

# Attachment 2 to Item 201

General Purpose and Special Purpose Financial Statements for the period ending 30 June 2022

Date of meeting: 22 November 2022

Location: Council Chambers

Time: 6:30 p.m.

ANNUAL FINANCIAL STATEMENTS

for the year ended 30 June 2022

GENERAL PURPOSE FINANCIAL STATEMENTS for the year ended 30 June 2022

# General Purpose Financial Statements for the year ended 30 June 2022

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## General Purpose Financial Statements

for the year ended 30 June 2022

## **Understanding Council's Financial Statements**

#### Introduction

Each year NSW local governments are required to present audited financial statements to their council and community.

#### What you will find in the Statements

The financial statements set out the financial performance, financial position and cash flows of Council for the financial year ended 30 June 2022.

The format of the financial statements is standard across all NSW Councils and complies with both the accounting and reporting requirements of Australian Accounting Standards and requirements as set down by the Office of Local Government.

## **About the Councillor/Management Statement**

The financial statements must be certified by senior staff as 'presenting fairly' the Council's financial results for the year and are required to be adopted by Council – ensuring both responsibility for and ownership of the financial statements.

### **About the Primary Financial Statements**

The financial statements incorporate five "primary" financial statements:

#### 1. The Income Statement

Summarises Council's financial performance for the year, listing all income and expenses. This statement also displays Council's original adopted budget to provide a comparison between what was projected and what actually occurred.

#### 2. The Statement of Comprehensive Income

Primarily records changes in the fair value of Council's Infrastructure, property, plant and equipment.

#### 3. The Statement of Financial Position

A 30 June snapshot of Council's financial position indicating its assets, liabilities and "net wealth".

#### 4. The Statement of Changes in Equity

The overall change for the year (in dollars) of Council's "net wealth".

## 5. The Statement of Cash Flows

Indicates where Council's cash came from and where it was spent. This statement also displays Council's original adopted budget to provide a comparison between what was projected and what actually occurred.

## **About the Notes to the Financial Statements**

The Notes to the Financial Statements provide greater detail and additional information on the five primary financial statements.

#### **About the Auditor's Reports**

Council's financial statements are required to be audited by the NSW Audit Office.

In NSW the auditor provides 2 audit reports:

- 1. an opinion on whether the financial statements present fairly the Council's financial performance and position, and
- 2. their observations on the conduct of the audit, including commentary on the Council's financial performance and financial position.

#### Who uses the Financial Statements?

The financial statements are publicly available documents and must be presented at a Council meeting between seven days and five weeks after the date of the audit report.

The public can make submissions to Council up to seven days subsequent to the public presentation of the financial statements.

Council is required to forward an audited set of financial statements to the Office of Local Government.

## General Purpose Financial Statements

for the year ended 30 June 2022

## Statement by Councillors and Management

Statement by Councillors and Management made pursuant to Section 413 (2c) of the *Local Government Act 1993* (NSW)

The attached general purpose financial statements have been prepared in accordance with:

- · the Local Government Act 1993 and the regulations made thereunder,
- the Australian Accounting Standards and other pronouncements of the Australian Accounting Standards Board
- · the Local Government Code of Accounting Practice and Financial Reporting.

#### To the best of our knowledge and belief, these statements:

- · present fairly the Council's operating result and financial position for the year
- · accord with Council's accounting and other records.

We are not aware of any matter that would render these statements false or misleading in any way.

Signed in accordance with a resolution of Council made on 11 October 2022.

Sarah McMahon

Mayor

11 October 2022

Barry Calvert

Deputy Mayor

11 October 2022

Elizabeth Richardson

**General Manager** 

11 October 2022

Vanessa Browning

Responsible Accounting Officer

11 October 2022

## **Income Statement**

for the year ended 30 June 2022

Original unaudited budget			Actual	Actua
2022			2022	2021
\$ '000		Notes	\$ '000	\$ '000
	Income from continuing operations			
69,164	Rates and annual charges	B2-1	69,096	67,039
6,954	User charges and fees	B2-2	6,942	6,24
1,750	Other revenues	B2-3	1,412	2,98
8,446	Grants and contributions provided for operating purposes	B2-4	31,347	11,18
9,791	Grants and contributions provided for capital purposes	B2-4	20,528	12,30
649	Interest and investment income	B2-5	625	667
3,030	Other income	B2-6	13,786	3,459
99,784	Total income from continuing operations		143,736	103,87
	Expenses from continuing operations			
32.592	Employee benefits and on-costs	B3-1	31,497	32.86
30,997	Materials and services	B3-2	39,336	32,15
358	Borrowing costs	B3-3	287	219
25,855	Depreciation, amortisation and impairment of non-financial assets	B3-4	24,236	25,889
5,238	Other expenses	B3-5	5,882	5,71
_	Net loss from the disposal of assets	B4-1	439	10,84
95,040	Total expenses from continuing operations		101,677	107,682
4,744	Operating result from continuing operations		42,059	(3,805
4,744	Net operating result for the year attributable to Co	ıncil	42,059	(3,805

The above Income Statement should be read in conjunction with the accompanying notes.

## Statement of Comprehensive Income

for the year ended 30 June 2022

		Actual	Actual
	Notes	2022 \$ '000	2021 \$ '000
Net operating result for the year – from Income Statement		42,059	(3,805)
Other comprehensive income:			
Amounts which will not be reclassified subsequently to the operating result			
Gain (loss) on revaluation of infrastructure, property, plant and equipment	C1-8	(60,202)	32,248
Impairment (loss) reversal / (revaluation decrement) relating to infrastructure,			
property, plant and equipment	C1-8	(27,227)	(9,680)
Total items which will not be reclassified subsequently to the operating			
result		(87,429)	22,568
Total other comprehensive income for the year	_	(87,429)	22,568
Total comprehensive income for the year attributable to Council	_	(45,370)	18,763

The above Statement of Comprehensive Income should be read in conjunction with the accompanying notes.

# Statement of Financial Position

as at 30 June 2022

	Notes	Actual 2022 \$ '000	Actual 2021
	Notes	\$ 000	\$ '000
ASSETS			
Current assets			
Cash and cash equivalents	C1-1	21,329	21,978
Investments	C1-2	59,500	40,300
Receivables Inventories	C1-4 C1-5	26,393 324	14,731
Other	C1-3	1,243	266 1,269
Total current assets	01-11		
Total Current assets		108,789	78,544
Non-current assets			
Investments	C1-2	2,902	3,747
Infrastructure, property, plant and equipment (IPPE)	C1-8	1,433,209	1,477,473
Investment property	C1-9	42,967	39,826
Intangible assets	C1-10	122	325
Right of use assets	C2-1	2,077	2,569
Total non-current assets		1,481,277	1,523,940
Total assets		1,590,066	1,602,484
LIABILITIES			
Current liabilities			
Payables	C3-1	20,472	11,825
Contract liabilities	C3-2	1,698	1,809
Lease liabilities	C2-1	766	712
Borrowings	C3-3	2,406	634
Employee benefit provisions	C3-4	10,167	9,938
Provisions	C3-5	9,073	448
Total current liabilities		44,582	25,366
Non-current liabilities			
Contract liabilities	C3-2	3,930	_
Lease liabilities	C2-1	1,607	2,088
Borrowings	C3-3	13,917	672
Employee benefit provisions	C3-4	770	2,500
Provisions	C3-5	7,091	8,319
Total non-current liabilities		27,315	13,579
Total liabilities		71,897	38,945
Net assets		1,518,169	1,563,539
EQUITY			
Accumulated surplus	C4-1	524,580	482,521
IPPE revaluation reserve	C4-1	993,589	1,081,018
Council equity interest		1,518,169	1,563,539
• •			
Total equity		1,518,169	1,563,539

The above Statement of Financial Position should be read in conjunction with the accompanying notes.

# Statement of Changes in Equity

for the year ended 30 June 2022

			2022			2021	
			IPPE			IPPE	
		Accumulated	revaluation	Total	Accumulated	revaluation	Total
		surplus	reserve	equity	surplus	reserve	equity
	Notes	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000
Opening balance		482,521	1,081,018	1,563,539	486,326	1,058,450	1,544,776
Net operating result for the year		42,059	_	42,059	(3,805)	_	(3,805)
Net operating result for the period		42,059		42,059	(3,805)	_	(3,805)
Other comprehensive income							
- (Loss)/Gain on revaluation of IPP&E	C1-8	_	(60,202)	(60,202)	_	32,248	32,248
- Impairment (loss) reversal relating to IPP&E	C1-8	_	(27,227)	(27,227)	_	(9,680)	(9,680)
Other comprehensive income		_	(87,429)	(87,429)	_	22,568	22,568
Total comprehensive income		42,059	(87,429)	(45,370)	(3,805)	22,568	18,763
Closing balance at 30 June		524,580	993,589	1,518,169	482,521	1,081,018	1,563,539

The above Statement of Changes in Equity should be read in conjunction with the accompanying notes.

