including existing fill must be compacted to 98% standard compaction in accordance with AS1289 and verified by the submission of test results and accompanied by a contoured depth of fill plan.
- 65. A heavy duty layback and footway vehicular crossing 6m wide shall be constructed to the development. The crossing shall be constructed in accordance with Hawkesbury Development Control Plan Appendix E, Civil Works Specification and RTA requirements.
- 66. A rainwater collection tank shall be installed and connected to each unit to allow for use for toilet flushing and washing machines.
- 67. Inspections shall be carried out and compliance certificates issued by Council or an accredited certifier for the components of construction detailed in Hawkesbury Development Control Plan Appendix B Civil Works Specification, Part II, Table 1.1.
- 68. All services or suitable conduits shall be placed prior to concrete pouring.
- 69. The public footways and roadways adjacent to the site shall be maintained at all times during the course of the work in a safe condition.
- 70. All plant and equipment used in the erection of the building, including concrete pumps, wagons, lifts, mobile cranes, etc, shall be situated within the boundaries of the site and so placed that all concrete slurry, water, debris and the like shall be discharged onto the building site, and is to be contained within the site boundaries. This condition shall be complied with during demolition and building work.
- 71. New boundary fences shall be provided to replace all existing boundary fencing. Fencing behind the building line shall be a height of 1.8m.
- 72. Ceiling fans shall be provided within all residential units.
- 73. Devices shall be provided to allow windows and doors to each unit to be able to be opened and secured to enable cross ventilation.
- 74. Inspections and Compliance Certificates for sewer works can only be conducted and issued by Hawkesbury City Council.
 - (a) In the case of internal and external (house service connection) drainage, the inspection must be conducted by Hawkesbury City Council's Building & Development Branch. Please phone 02 4560 4565 to arrange inspections. Fees apply and must be paid prior to inspection.
 - (b) In the case of any sewer work constructed under a Major/Minor Sewer Works application, the inspection must be conducted by Hawkesbury City Council's Waste Management Branch. A compliance certificate will not be issued until Works As Executed information has been received, assessed and approved by the Waste Management Branch. Please phone 02 4560 4519 or 4529 to arrange inspections.
 - (c) In the case of major sewer works where the contractor is allowed to use third party quality control, the third party must be approved by the branch manager of Hawkesbury City Council's Waste Management Branch.

In all cases inspections must be conducted on the exposed pipes prior to any backfilling this includes poured concrete slabs or concrete encasement.

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A statutory declaration will not be accepted in lieu of the inspection for compliance.

Prior to Issue of Any Occupation Certificate

- 75. Compliance with all conditions of this development consent.
- 76. A Certificate from a telecommunications carrier confirming that provision has been made for services to the development shall be submitted to the Principal Certifying Authority.
- 77. A Section 73 Compliance Certificate under the Sydney Water Act 1994 must be obtained from Sydney Water Corporation.

Application must be made through an authorised Water Servicing Coordinator. Please refer to the Building Developing and Plumbing section of the web site <u>www.sydneywater.com.au</u> then refer to "Water Servicing Coordinator" under "Developing Your Land" or telephone13 20 92 for assistance.

Following application a "Notice of Requirements" will advise of water infrastructure to be built and charges to be paid. Please make early contact with the Coordinator, since building of water infrastructure can be time consuming and may impact on other services and building, driveway or landscape design.

- 78. Written clearance from Integral Energy shall be submitted to the Principal Certifying Authority.
- 79. The following certificates are to be provided, stating the name of person or company carrying out the installation, type of material and the relevant Australian Standard to which installed:
 - (a) The type and method of termite treatment (complying with AS 3660) provided to walls and floors, pipe penetrations, jointing of new work to existing and slab perimeters. A copy of the termite treatment and materials used shall also be securely fixed inside the meter box for future reference.
 - (b) Glazing materials installed in the building in accordance with AS1288 and AS2047 Glass in Buildings Selection and Installation, e.g. windows, doors, footlights and showers.
 - (c) The type of timber installed indicating both species and durability as required by AS 1684.
 - (d) An automatic smoke detection system installed in residential development by a licensed electrician. Smoke alarms must comply with AS 3786 and be connected to the consumer mains power where supplied to the building.
 - (e) A statement or other suitable evidence shall be submitted to the Principal Certifying Authority, certifying that all commitments made on the BASIX certificate have been implemented and installed as approved.
- 80. A flood warning sign of durable material shall be permanently fixed in a prominent location within the site. The sign shall advise occupants that the site may subject to inundation during times of flood.
- 81. The applicant shall prepare a flood emergency evacuation and management plan for the development. The plan shall advise occupants of flood evacuation procedures and emergency telephone numbers. The applicant shall contact Council and the NSW State Emergency Service for advice in the preparation of the plan. The evacuation procedures shall be permanently fixed to the building in a prominent location and maintained at all times.
- 82. The applicant shall submit a report from a suitably qualified Engineer which verifies the following:
 - (a) Any damage to the proposed structure sustained in a flood will not generate debris capable of causing damage to downstream buildings or property.

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- (b) Any part of the structure at or below the 1 in 100 year flood level will be able to withstand the force of floodwaters (including buoyancy forces) and the impact of debris.
- (c) All finishes, plant fittings and equipment subject to inundation will be of materials and functional capability resistant to the effects of floodwaters.
- 83. A Plan of Management for the on-site stormwater detention facilities shall be submitted to and approved by Council. The Plan of Management shall set out all design and operational parameters for the detention facilities including design levels, hydrology and hydraulics, inspection and maintenance requirements and time intervals for such inspection and maintenance.
- 84. The owner shall enter a positive covenant with Council which provides the following:
 - (a) The registered proprietors will at all times maintain, repair and keep the on-site stormwater detention facilities in a good and safe condition and state of repair, in accordance with the approved design to the reasonable satisfaction, at all times, of Council, having due regard to the Plan of Management for the operation and maintenance of the on-site stormwater detention facilities, and
 - (b) The liability under the Covenant will jointly and severally bind the registered proprietors of the proposed dwellings, and
 - (c) Council only will be entitled to release or modify the Covenant.

All costs associated with the Covenant, including any legal costs payable by Council, are to be paid by the owner or applicant.

- 85. Submission of a report by the Design Engineer stating the conformance or otherwise of the detention system in relation to the approved design.
- 86. Works-As-Executed drawings for the One Site Detention Stormwater System which indicate the following shall be submitted to and approved by Council:
 - a. Invert levels of tanks, pits and pipes
 - b. Surface levels of pits and surrounding ground levels
 - c. Levels of surrounding kerb
 - d. Floor levels of buildings
 - e. Top of kerb levels at the front of the lot; and
 - f. Extent of inundation
- 87. Retaining walls are to be certified on completion by a suitably qualified and experienced Structural Engineer.
- 88. A works as executed plan shall be submitted to Council on completion of works. The plan shall include the location of the constructed structures in relation to property boundaries.
- 89. A certificate from an appropriately qualified Acoustic Engineer is to be submitted with the Occupation Certificate application certifying that the 'as built' development and all sound producing plant, equipment, machinery or fittings associated with mechanical ventilation and / or the lift system will not exceed more than 5dB(A) above the background level during the day and evening and not exceeding the background level at night (10.00pm 6.00 am) when measured at the boundary of the property, and will comply with the Environment Protection Authority Industrial Noise Policy.

This report and certification prepared by an appropriately qualified or accredited person shall be submitted to the Principal Certifying Authority demonstrating compliance with this condition prior to the occupation of the completed works.

90. Street number being affixed to the building prior to occupation.

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- 91. Prior to the issue of the Occupation Certificate landscaping in accordance with the approved landscape plan is to be completed.
- 92. A Compliance Certificate from Hawkesbury City Council's Waste Management branch confirming sewer works constructed under a Major/Minor Sewer Works application must be submitted to the Principal Certifying Authority.
- 93. A compliance certificate from Hawkesbury City Council's Building & Development Branch confirming completion of internal and external drainage must be submitted to the Principal Certifying Authority.

Use of Development

- 94. No internal or external alterations shall be carried out without prior approval of Council.
- 95. All fire safety equipment and fixtures shall be regularly serviced and maintained. The owner or their agent shall certify annually that each of the fire safety measures specified in this statement has:
 - (a) been assessed by a properly qualified person, and
 - (b) found, when it was assessed, to be capable of performing to at least the standard required by the current Fire Safety Schedule for the building for which the certificate is issued.
- 96. The subject development, including landscaping and bin storage areas, shall be regularly maintained. Plant species shall be replaced as required in order to maintain the viability of the approved landscape concept prepared for the site.
- 97. Waste and recyclable material, generated by this premises, shall not be collected between the hours of 10:00pm and 7:00am on any day.
- 98. A sign, legible from the street, shall be permanently displayed to indicate that visitor parking is available on the site and the visitor car parking spaces shall be clearly marked as such.
- 99. Any external lighting shall be directed in such a manner so that no nuisance is caused to adjoining properties or to drivers on surrounding streets.
- 100. No individual parking spaces or access thereto shall be constrained or enclosed by any form of structure such as fencing, or the like, without prior consent from Council.
- 101. Appropriate sign(s) shall be provided and maintained within the site at the point(s) of vehicular egress to compel all vehicles to stop before proceeding onto the public way.

Advisory Notes

- *** The land is within the Hawkesbury City Council Sewerage Catchment. A separate application shall be submitted to Council for any alterations or connections to the sewer mains. The applicant shall consult with Council regarding acceptable discharge limits to the sewerage system.
- *** Non-compliance with any condition of this development consent may result in a penalty notice being issued by Council.
- *** The applicant shall make themselves aware of any User Restriction, Easements and Covenants to this property and shall comply with the requirements of any Section 88B Instrument relevant to the property in order to prevent the possibility of legal proceedings against them.
- *** Should any aboriginal site or relic be disturbed or uncovered during the construction of this development, all work should cease and the National Parks and Wildlife Service consulted. Any person who knowingly disturbs an aboriginal site or relic is liable to prosecution under the National Parks and Wildlife Act 1974.

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- *** The applicant shall make themselves aware of the Discrimination Against People with Disabilities Act (DDA) and assess their responsibilities and liabilities with regards to the provision of access for all people.
- *** The applicant is advised to consult with:
 - (a) Sydney Water Corporation Limited
 - (b) Integral Energy
 - (c) Natural Gas Company
 - (d) a local telecommunications carrier

regarding their requirements for the provision of services to the development and the location of existing services that may be affected by proposed works, either on site or on the adjacent public roads.

*** The developer is responsible for all costs associated with any alteration, relocation or enlargement to public utilities whether caused directly or indirectly by this proposed development. Such utilities include water, sewerage, drainage, power, communication, footways, kerb and gutter.

ATTACHMENTS:

There are no supporting documents for this report.

- AT 1 Locality Plan
- AT 2 Site Plan and Ground Floor
- AT 3 Elevation Plan
- AT 4 Assessment of Application against the Planning Principles of SEPP No. 65
- AT 5 Assessment of Application against the Residential Flat Building Design Code
- AT 6 Assessment of Application against the Residential Chapter of Hawkesbury DCP

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AT - 1 Locality Plan

Lot 1 DP 1143830, 52 Macquarie Street, Windsor

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AT - 2 Site Plan and Ground Floor

Meeting Date: 13 July 2010

AT - 3 Elevation Plan

Meeting Date: 13 July 2010

AT - 4 Assessment of Application against the Planning Principles of SEPP No. 65

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AT - 5 Assessment of Application against the Residential Flat Building Design Code

Assessment of Application against the Residential Flat Building Design Code

This Code is a comprehensive set of guidelines to support SEPP No. 65. The Code provides benchmarks for better practice in the design and planning of residential flat buildings. It addresses development at three different scales: the local context, site design and building design. Only those provisions of the Code that are relevant to this proposal are discussed below:

State Environmental Planning Policy No. 65 Residential Flat Design Code		
Element		Comments/ explanation of compliance
Building Height	~	The proposed development is generally consistent with the building height plane requirements and objectives of Hawkesbury Development Control Plan – Residential Chapter (See Development Control Plan assessment below).
Building Depth	✓	The Code recommends a maximum apartment building depth of 18m to achieve suitable levels of solar access and natural ventilation. The northern building has a depth of approximately 21m and the southern building a depth of approximately 11m. The Code requires that developments that propose a depth of more than 18m demonstrate how satisfactory daylight and natural ventilation are to be achieved. Adequate sunlight access and cross ventilation is provided to the development.
Building Separation	✓	The Code nominates that buildings up to 4 storeys should provide 12m of separation between habitable rooms and balconies. It is considered that the proposal satisfies this requirement with respect to habitable rooms and balconies associated with adjoining development.
Street Setbacks	✓	The proposed development is setback 5m from the front boundary. This setback is considered appropriate with respect to the context of the locality, the streetscape and the design of the building.
Side and Rear Setbacks	~	The side and rear setbacks are considered appropriate in respect to the existing streetscape pattern, to minimising the impacts of the development with regard to privacy and sunlight access to adjoining properties. Side and rear setbacks ensure the building is located generally within the Building Height Plane in compliance with Hawkesbury Development Control Plan – Residential Chapter.
Floor space ratio	✓	No floor space ratio control is applicable.

State Environmental Planning Policy No. 65 Residential Flat Design Code			
Element	lement Comments/ explanation of compliance		
Site Configuration			
Deep Soil Zones	~	The Code recommends a minimum of 25% of open space be a deep soil zone. 42.6% of the site has been provided as open space, with 46.7% of this being deep soil areas.	
		In addition, rainwater tanks will collect roof water to be utilised for toilets and clothes washing thereby reducing the demand for on-site infiltration of stormwater.	
Fences and walls	~	It is proposed to fence the front boundary of the property.	
Landscape Design	✓	A concept landscape plan, prepared by a suitably qualified landscape architect has been provided, and is considered satisfactory.	
Open Space	x	A communal open space area has not been defined on the plan. An area at the north eastern boundary is of suitable size to offer passive recreational opportunities. Likewise a landscape area is available in the rear southern corner of the property.	
		The Design Code recommends between, at least, 25 and 30% of the site area be provided for communal open space. The proposed development is inconsistent with this recommendation.	
		The Code recommends that each private open space at ground level should be a minimum of 25m ² with a minimum dimension of 4m in one direction. The ground floor units are inconsistent with the recommendations with the Code.	
		The size of balconies range from 11.15m ² to 15.3m ² , which is consistent with the Code. All balconies comply with the minimum depth requirement for balconies (min 2m).	
		Sunlight access to the private open space areas and communal open space is considered adequate.	
Orientation	x	The building is generally orientated to the north and north- west.	
		It is considered that the orientation of the building results in the development being inconsistent with the existing streetscape character.	

State Environmental Planning Policy No. 65 Residential Flat Design Code			
Element		Comments/ explanation of compliance	
Stormwater Management	~	Rainwater collection tanks are to be provided under the disabled car parking space to be used for toilet flushing and laundry appliances. Subject to the implementation of the measures detailed in the application and the provision of an onsite stormwater detention system in accordance with Council's requirements this application is considered satisfactory having regard to stormwater management.	
Safety	~	As the proposal does not involve a residential development comprising more than 20 new dwellings a formal crime risk assessment was not required to be undertaken in conjunction with the application. The proposed development generally allows for clear distinction between public and private areas, provides adequate surveillance of public area within and adjacent to the site, and controlled access to and within the building.	
Visual privacy	✓	It is considered that a satisfactory level of internal privacy is provided.	
Building Entry	~	The building entry is considered satisfactory with respect to directing the public to the building and defining the access of the building.	
Parking	✓	 Adequate parking has been provided for the development at the rear of the site. Access to the car park is proposed from Macquarie Street, which has adequate sight distances to ensure a minimal impact on traffic and pedestrian safety. Adequate visitor parking spaces have also been proposed. The car parking layout satisfies the requirements of AS2890.1:2004 for off street car parking. 	
Pedestrian access	1	Equitable access is available from the street. The Code recommends that barrier free access be provided to at least 20% of dwellings. The application provides barrier free access to all residential units thereby satisfying the Code.	
Vehicle access	~	Vehicle entry to the site is located away from the main pedestrian entry to the development. It is considered that the proposed access to the site does not compromise the street character, landscape or pedestrian amenity and safety.	

State Environmental Planning Policy No. 65 Residential Flat Design Code		
Element Comments/ explanation of compliance		Comments/ explanation of compliance
Building Configuration		
Apartment Layout	✓	In general, the proposed apartment layouts have suitable spatial arrangements contributing to residential amenity. Balconies are provided adjacent to living areas and cross ventilation is provided to all of the units. The internal areas of each unit are of an adequate size.
Apartment Mix	x	The proposed development provides for only two bedroom units. The Code recommends a range of apartment types to cater for different household requirements now and in the future, and to provide equitable access to new housing by cultural and socio- economic groups.
Balconies	•	All of the proposed upper level units include balconies providing useable private open space. Balconies receive adequate solar access. It is considered that all upper level balconies are of an appropriate depth and width to be functional. The Code recommends that primary balconies have a minimum width of 2m and all balconies comply with this requirement. All balconies have been integrated into the overall architectural form and design of the proposed building and will provide surveillance opportunities to Macquarie Street and the rear of the property, including communal open space.
Ceiling Heights	✓	The Code recommends: In residential flat buildings: In general, 2.7m minimums for all habitable rooms on all floors, 2.4m is the preferred minimum for all non- habitable rooms, however 2.25m is permitted. The ceiling height (internal heights) for all units is 2.7m
Flexibility	x	It is considered that the units provide very limited flexibility in meeting the potential changing needs of occupants, for example the units are unsuitable for expanding families.

State Environmental Planning Policy No. 65 Residential Flat Design Code		
Element		Comments/ explanation of compliance
Internal Circulation	~	Safety and amenity of the lobbies, stairs, lifts and corridors of the building is satisfactory.
Storage	x	The Code recommends that in addition to kitchen cupboards and bedroom wardrobes, accessible storage facilities be provided at the following rates: two bedroom apartments 8m ³ . Cupboards within the units have been provided for additional storage; however do not meet the size requirements.
Building Amenity		
Acoustic Privacy	~	The proposed development achieves satisfactory acoustic privacy by way of building separation, and generally grouping noisy areas within units.
Daylight Access and Energy Efficiency	~	The Code recommends that living rooms and private open spaces for at least 70 percent of apartments in a development should receive a minimum of three hours direct sunlight between 9am and 3pm in mid winter.
		The plans submitted in conjunction with the application detail that the proposal will satisfy the solar access criteria detailed above.
Natural Ventilation	~	The Code recommends a building depth range from 10 to 18m to support natural ventilation. The northern building has a depth of approximately 21m.
		The Code recommends that sixty percent (60%) of residential units should be naturally cross-ventilated. One hundred percent (100%) of units are cross ventilated.
		Twenty five percent (25%) of kitchens should have access to natural ventilation. One hundred percent (100%) of kitchens have natural ventilation.
Building Form		
Facades	~	It is considered that the design of the Macquarie Street façade is compatible with existing development in the locality.
Roof Design	~	The roof pitch is consistent with some existing buildings within the locality.

State Environmental Planning Policy No. 65 Residential Flat Design Code		
Element		Comments/ explanation of compliance
Energy Efficiency	✓	The proposed development is considered to be consistent with the recommendations of the Code in respect to energy efficiency. However, a Current BASIX Certificate has not been provided, and will be required prior to approval of the application.
Building Performance		
Waste Management	✓	Bin storage has been provided adjacent to the southern side of the building and within convenient access to the front of the property A Waste Management Plan has been provided.
Water Conservation	✓	The development will provide rainwater collection tanks to be used for toilet flushing and washing machines

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AT - 6 Assessment of Application against the Residential Chapter of Hawkesbury DCP

Assessment of Application against the Residential Chapter of Hawkesbury DCP

The following table provides an assessment of the application with respect to the relevant Rules contained within the Residential Chapter of Hawkesbury Development Control Plan:

Element	Rules	Provides	Complies
Height	(a) New buildings are to be constructed within the Building Height Plane for the relevant residential use. The Building Height Plane it to be adjusted for sloping sites to follow the natural ground level.	The proposed building encroaches the building height envelop with respect to the Macquarie Street boundary	No, however is supported for reasons discussed previously within the Report
Setbacks	 (a) For sites fronting main or arterial roads, buildings are to be set 10 metres back from the front boundary unless there are exceptional physical circumstances. The 10m setback commences after any road widening which may affect the subject land. 	The building fronts Macquarie Street which is a main/arterial road. The setback of the proposed building is 5m	No, however is supported for reasons discussed previously within the Report
Landscaped Areas	 (a)All forms of residential development are to contain pervious soft <u>landscaped areas</u> to a total of 30% of the total site area. This may be calculated by adding together soft <u>landscaped areas</u> of private and <u>common open space</u>. Development proposals, where required, are to indicate the proportion of the total site area that is: total "soft" <u>landscaped area;</u> total ground level <u>private open space;</u> and total common open space. 	The total site area is 2257m ² . 677.1m ² of landscaped area is required. Approximately 963m ² has been provided.	Yes
Private Open Space	 (a) Single dwelling houses and multi unit housing are to provide at least one area of private open space for each dwelling. (b) The total of private open space at ground level must be a minimum of 20% of the site area, regardless of permeability of the surface. This space must: be capable of containing a rectangle 5 metres x 6 metres that has a slope less than 1:10; not be comprised of any area with a dimension less than 4 metres; and be exclusive of clothes drying areas, driveways, car parking and other utility areas. 	Ground level private open space does not comply with these requirements. However, private open space has been provided in accordance with State Environmental Planning Policy No. 65.	Yes No, however is supported for reasons discussed previously within the Report

Element	Rules	Provides	Complies
	(c) Any above ground level balcony or rooftop area designed for <u>private open space</u> must have a minimum area of 10 square metres with a minimum dimension of 2 metres. This area is not included in the calculation for the provision of total <u>private open space</u> .	All balconies have an area in excess of 10m ² and a minimum dimension of 2m.	Yes
Common Use Open Space	(a) For development proposals than contain 5 or more units common use open space is encouraged. Concession may be given where it is demonstrated that sufficient useable private open space has been provided.	Communal/ common open space has been provided at ground level.	Yes
	(b) The communal open space should generally have access only from within the site.	complies	Yes
	(c) <u>Common open space</u> for multi-unit housing developments should be accessible from all dwellings within the development. Surveillance of this space should be possible from at least 2 dwellings.	Surveillance of common open space from Unit 2 bedroom and Unit 5 & 9 balconies.	Yes
	(d) Any proposed communal recreational <u>facilities</u> must be designed and located to avoid nuisance or danger to neighbours, residents and visitors.	No facilities have been nominated	Yes
Access and Parking	 (a) Driveways next to any side or rear boundary must have a landscape strip of at least 1 metre to separate them. 	Provided	Yes
	(b) Shared driveways, access lanes and car parks must be setback a minimum of 1.5 metres from windows to main habitable rooms of dwellings. This standard does not apply if the floor level of the dwelling is at least 1 metre above the driveway.	Complies	Yes
	 (c) All driveways must have a minimum width of 3 metres and must be sealed to prevent surface erosion. 	Driveway minimum 5m wide and sealed	Yes
	(d) For development that contains more than 2 units driveways are to have a minimum driveway width of 6m from the layback/kerb line to 6m inside the property.	Complies	Yes

Element	Rules	Provides	Complies
	 (e) Garages and carports must not visually dominate the street facade, should occupy less than 50% of the building facade and must be compatible with the building design. 	No garages/carports within the front facade	Yes
	(f) Uncovered car parking spaces and turning areas can be located within the front setback to the required building line provided that this area is dominated by landscaping and/or addresses established streetscape patterns.	None provided within the front setback	Yes
	(g) Where parking spaces are located as 90° to the driveway alignment the minimum driveway width adjacent to the space is to be 6.7m, increased as necessary to allow adequate manoeuvring on site.	Complies	Yes
	 (h) On site manoeuvring areas shall be provided to allow entry and exit to the site in a forward direction. 	Provided	Yes
	 (i) On site manoeuvring areas shall be provided to allow entry and exit to and from all car spaces including garage, carports, uncovered spaces and visitor spaces by a single turning movement. 	Provided	Yes
	(j) Where more than 3 units are served by an access or the access is greater than 30m long, a turning area shall be provided at or near the end of the access.	Provided	Yes
	 (k) On site manoeuvring shall be based on the Ausroads Standard 5.0m design vehicle. Templates for this standard are provided in the appendices. When using the templates a minimum of 150mm shall be provided between any fixed object and the extremities of the swept paths. 	Complies	Yes
	 (I) All on site car spaces shall comply with the minimum dimensions set out in Part C Chapter 2 (Car Parking and Access). Where a space adjoins a wall, fence or other fixed structures, the width shall be increased as follows to allow adequate door opening: 	Double carports have minimum width of 5.15m (5.8m required)	No, however is supported for reasons discussed previously within the Report
	On one side only to 3.2m On both sides to 3.8m.		
	Refer to Part C Chapter 2 - Car Parking and Access for additional requirements.		

Element	Rules	Provides	Complies
Visual Amenity	(a) Where there is potential for loss of privacy the proposal should incorporate some of the techniques illustrated in the DCP.	Satisfactory	Yes
	(b) Where there is no alternative to a window, it should be screened.	Screens provided to bedroom windows where necessary	Yes
Acoustic Privacy	(a) Acoustic privacy is to be considered at the design stage.	Satisfactory	Yes
	 (b) Site layouts should ensure parking areas, streets and shared driveways have a line of sight separation of at least 3 metres from bedroom windows 	Units 11 & 12 do not comply	No
	(c) A distance of at least 3 metres should separate openings of adjacent dwellings.	Not provided, however fin walls separate balconies and openings between units. This is satisfactory.	Yes
External Noise and Vibration	 (a) A noise and vibration assessment must be undertaken by a suitably qualified noise consultant for any proposed residential development other than a single dwelling house located within 100 metres of the railway line or within Australian Noise Exposure Forecast (ANEF) 25 or greater. 	The proposed development is not located within an ANEF Contour	Yes
	 (b) Proposals must comply with the current Environment Protection Authority criteria and the current relevant Australian Standards for noise and vibration and quality assurance and incorporate appropriate mitigation measures. 		Yes
Safety and Security	(a) Each dwelling is to be provided with direct and convenient pedestrian access to a private or public road.	Direct pedestrian access is available from each dwelling.	Yes
	(b) Barriers to prevent movement between internal roof spaces of adjoining dwellings are required.	Condition	Yes
	(c) Elements to be incorporated in site and building design and include:		Yes
	 doorway/entry safety and surveillance to and from the footpath illumination of public spaces including all pedestrian paths, shared areas, parking areas and building ontries to the relevant 	Yes Condition	
	areas and building entries to the relevant Australian Standard	Yes	

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Element	Rules	Provides	Complies
	 visibility to the street from the front of the development restricted access to the rear of the site. 	Yes	
Utility and Site Services	(a) Where reticulated water is not available, a minimum storage of 100000 litres must be provided. A minimum of 10000 litres must be available at all times for fire fighting.	N/A, however rainwater collection tanks proposed.	Yes
Cables	(a) The design, location and construction of <u>utility services</u> must satisfactorily meet the requirements of both the relevant servicing authority and Council.	Condition	Yes
Recycling, garbage and mail	(a) Collection areas must be integrated into the overall site and building design, such as the example shown in DCP.	Provided	Yes

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Item: 163 CP - Development Application - Torrens Title Subdivision into Eight Lots - Lot 1 DP 543262 and Lot 4 DP 1064408, 150 and 274B Hermitage Road, Kurrajong Hills -(DA0821/08, 112026, 19284, 95498)

Development Information

File Number:	DA0821/08
Property Address:	150 and 274B Hermitage Road, Kurrajong Hills NSW 2758
Applicant:	Paul Garrett
Owner:	Hypocrates Properties Pty Limited
Proposal Details:	Torrens Title Subdivision into Eight Lots
Zone:	Rural Living
Draft Zone:	RU4 Rural Small Holdings
Date Received:	10 November 2008
Advertising:	17 November 2008 to 1 December 2008
Key Issues:	 Road and bridge upgrade Integrated Development Potential Koala Habitat Bushfire prone land Controlled activity (bridge)

Recommendation: Approval

REPORT:

Introduction

An application has been received seeking approval for an eight lot Torrens title subdivision upon Lot 1 DP 543262 150 Hermitage Road and Lot 4 DP1064408 274B Hermitage Road, Kurrajong Hills. The sites currently contain an existing dwelling, tennis courts and sheds, with several dams scattered throughout the properties.

The subdivision would result in a change from two lots into seven additional lots being created with areas ranging from 4 Ha to 7.44 HA. The minimum lot size applying to this land is 4 Ha.

The application is being reported to Council at the request of Councillor Bassett.

This application is recommended for approval and is numerically compliant in respect to Council's development standards.

Description of Proposal

The existing Lot 1 has an area of 33.76 Ha and Lot 4 has an area of 6.298 Ha.

The application is proposing the Torrens title subdivision of land to create eight (8) allotment areas, which will be serviced by a new road within the development and the duplication of a bridge crossing (7 metres in width and two lanes) over Blue Gum Creek to satisfy ' Planning for Bushfire Protection 2006 ' requirements.

The existing bridge structure was approved for use as access to a single dwelling. Accordingly, prior to any design works commencing, the existing bridge is to be assessed for compliance with the relevant Australian Standards for a public road, (Including the understructure).

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Plans for upgrading or replacement of the existing bridge (as required) include widening to provide an additional lane. The works involving the construction of the bridge will require certification to be provided by a suitably qualified practicing structural engineer as complying with the Australian Standard for bridges in public roads.

The application also involves the upgrading of approximately 200 metres of an un-named section of road leading from Hermitage Road to the property boundary to the north. At present, the un-named section of road is currently unsealed and poorly drained. As this section of road is within Council's road reserve, the development requires an approval under the Roads Act to be issued by Council, with this portion of work sought unable to be privately certified.

As the site has been extensively cleared due to past grazing activities, a large centrally located paddock area remains clear for building envelopes and effluent disposal areas, which is unburdened by scrub vegetation or significant ecological communities.

The proposed lots will have the following attributes:

Lot	Area	Attributes
1	7.44 Ha	Existing dwelling, tennis courts, sheds and three dams
2	4.006 Ha	Vacant and one existing dam
3	4.034 Ha	Vacant and one existing dam
4	4.816 Ha	Vacant
5	4.481 Ha	Vacant and one existing dam
6	4.046 Ha	Vacant and one existing dam
7	5.247 Ha	Vacant and one existing dam
8	4.046 Ha	Vacant

Council Policies, Procedures and Codes to Which the Matter Relates

State Environmental Planning Policy No. 44 – Koala Habitat Protection Hawkesbury Local Environmental Plan 1989 Sydney Regional Environmental Plan No 20 Hawkesbury Development Control Plan 2002

Section 79C Matters for Consideration

In determining the application, Council is required to take into consideration the following matters as are relevant to the development that apply to the land to which the development application relates:

a. The provisions (where applicable) of any:

i. Environmental Planning Instrument:

The relevant environmental planning instruments are:

Hawkesbury Local Environmental Plan 1989 (HLEP 1989)

The subject property is zoned Rural Living. Subdivision of land within the Rural Living zone is permissible only if the area of each of the allotments to be created is not less than 4 hectares. The subdivision will result in seven additional allotments being created with areas ranging from 4 Ha to 7.44 Ha. All allotments proposed satisfy the minimum allotment size of 4 Ha as per Hawkesbury Local Environmental Plan 1989.

In addition to the above, the following clauses of Hawkesbury Local Environmental Plan 1989 were taken into consideration:

Clause 2 - Aims, objectives etc Clause 5 - Definitions Clause 9 - Carrying out of development

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Clause 9a - Zone objectives Clause 10 - Subdivision - general Clause 11 - Rural Subdivision – general provisions Clause 18 - Provision of water, sewerage services, etc Clause 27 – Heritage items Clause 37A - Development on land identified on Acid Sulfate Soils Planning Map

The application is considered to be integrated development as per Section 91 of the Environmental Planning and Assessment Act, 1979 as it requires authorisation under Section 100b of the Rural Fires Act, 1997 in respect of bush fire safety of the subdivision of land that could lawfully be used for residential or rural residential purposes from the NSW Rural Fire Service.

In addition, as the subdivision requires the construction of an additional bridge across Blue Gum Creek, the development triggered further integrated development provisions, requiring a Controlled Activity Approval to be issued under the Water Management Act, 2000. The General Terms of Approval from both the NSW Rural Fire Service and the NSW Office of Water have been issued in respect to the integrated development provisions of the Environmental Planning and Assessment Act, 1979.

State Environmental Planning Policy No. 44 – Koala Habitat Protection

A flora and fauna assessment prepared by Anderson Environmental Consultants Pty Ltd dated November 2007 and addendum dated September 2009 was submitted with the proposed development. The report states that:

"The habitat within the area to be potentially disturbed by the proposed development represents no significant habitat for any threatened species. No signs of any threatened species were detected and the shrub layer represents poor quality as it is largely weed infested. The density of the overstorey Eucalypts does conform to SEPP 44 Koala Habitat, however no signs of Koalas were detected on site."

Comment:

Whilst, the site has some potential to be a koala habitat, the flora and fauna assessment documented that no Koalas were detected. Clause 8 of SEPP No. 44 – Koala Habitat Protection requires:

- (1) Before a council may grant consent to an application for consent to carry out development on land to which this Part applies that it is satisfied is a potential koala habitat, it must satisfy itself whether or not the land is a core koala habitat.
- (2) A council may satisfy itself as to whether or not land is a core koala habitat only on information obtained by it, or by the applicant, from a person with appropriate qualifications and experience in biological science and fauna survey and management.
- (3) If the Council is satisfied:

(a) that the land is not a core Koala habitat, it is not prevented, because of this policy, from granting consent to the development application. "

The subject lands are not considered to form a core Koala habitat based on the flora and fauna assessment conducted of the property by Anderson Environmental Consultants Pty Ltd. Accordingly in this instance, a Koala Plan of management is not required, and Council is not prevented from granting consent to the proposal.

Sydney Regional Environmental Plan No. 20 (No.2 – 1997) – Hawkesbury – Nepean River (SREP No. 20)

It is considered that the proposed development will not significantly impact on the environment of the Hawkesbury-Nepean River either in a local or regional context and that the development is not inconsistent with the general and specific aims, planning considerations, planning policies and recommended strategies.

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The proposal is consistent with the aims and objectives of SREP No. 20.

ii. Draft Environmental Planning Instrument that is or has been placed on exhibition and details of which have been notified to Council:

Within the Draft Hawkesbury Local Environmental Plan 2009, the subject site is zoned RU4 Rural Small Holdings. The subject development is permissible only if the area of each of the allotments to be created is not less than 4 hectares. The subdivision will result in seven (7) additional allotments being created with areas ranging from 4 Ha to 7.44 Ha, thus satisfying the numerical development standards of Draft Hawkesbury Local Environmental Plan 2009.

iii. Development Control Plan applying to the land:

Hawkesbury Development Control Plan

The Hawkesbury Development Control Plan 2002 applies to the proposal. An assessment of the proposal against the relevant provisions of this Plan follows:

Subdivision Chapter

The following is an assessment against the relevant Rules of the Subdivision Chapter in respect to Part D.

Element	Rule	Complies
General		
Flora and Fauna Protection	 (a) Any subdivision proposal which is likely to result in any clearing of native vegetation or impact on any environmentally sensitive area is to be accompanied by a flora and fauna assessment report prepared by a suitably qualified person. This report is to primarily address the Eight Part Test pursuant to the Act (Section 5A), State Environmental Planning Policy 44 – Koala Habitat protection. 	Yes. The report documents that there would be no significant impacts on any threatened species, populations or endangered ecological communities as part of the proposal.
	(b) Vegetation cover should be retained where ever practicable as it acts to stabilize soils, minimize runoff, acts as a pollutant trap along watercourses and is important as a habitat for native fauna.	Yes
	(c) Degraded areas are to be rehabilitated as part of the subdivision.	Yes
	(d) Vegetation should be retained where it forms a link between other bush land areas.	Yes
	(e) Vegetation which is scenically and environmentally significant should be retained.	Yes

Element	Rule	Complies
	(f) Vegetation which adds to the soil stability of the land should be retained.	Yes
	(g) All subdivision proposals should be designed so as to minimize fragmentation of bushland.	Yes
Visual Amenity	 (a) Building envelopes, accessways and road shall avoid ridge tops and steep slopes. 	Yes
	(b) Subdivision of escarpments, ridges and other visually interesting places should:	Yes
	 Be managed in such a way that the visual impact rising from development on newly created allotments is minimal; and 	
	 Retain visually significant vegetation such as that found on ridge tops and other visually prominent locations. 	Yes
	(c) Development Applications for subdivision shall take into consideration the provisions of SREP No. 20 in relation to scenic quality.	See assessment above.
Heritage	 (a) A subdivision proposal on land which contains or is adjacent to an item of environmental heritage as defined in Schedule 1 of the Hawkesbury LEP should illustrate the means proposed to preserve and protect such items. 	Yes.
Utility Services	 (a) Underground power provided to all residential and industrial subdivisions. Where infill subdivision is proposed, the existing system, whether above or underground shall be maintained. 	Condition if approval granted.
	(b) All lots created are to have the provision of power.	Condition if approval granted.
	 (c) Where reticulated water is not available, a minimum storage of 100,000 litres must be provided. A minimum of 10,000 litres must be available during bush fire danger periods. 	Individual allotments to provide for water storage during further development of the site.
Flooding, Landslip & Contaminated Land	 (a) Compliance with clause 25 of Hawkesbury Local Environmental Plan 1989. 	Yes.

Element	Rule	Complies
	(b) Access to the subdivision shall be located above the 1% AEP flood level.	Yes
	(c) Where a subdivision proposal is on land identified as being potentially subject to landslip, the applicant shall engage a geotechnical consultant to prepare a report on the viability of subdivision the land and provide recommendations as to the siting and the type of buildings which could be permitted on the subject land.	N/A
	(d) In the event the Council deems that there is the potential that land subject to a subdivision application is contaminated then the applicant shall engage a suitably qualified person to undertake a soil and ground water assessment.	Not considered to be contaminated.
	(e) Contaminated Land shall be remediated prior to the issue of the Subdivision Certificate.	N/A
Rural Lot Size and Shape	 (a) The minimum allotment size for land within rural and environmental protection zones are contained within Hawkesbury Local Environmental Plan 1989. 	Yes
	 (b) Lots should be able to accommodate a building envelope of 2000m² with a minimum dimension of 20 metres. Building envelopes should be located a minimum of 30 metres from significant trees and other significant vegetation or landscape features. Building envelopes will contain the dwelling house, rural sheds, landscaping, and on-site effluent treatment and disposal areas, and bushfire mitigation. 	Yes
	(c) In calculating the area of a battle-axe or hatchet shaped allotment, the area of the battle axe handle should be included.	N/A
	(d) The width to depth ratio of allotments should not exceed 1:5.	Yes
	(e) Lot layout shall consider the location of watercourse vegetation and other environmental features.	Yes
Effluent Disposal	 (a) An effluent disposal report prepared by a suitably qualified person is required to accompany any development application for rural and rural-residential 	Yes

Element	Rule	Complies
	subdivisions. (b) Any system proposed other than a Household Aerated Wastewater Treatment System is required to be installed prior to release of Subdivision Certificate.	Yes
Rural Road and Access Way Design	 (a) The design specifications in Figure 4 at the end of this clause are to be met. 	Yes
	(b) Where the road width is insufficient or unsatisfactory, an applicant should dedicate or provide land required for local road widening or new roads at no cost to Council.	Yes
	 (c) Upgrading of the access way from the nearest sealed road to the proposed subdivision to an all weather standard suitable for the expected traffic generation arising from the subdivision. This work may require the sealing of the pavement dependent upon traffic generation. 	Yes
	(d) Where access to the subdivision is via a Crown or Reserve road in addition to the above, the road should be fully constructed to a standard commensurate with roads in the locality and linked to the nearest Council road. Prior to any construction works being undertaken the relevant section of Crown road is to be transferred to Council.	N/A
	(e) The road fronting the subdivision shall be sealed into half width (minimum 3.5 metres). An all weather standard of road construction may be acceptable where the expected traffic volume generated by the subdivision proposal is low and no sealed road in the vicinity.	NA
	(f) Water courses should be piped where they cross roads and the applicant should create drainage easements generally 10 metres long and 4 metres wide over the point of any discharge of any water from any public road onto private property.	N/A
	(g) All internal driveways shall be constructed to an all weather standard suitable for the expected traffic generation. An all weather access	N/A

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Element	Rule	Complies
	should also be provided across the footway to any battle-axe lot. Such access should be sealed within the vicinity of existing houses on adjoining lots where dust nuisance may occur and also on steeply sloping land.	
	(h) Where 3 or more individual access handles are proposed, common roads are to be provided.	N/A
	(i) Battle-axe handles shall have a minimum width of 6 metres.	N/A
	 (j) Access ways should have a maximum grade of 25% (1:4) and be sealed if the grade exceeds 1:6, concrete if exceeds 1 in 5. 	Can condition if approved.
	(k) Where an access way meets a public road there should be a minimum sight distance of 70 metres. This may be increased on roads with a high speed limit.	N/A
	 Cul-de-sacs for rural roads should have a minimum seal radii of 12.0 metres and boundary radii of 17.0 metres. 	N/A

Notification Chapter

Adjoining neighbours were notified as per the requirements of Hawkesbury Development Control Plan 2002. Three (3) submissions of objection were received. The matters raised in these submissions are discussed further in this report.

iv. Planning agreement that has been entered into under section 93F, or any draft planning agreement that a developer has offered to enter into under section 93F:

There are no planning agreements applicable to the proposed development.

v. Matters prescribed by the Regulations:

The proposed development is not inconsistent with the provisions of the Environmental Planning and Assessment Regulation, 2000.

b. The likely impacts of that development, including environmental impacts on both the natural and built environments and the social and economic impacts in the locality:

Context & Setting

Adjoining and nearby land uses predominantly consist of rural residential properties. The development proposes the creation of an additional seven allotments to be utilised for rural-residential living with allotment sizes consistent with the established subdivision pattern within the locality.