## Statement of Cash Flows

for the year ended 30 June 2022

Cash flows from operating activities           Receipts:           65,705         Rates and annual charges         68,536         65,957           6,885         User charges and fees         7,673         6,227           649         Interest received         503         806           15,862         Grants and contributions         19,883         14,623           3         Dother         10,777         11,241           Payments:           (31,615)         Payments to employees         (32,998)         (31,749)           (410)         Borrowing costs         (40,573)         (38,076)           (411)         Borrowing costs         (40,573)         (38,076)           (410)         Receipts:         1,141         1,191           26,153         Net cash flows from operating activities         21,243         22,358           Cash flows from deposits <t< th=""><th>Original unaudited budget 2022</th><th></th><th></th><th>Actual 2022</th><th>Actual 2021</th></t<>	Original unaudited budget 2022			Actual 2022	Actual 2021
Receipts:         Rates and annual charges         68,536         65,957           6,885         User charges and fees         7,673         6,227           649         Interest received         503         806           15,862         Grants and contributions         19,883         14,623           4,731         Other         10,777         11,241           Payments:           (31,615)         Payments to employees         (32,998)         (31,749)           (27,696)         Payments for materials and services         (40,573)         (38,076)           (410)         Borrowing costs         (155)         (143)           Other         (4,964)         (6,564)           26,153         Net cash flows from operating activities         61-1         30,828         22,358           Cash flows from investing activities           Receipts:         Redemption of term deposits         18,700         24,940           1,050         Proceeds from sale of IPPE         1,141         1,191           Payments:           -         Acquisition of term deposits         (29,748)         (12,620)           -         Purchase of investment property         (32,71         (155) <t< th=""><th></th><th></th><th>Notes</th><th></th><th></th></t<>			Notes		
6,885         User charges and fees         7,673         6,227           649         Interest received         503         806           15,862         Grants and contributions         19,883         14,623           - Bonds, deposits and retentions received         2,146         36           4,731         Other         10,777         11,241           Payments:           (31,615)         Payments for materials and services         (32,998)         (31,749)           (27,696)         Payments for materials and services         (40,573)         (38,076)           (410)         Borrowing costs         (155)         (143)           (7,958)         Other         4,946         (6,564)           26,153         Net cash flows from operating activities         61-1         30,828         22,358           Cash flows from investing activities           Receipts:         -         Redemption of term deposits         18,700         24,940           1,050         Proceeds from sale of IPPE         1,141         1,191           Payments:           - Acquisition of term deposits         (29,748)         (12,620)           (47,305)         Payments for IPPE         (35,566)         (23,347)					
649         Interest received         503         806           15,862         Grants and contributions         19,883         14,623           -         Bonds, deposits and retentions received         2,146         36           4,731         Other         10,777         11,241           Payments:           (31,615)         Payments to employees         (32,998)         (31,749)           (27,696)         Payments for materials and services         (40,573)         (38,076)           (410)         Borrowing costs         (155)         (143)           (7,958)         Other         (4,964)         (6,564)           26,153         Net cash flows from operating activities         61-1         30,828         22,358           Cash flows from investing activities           Receipts:           -         Redemption of term deposits         18,700         24,940           1,050         Proceeds from sale of IPPE         1,141         1,191           -         Payments         (29,748)         (12,620)           (47,055)         Payments for IPPE         (35,586)         (23,347)           (44)         Purchase of investment property         (327)         (155)		•		68,536	
15,862         Grants and contributions         19,883         14,623           - Bonds, deposits and retentions received         2,146         36           4,731         Other         10,777         11,241           Payments:           (31,615)         Payments to employees         (32,998)         (31,749)           (27,696)         Payments for materials and services         (40,573)         (38,076)           (410)         Borrowing costs         (155)         (143)           (7,958)         Other         (4,964)         (6,564)           26,153         Net cash flows from operating activities         G1-1         30,828         22,358           Cash flows from investing activities           Receipts:         -         Redemption of term deposits         18,700         24,940           1,050         Proceeds from sale of IPPE         1,141         1,191           Payments:           - Acquisition of term deposits         (29,748)         (12,620)           - Purchase of investment property         (327)         (155)           (47,305)         Payments for IPPE         (35,586)         (23,347)           (44)         Purchase of intangible assets         (41)         (186)	•	•		,	•
Bonds, deposits and retentions received   2,146   36   4,731   Other   10,777   11,241   Payments:     10,777   11,241   Payments:					
4,731       Other Payments:       10,777       11,241         Payments:       (31,615)       Payments to employees       (32,998)       (31,749)         (27,696)       Payments for materials and services       (40,573)       (38,076)         (410)       Borrowing costs       (155)       (143)         (7,958)       Other       (4,964)       (6,564)         26,153       Net cash flows from operating activities       G1-1       30,828       22,358         Cash flows from investing activities         Receipts:         -       Redemption of term deposits       18,700       24,940         1,050       Proceeds from sale of IPPE       1,141       1,191         Payments:         -       Acquisition of term deposits       (29,748)       (12,620)         -       Purchase of investment property       (327)       (155)         (47,305)       Payments for IPPE       (35,586)       (23,347)         (44)       Purchase of intangible assets       (41)       (186)         (46,299)       Net cash flows from investing activities       (45,861)       (10,177)         Cash flows from financing activities         Receipts:       Principal component of	15,862			•	•
(31,615)         Payments to employees         (32,998)         (31,749)           (27,696)         Payments for materials and services         (40,573)         (38,076)           (410)         Borrowing costs         (155)         (143)           (7,958)         Other         (4,964)         (6,564)           26,153         Net cash flows from operating activities         G1-1         30,828         22,358           Cash flows from investing activities           Receipts:           -         Redemption of term deposits         18,700         24,940           1,050         Proceeds from sale of IPPE         1,141         1,191           Payments:           -         Acquisition of term deposits         (29,748)         (12,620)           -         Purchase of investment property         (32,77)         (155)           (47,305)         Payments for IPPE         (35,586)         (23,347)           (44)         Purchase of intangible assets         (41)         (186)           (46,299)         Net cash flows from investing activities         (45,861)         (10,177)           Cash flows from borrowings         16,500         -           Principal component of lease payments	4 704	•			
(31,615)         Payments to employees         (32,998)         (31,749)           (27,696)         Payments for materials and services         (40,573)         (38,076)           (410)         Borrowing costs         (155)         (143)           (7,958)         Other         (4,964)         (6,564)           26,153         Net cash flows from operating activities         G1-1         30,828         22,358           Cash flows from investing activities           Receipts:           -         Redemption of term deposits         18,700         24,940           1,050         Proceeds from sale of IPPE         1,141         1,191           Payments:           -         Acquisition of term deposits         (29,748)         (12,620)           -         Purchase of investment property         (327)         (155)           (47,305)         Payments for IPPE         (35,586)         (23,347)           (44)         Purchase of intangible assets         (41)         (186)           (46,299)         Net cash flows from investing activities         (45,861)         (10,177)           Cash flows from financing activities         16,500         -           Principal component of lease paymen	4,731			10,777	11,241
(27,696)         Payments for materials and services         (40,573)         (38,076)           (410)         Borrowing costs         (155)         (143)           (7,958)         Other         (4,964)         (6,564)           26,153         Net cash flows from operating activities         30,828         22,358           Cash flows from investing activities           Receipts:           - Redemption of term deposits         18,700         24,940           1,050         Proceeds from sale of IPPE         1,141         1,191           Payments:           - Acquisition of term deposits         (29,748)         (12,620)           - Purchase of investment property         (327)         (155)           (47,305)         Payments for IPPE         (35,586)         (23,347)           (44)         Purchase of intangible assets         (41)         (186)           (46,299)         Net cash flows from investing activities         (45,861)         (10,177)           Cash flows from financing activities           Receipts:         (2,063)         Repayment of borrowings         16,500         -           - Principal component of lease payments         (633)         (497)           21,437 <t< td=""><td>(21.615)</td><td>,</td><td></td><td>(32 008)</td><td>(21.740)</td></t<>	(21.615)	,		(32 008)	(21.740)
(410)       Borrowing costs       (155)       (143)         (7,958)       Other       (4,964)       (6,564)         26,153       Net cash flows from operating activities       G1-1       30,828       22,358         Cash flows from investing activities         Receipts:         -       Redemption of term deposits       18,700       24,940         1,050       Proceeds from sale of IPPE       1,141       1,191         Payments:         -       Acquisition of term deposits       (29,748)       (12,620)         -       Purchase of investment property       (327)       (155)         (47,305)       Payments for IPPE       (35,586)       (23,347)         (44)       Purchase of intangible assets       (41)       (186)         (46,299)       Net cash flows from investing activities       (45,861)       (10,177)         Cash flows from borrowings       16,500       -         -       Payments:       (2,063)       Repayment of borrowings       (1,483)       (599)         21,437       Net cash flows from financing activities       14,384       (1,096)         1,291       Net change in cash and cash equivalents       (649)       11,085	,			, , ,	, ,
(7,958)         Other         (4,964)         (6,564)           26,153         Net cash flows from operating activities         30,828         22,358           Cash flows from investing activities           Receipts:           Redemption of term deposits         18,700         24,940           1,050         Proceeds from sale of IPPE         1,141         1,191           Payments:           -         Acquisition of term deposits         (29,748)         (12,620)           -         Purchase of investment property         (327)         (155)           (47,305)         Payments for IPPE         (35,586)         (23,347)           (44)         Purchase of intangible assets         (41)         (186)           (46,299)         Net cash flows from investing activities         (45,861)         (10,177)           Cash flows from borrowings activities           Proceeds from borrowings activities         (1,483)         (599)           Principal component of lease payments         (633)         (497)           21,437         Net cash flows from financing activities         14,384         (1,096)           1,291         Net change in cash and cash equivalents         (649)         11,085           1					
26,153         Net cash flows from operating activities         G1-1         30,828         22,358           Cash flows from investing activities           Receipts:           -         Redemption of term deposits         18,700         24,940           1,050         Proceeds from sale of IPPE         1,141         1,191           Payments:           -         Acquisition of term deposits         (29,748)         (12,620)           -         Purchase of investment property         (327)         (155)           (47,305)         Payments for IPPE         (35,586)         (23,347)           (44)         Purchase of intangible assets         (41)         (186)           (46,299)         Net cash flows from investing activities         (45,861)         (10,177)           Cash flows from financing activities           Receipts:         16,500         -           23,500         Proceeds from borrowings         16,500         -           Payments:         (2,063)         Repayment of borrowings         (1,483)         (599)           -         Principal component of lease payments         (633)         (497)           21,437         Net change in cash and cash equivalents         (649)		•			
Cash flows from investing activities         Receipts:         Redemption of term deposits       18,700       24,940         1,050       Proceeds from sale of IPPE       1,141       1,191         Payments:         - Acquisition of term deposits       (29,748)       (12,620)         - Purchase of investment property       (327)       (155)         (47,305)       Payments for IPPE       (35,586)       (23,347)         (44)       Purchase of intangible assets       (41)       (186)         (46,299)       Net cash flows from investing activities       (45,861)       (10,177)         Cash flows from financing activities         Receipts:       23,500       Proceeds from borrowings       16,500       -         Payments:       (2,063)       Repayment of borrowings       (1,483)       (599)         Principal component of lease payments       (633)       (497)         21,437       Net cash flows from financing activities       14,384       (1,096)         1,291       Net change in cash and cash equivalents       (649)       11,085         10,893       Cash and cash equivalents at beginning of year       21,978       10,893		Net cash flows from operating activities	G1-1		, ,
-         Purchase of investment property         (327)         (155)           (47,305)         Payments for IPPE         (35,586)         (23,347)           (44)         Purchase of intangible assets         (41)         (186)           (46,299)         Net cash flows from investing activities         (45,861)         (10,177)           Cash flows from financing activities           Receipts:           23,500         Proceeds from borrowings         16,500         -           Payments:           (2,063)         Repayment of borrowings         (1,483)         (599)           -         Principal component of lease payments         (633)         (497)           21,437         Net cash flows from financing activities         14,384         (1,096)           1,291         Net change in cash and cash equivalents         (649)         11,085           10,893         Cash and cash equivalents at beginning of year         21,978         10,893	_ 1,050	Receipts: Redemption of term deposits Proceeds from sale of IPPE Payments:		1,141	1,191
(47,305) (44)       Payments for IPPE (23,347)         (44)       Purchase of intangible assets (41)       (186)         (46,299)       Net cash flows from investing activities (45,861)       (10,177)         Cash flows from financing activities Receipts:         23,500       Proceeds from borrowings Payments:       16,500       -         (2,063)       Repayment of borrowings Principal component of lease payments (633)       (497)         21,437       Net cash flows from financing activities (14,384)       (1,096)         1,291       Net change in cash and cash equivalents (649)       11,085         10,893       Cash and cash equivalents at beginning of year       21,978       10,893	_				, ,
(44)       Purchase of intangible assets       (41)       (186)         (46,299)       Net cash flows from investing activities       (45,861)       (10,177)         Cash flows from financing activities         Receipts:         23,500       Proceeds from borrowings       16,500       -         Payments:         (2,063)       Repayment of borrowings       (1,483)       (599)         -       Principal component of lease payments       (633)       (497)         21,437       Net cash flows from financing activities       14,384       (1,096)         1,291       Net change in cash and cash equivalents       (649)       11,085         10,893       Cash and cash equivalents at beginning of year       21,978       10,893	- (47.005)				` ,
(46,299)       Net cash flows from investing activities       (45,861)       (10,177)         Cash flows from financing activities         Receipts:         23,500       Proceeds from borrowings       16,500       -         Payments:         (2,063)       Repayment of borrowings       (1,483)       (599)         -       Principal component of lease payments       (633)       (497)         21,437       Net cash flows from financing activities       14,384       (1,096)         1,291       Net change in cash and cash equivalents       (649)       11,085         10,893       Cash and cash equivalents at beginning of year       21,978       10,893	,				,
Cash flows from financing activities         Receipts:         23,500       Proceeds from borrowings       16,500       -         Payments:       (1,483)       (599)         - Principal component of lease payments       (633)       (497)         21,437       Net cash flows from financing activities       14,384       (1,096)         1,291       Net change in cash and cash equivalents       (649)       11,085         10,893       Cash and cash equivalents at beginning of year       21,978       10,893		_			
Receipts:         23,500       Proceeds from borrowings       16,500       —         Payments:         (2,063)       Repayment of borrowings       (1,483)       (599)         — Principal component of lease payments       (633)       (497)         21,437       Net cash flows from financing activities       14,384       (1,096)         1,291       Net change in cash and cash equivalents       (649)       11,085         10,893       Cash and cash equivalents at beginning of year       21,978       10,893	(46,299)	Net cash hows from investing activities		(45,861)	(10,177)
Payments:         (2,063)       Repayment of borrowings       (1,483)       (599)         -       Principal component of lease payments       (633)       (497)         21,437       Net cash flows from financing activities       14,384       (1,096)         1,291       Net change in cash and cash equivalents       (649)       11,085         10,893       Cash and cash equivalents at beginning of year       21,978       10,893		Receipts:			
Principal component of lease payments (633) (497)  21,437 Net cash flows from financing activities 14,384 (1,096)  1,291 Net change in cash and cash equivalents (649) 11,085  10,893 Cash and cash equivalents at beginning of year 21,978 10,893	23,500			16,500	_
21,437       Net cash flows from financing activities       14,384       (1,096)         1,291       Net change in cash and cash equivalents       (649)       11,085         10,893       Cash and cash equivalents at beginning of year       21,978       10,893	(2,063)				
1,291 Net change in cash and cash equivalents (649) 11,085  10,893 Cash and cash equivalents at beginning of year 21,978 10,893				(633)	(497)
10,893 Cash and cash equivalents at beginning of year 21,978 10,893	21,437	Net cash flows from financing activities		14,384	(1,096)
	1,291	Net change in cash and cash equivalents		(649)	11,085
	10,893	Cash and cash equivalents at beginning of year		21,978	10,893
	12,184	Cash and cash equivalents at end of year	C1-1	21,329	21,978

The above Statement of Cash Flows should be read in conjunction with the accompanying notes.

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## A About Council and these financial statements

## A1-1 Basis of preparation

These financial statements were authorised for issue by Council on 11 October 2022. Council has the power to amend and reissue these financial statements in cases where critical information is received from public submissions or where the OLG directs Council to amend the financial statements.

The principal accounting policies adopted in the preparation of these consolidated financial statements are set out below.

These policies have been consistently applied to all the years presented, unless otherwise stated.

These general purpose financial statements have been prepared in accordance with Australian Accounting Standards and Australian Accounting Interpretations, the *Local Government Act 1993* (Act) and *Local Government (General) Regulation 2021* (Regulation), and the Local Government Code of Accounting Practice and Financial Reporting.

Council is a not for-profit entity.

The financial statements are presented in Australian dollars and are rounded to the nearest thousand dollars.

#### **Impact of COVID-19 Pandemic**

Council has analysed the impact of the COVID-19 Pandemic upon its financial performance and financial position and has determined that there was no material impact upon the General Purpose and Special Purpose Financial Statements for the year ended 30 June 2022.

At time of reporting, Council is also not anticipating a material change as a result of the COVID-19 Pandemic upon its results for the 2022/2023 financial year.

#### Historical cost convention

These financial statements have been prepared under the historical cost convention, as modified by the revaluation of certain infrastructure, property, plant and equipment and investment property.

#### Significant accounting estimates and judgements

The preparation of financial statements requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the Council's accounting policies.

Estimates and judgements are continually evaluated and are based on historical experience and other factors, including expectations of future events that may have a financial impact on the Council and that are believed to be reasonable under the circumstances.

#### Critical accounting estimates and assumptions

Council makes estimates and assumptions concerning the future.

The resulting accounting estimates will, by definition, seldom equal the related actual results.

The estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year include:

- i. fair values of investment property refer Note C1-9
- ii. fair values of infrastructure, property, plant and equipment refer Note C1-8
- iii. tip remediation provisions refer Note C3-5
- iv. employee benefit provisions refer Note C3-4.

## A1-1 Basis of preparation (continued)

#### Significant judgements in applying the Council's accounting policies

(i) Impairment of receivables

Council has made a significant judgement about the impairment of a number of its receivables - refer Note C1-4

## Monies and other assets received by Council

#### The Consolidated Fund

In accordance with the provisions of Section 409(1) of the Local Government Act 1993 (NSW), all money and property received by Council is held in the Council's Consolidated Fund unless it is required to be held in the Council's Trust Fund.

The Consolidated Fund has been included in the financial statements of the Council.

Cash and other assets of the following entities have been included as part of the Consolidated Fund:

- General purpose operations
- Sewerage service
- Hawkesbury Sports Council Incorporated

#### **The Trust Fund**

In accordance with the provisions of Section 411 of the *Local Government Act 1993 (NSW)* (as amended), a separate and distinct Trust Fund is maintained to account for all money and property received by the council in trust which must be applied only for the purposes of, or in accordance with, the trusts relating to those monies.

Trust monies and property subject to Council's control have been included in these reports.

A separate statement of monies held in the Trust Fund is available for inspection at the council office by any person free of charge.

## Goods and Services Tax (GST)

Revenues, expenses and assets are recognised net of the amount of associated GST, unless the GST incurred is not recoverable from the taxation authority. In this case it is recognised as part of the cost of acquisition of the asset or as part of the expense.

Receivables and payables are stated inclusive of the amount of GST receivable or payable. The net amount of GST recoverable from, or payable to, the taxation authority is included with other receivables or payables in the Statement of Financial Position.

Cash flows are presented on a gross basis. The GST components of cash flows arising from investing or financing activities that are recoverable from, or payable to, the taxation authority, are presented as operating cash flows.

#### Volunteer services

Council benefits from the input of volunteers, in relation to the operation of the Hawkesbury Regional Gallery, Hawkesbury Regional Museum, the Hawkesbury Regional Library, the Richmond Library and the Hawkesbury Companion Animal Shelter. While these services are highly valued by Council, the enhanced service level provided by the volunteers, would not be provided without their donated time. Due to this, Council has not placed a financial value of volunteer services and are not included within the Income Statement.

## New accounting standards and interpretations issued but not yet effective

#### New accounting standards and interpretations issued but not yet effective

Certain new accounting standards and interpretations (ie. pronouncements) have been published by the Australian Accounting Standards Board that are not mandatory for the 30 June 2022 reporting period.

Council has elected not to apply any of these pronouncements in these financial statements before their operative dates.

As at the date of authorisation of these financial statements Council does not consider that any of these new (and still to be applied) standards and interpretations are likely to have a material impact on the Council's future financial statements, financial position, financial performance or cash flows.

continued on next page ... Page 14 of 122

## A1-1 Basis of preparation (continued)

## New accounting standards adopted during the year

During the year Council adopted all accounting standards and interpretations (as issued by the Australian Accounting Standards Board) which were mandatorily effective from the first time at 30 June 2022.

Those newly adopted standards did not have a material impact on Council's reported financial position, financial performance and/or associated financial statement disclosures.

#### Comparative information

Except when an Australian Accounting Standard permits or requires otherwise, comparative information is presented in respect of the previous period for all amounts reported in the financial statements.

23,490

1,590,066

1,602,484

## B Financial Performance

## B1 Functions or activities

**Total functions and activities** 

## B1-1 Functions or activities – income, expenses and assets

143,736

103,877

101,677

	Income, expens	Income, expenses and assets have been directly attributed to the following functions or activities. Details of those functions or activities are provided in Note B1-2.									
	Incom	е	Expens	Expenses Operating re		result	Grants and con	tributions	Carrying amou	Carrying amount of assets	
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021	
	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	
Functions or activities											
Governance	15	17	1,441	524	(1,426)	(507)	_	_	324	994	
Our Leadership	64,600	54,674	9,043	10,157	55,557	44,517	5,691	2,682	97,654	78,156	
Our Community	20,922	5,827	16,252	13,377	4,670	(7,550)	6,774	2,111	36,374	26,908	
Our Environment	679	826	2,086	2,532	(1,407)	(1,706)	14	1,420	1,360	3,093	
Our Assets	55,845	41,056	70,706	77,681	(14,861)	(36,625)	39,087	17,265	1,472,083	1,484,062	
Our Future	1,675	1,477	2,149	3,411	(474)	(1,934)	309	12	2,179	9,271	
Other									(19,908)		

107,682

42,059

(3,805)

51,875

## B1-2 Components of functions or activities

### Details relating to the Council's functions or activities as reported in B1-1 are as follows:

#### Governance

Includes costs relating to Council's role as a component of democratic government, including elections, members' fees and expenses, subscriptions to local authority associations, meetings of Council and policy-making committees, public disclosure and legislative compliance.