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Access, Transport & Traffic

The development proposes the upgrading of approximately 200 metres of an un-named section of road leading from Hermitage Road to the property boundary to the north. At present, the un-named section of road is currently unsealed and poorly drained. As this section of road is within Council's road reserve, the development requires an approval under the Roads Act to be issued by Council, with this portion of work sought unable to be privately certified. Private Certifiers are not permitted to work on or within public roads.

As part of the subdivision, a new road will be constructed to service the eight (8) lots created. A road reserve width of 20 metres will be established. Within this road reserve, a road carriageway width of 6.5 metres with 1.2 metre shoulders and 1 metre table drains will be constructed. The road works also include the duplication of an existing bridge crossing over Blue Gum Creek, necessitated by ' Planning for Bushfire Protection 2006 ' requirements. The bridge will allow a carriageway width of 7 metres and the ability of two lanes of traffic to pass unobstructed. The duplication of the bridge will allow access into the property to be maintained whilst other works are undertaken within the site.

Utilities

It is considered that the proposed development will not place unreasonable demands on the provision of services.

Flora & Fauna

A flora and fauna assessment prepared by Anderson Environmental Consultants Pty Ltd dated November 2007 and addendum dated September 2009 was submitted with the proposed development. The report concluded that:

"The vegetation on the property is largely consistent with cleared grazing paddock for approximately 90% of the property. Mostly there are no trees for at least 60% of the property. There are some scattered trees in pockets which are grazed and farmed underneath and are best described as paddock trees. The vegetation generally occurs around the creek lines of Little Island Creek and Blue Gum Creek and these areas do not appear to be grazed and would not be disturbed as part of the proposed development. The vegetation within the cleared paddock areas although representing regrowth is not representative of any endangered ecological community at present as listed under the New South Wales Threatened Species Conservation Act (1995) and the Commonwealth Environment Protection and Biodiversity Conservation Act 1999, due to its high levels of structural and floristic degradation. The vegetation along Douglas Farm Road has been disturbed in the past through maintenance and weed growth.

The fauna habitat along Douglas Farm Road is of low quality due to the disturbance from road maintenance and weed growth from previous clearing with the fauna habitat on the site within the areas proposed for development (paddock area) is generally quite poor as these areas are generally dominated by pasture grasses.

It was found that there would be no significant impacts on any threatened species, populations or endangered ecological communities as part of the proposal."

Comment:

The flora and fauna report documents that negligible vegetation is to be disturbed as part of the proposal, due to the development being located within the centrally cleared paddock areas. As such, there would be negligible disturbance to the remaining areas of bushland located to the north and south of the development site.

Natural Hazards

The site is recognised as being bushfire prone land with the application being an integrated development in respect of bush fire safety. Hence, the proposed subdivision of land is subject to approval for residential or

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rural residential purposes from the NSW Rural Fire Service. The application was referred to the NSW Rural Fire Service twice following their initial objection to the access road failing to satisfy ' Planning for Bushfire Protection 2006 ' requirements. In their letter of 11 February 2010, the NSW Rural Fire Service granted a bush fire safety authority subject to conditions and endorsed the modified access road design.

Heritage

The site is listed as containing items of local heritage significance consisting of an iron shed and two sunken wells. However, a walk over the site conducted by Council Planners reveals that no items of heritage significance are located upon the property. Discussions with the site owners and the farm manager of the property reveal that the sunken wells are possibly located on the neighbouring property to the east being 244 Hermitage Road, Kurrajong Hills with the iron shed demolished several years ago to accommodate a dwelling house. Further investigations in respect to the location of the sunken wells are continuing.

As a result of the site inspection conducted upon 150 and 274B Hermitage Road, Council's Strategic Planning Section are undertaking the revision of the heritage listing within Draft Hawkesbury Local Environmental Plan 2009, to remove the property 150 Hermitage Road, Kurrajong Hills as containing items of local heritage significance.

Suitability of the site for the development:

Whilst the site is recognised as being bushfire prone land, the NSW Rural Fire Service have issued a Bush Fire Safety Authority in accordance with Section 100b of the Rural Fires Act, 1997. In addition, the flora and fauna report documents that negligible vegetation is to be disturbed as part of the proposal, due to the development being located within the centrally cleared paddock areas. As such, there would be negligible disturbance to the remaining areas of bushland located to the north and south of the development site. Accordingly, the site is considered suitable to support the development proposed.

c. Any submissions made in accordance with the Act or the Regulations:

Integrated Development

The proposed development is integrated development and requires the approval of both the NSW Rural Fire Service and NSW Office of Water.

As the site is recognised as being bushfire prone land the application is integrated development in respect of bush fire safety. Hence the proposed subdivision of land is subject to approval for residential or rural residential purposes from the NSW Rural Fire Service. In addition, as the proposed construction of the bridge over Blue Gum Creek occurs within 40 metres of a natural watercourse, the development requires the approval of the NSW Office of Water and a subsequent, Controlled Activity Approval.

In their letter of 11 February 2010, the NSW Rural Fire Service granted a Bush Fire Safety Authority subject to conditions. These conditions are incorporated within the recommended development consent at the end of this report.

In their letter of June 2010, the NSW Office of Water granted their terms of approval. As part of their conditions, a Controlled Activity Approval is required to be obtained from the NSW Office of Water prior to the issue of any Construction Certificate. The general terms of approval form part of the recommended development consent at the end of this report.

Public Submissions

The application was publicly exhibited between 12 November 2008 and 1 December 2008. During this notification period, three (3) submissions of objection were received. The matters raised in these submissions are addressed below:

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1. The state of Hermitage Road and its ability to cope with perhaps up to 24 vehicles per day.

Comment: The state of Hermitage Road resembles much of the road network system in the Local Government Area of Hawkesbury within rural areas in that the roads are similar in nature being, narrow and require maintenance. In the proposal, the development will provide an upgrade of a portion of the un-named section of road leading from Hermitage Road to the property boundary to the north. The upgrade will provide approximately 200 metres of an all weather road surface, which at present is currently not surfaced.

The increase of traffic improvements of up to 24 movements per day is not considered to have a significant impact on the current condition of Hermitage Road and surrounding road networks. Conditions are proposed that allocate the proportion of upgrade attributed to the subdivision to the developer.

2. Another development along Hermitage Road will no doubt result in further loss of our beautiful native wildlife who take shelter along Little Islands Creek and Blue Gum Creek.

Comment: The flora and fauna report found that there would be no significant impacts on any threatened species, populations or endangered ecological communities as part of the proposal and that negligible vegetation would be disturbed as part of the proposal, due to the development being located within the centrally cleared paddock areas. As such, there would be negligible disturbance to the remaining areas of bushland located to the north and south of the development site. In addition, a Controlled Activity Approval is required to be obtained from the NSW Office of Water in respect to construction activities for the proposed bridge construction over Blue Gum Creek.

3. Contamination of our land as a result of effluent runoff

Comment: An objection has been received from an eastern adjoining neighbour concerned that their land could become contaminated as a result of effluent runoff from proposed Lot 4 entering their property and contaminating grazing grounds, from which they graze cattle, butcher locally and later consume. An onsite disposal of effluent report was submitted with the application, which concluded that the sites of the proposed allotments are suitable for on site aerated septic systems, with the soil being in good condition and with no significant limitations. The report also documented that a mounded system could be used, which would utilise a smaller area compared to standard aerated system and through the use of such a system, there would be less potential for runoff to be achieved. Adequate disposal areas are available to all lots proposed with sufficient buffer distances.

4. Loss of our visual and audible privacy

Comment: An objection was received from an eastern adjoining neighbour concerned that the location of the development site for proposed Lot 4 would impact their visual and audible privacy. The objectors claim that development of the site as proposed would be visible from all rooms of their home, including external living areas.

At present, the eastern adjoining neighbours residence is situated approximately 100 metres from the western boundary of proposed Lot 4, with the proposed building envelope sited further within the lot. The proposed building envelope maximises the distance between any future residences upon proposed Lot 4 and adjoining properties and is sited to the south to avoid a central ridge, which would otherwise have a greater impact upon neighbouring properties if relocated as suggested by the objector.

The northern part of proposed Lot 4 is exposed from past grazing activities on the land and is devoid of most vegetation apart from grasses, therefore the location of any building envelope is likely to be visible to neighbouring eastern neighbours. In response to the objection received, the applicants propose the planting of screening trees in a similar manner as undertaken by eastern adjoining neighbours to lessen the impact of any building upon proposed Lot 4 to the eastern neighbouring objectors. In consideration of the significant distance between the existing residence and the proposed building envelope and the proposal by the applicant to provide for the planting of

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screening trees along the eastern boundary, the development is considered satisfactory and unlikely to significantly impact upon adjoining properties to the east of the development.

d. The Public Interest:

Whilst the site is recognised as being bushfire prone land, the proposal has been reviewed by the NSW Rural Fire Service and they have endorsed the amended road design. In addition, the flora and fauna report documents that negligible vegetation is to be disturbed as part of the proposal, due to the development being located within the centrally cleared paddock areas.

The development proposes the upgrading of approximately 200 metres of an un-named section of road leading from Hermitage Road to the property boundary to the north, which will benefit three (3) property owners in the vicinity of the site. The upgrade will provide an all weather road surface, which at present is currently not surfaced and poorly drained.

Having regard to the relevant planning considerations and the submissions received, it is concluded that it would be in the public interest to approve the proposed subdivision.

Conclusion:

The subdivision will result in a change from two lots into seven (7) additional lots being created with areas ranging from 4 Ha to 7.44 HA. The minimum lot size applying to this land is 4 Ha, which is consistent with the minimum allotment size requirement for subdivision as per Clause 11(2) of Hawkesbury Local Environmental Plan 1989.

General terms of approval have been obtained from both the NSW Rural Fire Service and the NSW Office of Water with the NSW Rural Fire Service issuing a Bush Fire Safety Authority in accordance with Section 100b of the Rural Fires Act, 1997. As part of their general terms of approval, a Controlled Activity Approval is required to be obtained from the NSW Office of Water prior to the issue of any Construction Certificate.

Flora and fauna assessment of the development reveals that there would be no significant impacts on any threatened species, populations or endangered ecological communities as part of the proposal, with negligible vegetation to be disturbed as part of the proposal, due to the development being located within the centrally cleared paddock areas.

Planning Decision

As this matter is covered by the definition of a "planning decision" under Section 375A of the Local Government Act 1993 details of those councillors supporting or opposing a decision on the matter must be recorded in a register. For this purpose a division must be called when a motion in relation to the matter is put to the meeting. This will enable the names of those councillors voting for or against the motion to be recorded in the minutes of the meeting and subsequently included in the required Register.

Developer Contributions

The following developer contributions apply to this development - \$5800 Accordingly, a condition of consent is required to be imposed in this regard.

RECOMMENDATION:

That:

A. Development application DA0821/08 at Lot 1 DP 543261 150 Hermitage Road and Lot 4 DP 1064408 274B Hermitage Road, KURRAJONG HILLS NSW 2757 for Torrens title subdivision into eight lots be approved subject to the following conditions:

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General Conditions

- 1. The development proposal is to comply with the subdivision layout identified on the drawing prepared by Degotardi, Smith & Partners numbered 30721A03.DWG Rev . A Sheets 1-6, dated September 2009, except as modified by these further conditions.
- 2. No excavation, site works or building works shall be commenced prior to the issue of an appropriate Construction Certificate.
- 3. The accredited certifier shall provide copies of all Part 4 certificates issued under the Environmental Planning and Assessment Act, 1979 relevant to this development to Hawkesbury City Council within 7 (seven) days of issuing the certificate. A registration fee applies.
- 4. All the recommendations of the Flora and Fauna Assessment prepared by Anderson Environmental Consultants Pty Ltd dated November 2007 and addendum dated September 2009 shall be implemented within then development.
- 5. All vegetative debris (including felled trees) resulting from the approved clearing of the site for asset protection zones and construction of road/bridge works, is to be chipped or mulched. Tree trunks are to be recovered for posts, firewood or other appropriate use. No vegetative material is to be disposed of by burning unless separately approved within an "Application for approval to pile burn " by Hawkesbury City Council.
- 6. The new road and section of currently un-named road shall be named.

The applicant is welcome to suggest a name but the final decision rests with Council. Note that road naming can be lengthy process (3 - 6 months), the applicant is advised to contact Council and commence the process as soon as practical.

It would be preferable for the road name to be resolved by Council following a public consultation prior to the linen being released by Council.

Fees for road naming apply and are listed in Council's Fees and charges.

Prior to issue of Construction Certificate

- 7. The Construction Certificate will not be issued over any part of the site requiring a Controlled Activity Approval until a copy of the Approval has been provided to Council.
- 8. Property access roads shall comply with Section 4.1.3 (2) of ' Planning for Bushfire Protection 2006
- 9. Pursuant to section 80A(1) of the *Environmental Planning and Assessment Act 1979* and Hawkesbury City Council's Section 94A Development Contributions Plan 2006 (as amended from time to time), a contribution of \$5800 shall be paid to Hawkesbury City Council.

The amount to be paid is to be adjusted at the time of the actual payment, in accordance with the provisions of Hawkesbury City Council's Section 94A Development Contributions Plan 2006 (as amended from time to time).

The contribution is to be paid prior to the issue of the construction certificate and copies of receipts(s) confirming that the contribution has been fully paid are to be provided to the certifying authority.

10. An Environmental Management and Rehabilitation Plan for the development site shall be prepared by an appropriately qualified person. The Plan shall address (without being limited to) the clearing of vegetation, lopping and removal of trees, earthworks, erosion control, site rehabilitation and landscaping.

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All site works shall be carried out in accordance with the Plan. Implementation of the Plan shall be supervised by an appropriately qualified person.

- 11. Construction of the road, access, drainage and retaining walls are not to commence until three copies of the plans and specifications of the proposed works are submitted to and approved by the Director City Planning or an Accredited Certifier.
- 12. Payment of a Construction Certificate checking fee of \$5490.10 and a Compliance Certificate inspection fee of \$10,980.20 when submitting Civil Engineering Plans for approval. This amount is valid until 30 June 2010. Fees required if an Accredited Certifier is used will be provided on request.
- 13. Under the provisions of the Road Act 1993, Council, as the roads authority shall approve all works within the existing road reserve. In this regard, plan checking and inspection fees of \$4176.90 are to be paid to Council for the construction of the section of the un-named road/Douglas Farm Road shown on the approved plans. This amount is valid until 30 June 2010.
- 14. Details of any fill material removed from or imported to the site shall be submitted with the engineering plans. Details to include quantities, borrow sites or disposal sites.
- 15. A Traffic Guidance Scheme prepared in accordance with AS 1742-3 (2002) by an appropriately qualified person shall be submitted to Council.
- 16. Retaining walls are to be designed by a suitably qualified and experienced Structural Engineer.
- 17. The existing bridge and proposed widening are to comply with the minimum Australian Standards for bridges for use as public roads.

The existing structure was approved for use as access to a single dwelling. Accordingly, prior to any design works commencing, the existing bridge is to be assessed for compliance with the relevant Australian Standards for a public road, (Including the understructure).

The existing bridge structure, plans for upgrading or replacement of the existing bridge (as required) and the widening to provide the additional lane are to be certified by a suitably qualified practicing structural engineer as complying with the Australian Standard for bridges in public roads.

18. Prior to the issue of the Roads Act approval or any Construction Certificate, a performance, damage and defects bond representing 5% of the total cost of the subdivision, with a minimum amount of \$25,000, is to be lodged with Hawkesbury City Council.

The bond is refundable on application, 12 months after the completion of all work, subject to satisfactory performance of the work.

Prior to commencement of works

- 19. All traffic management devices shall be installed and maintained in accordance with the approved traffic management plan.
- 20. A waste management plan shall be submitted to and approved by Council. The plan shall address any builder's waste and waste generated during the day to day operation of the development. Particular attention shall be paid to type and quantity of waste, recycling, reuse, storage and disposal.
- 21. Erosion and sediment control devices are to be installed and maintained at all times during site works and construction. The enclosed warning sign shall be affixed to the sediment fence/erosion control device.

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- 22. The applicant shall advise Council of the name, address and contact number of the principal certifier, in accordance with Section 81A 2(b) of the Environmental Planning and Assessment Act, 1979.
- 23. At least two days prior to commencement of works, notice is to be given to Hawkesbury City Council, in accordance with the Environmental Planning and Assessment Regulation.
- 24. Toilet facilities (to the satisfaction of Council) shall be provided for workmen throughout the course of building operations. Such facility shall be located wholly within the property boundary.
- 25. A sign displaying the following information is to be erected adjacent to each access point and to be easily seen from the public road. The sign is to be maintained for the duration of works:
 - (a) Unauthorised access to the site is prohibited.
 - (b) The owner of the site.
 - (c) The person/company carrying out the site works and telephone number (including 24 hour 7 days emergency numbers).
 - (d) The name and contact number of the Principal Certifying Authority.

During Construction

- 26. Water, electricity and gas are to comply with Section 4.1.3 of ' Planning for Bushfire Protection 2006
- 27. Public road access shall comply with the plans prepared by Degotardi, Smith and Partners Drawing No. 30721A03. DWG Rev A, Sheets 1-6, dated 30/09/09.
- 28. The road reserve, where it passes through forest vegetation, for a total width of 20m shall be managed as an inner protection area (IPA) as outlined within Section 4.1.3 and Appendix 5 of ' Planning for Bushfire Protection 2006 ' and the NSW Rural Fire Service's document ' Standards for asset protection zones '.
- 29. The existing building on proposed Lot 1 is required to be upgraded to improve ember protection. This is to be achieved by enclosing all openings (excluding roof tile spaces) or covering openings with a non-corrosive metal screen. Where applicable, this includes any sub floor areas, openable windows, doors, vents, weepholes and eaves.
- 30. All fill to be adequately compacted by track rolling or similar in layers not exceeding 300mm.
- 31. All constructed batters are to be topsoiled and turfed and where batters exceed a ratio of 3 (three) horizontal to 1 (one) vertical, retaining walls, stoneflagging or terracing shall be constructed.
- 32. Dust control measures, e.g. vegetative cover, mulches, irrigation, barriers and stone shall be applied to reduce surface and airborne movement of sediment blown from exposed areas.
- 33. Only vegetation nominated for removal as per the Flora and Fauna Assessment, prepared by Anderson Environmental Consultants Pty Ltd dated November 2007 and addendum dated September 2009 shall be removed.
- 34. Vegetation removal shall be undertaken in a safe and workman like manner.
- 35. All necessary works being carried out to ensure that any natural water flow from adjoining properties is not impeded or diverted.
- 36. Site and building works (including the delivery of materials to and from the property) shall be carried out only on Monday to Friday between 7am 6pm and on Saturdays between 8am 4pm.

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- 37. The site shall be kept clean and tidy during the construction period and all unused building materials and rubbish shall be removed from the site upon completion of the project. The following restrictions apply during construction:
 - (a) Stockpiles of topsoil, sand, aggregate, spoil or other material shall be stored clear of any drainage path or easement, natural watercourse, footpath, kerb or road surface and shall have measures in place to prevent the movement of such material off site.
 - (b) Building operations such as brick cutting, washing tools, concreting and bricklaying shall be undertaken only within the site.
 - (c) Builders waste must not be burnt or buried on site. All waste (including felled trees) must be contained and removed to a Waste Disposal Depot.
- 38. Filling shall comprise only uncontaminated virgin excavated natural material. Contamination certificates for all source material shall be provided to the Principal Certifying Authority prior to placing any fill on site.
- 39. All natural and subsurface water-flow shall not be re-directed or concentrated to adjoining properties. Water flows shall follow the original flow direction without increased velocity.
- 40. All civil construction works required by this consent shall be in accordance with Hawkesbury Development Control Plan appendix E Civil Works Specification. (Note: that where the requirements of the NSW Rural Fire Service are greater than Council minimum requirements then these will take precedence.)
- 41. The road shoulders and full width sealed pavement of the new proposed road shall be constructed for the length shown on the approved plan. Works are to include signage, line marking, etc, as required.
- 42. Inspections shall be carried out and compliance certificates issued by Council or an accredited certifier for components of construction detailed in Hawkesbury Development Control Plan Appendix B Civil Works Specification, Part II, Table 1.1.
- 43. Construction of full width sealed pavement and the road shoulder of the section of Douglas Farm Road/ the unnamed road from the property boundary to Hermitage Road (shown on the approved plans). Works are to include a sealed rural intersection at the continuation of Douglas Farm Road.
- 44. A pavement 4m wide shall be constructed to the building area on each lot appropriate to the gradient of the land in accordance with the following table:

Gradient	Surface Construction
0-16%	Compacted crushed rock
17-20%	Bitumen seal
21-25%	Reinforced concrete

Driveway gradient shall not exceed 25% in any section.

45. Inspections shall be carried out and compliance certificates issued by a practising Structural Engineer attesting that the bridge has been upgraded/constructed in accordance with the certified plans and complies with the minimum requirements for public roads.

Prior to issue of Subdivision Certificate

46. A Certificate from a telecommunications carrier confirming that provision has been made for services to the development shall be submitted to the Principal Certifying Authority.

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- 47. A Section 73 Compliance Certificate under the Sydney Water Act 1994 must be obtained from Sydney Water Corporation.
- 48. Written clearance from an energy service provider shall be submitted to the Principal Certifying Authority.
- 49. A works as executed plan shall be submitted to Council on completion of works.
- 50. Retaining walls are to be certified on completion by a suitably qualified and experienced Structural Engineer.
- 51. The bridge is to be certified on completion by a suitably qualified and experienced Structural Engineer as complying with relevant Australian Standards for bridges in public roads.
- 52. Easements 4m wide and 10m long shall be created over the site for drainage discharge from roads (at no cost to Council).
- 53. All new roads, including pathways and drainage, shall be dedicated to Council.
- 54. A plan of subdivision prepared to the requirements of the Land Titles Office, shall be submitted to Council, with four copies.
- 55. A survey plan showing all existing services on the lots including septic tank and effluent disposal area, sewer connections, water connections and stormwater disposal shall be submitted. The plan shall demonstrate that there are no encroachments over remaining or proposed boundaries.
- 56. Payment of a Linen Release Fee in accordance with Council's Fees and Charges at the time of lodgement of the linen plan.

Use of the development

57. The asset protection zones shall be regularly maintained for the perpetuity of the development.

General Terms of Approval – NSW Office of Water

- 58. These General Terms of Approval (GTA) only apply to the controlled activities described in the plans and associated documentation relating to DA0821/08 and provided by Council:
 - (i) Site plan, map and/or surveys

Any amendments or modifications to the proposed controlled activities may render these GTA invalid. If the proposed controlled activities are amended or modified the NSW Office of Water must be notified to determine if any variations to these GTA will be required.

- 59. Prior to the commencement of any controlled activity (works) on waterfront land, the consent holder must obtain a Controlled Activity Approval (CAA) under the Water Management Act from the NSW Office of Water. Waterfront land for the purposes of this DA is land and material in or within 40 metres of the top of the bank or shore of the river identified.
- 60. All plans must be prepared by a suitably qualified person and submitted to the NSW Office of Water for approval prior to any controlled activity commencing. The following plans must be prepared in accordance with the NSW Office of Water guidelines located at www.dwe.nsw.gov.au/water_trades/rights_controlled.shtml
 - (i) Watercourse crossings
- 61. The consent holder must reinstate waterfront land affected by the carrying out of any controlled activity in accordance with a plan or design approved by the NSW Office of Water.

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- 62. The consent holder must provide a security deposit (bank guarantee or cash bond) equal to the sum of the cost of complying with the obligations under any approval to the NSW Office of Water as and when required.
- 63. The consent holder must ensure that the construction of any bridge, causeway, culvert or crossing does not result in erosion, obstruction of flow, destabilisation or damage to the bed or banks of the river or waterfront land, other then in accordance with a plan approved by the NSW Office of Water.
- 64. The consent holder must ensure that any bridge, causeway, culvert or crossing does not obstruct water flow and direction, is the same width as the river or sufficiently wide to maintain water circulation, with no significant water level level difference between either side of the structure other then in accordance with a plan approved by the NSW Office of Water.
- 65. The consent holder must establish all erosion and sediment control works and water diversion structures in accordance with a plan approved by the NSW Office of Water. These works and structures must be inspected and maintained throughout the working period and must not be removed until the site has been fully stabilised.
- 66. The consent holder must ensure that any excavation does not result in (i) diversion of any river (ii) bed or bank instability or (iii) damage to native vegetation within the area where a controlled activity has been authorised, other than in accordance with a plan approved by the NSW Office of Water.
- 67. The consent holder must re-establish the riparian corridor along the Creek Name in accordance with a plan approved by the NSW Office of Water, in any disturbed area within waterfront land of Blue Gum Creek caused by this development.

Advisory Notes

- *** The applicant shall make themselves aware of the Discrimination Against People with Disabilities Act (DDA) and assess their responsibilities and liabilities with regards to the provision of access for all people.
- *** Non-compliance with any condition of this development consent may result in a penalty notice being issued by Council.
- *** Should any Aboriginal site or relic be disturbed or uncovered during the construction of this development, all work should cease and the National Parks and Wildlife Service consulted. Any person who knowingly disturbs an Aboriginal site or relic is liable to prosecution under the National Parks and Wildlife Act 1974.
- *** The applicant is advised to consult with:
 - (a) Sydney Water Corporation Limited
 - (b) An Energy Service Provider
 - (c) Natural Gas Company
 - (d) a local telecommunications carrier

regarding their requirements for the provision of services to the development and the location of existing services that may be affected by proposed works, either on site or on the adjacent public roads.

- *** The developer is responsible for all costs associated with any alteration, relocation or enlargement to public utilities whether caused directly or indirectly by this proposed subdivision. Such utilities include water, sewerage, drainage, power, communication, footways, kerb and gutter.
- *** The applicant shall make themselves aware of any User Restriction, Easements and Covenants to this property and shall comply with the requirements of any Section 88B Instrument relevant to the property in order to prevent the possibility of legal proceedings against them.

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ATTACHMENTS:

- AT 1Locality PlanAT 2Plan of Subdivision

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AT - 1 Locality Plan

To View This Image, Please Refer to the Separate Attachments Document (Maps)

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AT - 2 Plan of Subdivision

To View This Image, Please Refer to the Separate Attachments Document (Maps)

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Item: 164 CP - Development Application - Three Lot Torrens Title Subdivision - Lot 1 DP803225, 235 Yarramundi Lane and Lot 4 DP803225, 19 Price Lane, Agnes Banks - (DA0071/09, 4579, 4580, 74563, 95498)

Development Information

File Number: Property Address:	DA0071/09 Lot 1 DP803225, 235 Yarramundi Lane and Lot 4 DP803225, 19 Price Lane AGNES BANKS_NSW_2753
Applicant: Owner: Proposal Details: Estimated Cost: Zone:	Falson & Associates Pty Limited Mr GB Fitton & Mrs PA Fitton Three Lot Torrens Title Subdivision N/A Part Environmental Protection - Agriculture Protection and Part Rural Living under Hawkesbury Local Environmental Plan 1989
Date Received: Advertising:	Part RU2 - Rural Landscape and Part RU4 - Rural Small Holdings under DRAFT Hawkesbury Local Environmental Plan 2009 20 February 2009 9 June 2009 to 23 June 2009
Key Issues:	 Objection under State Environmental Planning Policy No.1 Minimum allotment size Flooding
Recommendation:	The proposal be supported.

REPORT:

Introduction

An application has been received seeking approval for a three lot Torrens Title subdivision of Lot 1 in DP803225, 235 Yarramundi Lane and Lot 4 in DP803225, 19 Price Lane Agnes Banks.

The application is being reported to Council as the variation to the minimum allotment size exceeds 10% and it is a requirement for all State Environmental Planning Policy No. 1 variations greater that 10% to be considered by Council.

Description of Proposal

It is proposed that the three new allotments will have the following areas:

Proposed Lot 101 - 2.28ha Proposed Lot 102 - 4.53ha Proposed Lot 103 - 14.09ha

Proposed Lots 101 and 102 will gain direct access from Price Lane with proposed Lot 103 gaining access from Yarramundi Lane.

Description of the Land and its Surroundings

The subject site is relatively cleared with the levels of the land ranging from 19.5m AHD to 12.5m AHD.

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Existing Lot 1 in DP 803225 fronts Yarramundi Lane and has an area of 10 Ha. The site is irregular in shape, contains one dwelling, 4 (four) large sheds and is currently being used for agricultural purposes.

Existing Lot 4 in DP 803225 fronts Price Lane and has an area of 10.91Ha. The site is irregular in shape, contains one dwelling, two (2) sheds, seven (7) horse shelters and is currently being used for rural residential purposes.

Recommendation

That the objection under State Environmental Planning Policy (SEPP) No. 1 be supported and that Council seek the concurrence of the Department of Planning to the SEPP No. 1 variation.

History of the application

8 May 2009	Additional information letter sent to the applicant requesting further details with regard to effluent disposal and that an amended Statement of Environmental Effects is required identifying correct zones.
12 May 2009	Amended Statement of Environmental Effects received and request to consider effluent disposal report to be provided as part of a deferred commencement condition submitted.
3 June 2009	Applicant advised that Council officers are willing to consider the submission of an effluent disposal as part of a deferred commencement condition.
14 August 2009	Applicant advised that the subdivision proposal does not meet the necessary requirements of HLEP 1989 with respect to Clause 11(6) as proposed Lot 102 does not provide an area for the erection of a dwelling house above the 1 in 100 year flood level.
18 August 2009	Applicant requested to meet with the Director of Planning to discuss the possibility of the lodgement of an application for fill in order to comply with Clause 25 of HLEP 1989.
	Analisation for landfill submitted

2 December 2009 Application for landfill submitted.

Issues Relevant to the Decision

- Objection under State Environmental Planning Policy No.1
- Minimum allotment size
- Flooding

Council Policies, Procedures and Codes to Which the Matter Relates

- State Environmental Planning Policy 1 Development Standards (SEPP 1)
- Sydney Regional Environmental Planning Policy 20. (No.2 1997) Hawkesbury Nepean River (SREP No. 20)
- Hawkesbury Local Environmental Plan (HLEP)1989
- Hawkesbury Development Control Plan (HDCP) 2002

Matters for Consideration under Section 79C of the Environmental Planning and Assessment Act 1979 (EPA Act)

In determining the application, Council is required to take into consideration the following matters as are relevant to the development that apply to the land to which the development application relates:

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a. The provisions of any:

i. Environmental Planning Instrument:

Hawkesbury Local Environmental Plan (HLEP) 1989

Clause 2 - Aims, objectives etc,

The proposed development is considered to be consistent with the general aims and objectives as outlined in Clause 2 of HLEP 1989.

Clause 9A – Zone objectives

A zone boundary runs through the subject land splitting the site into two separate zonings Environmental Protection - Agricultural Protection (Scenic) (land shown hatched on the map) and Rural Living (land shown hatched on the map).

The stated objectives of the Environmental Protection - Agricultural Protection (Scenic) zone are detailed as follows;

- (a) to protect the agricultural potential of rural land in order to promote, preserve and encourage agricultural production,
- (b) to ensure that agricultural activities occur in a manner:
 - (i) that does not have a significant adverse effect on water catchments, including surface and groundwater quality and flows, land surface conditions and important ecosystems such as streams and wetlands, and
 - (ii) that satisfies best practice guidelines and best management practices,
- (c) to ensure that development does not create or contribute to rural land use conflicts,
- (d) to ensure that development retains or enhances existing landscape values that include a distinctly agricultural component,
- (e) to preserve river valley systems, scenic corridors, wooded ridges, escarpments, environmentally sensitive areas and other local features of scenic quality,
- (f) to protect hilltops, ridge lines, river valleys, rural landscapes and other local features of scenic significance,
- (g) to prevent the establishment of traffic generating development along main and arterial roads,
- (h) to control outdoor advertising so that it does not disfigure the rural landscape,
- *(i)* to ensure that development does not create unreasonable economic demands for the provision or extension of public amenities or services,
- (j) to preserve the rural landscape character of the area by controlling the choice and colour of building materials and the position of buildings, access roads and landscaping,
- (k) to encourage existing sustainable agricultural activities.

The stated objectives of the Rural Living zone are detailed as follows:

(a) to provide primarily for a rural residential lifestyle,

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- (b) to enable identified agricultural land uses to continue in operation,
- (c) to minimise conflict with rural living land uses,
- (d) to ensure that agricultural activity is sustainable,
- (e) to provide for rural residential development on former agricultural land if the land has been remediated,
- (f) to preserve the rural landscape character of the area by controlling the choice and colour of building materials and the position of buildings, access roads and landscaping,
- (g) to allow for agricultural land uses that are ancillary to an approved rural residential land use that will not have significant adverse environmental effects or conflict with other land uses in the locality,
- (h) to ensure that development occurs in a manner:
- (i) that does not have a significant adverse effect on water catchments, including surface and groundwater quality and flows, land surface conditions and important ecosystems such as streams and wetlands, and
 - (ii) that satisfies best practice guidelines and best management practices,
 - *(i)* to prevent the establishment of traffic generating development along main and arterial roads,
- *(j)* to ensure that development does not create unreasonable economic demands for the provision or extension of public amenities or services.

Comment: The proposed subdivision is consistent with the objectives of both the Environmental Protection - Agricultural Protection (Scenic) and Rural Living zones of HLEP 1989 as:

- proposed Lots 101 and 102 will provide for a rural residential lifestyle and proposed Lot 103 will provide an additional 4.09ha to the existing vegetable farm located at 235 Yarramundi Lane,
- the proposal is not likely to have a negative impact on the potential agricultural use of the land,
- no significant adverse impact on water catchments, significant ecosystems or the River, or surface and groundwater quality and flows, or surface conditions is expected to occur as a result of the proposed subdivision,
- the proposed development is not likely to create any unreasonable rural land use conflicts, given the nature and use of adjoining properties,
- the subdivision will not have a negative impact on the existing landscape values of the locality,
- the proposed subdivision will not have any significant adverse impacts on river valley systems, scenic corridors, wooded ridges, escarpments, environmentally sensitive areas and other local features of scenic quality,
- the proposed development will not result in the significant generation of traffic on main or arterial roads, and,
- the proposal will not create unreasonable economic demands for the provisions or extension of public amenities or services.

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Clause 10 – Subdivision General

The general provisions for Subdivision are detailed as follows:

- (1) Land to which this plan applies may be subdivided, but only with development consent.
- (2) Land shall not be subdivided unless the boundaries of allotments so created correspond generally with the boundaries (if any) between zones as shown on the map.
- (3) Notwithstanding the provisions of subclause (4), the Council may consent to a plan of subdivision whereby the boundaries of allotments so created will not correspond with the boundaries between different zones as shown on the map but which, in the opinion of the Council, depart there from only to a minor effect.
- (4) Where, on registration of a plan of subdivision referred to in subclause (3), the boundary between land is determined in a different position from that indicated on the map, land shall be deemed to be within the appropriate zone as determined by the Council.
- (5) All subdivision is prohibited on the Pitt Town Site unless the area of each lot created for a dwelling house is equal to or greater than the minimum lot sizes for the land shown on the Lot Size Map and the number of lots created does not exceed the density control for the land shown on the Density Control Map.
- (6) State Environmental Planning Policy No 1—Development Standards does not apply to subclause (5).

Comment: The subdivision proposal is inconsistent with Clause 10(2) in that the application seeks to create new allotment boundaries which do not correspond with the existing zone boundaries. The applicant has made an objection to this clause under SEPP 1 and is discussed in the report below.

Clause 11- Rural Subdivision - general provisions

(1) In this clause:

commencement day means the day on which Hawkesbury Local Environmental Plan 1989 (Amendment No 126) commenced.

endangered ecological community means any endangered ecological community referred to in Part 3 of Schedule 1 to the Threatened Species Conservation Act 1995.

lot averaging subdivision means a subdivision of land within the Mixed Agriculture, Rural Living or Rural Housing zones that complies with subclause (4) and will not result in an original allotment being divided into more allotments than the number resulting from:

- (a) dividing the area of the original allotment in hectares:
 - (i) by 10, if the land is in the Mixed Agriculture zone, or
 - (ii) by 4, if the land is in the Rural Living zone, or
- (b) multiplying the area of the original allotment in hectares by the density control shown on the map, if the land is in the Rural Housing zone.

original allotment means an allotment in existence at the date on which Hawkesbury Local Environmental Plan 1989 (Amendment No 126) was gazetted.

regionally significant wetlands means any land shown as wetland on "the map" within the meaning of Sydney Regional Environmental Plan No 20—Hawkesbury- Nepean River (No 2— 1997).

- (2) Except as otherwise provided by this clause and clause 13, the Council may consent to the subdivision of land in Zone No 7 (a) or 7 (d) or in the Mixed Agriculture, Rural Living, Rural Housing, Environmental Protection—Agriculture Protection (Scenic) or Environmental Protection—Mixed Agriculture (Scenic) zone only if the area of each of the allotments to be created is not less than:
 - (a) if it is not a lot averaging subdivision, that shown for the zone in Column 2 of the following Table, or
 - (b) if it is a lot averaging subdivision, that shown for the zone in Column 3 of that Table.

Column 1	Column 2	Column 3
Zone	Minimum allotment size if not lot averaging subdivision	Minimum allotment size if lot averaging subdivision
Mixed Agriculture (land shown hatched on the map)	40 hectares	Not applicable
Mixed Agriculture (other than land shown hatched on the map)	10 hectares	2.5 hectares
Rural Living (land shown hatched on the map)	2 hectares	Not applicable
Rural Living (other than land shown hatched on the map)	4 hectares	1 hectare
Rural Housing	Minimum lot size as shown on the map (otherwise not applicable)	 1,500 square metres if the density control shown on the map is 5.0 per hectare 2,400 square metres if the density control shown on the map is 3.0 per hectare 3,750 square metres if the density control shown on the map is 2.0 per hectare
Environmental Protection— Agriculture Protection (Scenic) (land shown hatched on the map)	10 hectares	Not applicable
Environmental Protection— Agriculture Protection (Scenic) (other than land shown hatched on the map)	40 hectares	Not applicable

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Column 1	Column 2	Column 3
Zone	Minimum allotment size if not lot averaging subdivision	Minimum allotment size if lot averaging subdivision
Environmental Protection (Wetlands) 7 (a)	40 hectares	Not applicable
Environmental Protection (Scenic) 7 (d)	40 hectares	Not applicable
Environmental Protection—Mixed Agriculture (Scenic)	40 hectares	Not applicable

Comment: The proposed lots do not comply with the minimum allotment sizes prescribed under Clause 11 of HLEP 1989. Clause 11 requires a minimum allotment size of 2ha for land zoned Rural Living (land shown hatched on the map) and 10ha for land zoned Environmental Protection -Agricultural Protection (Scenic) (land shown hatched on the map). The proposed lot and zone areas are detailed as follows:

Lot area	Approximate area occupied by land zoned Rural living (land shown hatched on the map)	Complies	Approximate area occupied by land zoned Environmental Protection - Agricultural Protection (Scenic) (land shown hatched on the map)	Complies
Lot 101 2.28ha	1.5ha	No	7800m ²	No
Lot 102 4.53ha	4ha	Yes	5300m ²	No
Lot 103 14.09ha	100m ²	No	14.08ha	Yes

The applicant has submitted a State Environmental Planning Policy No.1 Objection in relation to minimum area provisions and is considered separately in this report.