## **Our Leadership**

Be a respected civic leader through consistent, transparent and engaged decision making that the community can understand.

#### **Our Community**

Partner with our community and key service providers to deliver outcomes that support a connected, health and inclusive Hawkesbury.

#### **Our Environment**

Through leadership, stewardship and education, ensure that our natural and built environment is protected and enhanced for current community and for future generations.

#### **Our Assets**

Provide, upgrade and maintain assets to support our community.

#### **Our Future**

Be a place that is vibrant, attractive and welcoming that treasures and celebrates our shared history, enviornment, local economy and lifestyle.

## B2 Sources of income

## B2-1 Rates and annual charges

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Ordinary rates		
Residential	36,023	35,150
Farmland	1,878	1,855
Business	5,249	5,196
Less: pensioner rebates (mandatory)	(570)	(581)
Rates levied to ratepayers	42,580	41,620
Pensioner rate subsidies received	315	319
Total ordinary rates	42,895	41,939
Annual charges		
(pursuant to s.496, s.496A, s.496B, s.501 & s.611)		
Domestic waste management services	14,326	13,728
Stormwater management services	557	554
Sewerage services	8,278	7,868
Waste management services (non-domestic)	1,464	1,452
Section 611 charges	19	21
Less: pensioner rebates (mandatory)	(299)	(303)
Less: pensioner rebates (Council policy)	(414)	(402)
Sullage	2,105	2,016
Annual charges levied	26,036	24,934
Pensioner subsidies received:		
- Sewerage	40	41
<ul> <li>Domestic waste management</li> </ul>	125	125
Total annual charges	26,201	25,100
Total rates and annual charges	69,096	67,039

Council has used 2019 year valuations provided by the NSW Valuer General in calculating its rates.

## **Accounting policy**

Rates and annual charges are recognised as revenue at the beginning of the rating period to which they relate. Prepaid rates are recognised as a financial liability until the beginning of the rating period.

Pensioner rebates relate to reductions in rates and certain annual charges for eligible pensioners' place of residence in the local government council area that are not subsidised by the NSW Government.

Pensioner rate subsidies are received from the NSW Government to provide a contribution towards the pensioner rebates and are recognised within the underlying revenue item based on their substance.

## B2-2 User charges and fees

	Timing	2022 Actual \$ '000	2021 Actual \$ '000
Specific user charges			
(per s.502 - specific 'actual use' charges)			
Sewerage services	2	1,035	1,077
Sullage	2	364	378
Total specific user charges		1,399	1,455
Other user charges and fees			
(i) Fees and charges – statutory and regulatory functions (per s.608)			
Inspection services	2	26	20
Planning and building regulation	2	2,008	1,121
Regulatory/ statutory fees	2	219	225
Section 10.7 certificates (EP&A Act)	2	241	259
Section 603 certificates	2	127	142
SMF inspection fees	2	219	308
Total fees and charges – statutory/regulatory		2,840	2,075
(ii) Fees and charges – other (incl. general user charges (per s.608))			
Cemeteries	2	313	315
Park rents	2	86	144
Restoration charges	2	230	206
Swimming centre	2	170	215
Animal shelter income	2	729	590
Library, museum and gallery income	2	43	58
Waste management facility	2	945	1,020
Other	2	187	163
Total fees and charges – other		2,703	2,711
Total other user charges and fees		5,543	4,786
Total user charges and fees		6,942	6,241
Timing of revenue recognition for user charges and fees			
User charges and fees recognised over time (1)		_	_
User charges and fees recognised at a point in time (2)		6,942	6,241
Total user charges and fees		6,942	6,241

## **Accounting policy**

Revenue arising from user charges and fees is recognised when or as the performance obligation is completed and the customer receives the benefit of the goods / services being provided.

The performance obligation relates to the specific services which are provided to the customers and generally the payment terms are within 30 days of the provision of the service. There is no material obligation for Council in relation to refunds or returns

Licences granted by Council are all either short-term or low value and all revenue from licences is recognised at the time that the licence is granted rather than the term of the licence.

## B2-3 Other revenues

Fines – parking  Fines – other  Legal fees recovery – rates and charges (extra charges)  Legal fees recovery – other  Diesel rebate  Insurance claims recoveries  Recycling income (non-domestic)  Sales – general  Agricultural income  External income  GST fuel rebates  Nursery income  Private works printing income	Actual \$ '000 413 97 - 22 110	Actual \$ '000 398 214 12 147 148
Fines – other  Legal fees recovery – rates and charges (extra charges)  Legal fees recovery – other  Diesel rebate  Insurance claims recoveries  Recycling income (non-domestic)  Sales – general  Agricultural income  External income  GST fuel rebates  Nursery income  Diesel rebates and charges (extra charges)  2  External income	413 97 - 22	398 214 12 147
Fines – other  Legal fees recovery – rates and charges (extra charges)  Legal fees recovery – other  Diesel rebate  Insurance claims recoveries  Recycling income (non-domestic)  Sales – general  Agricultural income  External income  GST fuel rebates  Nursery income  Diesel rebates  2  Recycling income (non-domestic)  3  Recycling income (non-domestic)  4  Recycling income (non-domestic)  2  Recycling income (non-domestic)	97 - 22	214 12 147
Legal fees recovery – rates and charges (extra charges)  Legal fees recovery – other  Diesel rebate  Insurance claims recoveries  Recycling income (non-domestic)  Sales – general  Agricultural income  External income  GST fuel rebates  Nursery income  2  Private variable said from the said charges (extra charges)  2  Extra charges  2  Extra charges  2  External income	22	12 147
Legal fees recovery – other  Diesel rebate  Insurance claims recoveries  Recycling income (non-domestic)  Sales – general  Agricultural income  External income  GST fuel rebates  Nursery income  2  Diesel rebate  2  Recycling income (non-domestic)  2  2  2  2  2  2  2  2  2  2  2  2  2	<b></b>	147
Diesel rebate Insurance claims recoveries Recycling income (non-domestic) Sales – general Agricultural income External income GST fuel rebates Nursery income 2  Dirict to work to a significant	<b></b>	
Insurance claims recoveries  Recycling income (non-domestic)  Sales – general  Agricultural income  External income  GST fuel rebates  Nursery income  2  Recycling income (2)  2  2  2  2  2  2  2  2  2  2  2  2	110	1/10
Recycling income (non-domestic) 2 Sales – general 2 Agricultural income 2 External income 2 GST fuel rebates 2 Nursery income 2	_	140
Sales – general 2 Agricultural income 2 External income 2 GST fuel rebates 2 Nursery income 2		1,431
Agricultural income 2 External income 2 GST fuel rebates 2 Nursery income 2	155	241
External income 2 GST fuel rebates 2 Nursery income 2	9	_
GST fuel rebates 2 Nursery income 2	17	19
Nursery income 2	39	41
Delivate visuales estations in a second	110	148
Private works printing income	59	86
Threate works printing income	2	10
Other 2	335	86
Vary LEP applications 2	44	_
Total other revenue	1,412	2,981
Timing of revenue recognition for other revenue		
Other revenue recognised over time (1)	_	_
Other revenue recognised at a point in time (2)	1,412	2,981
Total other revenue	1,412	2,981

## Accounting policy for other revenue

Where the revenue is earned for the provision of specified goods / services under an enforceable contract, revenue is recognised when or as the obligations are satisfied.

Statutory fees and fines are recognised as revenue when the service has been provided, the payment is received or when the penalty has been applied, whichever occurs first.

Other revenue is recorded when the payment is due, the value of the payment is notified, or the payment is received, whichever occurs first.

## B2-4 Grants and contributions

	Timing	Operating 2022 Actual \$ '000	Operating 2021 Actual \$ '000	Capital 2022 Actual \$ '000	Capital 2021 Actual \$ '000
General purpose grants and non-developer					
contributions (untied)					
General purpose (untied)					
Current year allocation					
Financial assistance – general component	2	1,407	1,293	_	_
Financial assistance – local roads component	2	928	857	_	_
Payment in advance - future year allocation					
Financial assistance – general component	2	2,157	1,382	_	_
Financial assistance – local roads component	2	1,435	920		
Amount recognised as income during current					
year		5,927	4,452		
Special purpose grants and non-developer contributions (tied)					
Cash contributions					
Aged care	2	_	41	_	_
Bushfire prevention		6	_	_	_
Bushfire services	2	1,434	298	9	1,232
Community care	2	4,003	117	_	21
Economic development	2	393	_	80	_
Environmental programs	2	261	310	9	1,176
Floodplain management		25	_	_	_
Hawkesbury Sports Council	2	95	54	_	_
Heritage and cultural	2	12	23	_	_
Library		219	_	-	-
Library – per capita	2	-	211	-	-
LIRS subsidy	2	37	61	_	_
NSW rural fire services		315	_	10	_
Library – special projects		17	_	_	_
Low Cost Loan Initiative Interest Subsidy		107	_	_	_
Other contributions	2	214	21	_	_
Other councils – joint works/services	2	27	51	_	_
Parks contributions	2	6	_	_	_
Public order and safety	2	109	529		_
Recreation and culture	2	1,351	117	1,519	87
Recreation and culture	2		_	-	92
Roads and bridges	2	11,102	978	_	733
Street lighting	2	172	172	_	_
Tourism	2	75	10	_	_
Traffic route subsidy	2	10	10	_	-
Transport (other roads and bridges funding)	2	3,601	2,505	1,360	2,593
Transport (roads to recovery)	2	1,028	1,131		_
Total special purpose grants and non-developer contributions – cash		24 646	6 600	2.007	E 024
non-developer continuations - cash		24,619	6,639	2,987	5,934

	Timing	Operating 2022 Actual \$ '000	Operating 2021 Actual \$ '000	Capital 2022 Actual \$ '000	Capital 2021 Actual \$ '000
Non-cash contributions					
Bushfire services	2	_	_	1,495	_
Recreation and culture	2			_	3,087
Total other contributions – non-cash		_		1,495	3,087
Total special purpose grants and non-developer contributions (tied)		24,619	6,639	4,482	9,021
Total grants and non-developer contributions		30,546	11,091	4,482	9,021
Comprising:					
- Commonwealth funding		9,398	6,867	_	_
<ul> <li>State funding</li> </ul>		20,583	3,897	2,758	4,684
<ul><li>Other funding</li></ul>		565	327	1,724	4,337
		30,546	11,091	4,482	9,021

## **Developer contributions**

			0	O +:	0!4-1	0:4-1
			Operating 2022	Operating 2021	Capital 2022	Capital 2021
			Actual	Actual	Actual	Actual
	Notes	Timing	\$ '000	\$ '000	\$ '000	\$ '000
Developer contributions: (s7.4 & s7.11 - EP&A Act, s64 of the LGA):	G5					
Cash contributions						
S 7.4 – contributions using planning						
agreements		2	801	97	-	_
S 7.11 – contributions towards						
amenities/services		2	_	_	5,959	13
S 7.12 – fixed development consent levies S 64 – sewerage service contributions		2	_	_	712	679
Total developer contributions – cash		2	801		256	104
Total developer contributions – cash			801	97	6,927	796
Non-cash contributions						
S 7.4 – contributions using planning agreements		2	_		9,119	1,176
S 7.11 – contributions towards		2	_	_	9,119	1,170
amenities/services		2	_	_	_	88
S 7.12 – fixed development consent levies		2	_	_	_	1,221
Total developer contributions						
non-cash					9,119	2,485
Total developer contributions			801	97	16,046	3,281
Total contributions			801	97	16,046	3,281
Total grants and contributions			31,347	11,188	20,528	12,302
3 G						12,002
Timing of revenue recognition for grants and contributions	d					
Grants and contributions recognised over time	(1)		_	_	_	_
Grants and contributions recognised at a point	` '					
(2)			31,347	11,188	20,528	12,302
Total grants and contributions			31,347	11,188	20,528	12,302
						· · · · · · · · · · · · · · · · · · ·

## Unspent grants and contributions

Certain grants and contributions are obtained by Council on the condition they be spent in a specified manner or in a future period but which are not yet spent in accordance with those conditions are as follows:

	Operating 2022 Actual \$ '000	Operating 2021 Actual \$ '000	Capital 2022 Actual \$ '000	Capital 2021 Actual \$ '000
Unspent grants and contributions				
Unspent funds at 1 July	7,696	7,144	1,923	127
Add: Funds recognised as revenue in the reporting year but not yet spent in accordance with the conditions	7,441	3,930	163	53
Add: Funds received and not recognised as	7,441	3,930	103	55
revenue in the current year	1,674	38	4,182	1,771
Less: Funds recognised as revenue in previous years that have been spent during the		(0.440)	ŕ	·
reporting year  Less: Funds received in prior year but revenue recognised and funds spent in current	(3,462)	(3,416)	(52)	(28)
year Unspent funds at 30 June	13,349		6,216	1,923
_	10,040	7,000		1,020
Contributions				
Unspent funds at 1 July	_	_	19,785	16,518
Add: contributions recognised as revenue in the reporting year but not yet spent in accordance with the conditions	_	_	7,687	893
Add: contributions received and not recognised as revenue in the current year	_	_	_	_
Add: contributions recognised as income in the current period obtained in respect of a future rating identified by Council for the purpose of establishing a rate				
Less: contributions recognised as revenue in previous years that have been spent	-	_	-	_
during the reporting year			(6,001)	2,374
Unspent contributions at 30 June			21,471	19,785

The majority of unspent grants relates to programs outstanding in relation to bushfire and flood grant funding as a result of delays arising from the COVID-19 Pandemic. Also contributing to the unspent balance is the Western Sydney City Deals Liveability funding, which is for the revitalisation of Windsor, South Windsor and Richmond. Works have commenced and are ongoing.

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### **Accounting policy**

#### Grants and contributions - enforceable agreement with sufficiently specific performance obligations

Grant and contribution revenue from an agreement which is enforceable and contains sufficiently specific performance obligations is recognised when control of each performance obligations is transferred.

The performance obligations vary according to the agreement but include the conducting of events, delivery of community education program, community outreach programs and weed management. Payment terms vary depending on the terms of the grant, cash is received upfront for some grants and on the achievement of certain payment milestones for others.

Performance obligation may be satisfied either at a point in time or over time and this is reflected in the revenue recognition pattern. Point in time recognition occurs when the beneficiary obtains control of the goods / services at a single time (e.g. completion of the project when a report / outcome is provided), whereas over time recognition is where the control of the services is ongoing throughout the project (e.g provision of community outreach services through the year).

Where control is transferred over time, generally the input methods being either costs or time incurred are deemed to be the most appropriate methods to reflect the transfer of benefit.

#### **Capital grants**

Capital grants received by Council under an enforceable contract for the acquisition or construction of infrastructure, property, plant and equipment to identified specifications which will be under Council's control and which is enforceable are recognised as revenue as and when the obligation to construct or purchase is completed.

For construction projects, this is generally as the construction progresses in accordance with costs incurred since this is deemed to be the most appropriate measure of the completeness of the construction project as there is no profit margin.

For acquisitions of assets, the revenue is recognised when the asset is acquired and controlled by the Council.

#### **Developer Contributions**

Council has obligations to provide facilities from contribution revenues levied on developers under the provisions of sections 7.4, 7.11 and 7.12 of the *Environmental Planning and Assessment Act 1979*.