- (3) The Council may consent to the subdivision of land to which this clause applies only if:
 - (a) there is a ratio between the depth of the allotment and the frontage of the allotment that, in the opinion of the Council, is satisfactory having regard to the purpose for which the allotment is to be used, and

Comment: The width to depth ratio of the lots is satisfactory for the properties indented use. The proposal complies with the requirements of Hawkesbury Development Control Plan Part D Chapter 3.7.5 Lot Size and Shape.

(b) the pattern of allotments created by the proposed subdivision and the location of any proposed buildings on those allotments will, in the opinion of the Council, minimise the impact on any threatened species, populations or endangered ecological community or regionally significant wetland, watercourses, agriculture and bush fire threat, and

Comment: It is considered that the proposed subdivision will not have a significant impact upon any threatened species, populations or endangered ecological communities or significant wetland, watercourses, agriculture or be subject to significant bushfire threat.

(c) the Council has considered a geotechnical assessment that demonstrates the land is adequate for the on-site disposal of effluent, and

Comment: A geotechnical report has not been submitted with the application. The applicant has requested that Council consider that an geotechnical assessment be provided as part of a deferred commencement condition of consent given the uncertainty of whether or not the proposed SEPP 1 objection would be supported by the Department of Planning. This request is considered to be reasonable in this instance.

(d) in the opinion of the Council, each of the allotments created contains suitable areas for a dwelling-house, an asset protection zone relating to bush fire hazard and effluent disposal.

Comment: It is considered that each lot would be able to provide suitable space for both the existing dwellings on proposed lots 101 and 103 and for a new dwelling on proposed Lot 102. The land is not subject to bushfire and an effluent disposal report will need to be provided as a recommended condition of consent.

- (4) A subdivision of land within the Mixed Agriculture or Rural Living zone complies with this clause only if:
 - (a) the number of allotments proposed for dwelling-houses does not exceed the number of allotments that could have been created for dwelling-houses by a subdivision of the land immediately prior to the commencement day, and

Comment: The proposed lots will not be able to be further subdivided in accordance of HLEP 1989.

- (6) Consent must not be granted to a subdivision of land in Zone No 7 (d) or in the Mixed Agriculture, Rural Living, Rural Housing, Environmental Protection— Agriculture Protection (Scenic) or Environmental Protection—Mixed Agriculture (Scenic) zone that creates an allotment (otherwise than for use for a public purpose) unless the Council is satisfied that there is an area of land above the 1-in-100 year flood level on the allotment that is:
 - (a) sufficient for the erection of a dwelling-house, and
 - (b) at natural surface level or at a level achieved by filling carried out with the consent of Council.

Comment: The subject site has been identified as being flood prone. The levels of the land range from 19.5m AHD to 12m AHD. It is noted that a significant portion of the land is below the 1 in 100 year flood level of 18.3m AHD. The existing dwellings on site are consistent with Clause 25 of HLEP 1989. Development Consent No. DA0736/09 approved filling to be carried out on proposed lot 102 to create an area of land situated above the 1 in 100 year flood level to enable a dwelling to be erected consistent with the provisions of Clause 25.

Subclauses (4), (4A), (5), (7), (8) and (9) do not apply to this proposal.

Clause 18 - Provision of water, sewerage etc. services

The existing dwellings have suitable access to water, electricity, sewage and telecommunication services. Written evidence that satisfactory arrangement for the provision of these services for the subdivision is a recommended condition of consent.

Sydney Regional Environmental Planning Policy 20. (No.2 - 1997) - Hawkesbury - Nepean River (SREP No. 20).

The aim of the policy is to protect the environment of the Hawkesbury-Nepean River system by ensuring the impacts of future land use are considered in the regional context. General and specific matters for consideration, specific planning policies and recommended strategies and development controls, which are to be considered in the assessment of development applications, are included in the policy.

Comments: The subject land falls within the boundary of SREP 20 and is situated within a scenic corridor of significance beyond the region. The proposal meets the overall aim of the plan in that it is consistent with the specific planning policies which apply to the proposal. Clauses 6(1), 6(2), 6(3), 6(4), 6(6) and 6(7) of the Plan apply to the proposal and have been considered in the table below:

Specific Planning Policies and Recommended Strategies	Compliance	Comment
CI 6(1) Total Catchment Management	Yes	The proposal is unlikely to result in any significant adverse environmental impacts on any downstream local government areas.
CI 6(2) Environmentally Sensitive Areas	Yes	It is unlikely that the proposal will have an impact on the water table or result in the formation of acid sulphate soils.
CI 6(3) Water Quality	Yes	It is unlikely that the proposal will have an impact on the water quality of the locality.
CI 6(4) Water Quantity	Yes	The proposal will not increase water run-off from the site or the rate at which it leaves.
CI 6(6) Flora and Fauna	Yes	The proposed works are in an area previously cleared and disturbed by past farming activities. It is considered that there will be no significant adverse impact on flora and fauna species, populations or habitats.
CI 6(7) Riverine Scenic Quality	Yes	The proposal is considered to be consistent with the landscape character as described in the Scenic Quality Study.

Based on the above it is considered that the proposed development is consistent with Sydney Regional Environmental Planning Policy 20.

State Environmental Planning Policy No. 1 – Development Standards

An objection under State Environmental Planning Policy No. 1 was lodged in respect to the minimum allotment size requirement for land zoned Rural Living (land shown hatched on the map) and Environmental Protection - Agricultural Protection (Scenic) (land shown hatched on the map). The SEPP No. 1 objection states:

"There is adequate room available on Lot 1 for a subdivision to take place into 2 x 2ha lots wholly within the Rural Living Zone however this would be a lesser standard of outcome to the subject proposal. In this respect the zone boundary between the Rural Living zone and the Agricultural Protection zone does not follow from any responsible physical or cadastral feature and is obviously not in a reasonable position. The proposed subdivision recognises the

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primary objection of the Rural Living portion of land to Price Lane and proposed rural/residential allotments thereto. The subdivision also recognises the primary objection of the Agricultural Protection zone and consolidates agricultural land within this zone."

In responding to the clauses of SEPP No. 1, the applicant has claimed that compliance with the development standard is considered unreasonable and unnecessary,

"for the existing zone boundary to be used given that it dissects Lot 4 without any particular apparent reason "

In addition, the applicant states that:

"The subdivision follows from proper and reasonable management of a rural residential and agricultural landholding having regard to existing physical features and to minimum allotment sizes normally required within the zone. Particularly the subdivision recognises that the land is of an irregular shape and could be better divided to consolidate agricultural land and to maximise rural/residential land."

Given that the variation in Lot size is in excess of 10%, the application requires the consideration by Council. It is proposed that should Council support the proposed subdivision, the application be referred to the Department of Planning for concurrence pursuant to the provisions of Section 79B of the Environmental Planning and Assessment Act, 1979.

Comment: Clause 11(2) limits lot sizes to 2ha for land zoned Rural Living (land shown hatched on the map) and 10ha for land zoned Environmental Protection - Agricultural Protection (Scenic) (land shown hatched on the map).

It is apparent that the minimum allotment sizes for each of the zones have been employed to minimise the impact of subdivision and development of land while still provide suitable space for the development of land consistent with the objectives of each of the respective zones as outlined in HLEP 1989.

It is noted that there is sufficient area for the subdivision of lot 1 within the Rural Living Zone however this would result in a less desirable outcome than what is currently proposed with respect to flooding, access, lot layout and lot width to depth ratios. The subdivision layout proposed will intersect the existing zone boundaries in order to provide for a subdivision layout that is in keeping with the surrounding rural residential properties of Price Lane.

Given that the existing property is currently split by two different zonings which don't follow any identified cadastral or topographic feature it is considered unreasonable in this instance that the subdivision of lot 1 follow the Rural Living zone boundary. Furthermore, it is considered unlikely that the subdivision of the subject site along the existing zone boundary would result in a better natural environmental outcome.

The lots proposed will provide suitable area for their intended uses being rural residential living for the two lots fronting Price Lane and agricultural for the lot fronting Yarramundi Lane

It is considered that in the circumstances of the case the departure to the minimum allotment size criteria contained in Hawkesbury Local Environmental Plan 1989 is acceptable and accordingly it is appropriate to support the variation sought under the provisions of SEPP No. 1 in this instance.

ii. Draft Environmental Planning Instrument that is or has been placed on exhibition and details of which have been notified to Council:

Draft Hawkesbury Local Environmental Plan 2009 was exhibited 5 February 2010 to 12 April 2010. The subject lots are identified as being Zoned RU2 - Rural Landscape and RU4 - Rural Small Holdings under DRAFT Hawkesbury Local Environmental Plan 2009.

Clause 4.1 permits subdivision with development consent subject to the minimum subdivision lot sizes as shown on the Lot Size Map. DRAFT Hawkesbury Local Environmental Plan 2009 does not seek to change the minimum subdivision lot sizes that currently apply to the subject site under Hawkesbury Local Environmental Plan 1989.

The commentary relating to the recommended variation to the minimum allotment size criteria in accordance with SEPP 1 has been discussed in the report above. Should DRAFT Hawkesbury Local Environmental Plan 2009 be gazetted the minimum allotment variation supported under SEPP 1 would prevail.

iii. Development Control Plan applying to the land:

Hawkesbury Development Control Plan (HDCP) 2002

The proposed development is generally consistent with the requirements of HDCP. An assessment of the proposal against the relevant provisions of this Plan follows:

Part A Chapter 2 - General Information

The subject application provides adequate information for the assessment of the proposal and therefore complies with this Chapter.

Part A Chapter 3 - Notification

The application was notified to adjacent property owners in accordance with HDCP. No submissions were received in response to the application.

Subdivision Chapter

The following is an assessment against the Rules of the Subdivision Chapter:

Element	Rule		Provides	Complies
General				
Flora and Fauna Protection	(a)	Any subdivision proposal which is likely to result in any clearing of native vegetation or impact on any environmentally sensitive area is to be accompanied by a flora and fauna assessment report prepared by a suitably qualified person. This report is to primarily address the Eight Part Test pursuant to the Act (Section 5A), State Environmental Planning Policy 44 – Koala Habitat protection.	No vegetation to be removed	Yes
	(b)	Vegetation cover should be retained where ever practicable as it acts to stabilize soils, minimize runoff, acts as a pollutant trap along watercourses and is important as a habitat for native fauna.	No vegetation to be removed.	Yes
	(c)	Degraded areas are to be rehabilitated as part of the subdivision.	N/A	Yes
	(d)	Vegetation should be retained where it forms a link between other bush land areas.	The site does not contain any bushland.	N/A
	(e)	Vegetation which is scenically and environmentally significant should be retained.	No vegetation to be removed.	Yes
	(f)	Vegetation which adds to the soil stability of the land should be retained.	No vegetation to be removed.	Yes
	(g)	All subdivision proposals should be designed so as to minimize fragmentation of bushland.	The subdivision will have no	Yes

Element	Rule		Provides	Complies
			impact on the fragmentation of bushland.	
Visual Amenity	(a)	Building envelopes, accessways and road shall avoid ridge tops and steep slopes.		Yes
	(b)	 Subdivision of escarpments, ridges and other visually interesting places should: Be managed in such a way that the visual impact rising from development on newly created allotments is minimal; and Retain visually significant vegetation such as that found on ridge tops and other visually prominent locations. 		Yes
	(C)	Development Applications for subdivision shall take into consideration the provisions of SREP No. 20 in relation to scenic quality		Yes
Heritage	(a)	A subdivision proposal on land which contains or is adjacent to an item of environmental heritage as defined in Schedule 1 of the Hawkesbury LEP should illustrate the means proposed to preserve and protect such items.	Site does not contain or is adjacent to an item of environmental heritage	Yes
Utility Services	(a)	Underground power provided to all residential and industrial subdivisions. Where infill subdivision is proposed, the existing system, whether above or underground shall be maintained.	Infill subdivision	Yes
	(b)	All lots created are to have the provision of power.	Available	Yes
	(c)	Where reticulated water is not available, a minimum storage of 100,000 litres must be provided. A minimum of 10,000 litres must be available during bush fire danger periods.	Onsite water collection available to the existing dwellings	Yes

Element	Rule	Provides	Complies
Flooding, Landslip & Contaminate d Land	(a) Compliance with clause 25 of Hawkesbury Local Environmental Plan 1989.	Existing dwellings to remain, building platform approved by DA0739/09 for dwelling on proposed lot 102 consistent with clause 25.	Yes
	(b) Access to the subdivision shall be located above the 1% AEP flood level.	Access to lot 101 is above 1% AEP flood level. Access lot 102 is 800mm below 1% AEP flood level but considered to be reasonable as access is level with Price Lane. Access to dwelling on lot 103 will remain below 1% AEP flood level.	No
	(c) Where a subdivision proposal is on land identified as being potentially subject to landslip, the applicant shall engage a geotechnical consultant to prepare a report on the viability of subdivision the land and provide recommendations as to the siting and the type of buildings which could be permitted on the subject land.	Not identified as land being potentially subject to landslip.	Yes
	(d) In the event the Council deems that there is the potential that land subject to a subdivision application is contaminated then the applicant shall engage a suitably qualified person to undertake a soil and ground water assessment.	Not considered to be contaminated.	Yes
	(e) Contaminated Land shall be remediated prior to the issue of the Subdivision Certificate.	N/A	N/A
Rural and Res	sidential Subdivision	•	
Rural lot size and shape	(a) The minimum allotment size for land within rural and environmental protection zones are contained within the Hawkesbury Local Environmental Plan 1989.	See justification under SEPP 1 assessment in report above.	No
	(b) Lots should be able to accommodate a	Existing	Yes

Element	Rule	Provides	Complies
	building envelope of 2000m ² with a minimum dimension of 20m. Building envelopes should be located a minimum of 30m from significant trees and other significant vegetation or landscape features. Building envelopes would contain the dwelling house, rural sheds, landscaping, and on-site effluent treatment and disposal areas, and bushfire mitigation.	dwellings will be able to be accommodated on new lots with sufficient space available on proposed lot 102.	
	(c) In calculating the area of a battle-axe or hatched shaped allotment, the area of the battle-axe handle should be included.	No battle axe allotment proposed	N/A
	(d) The width to depth ratio of allotments should not exceed 1:5		Yes
	(e) Lot layout shall consider the location, the watercourse vegetation and other environmental features.		Yes
Boundary Adjustment	Proposal is not for a boundary adjustment therefore compliance for this chapter is not required.	N/A	N/A
Rural Road and Accessway Design	 (a) The design specifications in Figure D3.9 at the end of this clause are to be met. 	No new road proposed lots will be serviced by Price land and Yarramundi lane.	N/A
	(b) Where the road width is insufficient or unsatisfactory, an applicant should dedicate or provide land required for local road widening or new roads at no cost to council.	N/A	N/A
	 (c) Upgrading of the accessway from the nearest sealed road to the proposed subdivision to an all weather standard suitable for the expected traffic generation arising from the subdivision. This work may require the sealing of the pavement dependent upon traffic generation 	To be conditioned	Yes
	 (d) Where access to the subdivision is via a Crown or Reserve road in addition to the above, the road should be fully constructed to a standard commensurate with roads in the locality and linked to the nearest Council road. Prior to any construction works being undertaken the relevant section of Crown road is to be transferred to Council. 	N/A	N/A
	 (e) The road fronting the subdivision shall be sealed into half width (minimum 3.5 metres). An all weather standard of road construction may be acceptable where the expected traffic volume generated by the subdivision proposal 	Existing road acceptable, traffic volume considered to be low	Yes

Element	Rule	Provides	Complies
	is low and no sealed roads in the vicinity.		
	(f) Water courses should be piped where they cross roads and the applicant should create drainage easements generally 10 metres long and 4 metres wide over the point of any discharge of any water from any public road onto private property.	N/A	N/A
	(g) All internal driveways shall be constructed to an all weather standard suitable for the expected traffic generation. An all weather access should also be provided across the footway to any battle-axe lot. Such access should be sealed within the vicinity of existing houses on adjoining lots where dust nuisance may occur and also on steeply sloping land.	To be conditioned	Yes
	(h) Where 3 or more individual access handles are proposed, common roads are to be provided.	N/A	N/A
	(i) Battle axe handles shall have a minimum width of 6 metres.	N/A	N/A
	 (j) Accessways should have a maximum grade of 25% (1:4) and be sealed if the grade exceeds 1:6, concrete if exceeds 1 in 5. 	To be conditioned	Yes
	 (k) Where an accessway meets a public road there should be a minimum sight distance of 70 m. This may be increased on roads with a high speed limit. 		Yes
	 (I) Cul-de sacs for rural roads should have minimum seal radii of 12.0m and boundary radii of 17.0m. 	N/A	N/A
Effluent Disposal	 (a) an effluent disposal report prepared by a suitably qualified person is required to accompany any development application for rural-residential subdivisions. 	The applicant has requested that Council issue a condition on the consent	Yes
	(b) Any system proposed other than a Household Aerated Wastewater Treatment System is required to be installed prior to release of subdivision certificate.	requiring an effluent disposal report to be provided prior to the issue of a subdivision certificate, given the uncertainty of whether or not the NSW Department of Planning would support the	

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Element	Rule	Provides	Complies
		SEPP 1 objection. A suitable condition will be imposed on the consent if supported.	

Conclusion

The proposed boundary adjustment has been assessed against the Hawkesbury Councils Development Control Plan and has concluded that the proposed boundary adjustment would not have an adverse impact on the locality.

iv. Planning agreement that has been entered into under section 93F, or any draft planning agreement that a developer has offered to enter into under section 93F:

Not applicable.

v. Matters prescribed by the Regulations:

Not applicable.

b. The likely impacts of that development, including environmental impacts on both the natural and built environments and the social and economic impacts in the locality:

It is considered unlikely that the proposed development will have any adverse environmental or social impacts on the locality.

Consideration has been given to the relevant matters under s79C (1) (b) of the EP&A Act as shown below:

Context and setting

The surrounding locality is predominantly used for a combination of rural residential and agricultural purposes. The proposal is not inconsistent with the surrounding locality and seeks to retain both the rural residential landscape character of Price Lane and agricultural character of Yarramundi Lane.

The proposal will have no unreasonable impacts on adjoining properties in terms of overshadowing, loss of privacy or views and vistas.

Flora and Fauna

The site is relatively cleared with no vegetation proposed to be removed as part of the application. It is therefore considered that the proposed development will have no significant impact on threatened species, populations, ecological communities or their habitats.

Natural Hazards

The subject site is not affected by bushfire.

Significant portions of the subject site are below the 1 in 100 year flood level of 18.3m AHD. An assessment against the relevant flood controls affecting the site have been addressed in the report above.

Access, Transport and Traffic

It is considered that the traffic generated by the proposal will have no significant impact on traffic movements within the locality.

c. Suitability of the site for the development:

The site will be suitable for this proposal subject to the implementation of the conditions outlined in the recommendation to this report.

d. Any submissions made in accordance with the Act or the Regulations:

No submissions were received in respect to the subject application.

e. The Public Interest:

The proposed development is considered to be in the public interest based on the following:

- The proposal is consistent with the overall objectives of the existing zones;
- The proposal generally complies with the objectives and requirements of the HDCP 2002; and,
- The proposed development is not expected to adversely impact on the amenity of the locality or the surrounding environment

Conclusion:

The assessment has identified various concerns regarding:

- The future development of proposed Lot 102,
- The discrepancy between the existing lots and existing zone boundaries, and,
- Flooding issues with the creation of a new vacant lot.

On balance this proposal is considered to be satisfactory, subject to the implementation of conditions outlined in the recommendation to this report.

The current proposal is not consistent with the minimum allotment size requirement for subdivision as per Clause 11(2) of Hawkesbury Local Environmental Plan 1989.

Under the provisions of State Environmental Planning Policy No. 1 (SEPP No.1), Council can not determine the application without the concurrence of the Director General. It is recommended that Council support the application and request that the Director General grant concurrence to the application. Should concurrence be granted, the application can be approved. Should concurrence not be granted, then the application must be refused. Both of these determination options may be undertaken under the delegated authority of the General Manager.

Planning Decision

As this matter is covered by the definition of a "planning decision" under Section 375A of the Local Government Act 1993 details of those councillors supporting or opposing a decision on the matter must be recorded in a register. For this purpose a division must be called when a motion in relation to the matter is put to the meeting. This will enable the names of those councillors voting for or against the motion to be recorded in the minutes of the meeting and subsequently included in the required Register.

Developer Contributions

The development is exempt from contributions under Section 94E of the Environmental Planning and Assessment Act 1979 and Council's Section 94A Contributions Plan.

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RECOMMENDATION:

That:

- 1. Council advise the Department of Planning that it supports the objection associated with Development Application DA0071/09 lodged pursuant to the provisions of State Environmental Planning Policy No. 1 - Development Standards and requests that the Department issue its concurrence; and,
- 2. Upon receipt of the concurrence, or otherwise, of the Department of Planning, determination of Development Application No. DA0071/09 for a three (3) lot Torrens Title subdivision be delegated to the General Manager.

ATTACHMENTS:

- AT 1 Aerial Photograph
- AT 2 Locality Plan
- AT 3 Subdivision Plan
- AT 4 Draft Conditions of Development

Meeting Date: 13 July 2010

AT - 1 Aerial Photograph

Lot 1 DP803225, 235 Yarramundi Lane and Lot 4 DP803225, 19 Price Lane, Agnes Banks

To View This Image, Please Refer to the Separate Attachments Document (Maps)

Meeting Date: 13 July 2010

AT - 2 Locality Plan

Lot 1 DP803225, 235 Yarramundi Lane and Lot 4 DP803225, 19 Price Lane, Agnes Banks

To View This Image, Please Refer to the Separate Attachments Document (Maps)

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AT - 3 Subdivision Plan

To View This Image, Please Refer to the Separate Attachments Document (Maps)

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AT - 4 Draft Conditions of Development

Draft Development Consent Conditions

The following is a list of Draft development consent conditions that would be imposed on the development should the Department of Planning issue concurrence to the development.

General Conditions

- 1. Upon compliance with the condition appearing in Schedule 1, and with the issue of confirmation to that effect in writing from Council, this "Deferred Commencement" consent shall commence to operate as a development consent inclusive of all conditions appearing in Schedule 2 pursuant to Section 80(3) of the Act.
- 2. The 'Deferred Commencement' consent will lapse in twelve months from the date of this consent unless all conditions appearing in Schedule 1 have been complied with.

Schedule 1

1. An effluent disposal report prepared by a suitably qualified consultant for the subdivision shall be submitted and approved by Hawkesbury City Council.

Schedule 2

General Conditions

- 1. The development shall take place in accordance with the stamped plans, specifications and accompanying documentation submitted with the application except as modified by these further conditions.
- 2. No excavation, site works or building works shall be commenced prior to the issue of an appropriate construction certificate.

During Construction

- 3. A bitumen sealed rural footway crossing minimum 4.5 metres wide with concrete layback/dish drain shall be constructed to Lot 102 in accordance with the Hawkesbury DCP Appendix "E", "Civil Works Specification". Prior to works commencing the applicant shall consult with Asset Services and Recreation regarding fees to be paid, the works required and to organise inspections for a Compliance Certificate.
- 4. All necessary works being carried out to ensure that any natural water flow from adjoining properties is not impeded or diverted.
- 5. Erosion and sediment control devices are to be installed and maintained at all times during site works and construction.
- 6. All natural and subsurface water-flow shall not be re-directed or concentrated to adjoining properties. Water flows shall follow the original flow direction without increased velocity.
- 7. All civil construction works required by this consent shall be in accordance with Hawkesbury Development Control Plan appendix E Civil Works Specification.
- 8. Site and building works (including the delivery of materials to and from the property) shall be carried out only on Monday to Friday between 7am 6pm and on Saturdays between 8am 4pm.

Prior to the Issue of the Subdivision Certificate

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- 9. A Certificate from a telecommunications carrier confirming that provision has been made for services to the development shall be submitted to the Principal Certifying Authority.
- 10. A Section 73 Compliance Certificate under the Sydney Water Act 1994 must be obtained from Sydney Water Corporation.
- 11. Written clearance from Integral Energy shall be submitted to the Principal Certifying Authority.
- 12. The completion of development consent DA0736/09 authorising filling works to create a building platform and all conditions of that consent are to be completed to Councils satisfaction prior to the release of the subdivision certificate.
- 13. A plan of subdivision prepared to the requirements of the Land Titles Office, shall be submitted to Council, with four copies.
- 14. A right of carriageway shall be created over the section of access driveway within proposed lot 102 in favour of proposed lot 101.
- 15. A survey plan showing all existing services on the lots including septic tank and effluent disposal area, sewer connections, water connections and stormwater disposal shall be submitted. The plan shall demonstrate that there are no encroachments over remaining or proposed boundaries.
- 16. Payment of a linen release Fee in accordance with Council's Fees and Charges at the time of lodgement of the linen plan.

Advisory Notes

*** The developer is responsible for all costs associated with any alteration, relocation or enlargement to public utilities whether caused directly or indirectly by this proposed subdivision. Such utilities include water, sewerage, drainage, power, communication, footways, kerb and gutter.

0000 END OF REPORT 0000

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Item: 165 CP - Establishment of Disability Advisory Committee - (96328)

Previous Item: NM2, Ordinary (8 June 2010)

REPORT:

Executive Summary

This report has been prepared in response to a Council resolution into the possible establishment of an Access Mobility Committee. The report outlines the history and evolution of Council's disability advisory committee structures. The report proposes that Council establish a Disability Advisory Committee. A constitution for the proposed committee, based on Council's pro-forma template for Council Committees is appended to the report.

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

The report proposes the establishment of a Disability Advisory Committee in response to a Council resolution following the tabling of a Notice of Motion and subsequent public address and debate held during the Council Meeting of 8 June 2010. The establishment of the proposed Committee is in effect a community engagement mechanism provided for in Council's Community Engagement Policy. The report proposes that Council call for Expressions of Interest for persons wishing to nominate to sit on the proposed Committee.

Background

In 1998, the NSW Government introduced the *Local Government (General) Amendment (Community and Social Plans) Regulation* which required Council to develop an integrated social planning framework to respond to the issues facing different population groups within the Hawkesbury. In July 1998 Council resolved to undertake the development of a Social Plan for the Hawkesbury Local Government Area.

At that time Council convened the Hawkesbury Access Forum Committee (HAFC) to assist Council in responding to physical access issues impacting on people with disabilities. The functions of the HAFC were reviewed at a workshop held in April 1999 and broad agreement was reached to establish an equity and access planning advisory committee to assist Council in developing and implementing a community planning cycle to ensure Council could meet its obligations under the *Social Plan Regulation*.

Hawkesbury Equity and Access Planning Committee

At its Ordinary Meeting held on 16 November 1999, Council resolved to establish the Hawkesbury Equity and Access Planning Committee (HEAPC) and adopted the following terms of reference for the HEAPC:

- (i) To develop a Statement of Equity Principles by which to assess and review the extent to which Council's planning instruments and operating procedures actively promote the ability of all residents to enjoy the rights and responsibilities which they are entitled to as members of the Hawkesbury Community.
- (ii) To identify the needs of different groups within the Hawkesbury community and to provide advice to Council on strategies for responding to these needs. To seek advice from community groups and other bodies in the preparation of this advice.
- (iii) To review and provide recommendations to Council on equity and access action plans and programs which may be required to improve the capacity of Council and community agencies to provide and maintain accessible services and facilities

- (iv) To review and provide recommendations to Council on access and equity activities for inclusion in Council's Management Plan and the "Access and Equity Activity Summary" as required by the Local Government (General) Amendment (Community and Social Plans) Regulation 1998.
- (v) To monitor and report on the implementation of activities identified above, and provide advice to Council regarding the outcomes of these activities and other access and equity reporting requirements provided for in relevant legislation.
- (vi) To provide recommendations and to co-ordinate the administration of such funds as may be made available by Council to support equity and access initiatives within the Hawkesbury.

The Hawkesbury Equity and Access Planning Committee operated from 1999 to 2004.

Community Planning Advisory Committee

In April 2004 Council adopted the recommendations of a Corporate Performance Assessment (CPA) undertaken by the then General Manager. In September 2004 Council considered a report on a revised committee structure to give effect to the CPA recommendations. Provision was made in the revised committee structure for the establishment of a Community Planning Advisory Committee (CPAC) which was established in July 2005 and effectively subsumed the functions of the HEAPC. The objectives of CPAC were;

- to provide advice and guidance to Hawkesbury City Council staff in the drafting of Community Plans including the identification of community and social indicators for measuring the quality of life of residents of the City of Hawkesbury;
- (b) to provide advice and guidance to Hawkesbury City Council staff on equity and access issues including the review of publicly exhibited planning documents to ensure that Council programs address the social, economic and environmental needs of residents in the City of Hawkesbury;
- to provide advice and guidance to Hawkesbury City Council staff on social issues impacting on residents of the City of Hawkesbury and, where required, to recommend actions for Council's consideration in relation to these matters;
- (d) to provide advice and guidance to Hawkesbury City Council staff on the implementation and monitoring of the Hawkesbury Social Plan in accordance with the provisions of the NSW Local Government (General) Amendment (Community and Social Plans)Regulation 1998;
- (e) to provide advice and guidance to Hawkesbury City Council staff on the administration of state and federally funded grants programs, including the Community Development and Support Expenditure Scheme and the Western Sydney Area Assistance Scheme, consistent with Councils responsibilities for these programs.

Hawkesbury Bicycle and Access Mobility Committee

In considering the September 2004 report into a revised committee structure, Council resolved in relation to the then Bicycle Steering Committee;

"That a further report be submitted to Council with regard to the Bicycle Steering Committee being expanded to include mobility and other related issues such as non-registered vehicles."

A report was considered by Council in March 2005 into the future of the Bicycle Steering Committee. The report noted that as a five year plan for cycleways has been developed and would be monitored through Council's management planning process, then the functions of the Bicycle Steering Committee should be expanded to address broader mobility issues as they affected pedestrians, people with disabilities, motorised scooter users and cyclists. This broader mandate was identified as a mechanism for achieving a more integrated approach to infrastructure planning for mobility access particularly for vulnerable road user groups. Council subsequently resolved to establish the Hawkesbury Bicycle and Access Mobility

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Committee (HBAMC) and the Committee was established on 11 October 2005 with the following objectives;

- to provide advice to Hawkesbury City Council staff in the drafting of a Hawkesbury Access Mobility Plan to address the current and future needs of cyclists, motorised mobility scooter users, pedestrians, and the access requirements of people with disabilities;
- (b) to provide advice to Hawkesbury City Council staff on consultative strategies for inviting submissions and comments in relation to the draft Hawkesbury Access Mobility Plan;
- (c) to review on an annual basis, the implementation of the Hawkesbury Access Mobility Plan to provide advice to Hawkesbury City Council staff on priorities for consideration as part of the preparation of Council's Management Plan;
- (d) to provide advice to Hawkesbury City Council staff on the design of cycleways, footpaths, shared cycleways/paths, pedestrian crossings, kerb ramps and transition zones to ensure that residents are not restricted from accessing Council services and facilities;
- (e) to provide advice and guidance to Hawkesbury City Council staff on strategies to raise community awareness about mobility access issues impacting on residents of the City of Hawkesbury and, where required, to recommend actions for Council's consideration in relation to these matters;
- (f) to assist Hawkesbury City Council staff to source and secure funding and other external investments for relevant works and programs.

Between 2006 and 2009 the HBAMC co-ordinated the development of a draft Hawkesbury Mobility Plan which was subsequently adopted by Council in May 2010. With the adoption of the Mobility Plan the objectives of the HBAMC were largely achieved and it was recommended these objectives be revised with a view of establishing a Hawkesbury Mobility Plan Implementation Committee to work with Council in the task of monitoring the implementing of the Pedestrian Access Mobility Plan (PAMP) and Bicycle Plans which together made up the Hawkesbury Mobility Plan. A revised constitution was endorsed by the HBAMC. Prior to its reporting to Council, the revised constitution was referred back to the HBAMC for further review. The HBAMC is scheduled to review the revised constitution at its meeting scheduled for 16 July 2010.

Current Situation

As noted above, at its 8 June 2010 meeting, Council considered a Notice of Motion requesting that a report be prepared '*into the establishment of a separate Access Mobility Committee*'. A number of speakers addressed Council in relation to this Notice of Motion. Concern was expressed as to the capacity of the existing HBAMC advisory committee to adequately reflect the specific access needs and aspirations of people with disabilities.

In view of the history outlined above, it would seem that the evolution of the former *Hawkesbury Access Forum Committee* into the current Community Planning and Bicycle and Access Mobility Committees, has been perceived as diluting the capacity of Council to work with the community in identifying and resolving the everyday mobility access issues faced by people with mobility and other disabilities. The critique of the current committee structure is that it does not provide a practical mechanism for addressing day-to-day issues in a co-ordinated way.

While the Hawkesbury Mobility Plan provides a comprehensive audit and catalogue of works to improve physical access across the major townships within the Hawkesbury, it is not sufficient in itself to address the everyday concerns of people with disabilities. In this respect the proposed Hawkesbury Mobility Plan Implementation Committee may be perhaps perceived as too 'generalist' in its approach and a more disability specific mechanism is desired.

A review of adjoining Councils indicates that five of five of these councils have an established disability advisory mechanism to respond to specific disability access issues, as follows;

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Council Penrith City Council Hills Shire Council Blue Mountains City Council Blacktown Gosford

Committee

Access Committee Access Committee Access and Equity Working Group Access Advisory sub-Committee Disability Access Committee

Taking these matters into account, it would seem sensible and appropriate for Council to establish a Disability Access Committee. To this end, discussions were held with Mr. Alan Aldrich (who had addressed Council in relation to this matter) to formulate the objectives and possible membership for the proposed committee. A draft constitution for the proposed Hawkesbury Disability Advisory Committee is appended to this report. The draft constitution follows Council's adopted pro-forma constitution for Council Committees.

The role of the proposed HDAC would be to primarily provide a forum for the discussion and resolution of physical access issues impacting on people with mobility and other disabilities, as well as residents who may face difficulties in easily moving around the district by foot. To this end, to facilitate direct dialogue between people with mobility and other disabilities and Council staff on physical access matters, the draft constitution of the HDAC provides for the attendance, as may be required, of Council Managers with responsibility for Council's public infrastructure assets and urban planning. To formalise this approach to the identification and resolution physical access issues, it is recommended that the HDAC be delegated the task of drafting a Disability Action Plan for Council's consideration. This task may require additional human resources which can be considered in conjunction with the preparation of Council's draft financial estimates.

Should Council approve the establishment of the proposed Hawkesbury Disability Advisory Committee (HDAC), it is suggested that this information (together with a copy of the Constitution of the HDAC) be forwarded a Hawkesbury Bicycle and Access Mobility Committee to assist them in reviewing the draft constitution of the Hawkesbury Mobility Plan Implementation Committee (HMPIC). This will ensure internal consistency between these committees, and help to identify a residual role for the proposed HMPIC given that some of the proposed objectives of the HDAC may render some of the objectives of the HMPIC redundant.

Conformance to Community Strategic Plan

The proposal is consistent with the Shaping Our Future Together Directions statement;

• Have constructive and productive partnerships with residents, community groups and institutions.

and is also consistent with the nominated strategy in the Community Strategic Plan being:

• Have ongoing engagement and communication with our community, governments and industries.

As noted above, the establishment of the proposed Disability Advisory Committee will give practical effect to the community engagement and participation strategies within the Community Strategic Plan

Financial Implications

There are no direct financial implications arising from this report. The establishment of a community advisory committee will require the allocation of staff resources, but this can be negotiated in conjunction with normal workload demands. Should additional resources be required to facilitate the preparation of a Disability Action Plan, this requirement will be reported to Council for consideration.

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RECOMMENDATION:

That:

- 1. Council endorse the draft constitution for the Hawkesbury Disability Advisory Committee attached as Attachment 1 to the report.
- 2. Council call for nominations for interested persons to sit on the Hawkesbury Disability Advisory Committee as community representatives with a view to membership of the Committee being determined in association with Council appointing its representatives to various committees at the Extraordinary Meeting of Council scheduled for 21 September 2010.
- 3. Information in this report, and the constitution of the Hawkesbury Disability Advisory Committee, be referred to the Hawkesbury Bicycle and Access Mobility Committee to assist in its review of the draft constitution of the proposed Hawkesbury Mobility Plan Implementation Committee.

ATTACHMENTS:

AT - 1 Draft Constitution - Hawkesbury Disability Advisory Committee

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AT - 1 Draft Constitution - Hawkesbury Disability Advisory Committee

Hawkesbury City Council Hawkesbury Disability Advisory Committee (DAC)

Constitution

1. Name

The Advisory Committee, as appointed under the provisions of section 377 of the Local Government Act 1993, shall be known as the Hawkesbury Disability Advisory Committee, and is hereinafter referred to as the 'Advisory Committee'.

2. Objectives

- (a) to advise and assist Hawkesbury City Council staff in the drafting of a Hawkesbury Disability Action Plan to improve access to services and facilities for people with disabilities and promote their inclusion and participation in community and civic life;
- (b) to provide advice to Hawkesbury City Council staff on consultative strategies for inviting submissions and comments in relation to the draft Hawkesbury Disability Action Plan and other Council Plans;
- to provide advice to Hawkesbury City Council staff on the planning and design of the built environment and public domain to ensure that people with disabilities are not restricted from accessing services and facilities;
- (d) provide advice to Hawkesbury City Council staff on the design of footpaths, pedestrian crossings, kerb ramps, and transition zones, which may be required to ensure that as far as possible new developments and plans of management for Council's parks and open spaces include provision for disability access;
- (e) to provide advice and guidance to Hawkesbury City Council staff on strategies to raise community awareness about disability issues impacting on residents of the City of Hawkesbury and, where required, to recommend actions for Council's consideration in relation to these matters;
- (f) to prepare and submit, at least on an annual basis, a schedule of identified rectification works (which are broadly consistent with the priorities and work schedules with the Hawkesbury Disability Action Plan and the Hawkesbury Mobility Plan) which would improve access for people with disabilities and/or address barriers preventing people with disabilities from accessing services and facilities, which can be considered by Council in conjunction with the preparation of Council's Management Plan;
- (g) to provide a mechanism through which Council can be informed of disability issues where Council may be in a position to seek a resolution or advice regarding these issues through representations, lobbying and/or advocating to government agencies and/or elected representatives;
- (h) to consider and undertake such projects, subject to the availability of resources, which would generally assist people with disabilities to access service and facilities and promote their inclusion and participation in community and civic life.

3. Role and Authorities

(a) Whereas the Advisory Committee is appointed by the Hawkesbury City Council under the terms of the Local Government Act 1993, the Advisory Committee is to abide at all times with the terms of reference of this clause, and with the authorities delegated under this clause whilst remaining in force (unless otherwise cancelled or varied by resolution of Council).

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- (b) The Advisory Committee shall have the following authorities delegated to it in accordance with the provisions of section 377 of the Local Government Act 1993:
 - (i) to recommend to Council policies and processes drawn up by professional staff for:
 - the design, location, maintenance and repair of footpaths, shared cycleways/paths, pedestrian crossings, kerb ramps, transition zones and other disability access infrastructure (in accordance with relevant standards and building codes);
 - the design, implementation and review of strategies and for improving physical access to services and facilities by people with disabilities consistent with Council's responsibilities with regard to equity and access as set down in state and federal legislation;
 - the design and delivery of promotional activities to raise awareness of disability access needs, and the design and implementation of projects which would assist people with disabilities to access service and facilities and promote their inclusion and participation in community and civic life.
 - to bring to Council's attention, by way of recommendation, any item requiring a policy decision outside the authority granted to the Advisory Committee under section 377;
- (c) The Council retains the responsibility for all budgetary considerations;
- (d) The General Manager (or his/her delegate) retains, and shall be entirely responsible for the appointment and dismissal of staff (either permanent or temporary) with respect to the objectives and functions of the Hawkesbury Disability Access Committee in accordance with the Local Government Act 1993;
- (e) The General Manager (or his/her delegate) retains all responsibility for the direction of any staff member, including any disciplinary action, be it for permanent, temporary or part time staff. The Advisory Committee will, however, have the right to bring to the attention of General Manager, any issues which, in its opinion, require disciplinary action; and
- (f) Any authorities conferred upon the Advisory Committee under this Constitution may be varied by Council.