While Council generally incorporates these amounts as part of a Development Consents Order, such developer contributions are only recognised as income upon receipt by Council, due to the possibility that individual development consents may not be acted upon by the applicant and, accordingly, would not be payable to Council.

Developer contributions may only be expended for the purposes for which the contributions were required, but the Council may apply contributions according to the priorities established in work schedules for the contribution plan.

#### Other grants and contributions

Assets, including cash, received from other grants and contributions are recognised at fair value when the asset is received. Council considers whether there are any related liability or equity items associated with the asset which are recognised in accordance with the relevant accounting standard.

Once the assets and liabilities have been recognised then income is recognised for any remaning asset value at the time the asset is received.

## B2-5 Interest and investment income

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Interest on financial assets measured at amortised cost		
<ul> <li>Overdue rates and annual charges (incl. special purpose rates)</li> </ul>	336	179
<ul> <li>Cash and investments</li> </ul>	289	488
Finance income on the net investment in the lease		_
Total interest and investment income (losses)	625	667
Interest and investment income is attributable to:		
Unrestricted investments/financial assets:		
Overdue rates and annual charges (general fund)	299	160
General Council cash and investments	29	320
Restricted investments/funds – external:		
Development contributions		
- Section 7.11	129	72
- Section 7.12	75	28
- Section 64	37	13
Sewerage fund operations	11	51
Domestic waste management operations	14	10
Stormwater management	31	13
Total interest and investment income	625	667

**Accounting policy**Interest income is recognised using the effective interest rate at the date that interest is earned.

## B2-6 Other income

		2022 Actual	2021 Actual
	Notes	\$ '000	\$ '000
Reversal of impairment losses on receivables			
User charges and fees	_	40	
Total reversal of impairment losses on receivables	C1-4	40	
Fair value increment on investment properties			
Fair value increment on investment properties		10,966	
Total fair value increment on investment properties	C1-9	10,966	_
Fair value increment on investments			
Fair value increment on investments through profit and loss			500
Total Fair value increment on investments			500
Rental income			
Investment properties			
Lease income (excluding variable lease payments not dependent on an index or rate)		4 056	2 000
Lease income relating to variable lease payments not dependent on an		1,856	2,000
index or a rate		506	538
Total Investment properties		2,362	2,538
Other lease income			
Leaseback fees - council vehicles		418	421
Total other lease income		418	421
Total rental income	C2-2	2,780	2,959
Total other income	_	13,786	3,459

## B3 Costs of providing services

## B3-1 Employee benefits and on-costs

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Salaries and wages	24,836	24,405
Employee leave entitlements (ELE)	3,552	4,849
Superannuation	3,053	2,913
Workers' compensation insurance	108	1,021
Fringe benefit tax (FBT)	63	56
Payroll tax	14	8
Protective clothing	79	80
Other	28	22
Total employee costs	31,733	33,354
Less: capitalised costs	(236)	(489)
Total employee costs expensed	31,497	32,865

## **Accounting policy**

Employee benefit expenses are recorded when the service has been provided by the employee.

#### Retirement benefit obligations

All employees of the Council are entitled to benefits on retirement, disability or death. Council contributes to various defined benefit plans and defined contribution plans on behalf of its employees.

#### Superannuation plans

Contributions to defined contribution plans are recognised as an expense as they become payable. Prepaid contributions are recognised as an asset to the extent that a cash refund or a reduction in the future payments is available.

Council participates in a defined benefit plan under the Local Government Superannuation Scheme, however, sufficient information to account for the plan as a defined benefit is not available and therefore Council accounts for its obligations to defined benefit plans on the same basis as its obligations to defined contribution plans, i.e. as an expense when it becomes payable – refer to Note E3-1 for more information.

## B3-2 Materials and services

		2022	2021
		Actual	Actual
	Notes	\$ '000	\$ '000
Raw materials and consumables		6,521	3,049
- Cemeteries		75	93
- Community services		107	141
– Ferry operational		508	504
– Informational technology		171	283
- Internal Audit		56	74
- Other contractors		377	366
– Roads, parks and buildings		14,682	10,577
Waste collection and disposal		7,003	7,476
– Sewer services		834	681
Audit Fees and Assurance Services	F2-1	122	115
Councillor and Mayoral fees and associated expenses	F1-2	377	368
Advertising	1 1-2	225	186
Bank charges		195	192
Computer software charges		1,395	1,019
Election expenses		438	1,019
Electricity and heating		820	800
Fire control expenses		65	104
Insurance		1,543	1,379
Office expenses (including computer expenses)		36	43
Postage		178	179
Printing and stationery		115	
Street lighting			98
Telephone and communications		643 144	682
Valuation fees (rates)			139
Travel expenses		156	154
•		10	8
Gas		60	39
Licences and subscriptions		260	353
Other expenses		454	422
Better Waste & Recycling Program		34	90
Sewerage treatment works operations		570	746
Stormwater – environmental		40	59
Water		216	177
Staff Training Costs		152	307
Legal expenses:			
Legal expenses: planning and development		409	514
Legal expenses: debt recovery		21	_
– Legal expenses: other		116	285
Variable lease expense relating to usage		47	77
Other	_	161	375
Total materials and services	_	39,336	32,154
Total materials and services		39,336	32,154

**Accounting policy**Expenses are recorded on an accruals basis as the Council receives the goods or services.

## B3-3 Borrowing costs

		2022	2021
		Actual	Actual
	Notes	\$ '000	\$ '000
(i) Interest bearing liability costs			
Interest on leases		98	50
Interest on loans		57	93
Total interest bearing liability costs		155	143
Total interest bearing liability costs expensed		155	143
(ii) Other borrowing costs			
Fair value adjustments on recognition of advances and deferred debtors			
- Remediation liabilities	C3-5	132	76
Total other borrowing costs		132	76
Total borrowing costs expensed		287	219

Accounting policy
Borrowing costs incurred for the construction of any qualifying asset are capitalised during the period of time that is required to complete and prepare the asset for its intended use or sale. Other borrowing costs are expensed as incurred.

# B3-4 Depreciation, amortisation and impairment of non-financial assets

	Notes	2022 \$ '000	2021 \$ '000
Depreciation and amortisation			
Plant and equipment		1,962	1,842
Office equipment		182	155
Furniture and fittings		52	45
Land improvements (depreciable)		41	42
Infrastructure:	C1-8		
- Buildings - non-specialised		583	581
- Buildings - specialised		2,705	2,731
- Other structures		288	298
- Roads		10,527	12,135
- Bridges		360	323
- Footpaths		383	383
- Stormwater drainage		2,192	2,260
<ul> <li>Sewerage network</li> </ul>		2,057	2,022
<ul> <li>Swimming pools</li> </ul>		128	128
- Other open space/recreational assets		1,393	1,396
Right of use assets	C2-1	698	702
Other assets:			
<ul> <li>Library books</li> </ul>		261	263
Reinstatement, rehabilitation and restoration assets:			
- Tip assets	C3-5,C1-8	180	218
Intangible assets	C1-10	244	316
Total gross depreciation and amortisation costs		24,236	25,840
Total depreciation and amortisation costs		24,236	25,840
Impairment / revaluation decrement of IPPE			
Infrastructure:	C1-8		
<ul> <li>Land improvements - depreciable</li> </ul>			49
Total gross IPPE impairment / revaluation decrement costs		27,227	49
Total depreciation, amortisation and impairment for			
non-financial assets	_	24,236	25,889

## B3-4 Depreciation, amortisation and impairment of non-financial assets (continued)

## **Accounting policy**

#### **Depreciation and amortisation**

Depreciation and amortisation are calculated using the straight line method to allocate their cost, net of their residual values, over their estimated useful lives. Useful lives are included in Note C1-8 for IPPE assets and Note C1-10 for intangible assets and Note C2-1 for right of use assets.

## Impairment of non-financial assets

Council assets held at fair value that are not held primarily for their ability to generate net cash flow, and that are deemed to be specialised, are not tested for impairment since these assets are assessed on an annual basis to ensure that the carrying amount is not materially different from fair value and therefore an impairment loss would be captured during this assessment.

Intangible assets not yet available for use, are tested annually for impairment, or more frequently if events or changes in circumstances indicate that they might be impaired.

Other non-financial assets that do not meet the criteria above are tested for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable amount. The recoverable amount is the higher of an asset's fair value less costs to sell and value in use.

For the purposes of assessing impairment, assets are grouped at the lowest levels for which there are separately identifiable cash inflows that are largely independent of the cash inflows from other assets or groups of assets (cash-generating units).

Impairment losses for revalued assets are firstly offset against the amount in the revaluation surplus for the class of asset, with only the excess to be recognised in the Income Statement.

## B3-5 Other expenses

	Notes	2022 Actual \$ '000	2021 Actual \$ '000
Impairment of receivables			
Other			213
Total impairment of receivables	C1-4		213
Fair value decrement on investment properties			
Fair value decrement on investment properties		_	306
Total fair value decrement on investment properties	C1-9		306
Fair value decrement on investments			
Fair value decrement on investments through profit and loss		845	_
Total Fair value decrement on investments	C1-2	845	_
Other			
Contributions/levies to other levels of government			
- Bushfire fighting fund		831	718
- Department of planning levy		89	87
- Emergency services levy (includes FRNSW, SES, and RFS levies)		99	130
<ul> <li>NSW fire brigade levy</li> </ul>		169	182
- Waste S88 EPA contribution		3,308	3,524
- Other contributions/levies		437	465
Donations, contributions and assistance to other organisations (Section 356	S)	104	85
Total other		5,037	5,191
Total other expenses		5,882	5,710

## **Accounting policy**

Other expenses are recorded on an accruals basis when Council has an obligation for the expenses.

Impairment expenses are recognised when identified.

#### **B4** Gains or losses

#### Gain or loss from the disposal, replacement and de-recognition of assets B4-1

		2022 Actual	2021 Actual
	Notes	\$ '000	\$ '000
Gain (or loss) on disposal of plant and equipment	C1-8	·	
Proceeds from disposal – plant and equipment		1,135	1,105
Less: carrying amount of plant and equipment assets sold/written off		(1,361)	(1,079)
Gain (or loss) on disposal		(226)	26
Gain (or loss) on disposal of infrastructure	C1-8		
Proceeds from disposal – infrastructure		6	86
Less: carrying amount of infrastructure assets sold/written off		(219)	(10,857)
Gain (or loss) on disposal		(213)	(10,771)
Gain (or loss) on disposal of investment property	C1-9		
Less: carrying amount of investment property sold/written off	_		(100)
Gain (or loss) on disposal			(100)
Gain (or loss) on disposal of term deposits	C1-2		
Proceeds from disposal/redemptions/maturities – term deposits		18,700	24,940
Less: carrying amount of term deposits sold/redeemed/matured		(18,700)	(24,940)
Gain (or loss) on disposal	_		
Net gain (or loss) from disposal of assets	_	(439)	(10,845)

**Accounting policy**Gains and losses on disposals are determined by comparing proceeds with carrying amount. The gain or loss on sale of an asset is determined when control of the asset has irrevocably passed to the buyer and the asset is de-recognised.

## B5 Performance against budget

#### B5-1 Material budget variations

Council's original budget was adopted by the Council on 29/06/2021 and is not required to be audited. The original projections on which the budget was based have been affected by a number of factors. These include state and federal government decisions, including new grant programs, changing economic activity, environmental factors, and by decisions made by Council.

While these General Purpose Financial Statements include the original budget adopted by Council, the Act requires Council to review its financial budget on a quarterly basis, so it is able to manage the variation between actuals and budget that invariably occur during the year.

Material variations of more than 10% between original budget and actual results or where the variance is considered material by nature are explained below.

**Variation Key: F** = Favourable budget variation, **U** = Unfavourable budget variation.

	0000	2000	000	0	
	2022	2022	202	2	
\$ '000	Budget	Actual	Varia	nce	
Revenues					
Rates and annual charges	69,164	69,096	(68)	0%	U
User charges and fees	6,954	6,942	(12)	0%	U
Other revenues	1,750	1,412	(338)	(19)%	U

As a result of the impacts of the health restrictions placed in relation to COVID-19, and measures undertaken by Council to focus on education, rather than pecuniary punishment, less income was received than budgeted for parking fines, animal control fines and building compliance fines.

#### Operating grants and contributions

8,446

31,347

22.901

271% F

Only known grants and contributions are included in the Original Budget. Additional grants and contributions were received during the year, predominantly for flood recovery. Also impacting this line is the 75% prepayment of the 2022/2023 Financial Assistance Grant.

#### Capital grants and contributions

9,791

20,528

10,737

110%

Only known grants and contributions are included in the Original Budget. Non cash dedications, which are difficult to predict due to the variability of the timing of development, were greater than forecasted. Additional grants were recognised in relation to Transport for NSW grants approved and for the preparation of the West Invest application.

Interest and investment revenue	649	625	(24)	(4)%	U
Other income	3,030	13,786	10,756	355%	F

Changes in the fair valuation of Investment Properties are not included in the Original Budget, due to difficulties in prediction. A significant increase in the valuation occurred as a result of the full revaluation undertaken.

#### **Expenses**

Employee benefits and on-costs	32,592	31,497	1,095	3%	F
Materials and services	30,997	39,336	(8,339)	(27)%	U

Significant levels of unbudgeted expenditure was incurred in response to the March 2021 and March 2022 floods. Additionally, costs incurred to ensure service continuity due to the failure of Rising Main C also contributed to the unfavourable variance. Also contributing was the cost of preparing the West Invest grant application.

#### Borrowing costs 358 287 71 20% I

The Original Budget included the drawing down of additional loans, which due to higher than projected cash levels, were not required during the financial year.

Depreciation, amortisation and impairment of non-financial assets	25,855	24,236	1,619	6%	F
Other expenses	5,238	5,882	(644)	(12)%	U

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#### B5-1 Material budget variations (continued)

	2022	2022	2022
\$ '000	Budget	Actual	Variance

Due to uncertainties in relation to the movement of the fair valuation of Council's share of Civic Risk Mutual, it is not included in the Original Budget.

Net losses from disposal of assets

439 (439)

∞ U

#### Statement of cash flows

Cash flows from operating activities

26,153

30,828

4,675

18% F

Cash flow received from grants and contributions predominantly arising from flood recovery was greater than the Original Budget.

Cash flows from investing activities

(46,299)

(45,861)

438

(1)% F

Council does not budget for the acquisition and redemption of investments. The timing of cash flow expenditure in relation to Infrastructure, Property, Plant and Equipment differed from the Original Budget.

Cash flows from financing activities

21.437

14,384

(7,053)

(33)%

The Original Budget included the drawing down of additional loans, which due to higer than projected cash levels, was not required during the financial year.

# C Financial position

# C1 Assets we manage

# C1-1 Cash and cash equivalents

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Cash assets		
Cash on hand and at bank	1,945	2,344
Cash equivalent assets	•	•
- Deposits at call	19,384	19,634
Total cash and cash equivalents	21,329	21,978
Reconciliation of cash and cash equivalents		
Total cash and cash equivalents per Statement of Financial Position	21,329	21,978
Balance as per the Statement of Cash Flows	21,329	21,978

#### **Accounting policy**

For Statement of Cash Flow presentation purposes, cash and cash equivalents include: cash on hand; deposits held at call with financial institutions; other short-term, highly liquid investments with original maturities of three months or less that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value; and bank overdrafts. Bank overdrafts are shown within borrowings in current liabilities on the Statement of Financial Position.