4. Term

The Advisory Committee members' term shall be for four years to coincide with Council's term of office. Advisory Committee members shall cease to hold office at the expiration of three months after the Ordinary election of the Council, but be eligible for re-appointment, subject to the condition that the Advisory Committee may be dissolved by Council at any time.

5. Structure and Membership

- (a) The structure and membership of the Advisory Committee shall be as follows, and all the undermentioned appointments will have voting rights:
 - (i) 2 Councillors of the Hawkesbury City Council;
 - 8 community appointments, with expertise and/or knowledge of disability issues appointed by Council following the calling of applications as detailed in clause 6(b) of this Constitution; and,

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- (iii) representatives of the District Health Service and/or Area Health Service.
- (b) Whereas the appointments detailed in clause 5(a) will form the Advisory Committee, the Executive Manager Community Partnerships and the Community Programs Co-ordinator will be required to attend meetings of the Advisory Committee;
- (c) the General Manager of Hawkesbury City Council may also appoint appropriate Council staff to attend meetings of the Advisory Committee, for all or part of a Advisory Committee meeting, as may be required to progress the objectives and functions of the Committee.
- (d) The Director of the Department charged with the responsibility for the Hawkesbury Disability Advisory Committee within the Hawkesbury City Council may attend meetings.
- (e) The Advisory Committee shall, at its first meeting following appointment, and each twelve (12) month period thereafter, elect the Councillor delegate appointed under clause 5 (a) (i) to be the Chairperson of the Advisory Committee, and one of its members appointed under Clause 5 to be Deputy Chairperson, who shall act in the absence of the Chairperson;
- (f) The position of Deputy-Chairperson shall not be held by the same person for any longer than three (3) consecutive years.
- (g) No staff member of Hawkesbury City Council shall be elected as Chairperson or Deputy Chairperson of the Advisory Committee;
- (h) Each member of the Advisory Committee entitled to vote shall only have one vote except that of the casting vote of the Chairperson in the case of equality of votes;
- (i) The Advisory Committee may co-opt additional members from time to time, at its discretion, to provide specialist advice or assistance, but such co-opted members shall only serve on the Advisory Committee for the period of time required, and will not, whilst serving in the position of co-opted member, have any voting rights; and
- (j) The Advisory Committee may invite as observers citizens or other representatives for the purpose of clarifying certain matters as decided by the Advisory Committee. Such observers will not be permitted to vote.

6. Appointment and Election of Members

- (a) 2 Councillors will be appointed to the Advisory Committee in accordance with practices and procedures of the Council.
- (b) The Council shall, in the month of October following the quadrennial election place advertisements in appropriate newspapers inviting nominations from members of the community for membership to the Advisory Committee.
- (c) The Council shall select and appoint the community representatives to the Advisory Committee.
- (d) The Advisory Committee shall have the power to fill casual vacancies at its discretion.
- (e) Members of the Advisory Committee shall cease to hold office:
 - (i) if the Advisory Committee is dissolved by Council;
 - (ii) upon written resignation or death;

- (iii) if absent without prior approval of the Advisory Committee for three consecutive meetings; or
- (iv) if the Council by resolution determines that the member has breached Hawkesbury City Council's Code of Conduct (as it is in force from time to time).
- (f) For the purposes of sub-clause 6(e)(iv), the Code of Conduct is to be taken to apply to community and representative members as referred to in clause 5(a) in the same way as the Code of Conduct applies to Councillors.

7. Procedures and General

- (a) Ordinary meetings of the Advisory Committee shall be held no less than four times per year. Special meetings may be convened at the discretion of the Chairperson, or, in his/her absence, the Deputy Chairperson;
- (b) The Executive Manager Community Partnerships shall be the Executive Officer to the Advisory Committee, and will be responsible for preparation of specialist reports, and any and all correspondence associated with the Advisory Committee;
- (c) The Council will provide a Minute Clerk for the purpose of recording the Minutes of the Advisory Committee meetings and for the distribution of Minutes followings meetings of the Advisory Committee;
- (d) No meeting of the Advisory Committee shall be held unless three (3) clear days notice thereof has been given to all members;
- (e) The Minute Clerk shall forward a copy of the Minutes of each Advisory Committee meeting to all Advisory Committee members, as well as to Council, for submission to the appropriate Standing Committee, as soon as possible following such Advisory Committee meeting;
- (f) At any meeting of the Advisory Committee, the Chairperson, or the person acting in the position of Chairperson, shall, in addition to his or her ordinary vote, have a casting vote where such a situation occurs where there is an equality of votes;
- (g) The rules governing meetings and the procedures of the Advisory Committee shall, so far as they apply, be those covered by the Hawkesbury City Council's Code of Meeting Practice, as may be altered from time to time by resolution of the Council;
- (h) A quorum of the Advisory Committee shall be constituted by 50% + 1 of appointed members being present at meetings;
- (i) Any members having a pecuniary interest in any matters being discussed by the Advisory Committee shall declare such interest at the meeting of the Advisory Committee and refrain from voting or discussion thereon.
- The requirements applying to pecuniary interests for members as detailed in clause 7(i) above shall apply equally to any other appointed or invited observers or co-opted members, and also to the Executive Officer/Secretary;
- (k) Any recommendations of the Advisory Committee shall, as far as adopted by the Council, be resolutions of the Council, provided that recommendations or reports of the Advisory Committee shall not have effect unless adopted by the Council;
- It shall be competent for the Advisory Committee to appoint a sub-committee or specific work groups comprised of members or non-members to exercise and carry out specific investigations for the Advisory Committee, and then to report back to the Advisory Committee. These appointed sub-committees or work groups may be dissolved by the Advisory Committee at any time;

- (m) Any appointed sub-committees or work groups have no power to make any decisions whatsoever on behalf of the Advisory Committee, and any recommendations of any subcommittee or work group will only have effect once adopted by the Advisory Committee, or by the Council, as the case may be;
- (n) The Executive Manager Community Partnerships shall prepare an Annual Report of the Hawkesbury Disability Advisory Committee's activities for submission to the Advisory Committee, who will, in turn, present such report to the Council.

LAST CLAUSE

0000 END OF REPORT 0000

Item: 166 CP - Draft Hawkesbury Local Environmental Plan 1989 (Amendment 157) -Planning Proposal to rezone Part Lots A and B DP 411701, 126 and 130 Windsor Road, McGraths Hill to 4(b) Light Industry - (95498)

REPORT:

Executive Summary

An application seeking rezoning of land at part Lot B DP 411701(excluding an approximately 22 metre wide strip of the subject land reserved for future widening of Windsor Road), 130 Windsor Road, McGraths Hill, from Rural Living to 4(b) Light Industry (or the equivalent zone IN2 Light Industrial in the Standard Instrument) was received from Montgomery Planning Solutions, acting on behalf of the landowner, Mr S Bastian on 9 June 2009.

Council at its Ordinary Meeting of 8 September 2009 considered a request regarding the application and resolved to prepare a planning proposal under the provisions of Section 55 of the Environmental Planning and Assessment Act 1979 ("EP & A Act") to rezone the subject site and part of the adjoining land, Lot A DP 411170, 126 Windsor Road, McGraths Hill.

The purpose of this report is to advise Council of the public authority consultation and public exhibition of the Planning Proposal and recommend that the Planning Proposal be forwarded to the Department of Planning for making of the Hawkesbury Local Environmental Plan 1989 (Amendment 157).

Consultation

On 22 February 2010 the Planning Proposal was forwarded to the Department of Planning (DoP) pursuant to Section 56 of the EP & A Act 1979. The DoP subsequently advised Council on 16 March 2010 that Council may proceed with the Planning Proposal subject to the following conditions:-

- 1. Community consultation must be undertaken under sections 56(2) (c) and 57 of the EP & A Act, and the Planning Proposal must be made publicly available for 14 days. Council must comply with the notice requirements for public exhibition of planning proposals as identified in Section 4.5 of '*A Guide to Preparing LEPs (Department of Planning 2009')*.
- 2. The following public authorities must be consulted under section 56(2(d) of the EP & A Act, and each authority must be provided with a copy of the planning proposal and any relevant supporting material and be allowed at least 21 days to comment on the proposal.
 - Catchment Management Authority Hawkesbury/Nepean;
 - Department of Environment, Climate Change and water;
 - Roads and Traffic Authority (RTA);
 - Integral Energy;
 - NSW Rural Fire Service; and
 - Sydney Water

Consultation with the Public Authorities

The above public authorities were consulted with, and submissions were received from the NSW Rural Fire Service (RFS) and Road and Traffic Authority (RTA). The submissions raised no objection to the Planning Proposal other than certain matters to be considered by Council when assessing any future development applications. These issues are outlined below:

The NSW Rural Fire Service advised that Council should ensure that any future development on the subject properties adhere to the principles of *Planning for Bushfire Protection 2006*.

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The RTA advised that if the subject two lots were amalgamated and developed under the proposed 4(b) Light Industry zone, the current access arrangements from Windsor Road will be denied, and the site shall only be accessed from Mulgrave Road. Also any future access arrangements to and from the site should be adequately setback from the Mulgrave Road/Windsor Road signalised intersection to minimise likely impact on the current operation of the traffic signals at that intersection.

The RTA also advised that Council should ensure that the planned road widening arrangements on the subject properties is remained unchanged.

The submissions do not warrant any amendments to the Planning Proposal.

Community Consultation

The Planning Proposal and the supporting documentation were placed on the public exhibition at the Council offices, 366 George Street, Windsor for the period Friday 4 June 2010 to Monday 21 June 2010 in accordance with the Gateway Determination. No submissions were received from the public.

Background

The subject site consists of part Lots A and B DP 41170, 126 and 130 Windsor Road, McGraths Hill, and is currently zoned Rural Living under the provisions of the Hawkesbury Local Environmental Plan 1989 (HLEP 1989) and has an area of approximately 1.8 hectares. A strip of road widening, approximately 22 metres wide and variable, exists along the Windsor Road frontage of the site. This area is currently zoned 9(b) Proposed Road. It is not proposed to change the zoning of the area reserved for future widening of Windsor Road.

Lot B DP 411170, 130 Windsor Road is currently developed with a number of buildings and display yards. Boats, trucks and caravans are displayed for sale both within buildings and outdoors. The buildings are also used for ancillary offices, accessories showrooms and service workshops associated with the motor showrooms. It already enjoys an extension to the zoning provisions to permit motor showrooms under the provisions of HLEP 1989.

Lot A DP 411170, 126 Windsor Road, immediately adjoining Lot B to the north-east, is currently occupied by a service station, and a car wash facility is presently under construction.

Given the current uses of the subject site for a range of light industry related land uses and the surrounding land uses (sewer treatment plant, service station and Windsor Road), and that the site is identified as part of the "gateway" into the Hawkesbury in the Employment Lands Strategy, the current Rural Living zone is no longer appropriate for the site. The proposed rezoning of the site from Rural Living to 4(b) Light Industry is more consistent with the current uses and the Employment Lands Strategy. The Planning Proposal which seeks to rezone the subject site to 4(b) Light Industry will not only address the current zoning anomaly but also ensure the current employment opportunities are retained in the locality and may facilitate further employment opportunities consistent with the North-West Subregional Strategy. Council agreed to this proposal at the meeting of 8 September 2009 where the following resolution was made:

"That:

- 1. Council prepare a Planning Proposal, under the provisions of Section 55 of the Environmental Planning and Assessment Act 1979, to rezone land at part Lots A and B DP 411701 (excluding the areas identified for road widening), 126 and 130 Windsor Road, McGraths Hill, from Rural Living to 4(b) Light Industrial zone.
- 2. The Planning Proposal be forwarded to the Minister requesting that the matter proceed.
- 3. This draft amendment be progressed separately to the draft Standard Instrument. However, if it is deemed timely and appropriate to do so, it is to be incorporated into the draft Standard Instrument prior to gazettal."

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The Planning Proposal has been processed as described above and is now recommended to be sent to the Department of Planning to finalise the rezoning.

Conformance to Community Strategic Plan

It is also consistent with the Supporting Business & Local Jobs directions, strategies and goals in the Community Strategic Plan being:

Directions

- Plan for a range of industries that build on the strengths of the Hawkesbury to stimulate investment and employment in the region.
- Offer an increased choice and number of local jobs and training opportunities to meet the needs of Hawkesbury residents and to reduce their travel times.

Strategies

- Implement Employment Lands Strategy.
- Develop marketing strategy to define industry opportunities and attract new industries to the Hawkesbury.

Goals

- At least 3,000 additional jobs are created to retain the percentage of local employment.
- Jobs across a greater range of industry sectors.
- Integration of education, training and industry development.
- Increased patronage of local businesses and attract new residents and visitors.

Financial Implications

No financial implications applicable to this report.

RECOMMENDATION:

That Council forward the Planning Proposal to the Department of Planning requesting that Draft Hawkesbury Local Environmental Plan 1989 (Amendment 157) be made.

ATTACHMENTS:

AT - 1 Planning proposal to rezone part Lots A and B DP 411701, 126 and 130 Windsor Road, McGraths Hill to 4(b) Light Industry - (*Distributed under Separate Cover*)

0000 END OF REPORT 0000

Meeting Date: 13 July 2010

INFRASTRUCTURE SERVICES

Item: 167 IS - Community Building Partnerships - (95495)

REPORT:

Executive Summary

The Community Building Partnership Program provides funds for community groups and local councils to invest in community infrastructure throughout the State.

Grant funding of up to \$300,000 is available for every electoral district. An additional \$100,000 is available for the 48 State electorates with higher levels of social disadvantage as indicated by higher comparative unemployment rates.

It is recommended that the following program of works be submitted to the NSW Government under the NSW 2010 Community Building Partnerships.

Project	Estimated Cost
Wilberforce Park (Hawkesbury Electorate)	\$48,000
Hobartville Long Day Care Centre (Londonderry Electorate)	\$65,000
Greenhills Long Day Care Centre (Riverstone Electorate)	\$75,000
TOTAL	\$188,000

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

Background

The Community Building Partnership Program provides funds for community groups and local councils to invest in community infrastructure throughout the State.

The objectives of the NSW 2010 Community Building Partnership Program are to:

- 1. Improve local community participation and cohesion through the delivery of social, environmental or recreational services or activities by enhancement of community infrastructure.
- 2. Improve opportunities for people from disadvantaged or otherwise isolated groups to be included in community activities.

Grant funding of up to \$300,000 is available for every electoral district. An additional \$100,000 is available for the 48 State electorates with higher levels of social disadvantage as indicated by higher comparative unemployment rates. Local councils are required as a minimum to provide matching funding. The maximum amount of funding available for each electorate within the Hawkesbury LGA is detailed below.

Electorate	Maximum funding available
Hawkesbury	\$300,000
Riverstone	\$300,000
Londonderry	\$400,000

Generally only one project proposal for each local council will be considered within the area of that council in an electorate. Councils may submit project proposals for a location in each electorate within their area.

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Projects that are eligible for funding include:

- Construction of new capital works;
- Refurbishment, repairs and maintenance to existing capital facilities; or
- The purchase of capital equipment with a life expectancy of 15+ years that enables the delivery of new or enhanced community services.

Projects that will not be funded include:

- Non capital equipment (e.g. chairs, computers, IT equipment, sports equipment etc).
- Projects that have commenced prior to August 2010.
- Projects that involve the development of private or commercial ventures including licensed areas of registered clubs.
- Projects that seek funding for the organisation's operating recurrent expenses (eg: staff, consumables etc).
- Projects that seek funding to stage events, exhibit a display or for filming.
- Projects to undertake studies or investigations.
- Purchase of land or buildings is generally not appropriate.

The following projects are submitted for consideration under the Program:

Hawkesbury Electorate

Wilberforce Park - \$48,000

In accordance with the plan of management, two stages of the upgrade to Wilberforce Park have been completed. The proposed stage 3 works will finalise the upgrade (with the exception of the top car park). The works proposed are to replace existing tables and chairs and to install a second shelter on the eastern side of the park and mulching under appropriate trees. Funding is available within the current budget for the matching funds required if successful.

Londonderry Electorate

Hobartville Long Day Care Centre - \$65,000

The Hobartville Long Day Care Centre is 27 years old and the children's bathrooms, laundry and staff toilets require refurbishing. It is proposed to remove all the tiles and fixtures within the wet areas and provide waterproofing, new tiles and toilet suites to those areas.

Similarly, the sheet vinyl and carpet tiles require replacement and it is proposed to undertake this work also as part of the project.

Funding has not been provided within the current budget for these projects, however if successful it would be appropriate to reprioritise the building improvement budget to provide the matching funding required.

Riverstone Electorate

Greenhills Long Day Care Centre - \$75,000

The Greenhills Long Day Care Centre is 28 years old and the children's bathrooms, laundry and staff toilets require refurbishing. It is proposed to remove all the tiles and fixtures within the wet areas and provide waterproofing, new tiles and toilet suites to those areas.

Similarly, the sheet vinyl and carpet tiles require replacement and it is proposed to undertake this work also as part of the project.

Funding has not been provided within the current budget for these projects, however if successful it would be appropriate to reprioritise the building improvement budget to provide the matching funding required.

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Conformance to Community Strategic Plan

The proposal is consistent with the Shaping our Future Together Directions statement;

• A balanced set of decisions that integrate jobs, housing, infrastructure, heritage, and environment that incorporates sustainability principles.

and is also consistent with (or is a nominated) strategy in the Community Strategic Plan being:

• Work with public and private sectors to ensure funding and delivery of improved services and infrastructure.

Financial Implications

Funding is to be provided on a 50/50 basis, with Council's contribution being provided from the 2010/2011 Capital Works Budget, or as a result of reprioritising the Building Improvement Budget.

RECOMMENDATION:

That the following program of works be submitted to the NSW Government under the NSW 2010 Community Building Partnerships.

Project	Estimated Cost
Wilberforce Park (Hawkesbury Electorate)	\$48,000
Hobartville Long Day Care Centre (Londonderry Electorate)	\$65,000
Greenhills Long Day Care Centre (Riverstone Electorate)	\$75,000
TOTAL	\$188,000

ATTACHMENTS:

There are no supporting documents for this report.

0000 END OF REPORT 0000

Item: 168 IS - Regional and Local Community Infrastructure Program - Round 3 Funding - (95495)

REPORT:

Executive Summary

The Australian Government has recently announced a third offer of one-off funding to Councils under the Regional and Local Community Infrastructure Program – Round 3, to support local jobs whilst building and modernising infrastructure in communities across Australia.

It is recommended that the following program of works relating to the \$353,000 offered under this funding be submitted to the Department of Infrastructure Transport and Regional Development and Local Government for approval.

Project	Estimated Cost
Streeton Lookout Stage 2, including Sewer Connection	\$68,000
Visitor Information Centre Access Improvements	\$30,000
Richmond Park Irrigation	\$50,000
Glossodia Bush Fire Shed Sewer Connection	\$10,000
Woodbury Reserve Sewer Connection	\$20,000
Glossodia Long Day Care Centre, Public Amenities, Council	\$65,000
Owned Shopping Centre and Community Centre Sewer	
Connection	
Installation of Bus Shelter – Macquarie Street Windsor	\$20,000
Hawkesbury Community Nursery Upgrade	\$45,000
St Albans Park Improvements	\$30,000
Howe Park – park furniture adjacent to Rickaby Creek	\$15,000
TOTAL	\$353,000

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

Background

The Australian Government has recently announced a third offer of one-off funding to Councils under the Regional and Local Community Infrastructure Program – Round 3, to support local jobs whilst building and modernising infrastructure in communities across Australia. Similar to the Round 1 and 2 Funding Offers, the funding is a fixed amount granted to Councils for which they can nominate community infrastructure projects.

Under the Program, advice has been received that a grant of \$353,000 will be available to Council.

The funds will be available for additional and ready to proceed community infrastructure projects and for additional stages of projects that are currently underway. The guidelines for eligible programs include new construction and major renovations and refurbishment of assets such as:

- Social and cultural infrastructure (e.g. art spaces, gardens);
- Recreational facilities (e.g. swimming pools, sports stadiums);
- Tourism infrastructure (e.g. walkways, tourism information centres);
- Children, youth and seniors facilities (e.g. playgroup centres, senior citizens' centres);
- Access facilities (e.g. boat ramps, footbridges); and
- Environmental initiatives (e.g. drain and sewerage upgrades, recycling plants).

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Funding can be used for:

- Construction or fit-out;
- Preparatory work such as necessary engineering and geotechnical studies; and
- Land surveys and site investigations.

The following program has been developed for Council's consideration:

Streeton Lookout Stage 2, including Sewer Connection - \$68,000

It is proposed to continue the current project implementing the plan of management at Streeton Lookout with stage 2 including sealing the car park, providing bollards for traffic control, provision of shelters and seats and connection of the toilet block to the newly constructed Freemans Reach sewerage system.

Visitor Information Centre Access Improvements - \$30,000

Access to the Visitor Information Centre is currently gained through the outdoor dining area of the café. It is proposed to provide additional access separate from the café area by the construction of a new set of stairs at the front of the building. The project will involve demolition of part of the existing brick wall, pebble crete topping and landscaping, construct foundations, steps, brick side walls to match existing and provision of tactile approaches to stairs visually impaired.

Richmond Park Irrigation - \$50,000

A further stage to the current upgrade of Richmond Park is to provide an irrigation system which will allow appropriate watering of turf, trees and garden areas to keep the Park to a level of service expected by the community.

Glossodia Bush Fire Shed Sewer Connection - \$10,000

With the provision of reticulated sewerage to the Wilberforce, Glossodia and Freemans Reach areas there are a number of Council owned buildings which should be connected to the system to reduce the environmental impact of on site sewage management facilities. The Glossodia Bush Fire shed is located within the access to Woodbury Reserve, off Spinks Road Glossodia.

Woodbury Reserve Sewer Connection - \$20,000

Similar to the Glossodia Bush Fire shed, the Woodbury Reserve Amenities is serviced by an on site sewage management facility, septic tank and absorption area, and should be connected to the reticulated sewerage service.

Glossodia Long Day Care Centre, Public Amenities, Council Owned Shopping Centre and Community Centre Sewer Connection – \$65,000

Glossodia Long Day Care Centre is currently connected to a septic tank and absorption area whilst the Community Centre, shops and public amenities are connected to an on site treatment system which is reticulated to underground irrigation and garden beds. During periods of wet weather it is difficult to contain the treated effluent within those areas and as such it is proposed to connect to the Sydney Water system.

Installation of Bus Shelter - \$20,000

Following alterations to the bus route which now includes a bus stop adjacent to the Hawkesbury Hospital, there have been requests to install a bus shelter on the Macquarie Street footpath at that location.

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Hawkesbury Community Nursery Upgrade - \$45,000

It is proposed to provide irrigation to the existing "igloo" at the community nursery, install an additional "igloo" complete with screens and irrigation, and construct galvanised steel benches for the facility to enable additional use by community groups undertaking bush regeneration works.

St Albans Park Improvements - \$30,000

Implementation of the St. Albans Park Master Plan has commenced with the installation of the McDonald Valley Association interpretive sculpture adjacent to the existing playground. As a further stage it is proposed to construct a decomposed granite pathway linking Wollombi Road, the play space and the tennis courts. The path will also define the bush regeneration area from the existing open space.

Howe Park – adjacent to Rickaby Creek \$15,000

Install park furniture on the concrete pads provided adjacent to the footway through Howe Park to Rickaby Creek.

The estimated total cost of all the projects outlined is \$353,000.

Conformance to Community Strategic Plan

The proposal is consistent with the Shaping our Future Together Directions statement;

• A balanced set of decisions that integrate jobs, housing, infrastructure, heritage, and environment that incorporates sustainability principles.

and is also consistent with (or is a nominated) strategy in the Community Strategic Plan being:

• Work with public and private sectors to ensure funding and delivery of improved services and infrastructure.

Financial Implications

To be provided from within the Regional and Local Community Infrastructure Program.

RECOMMENDATION:

That the following program of works relating to the \$353,000 offered under the Regional and Local Community Infrastructure Program – Round 3 be submitted to the Department of Infrastructure Transport and Regional Development and Local Government for approval.

Project	Estimated Cost
Streeton Lookout Stage 2, including Sewer Connection	\$68,000
Visitor Information Centre Access Improvements	\$30,000
Richmond Park Irrigation	\$50,000
Glossodia Bush Fire Shed Sewer Connection	\$10,000
Woodbury Reserve Sewer Connection	\$20,000
Glossodia Long Day Care Centre, Public Amenities, Council	\$65,000
Owned Shopping Centre and Community Centre Sewer	
Connection	
Installation of Bus Shelter – Macquarie Street, Windsor	\$20,000
Hawkesbury Community Nursery Upgrade	\$45,000
St Albans Park Improvements	\$30,000
Howe Park – adjacent to Rickaby Creek	\$15,000
TOTAL	\$353,000

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ATTACHMENTS:

There are no supporting documents for this report.

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Item: 169 IS - Use of McQuade Park for Moscow Circus - (79354, 95495)

REPORT:

Executive Summary

Correspondence has been received from Weber Bros Pty Ltd requesting to hold the Moscow Circus within McQuade Park, Windsor between Monday 2 August and Sunday 15 August 2010.

Current fees and charges include exclusive use cost however were aimed at a group taking over the entire Park. It is recommended that fees and charges be reduced to \$800 per day for this event only.

Consultation

The issues raised in this report concern matters which do not require community consultation under Council's Community Engagement Policy.

Background

Correspondence has been received from Weber Bros Pty Ltd requesting to hold the Moscow Circus within McQuade Park, Windsor between Monday, 2 August and Sunday, 15 August 2010.

The Moscow circus is not a traditional circus utilising trained wild animals as part of the show. Whilst miniature ponies are used in some acts, the majority of acts are performed by renowned Russian performers and international guest acts involving acrobatics, magical tricks and clowns.

Council's 2010/2011 Adopted Fees and Charges for exclusive use of a reserve/park for a corporate group is \$1,490 per day or \$2.10 per person which ever is the greater. This fee is aimed at large events such as the Bridge to Bridge where the applicant takes over the full use of a reserve and charges entry to the site. The Moscow Circus has requested use of an area on the Hawkesbury Valley Road side of the McQuade Park Lake, rather than the entire Park as shown in the attached plan.

Based on the current adopted fees and charges, Weber Bros Pty Ltd would be required to pay in excess of \$20,000 which is considered quite high, and Weber Bros Pty Ltd have subsequently requested that the fees be reconsidered. Should the current fee remain the Moscow Circus may opt to source another park or there could be a reduction of the number of days.

In comparison the Castle Hill Showgrounds charged the Moscow Circus this year \$1,335 per day which included the entire use of the oval, power and water, toilets and car parking. The site at McQuade Park is limited in that it does not have access to water and toilets and there is limited power. Based on the size and the lack of services it is recommended that consideration be given to reducing the fee to \$800 per day for this event only.

Conformance to Community Strategic Plan

The proposal is consistent with the Supporting Business and Local Jobs Directions statement;

• Help create thriving town centres, each with its own character that attracts residents, visitors and businesses.

and is also consistent with (or is a nominated) strategy in the Community Strategic Plan being:

• Encourage stronger relationships between the business and community sectors, education and training providers to increase local career options.

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and is also consistent with (or is a nominated) goal in the Community Strategic Plan being:

• Increased patronage of local businesses and attract new residents and visitors

Financial Implications

Approval of this event will result in additional income.

RECOMMENDATION:

That:

- 1 Weber Bros Pty Ltd be charged \$800 per day for the use of McQuade Park, Windsor, for the purpose of holding the Moscow Circus between Monday 2 August and Sunday 15 August 2010.
- 2. All other 'standard conditions of use' for the exclusive use of McQuade Park be applicable.

ATTACHMENTS:

AT - 1 Requested area of use

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AT - 1 Requested area of use

To View This Image, Please Refer to the Separate Attachments Document (Maps)

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Item: 170 IS - Pesticide Notification Plan - (95495)

Previous Item: 60, Ordinary (30 March 2010)

REPORT:

Executive Summary

Staff have reviewed Council's Pesticide Notification Plan and made some amendments. This was reported to Council on 30 March 2010 where it was recommended that the Plan be placed on public exhibition.

One response was received during the exhibition process, and the matters raised in this submission have been addressed. It is recommended that the Pesticide Notification Plan be adopted.

Consultation

The issues raised in this report concern matters which constitute a trigger for Community Engagement under Council's Community Engagement Policy. The Pesiticide Notification Plan has been on public exhibition for the required 28 day period, and no further exhibition is required.

Background

The Pesticide Notification Plan has been reviewed in accordance with the Plan's specifications which stated that the Plan be reviewed every three years.

Council at its Ordinary Meeting on the 30 March 2010 resolved:

"That:

- 1. The Draft Pesticide Notification Plan be placed on public exhibition for a period of 28 days.
- 2. The matter be further reported to Council following the public exhibition period."

Following public exhibition, one response had been received, which raised a number of points (shown in italics) which has been addressed below.

Highlighting the changes to the amended document – this would save time for those reading it. This has been noted for future amendments.

I note that the requirement to "leave signage for 24 hours after the application " has been completely removed from pages 4,5,6,7, of the document and I would have some concerns especially with the use of some pesticides, baits as well as some herbicides.

A perusal of the Penrith City Council plan reveals that their plan still includes the requirement to leave signs up for 24 hours. I also note that the DECC recommended draft Pesticides Notification Plan still includes this recommendation.

With this in mind has the deletion of this requirement been run past your legal team and your Risk Managers

The reason for the amendment was that whilst the original Plan worked well overall, there were however some management implications caused by the Plan. This was highlighted where signs needed to be installed 24 hours before and after spraying in out lying areas such as St Albans. This is a burden on already stretched resources. The times have been amended to better suit the management of spraying, taking into account the need to keep the community informed. This, and consultation with Council staff,

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the Hawkesbury Sports Council and the Hawkesbury River County Council have led to these minor changes to the original document.

Discussions with Department of Environment, Climate Change and Water (DECCW) have highlighted that the Act requires that councils have a plan. DECCW issued guidelines when the plan came into force but they were recommendations only and it was up to individual councils and the community to develop a plan that best suited the Local Government Area. DECCW felt there were no legal ramifications should Council adopt a plan that is not in line with the guidelines provided as long as it had gone through the appropriate process.

In regards to baiting there is a separate section in the plan for baiting (for fox, dog, cat and rabbit). This allows for advertising one month prior to baiting occurring.

Conformance to Community Strategic Plan

The proposal is consistent with the Caring for Our Environment Directions statement;

 Work with our communities and businesses to use our resources in a sustainable way and employ best practices and technologies that are in harmony with our natural environment.

and is also consistent with (or is a nominated) strategy in the Community Strategic Plan being:

• Encourage and educate the community to care for their environment

The Pesticide Notification Plan provides the community with a process as to how they would like chemicals to be used in the local government area as well as to give them an opportunity to avoid areas if they have been sprayed.

Financial Implications

Spraying is part of the service already provided by Council staff. The reduction in some advertising would reduce costs and staff time.

RECOMMENDATION:

That:

- 1. The Pesticide Notification Plan attached as Attachment 1 of the report and all its recommendations be adopted.
- 2. A notice be placed in the NSW Gazette and Council Notices in accordance with the Regulation and a copy of the Plan be forwarded to the Department of Environment and Conservation for their notification.

ATTACHMENTS:

AT - 1 Pesticide Notification Plan (*Distributed Under Separate Cover*)

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Item: 171 IS - Endorsement for Actions in the Draft Cumberland Plain Recovery Plan - (95494, 79354)

 Previous Item:
 117, Ordinary (30 June 2009)

 122, Ordinary (8 June 2010)

REPORT:

Executive Summary

The Department of Environment and Climate Change and Water (DECCW) prepared a Draft Recovery Plan for threatened biodiversity of the Cumberland Plain. DECCW sought to undertake formal consultation with relevant authorities in relation to the measures which have been identified as Council's area of responsibility under the recovery plan, with a view to seeking Council's agreement.

A report was considered by Council at its meeting of 30 June 2009 where it was resolved to defer the matter to a Councillor Briefing Session. The item was considered at the Councillor Briefing Session of 7 July 2009, and advice has now been received from DECCW advising the plan has completed the advertising process. DECCW is seeking concurrence to the plan from Council to allow the final plan to be published mid year.

It is recommended that the proposed actions in the Cumberland Plain Recovery Plan, be endorsed in principle, and be subject to the allocation of available funding.

Consultation

DECCW has advertised the Cumberland Plain Recovery Plan allowing an opportunity for public comment.

Background

The Department of Environment and Climate Change and Water (DECCW) prepared a Recovery Plan for threatened biodiversity of the Cumberland Plain. The Plan includes objectives and actions for the recovery of threatened species, endangered populations and threatened ecological communities listed under the NSW Threatened Species Conservation Act 1999 (TSC Act) and the Environmental Protection and Biodiversity Conservation Act 1999 (EPBC Act). The Plan has been prepared to meet the requirement of both the TSC Act and the EPBC Act.

Under S.59 of the TSC Act, a recovery plan must state what actions must be carried out to ensure the recovery of that species and identify the persons or public authorities that are responsible for the implementation of actions identified in the plan. Further, a measure must not be included in a recovery plan for implementation by a public authority unless the Chief Executive Officer responsible for the public authority approves of the inclusion of that measure.

As such, DECCW is now undertaking formal consultation with Council in relation to the measures which have been identified as Council's area of responsibility under the recovery plan, with a view to seeking Council's agreement. The actions in question are:

- 1.4 Local councils will have regard to the priority conservation lands identified in the recovery plan in identifying areas for inclusion in environment protection and regional open space zones
- 1.5 In circumstances where impacts on the Cumberland Plain's threatened biodiversity are unavoidable, as part of any consent, approval or license that is issued, ensure that offset measures are undertaken within the priority conservation lands where practicable
- 2.1 Preferentially target any future investment associated with the management of the Cumberland Plain's threatened biodiversity to the priority conservation lands where practicable

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- 2.2 Support and promote the adoption of best practice standards for bushland management and restoration (as specified in Appendix 2) on public and private lands within the Cumberland Plain
- 2.5 Local Government manage to best practice standards (as specified in Appendix 2) any lands which are under their ownership or for which they have care, control and management, which:
 - contain any of the threatened biodiversity addressed by the recovery plan
 - are located within the priority conservation lands, or if located outside these lands, have primary management objectives that are compatible with biodiversity conservation
- 3.4 Work collaboratively with local government authorities to inform communities about the value and role of remnant vegetation on the Cumberland Plain, the best practice standards for its management, and any opportunities to participate in the recovery program
- 3.5 Work with Aboriginal communities, landowners, community groups, and students to deliver best practice management in the priority conservation lands and other lands with conservation management outcomes, and to identify other opportunities for involvement in the recovery program
- 3.6 Establish and promote best practice management demonstration sites for the Cumberland Plain's threatened biodiversity
- 3.7 Develop interpretive programs for key local reserves that contain examples of the threatened biodiversity addressed in the recovery plan
- 4.4 DECCW will encourage local councils to prepare or review biodiversity strategies to be consistent with the recovery plan and that guide protection, management and strategic investment in threatened biodiversity, both within and outside of the priority conservation lands
- 4.5 DECCW will work collaboratively with local councils to enhance the compliance and enforcement program with regard to the unauthorised clearing of bushland on the Cumberland Plain

In the initial report there were some concerns that actions 2.2; 3.5 and 3.7 may potentially impact upon Council's resources and therefore required discussion and concurrence. In the final plan DECCW has indicated (in their Appendix 1 - Cost and implication details) that the funding sources for these are unsecured funds. Therefore there is no onus on Council to find such funding, and Council will be able to apply for grants should they become available.

All other actions identified by DECCW are considered to have a minimal impact on existing arrangements and are therefore suitable for endorsement.

Conformance to Community Strategic Plan

The proposal is consistent with the Caring for Our Environment Directions statement;

- Be a place where we value, protect and enhance the cultural and environmental character of Hawkesbury's towns, villages and rural landscapes;
- To look after our cultural and environmental assets for future generations so that they too can enjoy and benefit from a clean river and natural eco-systems, rural and cultural landscapes.

and is also consistent with (or is a nominated) strategy in the Community Strategic Plan being:

- Create a sustainable land use strategy that protects environmentally sensitive lands; (in line with actions 1.5, 2.2, 2.5, 4.5).
- Facilitate ecologically sustainable development through the retention and long term management of natural assets (in line with actions 1.4, 2.1, 4.4).
- Encourage and educate the community to care for their environment. (in line with actions 3.4, 3.6, 3.7)

The Draft Recovery Plan for Cumberland Plain seeks endorsement from Council to protect and enhance Cumberland Plain in order to conserve this natural asset for future generations.

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Cumberland Plain has recently been listed as Critically Endangered under the TSC and EPBA Act.

The implementation of the priorities as previously stated would be effective immediately. Currently Council, through the Bush Regeneration Budget and Bushcare Budget Council is already maintaining, enhancing and conserving identified Cumberland Plain on Public land. These works (best practice bush regeneration, revegetation, volunteer bush regeneration) fall directly under the priorities and management strategies outlined in the draft recovery plan. Council also has sought the appropriate licensing through DECCW to undertake these works in and around threatened communities and species.

The proposed implementation timeframe for this matter, as specified in the CSP Milestones is 2012.

Financial Implications

As previously stated the recommended allocation of funding to implement these measures were identified as unsecured for the endorsement. This demonstrates that there is no requirement by Council to allocate specific funding towards implementation. There have been several sites on public land that have been identified to contain Cumberland Plain. Currently these reserves have priority in the allocation of annual contracts as per Council approved budget. Where grant funding becomes available these reserves will be considered for restoration grants.

In terms of the economic impact on the community and operational funds would be a positive impact through;

- increased aesthetics of parks and reserves through the removal of weeds, and hence prevent weed encroachment onto neighbouring properties
- decrease in the use of maintenance funding where cessation of mowing in reserves which will naturally regenerate, taking into consideration that maintaining Asset Protection Zones (APZ's) and protection of infrastructure from damage by over grown vegetation will be continued.

Council's expenditure on protecting and enhancing Cumberland Plain in the 2009/10 financial year is listed below.

Expenditure No. 1 50 2678 7631 Oakville park \$5,000 Old Stock Route Rd Reserve \$3,000 George St Reserves \$15,000

Expenditure No. 148 2676 5753 (Storm Water Levy) George St Reserve; \$6,000

<u>Grant Funding</u> George St Reserve; \$6,000 Woodbury Reserve \$8,200

RECOMMENDATION:

That the proposed actions relating to Hawkesbury City Council within the Draft Cumberland Plain Recovery Plan be endorsed subject to funding and resource availability.

ATTACHMENTS:

AT - 1 Draft Cumberland Plain Recovery Plan (to be distributed under separate cover).

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CONFIDENTIAL REPORTS

GENERAL MANAGER

Item: 172 GM - Property Matter - Lease to Hawkesbury Hills Division of General Practice -Shop 3 Glossodia Shopping Centre, Glossodia - (95496, 118711) CONFIDENTIAL

Reason for Confidentiality

This report is **CONFIDENTIAL** in accordance with the provisions of Part 1 of Chapter 4 of the Local Government Act, 1993, and the matters dealt with in this report are to be considered while the meeting is closed to the press and the public.

Specifically, the matter is to be dealt with pursuant to Section 10A(2)(c) of the Act as it relates to details concerning the leasing of a Council property and it is considered that the release of the information would, if disclosed, confer a commercial advantage on a person or organisation with whom the council is conducting (or proposes to conduct) business and, therefore, if considered in an open meeting would, on balance, be contrary to the public interest.

In accordance with the provisions of Section 11(2) & (3) of the Local Government Act, 1993, the reports, correspondence and other relevant documentation relating to this matter are to be withheld from the press and public.

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SUPPORT SERVICES

Item: 173 SS - Property Matter - Lease to National Parks & Wildlife Service - Bowman Cottage, 368-370 Windsor Street, Richmond - (101386, 95496) CONFIDENTIAL

Previous Item: 93, Ordinary (24 April 2008)

Reason for Confidentiality

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Specifically, the matter is to be dealt with pursuant to Section 10A(2)(c) of the Act as it relates to details concerning the leasing of a Council property and it is considered that the release of the information would, if disclosed, confer a commercial advantage on a person or organisation with whom the council is conducting (or proposes to conduct) business and, therefore, if considered in an open meeting would, on balance, be contrary to the public interest.

In accordance with the provisions of Section 11(2) & (3) of the Local Government Act, 1993, the reports, correspondence and other relevant documentation relating to this matter are to be withheld from the press and public.

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ordinary meeting

end of business paper

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