#### C1-2 Financial investments

	2022	2022	2021	2021
	Current	Non-current	Current	Non-current
	Actual	Actual	Actual	Actual
	\$ '000	\$ '000	\$ '000	\$ '000
Financial assets at fair value through the profit ar	nd loss			
Unlisted equity securities (Civic Risk Mutual)	_	2,902	_	3,747
Total	_	2,902	_	3,747
Debt securities at amortised cost				
Long term deposits	59,500	_	40,300	_
Total	59,500	_	40,300	_
Total financial investments	59,500	2,902	40,300	3,747

#### **Accounting policy**

Financial instruments are recognised initially on the date that the Council becomes party to the contractual provisions of the instrument.

On initial recognition, all financial instruments are measured at fair value plus transaction costs (except for instruments measured at fair value through profit or loss where transaction costs are expensed as incurred).

#### **Financial assets**

All recognised financial assets are subsequently measured in their entirety at either amortised cost or fair value, depending on the classification of the financial assets.

#### Classification

On initial recognition, Council classifies its financial assets into the following categories - those measured at:

- · amortised cost
- fair value through profit and loss (FVTPL)
- fair value through other comprehensive income equity instrument (FVOCI-equity)

Financial assets are not reclassified subsequent to their initial recognition.

#### **Amortised cost**

Council's financial assets measured at amortised cost comprise trade and other receivables, term deposits and cash and cash equivalents in the Statement of Financial Position. Term deposits with an initial term of more than 3 months are classified as investments rather than cash and cash equivalents.

Subsequent to initial recognition, these assets are carried at amortised cost using the effective interest rate method less provision for impairment.

Interest income, impairment and gains or loss on de-recognition are recognised in profit or loss.

#### Financial assets through profit or loss

All financial assets not classified as measured at amortised cost or fair value through other comprehensive income as described above are measured at fair value through profit or loss.

Net gains or losses, including any interest or dividend income, are recognised in profit or loss.

# C1-3 Restricted and allocated cash, cash equivalents and investments

		2022 Actual \$ '000	2021 Actual \$ '000
(a)	Externally restricted cash, cash equivalents and investments	·	
Total	cash, cash equivalents and investments	83,731	66,025
Cash,	cash equivalents and investments not subject to external		
restric	·	37,116	29,024
Externa Specifi	nal restrictions – included in liabilities al restrictions included in cash, cash equivalents and investments above compris c purpose unexpended loans – LCLI c purpose unexpended grants – general fund	13,709 5,856	– 1,809
•	nal restrictions – included in liabilities	19,565	1,809
	nal restrictions – other al restrictions included in cash, cash equivalents and investments above se:		
Develo	per contributions – general	18,316	16,925
Develo	per contributions – sewer fund	3,155	2,858
Specifi	c purpose unexpended contributions	1,182	355
Sewer	fund	758	10,693
Domes	tic waste management	1,127	1,916
Stormv	vater management	2,512	2,445
Extern	nal restrictions – other	27,050	35,192

Cash, cash equivalents and investments subject to external restrictions are those which are only available for specific use by Council due to a restriction placed by legislation or third-party contractual agreement.

# C1-3 Restricted and allocated cash, cash equivalents and investments (continued)

	2022	2021
	Actual \$ '000	Actual \$ '000
(b) Internal allocations		
Internal allocations		
At 30 June, Council has internally allocated funds to the following:		
Employees leave entitlement	1,236	1,465
Contingency	906	601
Election	253	491
Information technology	286	388
Infrastructure projects	3,878	1,057
Legal	200	200
Property	594	594
Tip remediation and sullage	852	6,771
Unspent work reserve	8,193	7,513
Workers compensation	500	500
Other	342	1,060
Total internal allocations	17,240	20,640

Cash, cash equivalents and investments not subject to external restrictions may be internally allocated by resolution or policy of the elected Council.

# C1-4 Receivables

	2022	2022	2021	2021
	Current	Non-current	Current	Non-current
	Actual	Actual	Actual	Actual
	\$ '000	\$ '000	\$ '000	\$ '000
Rates and annual charges	6,287	_	5,727	_
Interest and extra charges	364	_	301	_
User charges and fees	2,126	_	2,731	_
Private works	10	_	66	_
Accrued revenues				
<ul> <li>Interest on investments</li> </ul>	207	_	148	_
Government grants and subsidies	17,319	_	6,318	_
Net GST receivable	732	_	326	_
Total	27,045	_	15,617	_
Less: provision for impairment				
User charges and fees	(652)	_	(886)	_
Total provision for impairment –			()	
receivables	(652)		(886)	_
Total net receivables	26,393		14,731	_
			2022	2021
			2022 Actual	2021 Actual
			\$ '000	\$ '000
Movement in provision for impairment o	of receivables		Ψ 000	Ψ 000
Balance at the beginning of the year (calculated		AASB 139)	886	673
+ new provisions recognised during the year		•	(234)	213
Balance at the end of the year			652	886
•				300

#### C1-4 Receivables (continued)

#### **Accounting policy**

Receivables are recognised initially at fair value and subsequently measured at amortised cost using the effective interest method, less provision for impairment. Receivables are generally due for settlement within 30 days.

#### **Impairment**

Impairment of financial assets measured at amortised cost is recognised on an expected credit loss (ECL) basis.

When determining whether the credit risk of a financial asset has increased significantly since initial recognition, and when estimating ECL, the Council considers reasonable and supportable information that is relevant and available without undue cost or effort. This includes both quantitative and qualitative information and analysis based on Council's historical experience and informed credit assessment, and including forward-looking information.

When considering the ECL for rates debtors, Council takes into account that unpaid rates represent a charge against the rateable property that will be recovered when the property is next sold. For non-rates debtors, Council uses the presumption that an asset which is more than 30 days past due has seen a significant increase in credit risk.

The Council uses the presentation that a financial asset is in default when:

- the other party is unlikely to pay its credit obligations to the Council in full, without recourse by the Council to actions such as realising security (if any is held) or
- the financial assets (for non-rates debtors) are more than 90 days past due.

Credit losses are measured as the present value of the difference between the cash flows due to the entity in accordance with the contract, and the cash flows expected to be received. This is applied using a probability weighted approach.

On initial recognition of the asset, an estimate of the expected credit losses for the next 12 months is recognised. Where the asset has experienced significant increase in credit risk then the lifetime losses are estimated and recognised.

Council uses the simplified approach for trade receivables where the expected lifetime credit losses are recognised on day 1.

There has been no change in the estimation techniques or significant assumptions made during the current reporting period.

The Council writes off a trade receivable when there is information indicating that the debtor is in severe financial difficulty and there is no realistic prospect of recovery, e.g. when the debtor has been placed under liquidation or has entered into bankruptcy proceedings, or where the expected costs of recovery exceed the amount to be collected.

None of the receivables that have been written off are subject to enforcement activity.

Where the Council renegotiates the terms of receivables due from certain customers, the new expected cash flows are discounted at the original effective interest rate and any resulting difference to the carrying value is recognised in profit or loss.

Rates and annual charges outstanding are secured against the property.

#### C1-5 Inventories

	2022 Current Actual \$ '000	2022 Non-current Actual \$ '000	2021 Current Actual \$ '000	2021 Non-current Actual \$ '000
(i) Inventories at cost Stores and materials Total inventories at cost	324 324		266 266	
Total inventories	324		266	

#### (b) Current inventories not anticipated to be settled within the next 12 months

The following inventories and other assets, even though classified as current are not expected to be recovered in the next 12 months;

	2022	2021
	Actual	Actual
	\$ '000	2021 Actual \$ '000
Other	136	113
	136	113

#### **Accounting policy**

#### Raw materials and stores, work in progress and finished goods

Raw materials and stores, work in progress and finished goods are stated at the lower of cost and net realisable value. Costs are assigned to individual items of inventory on the basis of weighted average costs. Costs of purchased inventory are determined after deducting rebates and discounts. Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

# C1-8 Infrastructure, property, plant and equipment

		At 1 July 2021				Asset m	novements duri	ng the reporting	g period				At 30 June 2022	
By aggregated asset class	Gross carrying amount \$ '000	Accumulated depreciation and impairment \$ '000	Net carrying amount \$'000	Additions renewals <sup>1</sup> \$ '000	Additions new assets \$ '000	Carrying value of disposals \$ '000	Depreciation expense \$ '000	Impairment loss / revaluation decrements (recognised in equity) \$ '000	WIP transfers \$ '000	Adjustments and transfers \$ '000	Revaluation increments to equity (ARR) \$ '000	Gross carrying amount \$ '000	Accumulated depreciation and impairment \$ '000	Net carrying amount \$ '000
Capital work in progress	10,649	_	10,649	19,277	11,147	_	_	_	(4,557)	_	_	36,516	_	36,516
Plant and equipment	29,838	(11,217)	18,621	51	4,182	(1,361)	(1,962)	_	13	_	_	31,743	(12,199)	19,544
Office equipment	3,149	(2,571)	578	104	128	_	(182)	_	_	_	_	3,377	(2,749)	628
Furniture and fittings	2,083	(1,802)	281	140	15	_	(52)	_	4	_	_	2,242	(1,854)	388
Land:	,	( ) /					(- /					,	( ) /	
- Operational land	97,113	_	97,113	_	_	_	_	_	_	3,700	_	100,813	_	100,813
- Community land	106,117	_	106,117	_	_	_	_	_	_	· -	_	106,117	_	106,117
- Land under roads (post 30/6/08)	19,304	_	19,304	_	_	_	_	_	26	_	_	19,330	_	19,330
Land improvements – non-depreciable	1,393	_	1,393	_	_	_	_	_	357	_	(657)	1,093	_	1,093
Land improvements – depreciable	5,997	(4,412)	1,585	_	_	_	(41)	_	24	_	(378)	1,320	(130)	1,190
Infrastructure:	-,	( ) /	,				( )				( )	,-	( /	,
- Buildings - non-specialised	28,590	(15,030)	13,560	303	2	(3)	(583)	_	36	4,452	714	37,597	(19,116)	18,481
- Buildings - specialised	141,337	(57,630)	83,707	968	345	(119)	(2,705)	_	1,911	_	4,532	151,970	(63,331)	88,639
- Other structures	13,795	(7,364)	6,431	11	_	` _	(288)	_	47	_	740	10,040	(3,099)	6,941
- Roads	909,504	(186,892)	722,612	8,272	8,325	_	(10,527)	(22,722)	967	_	(64,662)	914,230	(271,965)	642,265
- Bridges	35,407	(6,656)	28,751	_	_	_	(360)	_	_	_	4,652	45,166	(12,123)	33,043
- Footpaths	22.083	(6,007)	16,076	39	1,241	_	(383)	(220)	_	_	(3,146)	22,389	(8,782)	13,607
- Stormwater drainage	212,127	(27,942)	184,185	366	4,038	_	(2,192)	(2,200)	10	_	(17,345)	215,075	(48,213)	166,862
<ul><li>Sewerage network</li></ul>	186,141	(49,054)	137,087	442	_	(82)	(2,057)	(2,085)	467	_	7,734	195,388	(53,882)	141,506
- Swimming pools	5,297	(3,104)	2,193	45	_	_	(128)	_	45	_	1,107	5,608	(2,346)	3,262
- Other open space/recreational assets	37,027	(19,272)	17.755	172	13	(15)	(1,393)	_	650	_	6,507	34,068	(10,379)	23,689
Other assets:	- ,-	( -, ,	,			( - /	( )/				.,	,	( - , ,	,,,,,,
- Heritage collections	1,026	_	1,026	_	10	_	_	_	_	_	_	1,036	_	1,036
- Library books	3,142	(2,374)	768	_	248	3	(261)	_	_	_	_	3,161	(2,403)	758
Reinstatement, rehabilitation and restoration assets (refer Note C3-5):	-,·. <b>-</b>	(=, ')			_ :•		(-3.)					-,-••	(=,)	
- Tip assets	9,141	(1,460)	7,681	_	_	_	(180)	_	_	_	_	9,141	(1,640)	7,501
Total infrastructure, property, plant and equipment	1,880,260	(402,787)	1,477,473	30,190	29,694	(1,577)	(23,294)	(27,227)	_	8,152	(60,202)	1,947,420	(514,211)	1,433,209

<sup>(1)</sup> Renewals are defined as the replacement of existing assets (as opposed to the acquisition of new assets).

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# C1-8 Infrastructure, property, plant and equipment (continued)

		At 1 July 2020				Asset	movements duri	ng the reporting	g period			At 30 June 2021		
By aggregated asset class	Gross carrying amount \$ '000	Accumulated depreciation and impairment \$ '000	Net carrying amount \$ '000	Additions renewals <sup>1</sup> \$ '000	Additions new assets \$ '000	Carrying value of disposals \$'000	Depreciation expense \$ '000	Impairment loss / revaluation decrements (recognised in equity) \$ '000	WIP transfers \$ '000	Adjustments and transfers \$ '000	Revaluation increments to equity (ARR) \$ '000	Gross carrying amount \$ '000	Accumulated depreciation and impairment \$ '000	Net carrying amount \$ '000
Capital work in progress	6,233	_	6,233	_	5,172	_	_	_	(756)	_	_	10,649	_	10,649
Plant and equipment	29,891	(10,637)	19,254	73	2,215	(1,079)	(1,842)	_	-	_	_	29,838	(11,217)	18,621
Office equipment	3,046	(2,430)	616	28	89	(1,070)	(1,512)	_	_	_	_	3,149	(2,571)	578
Furniture and fittings	2,038	(1,757)	281	7	38	_	(45)	_	_	_	_	2,083	(1,802)	281
Land:	2,000	(1,707)	201	•	00		(10)					2,000	(1,002)	201
- Operational land	88,033	_	88,033	_	_	_	_	_	_	9,080	_	97,113	_	97,113
- Community land	103,097	_	103,097	_	3,020	_	_	_	_	_	_	106,117	_	106,117
- Land under roads (post 30/6/08)	20,246	_	20,246	_	422	_	_	_	11	_	(1,375)	19,304	_	19,304
Land improvements – non-depreciable	1,337	_	1,337	_	56	_	_	_	_	_	_	1,393	_	1,393
Land improvements – depreciable	5,804	(4,320)	1,484	36	107	_	(42)	_	_	_	_	5,997	(4,412)	1,585
Infrastructure:	-,	( , ,	, -				( )					-,	( , ,	,
<ul> <li>Buildings – non-specialised</li> </ul>	28,542	(14,448)	14,094	32	15	_	(581)	_	_	_	_	28,590	(15,030)	13,560
<ul> <li>Buildings – specialised</li> </ul>	140,291	(53,396)	86,895	771	129	(37)	(2,731)	(1,519)	199	_	_	141,337	(57,630)	83,707
<ul><li>Other structures</li></ul>	13,627	(7,003)	6,624	182	5	(6)	(298)	(76)	_	_	_	13,795	(7,364)	6,431
- Roads	897,368	(191,650)	705,718	7,457	4,134	(1,985)	(12,135)	(6,891)	337	_	25,977	909,504	(186,892)	722,612
- Bridges	46,556	(9,396)	37,160	_	2	(8,416)	(323)	(394)	_	_	722	35,407	(6,656)	28,751
– Footpaths	20,682	(7,130)	13,552	93	1,307	_	(383)		_	_	1,507	22,083	(6,007)	16,076
– Stormwater drainage	210,953	(29,881)	181,072	347	841	_	(2,260)	_	6	_	4,179	212,127	(27,942)	184,185
- Sewerage network	183,284	(46,626)	136,658	398	706	(82)	(2,022)	(12)	203	_	1,238	186,141	(49,054)	137,087
– Swimming pools	5,296	(2,976)	2,320	_	1	_	(128)	_	_	_	_	5,297	(3,104)	2,193
- Other open space/recreational assets	36,668	(17,425)	19,243	601	427	(332)	(1,396)	(788)	_	_	_	37,027	(19,272)	17,755
Other assets:		, ,				, ,	,	, ,					, ,	
<ul> <li>Heritage collections</li> </ul>	1,025	_	1,025	_	1	_	_	_	_	_	_	1,026	_	1,026
<ul> <li>Library books</li> </ul>	3,114	(2,338)	776	_	255	_	(263)	_	_	_	_	3,142	(2,374)	768
Reinstatement, rehabilitation and restoration assets (refer Note C3-5):	,	( ) -/					/					,	, ,	
– Tip assets	9,141	(1,242)	7,899		_	-	(218)	_	_	_	_	9,141	(1,460)	7,681
Total infrastructure, property, plant and equipment	1,856,272	(402,655)	1,453,617	10,025	18,942	(11,937)	(24,822)	(9,680)	_	9,080	32,248	1,880,260	(402,787)	1,477,473

<sup>(1)</sup> Renewals are defined as the replacement of existing assets (as opposed to the acquisition of new assets).

#### C1-8 Infrastructure, property, plant and equipment (continued)

#### **Accounting policy**

Infrastructure, property, plant and equipment are held at fair value. Independent comprehensive valuations are performed at least every five years, however the carrying amount of assets is assessed by Council at each reporting date to confirm that it is not materially different from current fair value.

Water and sewerage network assets are indexed at each reporting period in accordance with the Rates Reference Manual issued by Department of Industry (DoI) – Water.

Increases in the carrying amounts arising on revaluation are credited to the revaluation reserve. To the extent that the increase reverses a decrease previously recognising profit or loss relating to that asset class, the increase is first recognised as profit or loss. Decreases that reverse previous increases of assets in the same class are first charged against revaluation reserves directly in equity to the extent of the remaining reserve attributable to the class; all other decreases are charged to the Income Statement.

Subsequent costs are included in the asset's carrying amount or recognised as a separate asset, as appropriate, only when it is probable that future economic benefits associated with the item will flow to Council and the cost of the item can be measured reliably. All other repairs and maintenance are charged to the Income Statement during the financial period in which they are incurred.

When infrastructure, property, plant and equipment are acquired by Council for nil or nominal consideration, the assets are initially recognised at their fair value at acquisition date.

Land is not depreciated. The property, plant and equipment acquired under finance leases is depreciated over the asset's useful life or over the shorter of the asset's useful life and the lease term if there is no reasonable certainty that the Council will obtain ownership at the end of the lease term. Depreciation on other assets is calculated using the straight-line method to allocate their cost, net of their residual values, over their estimated useful lives as follows:

Plant and equipment	Years	Other equipment	Years
Office equipment	5 to 35	Playground equipment	12 to 60
Office furniture	5 to 25	Benches, seats etc.	22 to 60
Computer equipment	4		
Vehicles	5 to 12	Buildings	
Heavy plant/road making equipment	5 to 35	Buildings: masonry	50 to 100
Other plant and equipment	2 to 25	Buildings: other	20 to 50
Water and cover coats		Starray atom accepts	
Water and sewer assets	400 t- 000	Stormwater assets	00 +- 400
Dams and reservoirs	100 to 200	Drains	80 to 100
Bores	20 to 40	Culverts	100
Reticulation pipes	100 to 110	Flood control structures	60 to 100
Pumps and telemetry	20 to 50		
T		00-15	
Transportation assets		Other infrastructure assets	
Sealed roads: surface	15-100	Bulk earthworks	20-200
Sealed roads: structure	100-200	Swimming pools	10-120
Unsealed roads	25-200	Other open space/recreational assets	3-150
Bridge: concrete	100 to 200	Other infrastructure	5 to 200
Bridge: other	80 to 200		
Road pavements	100-200		
Kerb, gutter and footpaths	20 to 120		

The assets' residual values and useful lives are reviewed, and adjusted if appropriate, at each reporting date.

Gains and losses on disposals are determined by comparing proceeds with carrying amounts. These are included in the Income Statement.

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#### C1-8 Infrastructure, property, plant and equipment (continued)

#### Land under roads

Land under roads is land under roadways and road reserves including land under footpaths, nature strips and median strips.

Council has elected not to recognise land under roads acquired before 1 July 2008. Land under roads acquired after 1 July 2008 is recognised in accordance with the IPPE accounting policy.

#### **Crown reserves**

Crown reserves under Council's care and control are recognised as assets of the Council. While ownership of the reserves remains with the Crown, Council retains operational control of the reserves and is responsible for their maintenance and use in accordance with the specific purposes to which the reserves are dedicated.

Improvements on Crown reserves are also recorded as assets, while maintenance costs incurred by Council and revenues relating to the reserves are recognised within Council's Income Statement.

#### **Rural Fire Service assets**

Under Section 119 of the *Rural Fire Services Act 1997 (NSW)*, "all firefighting equipment purchased or constructed wholly or from money to the credit of the Fund is to be vested in the council of the area for or on behalf of which the firefighting equipment has been purchased or constructed".

These Rural Fire Service assets are recognised as assets of the Council in these financial statements.

#### Infrastructure, property, plant and equipment – current year impairments

		2022 Actual	2021 Actual
	Notes	\$ '000	\$ '000
(ii) Reversal of impairment losses previously recognized in Income Statement:	the		
<ul> <li>Impact of March 2021 Flood Event</li> </ul>	_	<u> </u>	49
Total impairment reversals	_	<u> </u>	49
Impairment of assets – gains/(losses) in P/L	B3-4		49
(iii) Impairment losses recognised direct to equity (ARR):			
<ul> <li>Impact of March 2021 and March 2022 Flood Events</li> </ul>		27,227	9,680
Total impairment losses		27,227	9,680
Impairment of assets – direct to equity (ARR)		27,227	9,680

# C1-9 Investment properties

	2022	2021
	\$ '000	\$ '000
Owned investment property		
Investment property on hand at fair value	42,967	39,826
Total owned investment property	42,967	39,826
Owned investment property		
At fair value		
Opening balance at 1 July	39,826	49,253
Capitalised subsequent expenditure	327	59
Disposals during year	_	(100)
Net gain/(loss) from fair value adjustments	10,966	(306)
Other movements	(8,152)	(9,080)
Closing balance at 30 June	42,967	39,826

Accounting policy
Investment property, principally comprising freehold office buildings, is held for long-term rental yields and is not occupied by the Council. Changes in fair values are recorded in the Income Statement as part of other income.

# C1-10 Intangible assets

## Intangible assets are as follows:

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Software		
Opening values at 1 July		
Gross book value	4,125	3,938
Accumulated amortisation	(3,800)	(3,483)
Net book value – opening balance	325	455
Movements for the year		
Purchases	41	186
Amortisation charges	(244)	(316)
Closing values at 30 June		
Gross book value	3,967	4,125
Accumulated amortisation	(3,845)	(3,800)
Total software – net book value	122	325
Total intangible assets – net book value	122	325

#### **Accounting policy**

#### IT development and software

Software development costs include only those costs directly attributable to the development phase (including external direct costs of materials and services, direct payroll, and payroll-related costs of employees' time spent on the project) and are only recognised following completion of technical feasibility, and where the Council has an intention and ability to use the asset. Amortisation is calculated on a straight-line basis over periods generally ranging from three to five years.

# C2 Leasing activities

#### C2-1 Council as a lessee

Council has leases over a range of assets relating to land for the Waste Management Facility and IT equipment. Information relating to the leases in place and associated balances and transactions is provided below.

#### Terms and conditions of leases

#### Land

Council leases land for the Waste Management Facility; the lease payments are fixed during the lease term for the period of 10 years.

#### Office and IT equipment

Leases for office and IT equipment are generally for low value assets, except for significant items such as photocopiers. The leases are for between 3 and 5 years with no renewal option, the payments are fixed, however some of the leases include variable payments based on usage.

### (a) Right of use assets

	Plant & Equipment Actual \$ '000	Land Usage Actual \$ '000	Total Actual \$ '000
2022 Opening balance at 1 July	1,078	1,491	2,569
Additions to right-of-use assets	206	-	206
Depreciation charge	(511)	(187)	(698)
Balance at 30 June	773	1,304	2,077
2021			
Opening balance at 1 July	1,156	1,677	2,833
Additions to right-of-use assets	438	_	438
Depreciation charge	(516)	(186)	(702)
Balance at 30 June	1,078	1,491	2,569

#### (b) Lease liabilities

	2022	2022	2021	2021
	Current	Non-current	Current	Non-current
	Actual	Actual	Actual	Actual
	\$ '000	\$ '000	\$ '000	\$ '000
Lease liabilities	766	1,607	712	2,088
Total lease liabilities	766	1,607	712	2,088

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## C2-1 Council as a lessee (continued)

### (c) (i) The maturity analysis

The maturity analysis of lease liabilities based on contractual undiscounted cash flows is shown in the table below:

	< 1 year Actual \$ '000	1 – 5 years Actual \$ '000	> 5 years Actual \$ '000	Total Actual \$ '000	Total per Statement of Financial Position Actual \$ '000
2022					
Cash flows	690	1,293	509	2,492	2,373
2021					
Cash flows	712	1,338	750	2,800	2,800
(ii) Lease liabilities relating to re	estricted ass	sets			
		2022	2022	2021	2021
		Current	Non-current	Current	Non-current
		Actual	Actual	Actual	Actual
		\$ '000	\$ '000	\$ '000	\$ '000
Internally restricted assets					
Waste Management Facility		143	1,400	131	1,543
Lease liabilities relating to internall	у		<u> </u>		
restricted assets		143	1,400	131	1,543

143

623

766

1,400

207

1,607

1,543

545

2,088

(690)

(690)

131

581

712

(712)

(712)

# (d) Income Statement

Total lease liabilities

Total cash outflow for leases

assets

Total lease liabilities relating to restricted

Total lease liabilities relating to unrestricted

The amounts recognised in the Income Statement relating to leases where Council is a lessee are shown below:

		2022	2021
		Actual	Actual
		\$ '000	\$ '000
Interes	t on lease liabilities	98	50
	e lease payments based on usage not included in the measurement of lease	4-	454
liabilitie		47	154
Depre	ciation of right of use assets	698	702
	_	843	906
(e)	Statement of Cash Flows		

#### C2-1 Council as a lessee (continued)

#### (f) Leases at significantly below market value – concessionary / peppercorn leases

Council has a number of leases at significantly below market for land and buildings which are used for:

- · community facilities
- community services
- · childcare centres
- · Australian Pioneer Village

The leases are generally between 3 and 20 years and require payments of a maximum amount of \$1,000 per year. The use of the right-to-use asset is restricted by the lessors to specified community services which Council endorses, these services are detailed in the leases.

Council does not believe that any of the leases in place are individually material from a statement of financial position or performance perspective.

#### **Accounting policy**

At inception of a contract, Council assesses whether a lease exists – i.e. does the contract convey the right to control the use of an identified asset for a period of time in exchange for consideration?

Council has elected not to separate non-lease components from lease components for any class of asset and has accounted for payments as a single component.

At the lease commencement, Council recognises a right-of-use asset and associated lease liability for the lease term. The lease term includes extension periods where Council believes it is reasonably certain that the option will be exercised.

The right-of-use asset is measured using the cost model where cost on initial recognition comprises: the lease liability, initial direct costs, prepaid lease payments, estimated cost of removal and restoration, less any lease incentives. The right-of-use is depreciated over the lease term on a straight-line basis and assessed for impairment in accordance with the impairment of asset accounting policy.

The lease liability is initially recognised at the present value of the remaining lease payments at the commencement of the lease. The discount rate is the rate implicit in the lease, however where this cannot be readily determined then the Council's incremental borrowing rate for a similar term with similar security is used.

Subsequent to initial recognition, the lease liability is measured at amortised cost using the effective interest rate method. The lease liability is re-measured when there is a lease modification, or change in estimate of the lease term or index upon which the lease payments are based (e.g. CPI).

Where the lease liability is re-measured, the right-of-use asset is adjusted to reflect the re-measurement.

#### Exceptions to lease accounting

Council has applied the exceptions to lease accounting for both short-term leases (i.e. leases with a term of less than or equal to 12 months) and leases of low-value assets. Council recognises the payments associated with these leases as an expense on a straight-line basis over the lease term.

#### Leases at significantly below market value / concessionary leases

Council has elected to measure the right of use asset arising from the concessionary leases at cost which is based on the associated lease liability at initial recognition.

### C2-2 Council as a lessor

# **Operating leases**

Council leases out a number of properties and /or plant and equipment; these leases have been classified as operating leases for financial reporting purposes and the assets are included as investment property (refer note 12) and/or IPP&E (refer in this note part (v) below) in the Statement of Financial Position.

The amounts recognised in the Income Statement relating to operating leases where Council is a lessor are shown below:

	2022	2021
	Actual	Actua
	\$ '000	\$ '000
(i) Assets held as investment property Investment property operating leases relate to a range of shops, offices and rental accommo	odation.	
The amounts recognised in the Income Statement relating to operating leases where Counc	il is a lessor are sh	own below
Lease income (excluding variable lease payments not dependent on an index or rate)	1,856	2,000
Lease income relating to variable lease payments not dependent on an index or a rate	506	538
Total income relating to operating leases for investment property assets	2,362	2,538
Operating lease expenses		
Direct operating expenses that generated rental income	(982)	(915
Direct operating expenses that did not generate rental income	(386)	(818)
Repairs and maintenance: investment property		
(ii) Assets held as property, plant and equipment		
Council provides operating leases on a range vehicles for use for both business and private use.		
Lease income (excluding variable lease payments not dependent on an index or rate)	418	421
Total income relating to operating leases for Council assets	418	421
Other leased assets expenses		
Other	(417)	(438)
Total expenses relating to other leases assets	(417)	(438)

#### Reconciliation of IPPE assets leased out as operating leases

	Plant &	Plant &
	Equipment	Equipment
	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Opening balance as at 1 July	2,311	2,261
Additions new assets	1,252	891
Carrying value of disposals	(645)	(537)
Depreciation expense	(355)	(304)
Closing balance as at 30 June	2,563	2,311
	2022	2021
	Actual	Actual
	\$ '000	\$ '000

4.134

1.144

### C2-2 Council as a lessor (continued)

Total undiscounted lease payments to be received

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
(iii) Maturity analysis of undiscounted lease payments to be received after reporting date for all operating leases:		
Maturity analysis of future lease income receivable showing the undiscounted lease payments to be received after reporting date for operating leases:		
< 1 year	1,022	260
1–2 years	822	202
2–3 years	757	71
3–4 years	613	130
4–5 years	400	41
> 5 years	520	440

#### **Accounting policy**

When Council is a lessor, the lease is classified as either an operating or finance lease at inception date, based on whether substantially all of the risks and rewards incidental to ownership of the asset have been transferred to the lessee. If the risks and rewards have been transferred then the lease is classified as a finance lease, otherwise it is an operating lease.

When Council has a sub-lease over an asset and is the intermediate lessor then the head lease and sub-lease are accounted for separately. The classification of the sub-lease is based on the right-of-use asset which arises from the head lease rather than the useful life of the underlying asset.

If the lease contains lease and non-lease components, the non-lease components are accounted for in accordance with AASB 15 Revenue from Contracts with Customers.

The lease income is recognised on a straight-line basis over the lease term for an operating lease and as finance income using amortised cost basis for finance leases.

### C3 Liabilities of Council

# C3-1 Payables

	2022	2022	2021	2021
	Current	Non-current	Current	Non-current
	Actual		Actual	
	\$ '000	\$ '000	\$ '000	\$ '000
Goods and services – operating expenditure	6,526	_	7,705	_
Goods and services – capital expenditure	7,643	_	_	_
Accrued expenses:				
<ul> <li>Other expenditure accruals</li> </ul>	1,697	_	1,660	_
Security bonds, deposits and retentions	4,606		2,460	
Total payables	20,472	_	11,825	_

#### Current payables not anticipated to be settled within the next twelve months

	2022 Actual \$ '000	2021 Actual \$ '000
The following liabilities, even though classified as current, are not expected to be settled in the next 12 months.		
Payables – security bonds, deposits and retentions	1,228	738
Total payables	1,228	738

#### **Accounting policy**

Council measures all financial liabilities initially at fair value less transaction costs, subsequently financial liabilities are measured at amortised cost using the effective interest rate method.

The financial liabilities of the Council comprise trade payables, bank and other loans.

#### **Payables**

Payables represent liabilities for goods and services provided to Council prior to the end of financial year that are unpaid. The amounts are unsecured and are usually paid within 30 days of recognition.

#### C3-2 Contract Liabilities

		2022	2022	2021	2021
		Current	Non-current	Current	Non-current
		Actual	Actual	Actual	Actual
	Notes	\$ '000	\$ '000	\$ '000	\$ '000
Grants and contributions received in advance:					
Unexpended capital grants (to					
construct Council controlled assets)	(i)	24	3,930	1,771	_
Unexpended operating grants (received prior to performance					
obligation being satisfied)	(ii)	1,674	_	38	_
3	()	.,0			
Total grants received in					
advance		1,698	3,930	1,809	_
	_			.,000	
Total contract liabilities		1,698	3,930	1,809	_
		-,		.,	

#### **Notes**

#### Revenue recognised that was included in the contract liability balance at the beginning of the period

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Grants and contributions received in advance:		
Capital grants (to construct Council controlled assets)	63	100
Operating grants (received prior to performance obligation being satisfied)	1,544	24
Total revenue recognised that was included in the contract liability		
balance at the beginning of the period	1,607	124

#### Significant changes in contract liabilities

There was significant funds received in advance in relation to grants aimed to stimulate economic recovery and works associated with communities impacted by the Gospers Mountain Fire.

#### **Accounting policy**

Contract liabilities are recorded when consideration is received from a customer / fund provider prior to Council transferring a good or service to the customer, Council presents the funds which exceed revenue recognised as a contract liability.

<sup>(</sup>i) Council has received funding to construct community assets. The funds received are under an enforceable contract which require Council to construct an identified asset which will be under Council's control on completion. The revenue is recognised as Council constructs the asset and the contract liability reflects the funding received which cannot yet be recognised as revenue. The revenue is expected to be recognised in the next 12 months.

<sup>(</sup>ii) The contract liability relates to grants received prior to the revenue recognition criteria in AASB 15 being satisfied since the performance obligations are ongoing.

# C3-3 Borrowings

2022	2022	2021	2021
Current	Non-current	Current	Non-current
Actual	Actual	Actual	Actual
\$ '000	\$ '000	\$ '000	\$ '000
1,728	13,917	_	_
678	_	634	672
2,406	13,917	634	672
	Current Actual \$ '000 1,728 678	Current Non-current Actual Actual \$ '000 \$ '000  1,728 13,917 678 —	Current Actual \$ '000         Non-current Actual Actual \$ '000         Current Actual Actual Actual \$ '000           1,728         13,917         -           678         -         634

# (a) Changes in liabilities arising from financing activities

	2021	Non-cash movements			2022		
Bal	Opening Balance	Cash flows	Acquisition	Fair value changes	policy	Other non-cash movement	Closing
	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000
Loan – LIRS	1,306	(628)	_	_	_	_	678
Lease liability (Note C2-1b)	2,800	(427)	_	_	_	_	2,373
Loan - LCLI		(855)	16,500	_		_	15,645
Total liabilities from financing activities	4,106	(1,910)	16,500	_	_	_	18,696

	2020		Non-cash movements				2021
	Opening Balance \$ '000	Repayments \$ '000	Acquisition \$ '000	Interest \$ '000	Acquisition due to change in accounting policy \$ '000	Other non-cash movement \$ '000	Closing balance \$ '000
Loan – LIRS Lease liability (Note C2-1b) Total liabilities from financing	1,905 2,859	(599) (437)	- 378	_ _			1,306 2,800
activities	4,764	(1,036)	378	_	_	_	4,106

#### C3-3 Borrowings (continued)

#### (b) Financing arrangements

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Total facilities		
Bank overdraft facilities 1	800	800
Credit cards/purchase cards	500	500
Total financing arrangements	1,300	1,300
Undrawn facilities		
- Bank overdraft facilities	800	800
<ul> <li>Credit cards/purchase cards</li> </ul>	500	500
- Contingent liabilities facility	972	
Total undrawn financing arrangements	2,272	1,300

#### Additional financing arrangements information

#### **Breaches and defaults**

During the current and prior year, there were no defaults or breaches on any of the loans.

(1) The bank overdraft facility may be drawn at any time and may be terminated by the bank without notice.

#### **Accounting policy**

Council measures all financial liabilities initially at fair value less transaction costs, subsequently financial liabilities are measured at amortised cost using the effective interest rate method.

Fees paid on the establishment of loan facilities are recognised as transaction costs of the loan to the extent that it is probable that some or all of the facility will be drawn down.

Borrowings are removed from the Statement of Financial Position when the obligation specified in the contract is discharged, cancelled or expired. The difference between the carrying amount of a financial liability that has been extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in other income or borrowing costs.

#### C3-4 Employee benefit provisions

	2022	2022	2021	2021
	Current	Non-current	Current	Non-current
	Actual	Actual	Actual	Actual
	\$ '000	\$ '000	\$ '000	\$ '000
Annual leave	3,286	_	3,314	
	,	_	•	_
Sick leave	470	_	513	_
Long service leave	5,598	770	5,420	2,500
Leave in lieu	813		691	
Total employee benefit provisions	10,167	770	9,938	2,500

#### Current employee benefit provisions not anticipated to be settled within the next twelve months

	2022 Actual \$ '000	2021 Actual \$ '000
The following provisions, even though classified as current, are not expected to be settled in the next 12 months.		
Provisions – employees benefits	5,689	6,559
	5,689	6,559

#### **Accounting policy**

Employee benefit provisions are presented as current liabilities in the Statement of Financial Position if Council does not have an unconditional right to defer settlement for at least 12 months after the reporting date, regardless of when the actual settlement is expected to occur and therefore all annual leave and vested long service leave (or that which vests within 12 months) is presented as current.

#### **Short-term obligations**

Liabilities for wages and salaries (including non-monetary benefits, annual leave and accumulating sick leave expected to be wholly settled within 12 months after the end of the period in which the employees render the related service) are recognised in respect of employees' services up to the end of the reporting period and are measured at the amounts expected to be paid when the liabilities are settled. The liability for annual leave and accumulating sick leave is recognised in the provision for employee benefits. All other short-term employee benefit obligations are presented as payables.

#### Other long-term employee benefit obligations

The liability for long-service leave and annual leave that is not expected to be wholly settled within 12 months after the end of the period in which the employees render the related service is recognised in the provision for employee benefits and measured as the present value of expected future payments to be made in respect of services provided by employees up to the end of the reporting period using the projected unit credit method. Consideration is given to expected future wage and salary levels, experience of employee departures, and periods of service. Expected future payments are discounted using market yields at the end of the reporting period on national government bonds with terms to maturity and currency that match, as closely as possible, the estimated future cash outflows.

#### **On-costs**

The employee benefit provisions include the aggregate on-cost liabilities that will arise when payment of current employee benefits is made in future periods.

These amounts include superannuation, payroll tax and workers compensation expenses which will be payable upon the future payment of certain leave liabilities which employees are entitled to at the reporting period.

#### C3-5 Provisions

	2022	2022	2021	2021
	Current	Non-Current	Current	Non-Current
	Actual	Actual	Actual	Actual
	\$ '000	\$ '000	\$ '000	\$ '000
Other provisions				
Self insurance – workers compensation	231	493	267	706
Sub-total – other provisions	231	493	267	706
Asset remediation/restoration:				
Asset remediation/restoration (future works)	8,842	6,598	181	7,613
Sub-total – asset remediation/restoration	8,842	6,598	181	7,613
Total provisions	9,073	7,091	448	8,319

#### Description of and movements in provisions

	Other provisions			
	Self insurance \$ '000	Asset remediation \$ '000	Total \$ '000	
2022				
At beginning of year	973	7,794	8,767	
Unwinding of discount	_	132	132	
Remeasurement effects	(249)	7,514	7,265	
Total other provisions at end of year	724	15,440	16,164	
2021				
At beginning of year	680	9,037	9,717	
Unwinding of discount	_	76	76	
Additional provisions	293	_	293	
Amounts used (payments)	_	(26)	(26)	
Remeasurement effects		(1,293)	(1,293)	
Total other provisions at end of year	973	7,794	8,767	

#### Nature and purpose of provisions

#### **Asset remediation**

Council has a legal/public obligation to make, restore, rehabilitate and reinstate the council tip sites.

#### Self-insurance

To recognise liabilities for outstanding claims (uninsured losses) arising from Council's decision to undertake self-insurance for certain risks faced.

#### **Accounting policy**

Provisions are recognised when Council has a present legal or constructive obligation as a result of past events, it is probable that an outflow of resources will be required to settle the obligation, and the amount has been reliably estimated.

Where there are a number of similar obligations, the likelihood that an outflow will be required in settlement is determined by considering the class of obligations as a whole. A provision is recognised even if the likelihood of an outflow with respect to any one item included in the same class of obligations may be small.

Provisions are measured at the present value of management's best estimate of the expenditure required to settle the present obligation at the reporting date. The discount rate used to determine the present value reflects current market assessments of the time value of money and the risks specific to the liability. The increase in the provision due to the passage of time is recognised as a borrowing cost.

#### Asset remediation – tips and quarries

Close-down and restoration costs include the dismantling and demolition of infrastructure, and the removal of residual materials and remediation of disturbed areas. Estimated close-down and restoration costs are provided for in the accounting period when the obligation arising from the related disturbance occurs, whether this occurs during the development or during the operation phase, based on the net present value of estimated future costs. Provisions for close-down and restoration costs do not include

# C3-5 Provisions (continued)

any additional obligations which are expected to arise from future disturbance. The cost estimates are calculated annually during the life of the operation to reflect known developments, e.g. updated cost estimates and revisions to the estimated lives of operations, and are subject to formal review at regular intervals.

The ultimate cost of environmental remediation is uncertain and cost estimates can vary in response to many factors, including changes to the relevant legal requirements, the emergence of new restoration techniques, or experience at other locations. The expected timing of expenditure can also change, for example in response to changes in quarry reserves or production rates. As a result, there could be significant adjustments to the provision for close down and restoration and environmental clean-up, which would affect future financial results.

Other movements in the provisions for close-down and restoration costs, including those resulting from new disturbance, updated cost estimates, changes to the estimated lives of operations, and revisions to discount rates, are capitalised within infrastructure, property, plant and equipment. These costs are then depreciated over the lives of the assets to which they relate.

#### Self-insurance

Council has decided to self-insure for various risks, including public liability, workers compensation and professional indemnity. A provision for self-insurance has been made to recognise outstanding claims. Council also maintains cash and investments to meet expected future claims; refer to Note C1-3.

#### C4 Reserves

# C4-1 Nature and purpose of reserves

IPPE Revaluation reserve
The infrastructure, property, plant and equipment (IPPE) revaluation reserve is used to record increments and decrements in the revaluation of infrastructure, property, plant and equipment.

# D Council structure

# D1 Results by fund

General fund refers to all Council activities other than sewer. All amounts disclosed in this note are gross i.e. inclusive of internal charges and recoveries made between the funds. Assets and liabilities shown in the sewer column are restricted for use for these activities.

# D1-1 Income Statement by fund

	General 2022 \$ '000	Sewer 2022 \$ '000
Income from continuing operations		
Rates and annual charges	61,165	7,931
User charges and fees	5,857	1,085
Interest and investment revenue	572	53
Other revenues	1,273	139
Grants and contributions provided for operating purposes	31,347	_
Grants and contributions provided for capital purposes	20,272	256
Other income	13,786	_
Total income from continuing operations	134,272	9,464
Expenses from continuing operations		
Employee benefits and on-costs	29,382	2,115
Materials and services	30,336	9,000
Borrowing costs	282	5
Depreciation, amortisation and impairment of non-financial assets	22,014	2,222
Other expenses	5,882	_
Net losses from the disposal of assets	401	38
Total expenses from continuing operations	88,297	13,380
Operating result from continuing operations	45,975	(3,916)
Net operating result for the year	45,975	(3,916)
Net operating result attributable to each council fund	45,975	(3,916)
Net operating result for the year before grants and contributions provided for capital purposes	25,703	(4,172)

# D1-2 Statement of Financial Position by fund

	General 2022	Sewer 2022
	\$ '000	\$ '000
ASSETS		
Current assets		
Cash and cash equivalents	20,203	1,126
Investments	56,713	2,787
Receivables	25,633	760
Inventories	324	_
Other	1,243	_
Total current assets	104,116	4,673
Non-current assets		
Investments	2,902	_
Infrastructure, property, plant and equipment	1,281,980	151,229
Investment property	42,967	_
Intangible assets	122	_
Right of use assets	2,077	
Total non-current assets	1,330,048	151,229
Total assets	1,434,164	155,902
LIABILITIES		
Current liabilities		
Payables	19,456	1,016
Contract liabilities	1,698	_
Lease liabilities	766	_
Borrowings	2,406	_
Employee benefit provision	9,720	447
Provisions	9,073	_
Total current liabilities	43,119	1,463
Non-current liabilities		
Contract liabilities	3,930	_
Lease liabilities	1,607	_
Borrowings	13,917	_
Employee benefit provision	737	33
Provisions	7,091	_
Total non-current liabilities	27,282	33
Total liabilities	70,401	1,496
Net assets	1,363,763	154,406
EQUITY		
Accumulated surplus	484,398	40,182
Revaluation reserves	879,365	114,224
Council equity interest	1,363,763	154,406
Total equity	1,363,763	154,406

#### D2 Interests in other entities

#### D2-1 Subsidiaries

Council's consolidated financial statements incorporate the assets, liabilities and results of the following subsidiaries in accordance with AASB 10 and the accounting policy described below.

Name of Operation/Entity	Principal activity
Hawkesbury Sports Council	Sports & Sporting Recreation 2 Stewart Street, SOUTH WINDSOR NSW 2756

Interests in Subsidiary	Ownership 2022	Ownership 2021	Voting rights 2022	Voting rights 2021
Council's interest in Subsidiary	100%	100%	10%	10%
Non-controlling interest in Subsidiary	0%	0%	90%	90%

#### The nature and extent of significant restrictions relating to the Subsidiary

As HSC is a subisidiary of Council, there are no significant restrictions relating to Cash & Investments of Other Assets.

#### The nature of risks associated with Council's interests in the Subsidiary

Council has delegated the responsibility of the management of sporting facilities and associated auspiced Council funded services to the Hawkesbury Sports Council (HSC). The HSC is an incorporated association that operates autnomously via the entitiy's constitution. Council contributions, both financial and in-kind, support in the form of land and facilities to ensure adequate provision of sports services and facilities to the community.

As the function of HSC is to perform the functions and services delegated by Council, any financial loss indurred by HSC is borne by Council and recognised in the consolidated Financial Statements. As a mechanism to reduce the risk of financial losses and ensure that decisions made by HSC align with Council's operational and strategic objectives, Council representatives, being the Manager of Parks & Recreation and a nominated Councillor, are invited to attend each meeting. As assets used by HSC are owned by Council, adequate insurance cover is included in Council's insurance polity portfolio to mitigate risks assoicated with loss or damage.

During 2021/2022, Council contributed \$861K for the operation of HSC and \$316K for capital improvements of facilities. Council currently intends to continue providing operational and capital financial contributions to HSC.

#### Other disclosures

Although Council has limited voting powers on the HSC executive, the existence of this entity is contingent on Council continuing to provide facilities, financial contributions and delegation for the management of its sporting facilities.

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#### D2-1 Subsidiaries (continued)

#### **Summarised financial information for the Subsidiary**

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Summarised statement of comprehensive income		
Revenue	1,080	1,020
Expenses	(946)	(933)
Profit for the period	134	87
Total comprehensive income (1)	134	87
Summarised statement of financial position		
Current assets	1,101	1,037
Non-current assets	170	83
Total assets	1,271	1,120
Current liabilities	189	172
Total liabilities	189	172
Net assets (2)	1,082	948

#### Accounting policy for subsidiaries

Subsidiaries are all entities (including structured entities) over which the Council has control. Control is established when the Council is exposed to, or has rights to variable returns from its involvement with the entity and has the ability to affect those returns through its power to direct the relevant activities of the entity.

These consolidated financial statements include the financial position and performance of controlled entities from the date on which control is obtained until the date that control is lost. Intragroup assets, liabilities, equity, income, expenses and cash flows relating to transactions between entities in the consolidated entity have been eliminated in full for the purpose of these financial statements. Appropriate adjustments have been made to a controlled entity's financial position, performance and cash flows where the accounting policies used by that entity were different from those adopted by the consolidated entity. All controlled entities have a June financial year end.

#### D2-2 Unconsolidated structured entities

Council did not consolidate the following structured entities:

#### **Hawkesbury River County Council**

A statutory body responsible for the management of priority weeds, covering the Hawkesbury, Penrith, Hills and Blacktown LGAs. HRCC earned \$1.4M of revenue and expended \$1.3M in 2021/2022 and holds \$2.5M of equity as at 30 June 2022.

#### Nature of risks relating to the Unconsolidated Structured Entity

Council contributed \$214,535 to HRCC in 2021/2022, which represented 16% of total revenue. The revenue is sourced by constituent Councils represents 63% of total income.

The HRCC operates within the boundaries of available revenue and therefore is deemed to be low risk. Council's involvement is limited to the contributions paid annually and is represented at board meetings by two Councillors.

#### **Current intention to provide financial support**

Council currently intends to continue providing financial contributions to HRCC.

#### **Western Sydney Organisation of Councils (WSROC)**

A regional body established to co-ordinate lobbying for Western Sydney, representing 10 councils, including HCC. Additionally, WSROC provides resource-sharing opportunities and joint project management co-ordination.

#### Nature of risks relating to the Unconsolidated Structured Entity

Council contributed \$92,000 to WSROC in 2021/2022. Council also participates in joint projects and programs when they arise, if they present a sound investment opportunity to council, but is not required to participate.

WSROC operates within the boundaries of contributions received from member Councils and therefore is deemed to be low risk. Council involvement is limited to the membership paid annually and is represented on the board by two Councillors.

#### **Current intention to provide financial support**

Council is currently reviewing its continued membership of WSROC.

# E Risks and accounting uncertainties

#### E1-1 Risks relating to financial instruments held

Council's activities expose it to a variety of financial risks including (1) price risk, (2) credit risk, (3) liquidity risk and (4) interest rate risk

The Council's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the financial performance of the Council.

Council does not engage in transactions expressed in foreign currencies and is therefore not subject to foreign currency risk.

Financial risk management is carried out by Council's finance section under policies approved by the Council.

The fair value of Council's financial assets and financial liabilities approximates their carrying amount.

	Carrying value	Carrying value	Fair value	Fair value
	2022	2021	2022	2021
	\$ '000	\$ '000	\$ '000	\$ '000
Financial assets				
Other financial assets	2,902	3,747	2,902	2,885

- Cash and cash equivalents, receivables, payables are estimated to be the carrying value that approximates market
  value.
- Borrowings and measure at amortised cost investments are based upon estimated future cash flows discounted by the current market interest rates applicable to assets and liabilities with similar risk profiles, unless quoted market prices are available.
- Financial assets classified (i) at fair value through profit and loss or (ii) at fair value through other comprehensive
  income are based upon quoted market prices (in active markets for identical investments) at the reporting date or
  independent valuation.

Council's objective is to maximise its return on cash and investments whilst maintaining an adequate level of liquidity and preserving capital.

Council's finance area manages the cash and Investments portfolio with the assistance of Council's independent advisor.

Council has an investment policy which complies with the Local Government Act 1993 and Minister's investment order 625. This policy is regularly reviewed by Council and an investment report is tabled before Council on a monthly basis setting out the portfolio breakup and its performance as required by Local Government regulations.

The risks associated with the instruments held are:

- Price risk the risk that the capital value of Investments may fluctuate due to changes in market prices, whether
  there changes are caused by factors specific to individual financial instruments or their issuers or are caused by factors
  affecting similar instruments traded in a market.
- Interest rate risk the risk that movements in interest rates could affect returns and income.
- Liquidity risk the risk that Council will not be able to pay its debts as and when they fall due.
- Credit risk the risk that the investment counterparty will not complete their obligations particular to a financial instrument, resulting in a financial loss to Council be it of a capital or income nature.

Council manages these risks (amongst other measures) by diversifying its portfolio and only purchasing investments with high credit ratings or capital guarantees.

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#### E1-1 Risks relating to financial instruments held (continued)

#### (a) Market risk – interest rate and price risk

	0000	0004
	2022	2021
	\$ '000	\$ '000
The impact on result for the year and equity of a reasonably possible movement in the price of investments held and interest rates is shown below. The reasonably possible movements were determined based on historical movements and economic conditions in place at the reporting date.		
Impact of a 1% movement in interest rates		
- Equity / Income Statement	837	660
Impact of a 10% movement in price of investments		
- Equity / Income Statement	290	375

# (b) Credit risk

Council's major receivables comprise (i) rates and annual charges and (ii) user charges and fees.

Council manages the credit risk associated with these receivables by monitoring outstanding debt and employing stringent debt recovery procedures.

The credit risk for liquid funds and other short-term financial assets is considered negligible, since the counterparties are reputable banks with high quality external credit ratings.

There are no significant concentrations of credit risk, whether through exposure to individual customers, specific industry sectors and/or regions.

Council makes suitable provision for doubtful receivables as required.

There are no material receivables that have been subjected to a re-negotiation of repayment terms.

#### Credit risk profile

#### Receivables - rates and annual charges

Credit risk on rates and annual charges is minimised by the ability of Council to recover these debts as a secured charge over the land; that is, the land can be sold to recover the debt. Council is also able to charge interest on overdue rates and annual charges at higher than market rates which further encourages payment.

	Not yet Ov	Not yet overdue rates and annual charges		
	overdue \$ '000	< 5 years \$ '000	≥ 5 years \$ '000	Total \$ '000
2022 Gross carrying amount	-	5,685	602	6,287
2021 Gross carrying amount	-	5,389	338	5,727

# E1-1 Risks relating to financial instruments held (continued)

#### Receivables - non-rates and annual charges and contract assets

Council applies the simplified approach for non-rates and annual charges debtors to provide for expected credit losses prescribed by AASB 9, which permits the use of the lifetime expected loss provision. To measure the expected credit losses, non-rates and annual charges debtors have been grouped based on shared credit risk characteristics and the days past due.

The loss allowance provision as at 30 June 2021 is determined as follows. The expected credit losses incorporate forward-looking information.

	Not yet	Not yet Overdue debts				
	overdue	0 - 30 days	31 - 60 days	61 - 90 days	> 91 days	Total
	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000
2022						
Gross carrying amount	6,913	110	93	32	705	7,853
Expected loss rate (%)	1.25%	10.00%	15.00%	50.00%	75.00%	8.35%
ECL provision	82	11	14	16	529	652
2021						
Gross carrying amount	8,673	94	39	206	878	9,890
Expected loss rate (%)	1.25%	10.00%	15.00%	50.00%	75.00%	8.95%
ECL provision	108	9	6	103	659	885

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## E1-1 Risks relating to financial instruments held (continued)

#### (c) Liquidity risk

Payables, lease liabilities and borrowings are both subject to liquidity risk; that is, the risk that insufficient funds may be on hand to meet payment obligations as and when they fall due.

Council manages this risk by monitoring its cash flow requirements and liquidity levels, and by maintaining an adequate cash buffer. Payment terms can be extended, and overdraft facilities drawn upon in extenuating circumstances.

Borrowings are also subject to interest rate risk: the risk that movements in interest rates could adversely affect funding costs. Council manages this risk through diversification of borrowing types, maturities and interest rate structures.

The finance team regularly reviews interest rate movements to determine if it would be advantageous to refinance or renegotiate part or all of the loan portfolio.

The timing of cash flows presented in the table below to settle financial liabilities reflects the earliest contractual settlement dates. The timing of expected outflows is not expected to be materially different from contracted cashflows.

The amounts disclosed in the table are the undiscounted contracted cash flows for non-lease liabilities (refer to Note C2-1(b) for lease liabilities) and therefore the balances in the table may not equal the balances in the Statement of Financial Position due to the effect of discounting.

	Weighted average interest rate %	Subject to no maturity \$ '000	≤ 1 Year \$ '000	payable in: 1 - 5 Years \$ '000	> 5 Years \$ '000	Total cash outflows \$ '000	Actual carrying values \$ '000
2022							
Payables	0.00%	4,606	15,866	_	_	20,472	20,472
Borrowings	1.82%		2,406	3,963	9,954	16,323	16,323
Total financial liabilities		4,606	18,272	3,963	9,954	36,795	36,795
2021							
Payables	0.00%	2,460	9,327	38	_	11,825	11,825
Borrowings	5.82%	_	634	672	_	1,306	1,306
Total financial liabilities		2,460	9,961	710	_	13,131	13,131

#### E2-1 Fair value measurement

The Council measures the following asset and liability classes at fair value on a recurring basis:

- Infrastructure, property, plant and equipment
- Investment property

The fair value of assets and liabilities must be estimated in accordance with various accounting standards for either recognition and measurement requirements or for disclosure purposes.

AASB 13 Fair Value Measurement requires all assets and liabilities measured at fair value to be assigned to a 'level' in the fair value hierarchy as follows:

Level 1: Unadjusted quoted prices in active markets for identical assets or liabilities that the entity can access at the measurement date.

Level 2: Inputs other than quoted prices included within level 1 that are observable for the asset or liability, either directly or indirectly.

Level 3: Inputs for the asset or liability that are not based on observable market data (unobservable inputs).

			Fair va	lue measuremen	nt hierarchy		
		observ	Significant able inputs	unobse	3 Significant rvable inputs	Tot	
\$ '000	Notes	2022	2021	2022	2021	2022	2021
Recurring fair value mea	surement	ts					
Investment property	C1-7						
Investment Properties		42,967	39,726	_	_	42,967	39,726
Total investment	_	12,001	00,: 20			12,001	30,.20
property	_	42,967	39,726			42,967	39,726
Infrastructure,	C1-6						
property, plant and equipment							
Operational Land		100,813	97,113	_	_	100,813	97,113
Community Land		_	_	106,117	106,117	106,117	106,117
Land under road		_	_	19,330	19,304	19,330	19,304
Land Improvements – non							
depreciable		-	_	1,093	1,393	1,093	1,393
Land Improvements –					4 = 0 =		4 =0=
depreciable		-	_	1,190	1,585	1,190	1,585
Buildings – Non Specialised		-	_	18,481	13,560	18,481	13,560
Buildings – Specialised		-	_	88,639	83,707	88,639	83,707
Other Structure		-	_	6,941	6,431	6,941	6,431
Road, Bridges, Footpaths		-	_	688,915	767,439	688,915	767,439
Stormwater Drainage		-	_	166,862	184,185	166,862	184,185
Swimming Pools		_	_	3,262	2,193	3,262	2,193
Sewer Network		_	_	141,506	137,087	141,506	137,087
Other Open Space		-	_	23,689	17,755	23,689	17,755
Library books, Heritage &							
Tip	_			66,371	39,604	66,371	39,604
Total infrastructure,							
property, plant and equipment		100,813	97,113	1,332,396	1,380,360	1,433,209	1,477,473
- db	_	100,013	91,110	1,002,000	1,000,000	1,400,209	1,411,413

#### Valuation techniques

Where Council is unable to derive fair valuations using quoted market prices of identical assets (ie. level 1 inputs) Council instead utilises a spread of both observable inputs (level 2 inputs) and unobservable inputs (level 3 inputs).

The fair valuation techniques Council has employed while utilising level 2 and level 3 inputs are as follows:

#### E2-1 Fair value measurement (continued)

#### Financial assets

The Council's financial assets relate to investments in term deposits and its share of equity within Civic Risk Mutual. The information included under note E1-1 is considered sufficient to meet the Fair Value disclosures requirements hence additional information is not included under this note.

#### **Financial liabilities**

Council does not have any liabilities which are fair valued.

#### **Investment property**

Council conducts indexation each year and a full revaluation is conducted every three year, and is classified as a Level 2 Fair Value. The full revaluation and indexation is done by independent and qualified valuers to determine the fair value of its investment properties.

The revaluation was conducted by APV Pty Limited as at 30 June 2022. The value of investment property was determined through either capitalisation of rental income or with reference to value of similar properties within the area. The key unobservable input to this valuation is rent, interest rate property value.

Council revalues investment properties every three years. The next revaluation is due during the 2024/2025 financial year.

#### Infrastructure, property, plant and equipment (IPPE)

#### **Buildings**

Council engages external, independent and qualified valuers to determine the fair value of Council's buildings. Buildings were last revalued as at June 2018 by Scott Fullarton Valuations Pty Ltd.

The valuer obtained the gross value of each building, by applying a unit rate to a structure or a square metre rate to a building, based on its current replacement cost, which is lowest cost of replacing the economic benefits of the existing asset using modern technology. The key unobservable input bing the rate square metre which was benchmarked to construction costs of similar properties across the industry. Non-specialised buildings were valued at market value, having regard to "highest and best" use.

In between revaluations, Council reviews the fair valuation of Buildings through the use of indexations supplied by APV Pty Limited.

Council revalues the building very 5 years, the next revaluation is due on 2022/2023 financial year.

#### **Operational Land**

Council engages external, independent and qualified valuer to determine the fair value of the council's operational land. Operational land was revalued on 30 June 2018 and fair values were determined by Scott Fullarton Valuation Pty Ltd.

Operational land has been valued at market value, having regard to the "highest and best use", after identifying all elements that would be taken into account by buyers and sellers in setting the price, including but not limited to the description and dimensions of the land, Planning and other constraints on development and the potential for alternative use. In this regard, the valuer analyse sales of land throughout the subject and surrounding council area council area and adopt a rate per square metre, after taking into consideration zoning, location, area and configuration.

Council revalues the operational land every five years, the next revaluation is due on 2022/2023 financial year.

#### E2-1 Fair value measurement (continued)

#### Land under road

Council conducted the revaluation for the land under road on 30 June 2021. Council used the valuer general's value to dertermine the fair value of the land under road assets.

Land under road has been determined using a discounted unit rate per square metre, derived from the Unimproved Land Value as determined by the Valuer General, performed for rating purposes, and is applied to the total square area.

Council revalues the land under road very 3 years in line with the Valuer General's revaluation schedule, which will be in the 2022/2023 financial year.

#### **Community Land**

Council conducted the revaluation for the community land on 30 June 2020. Council used the valuer general's value to dertermine the fair value of the community land.

Community land has been determined using a unit rate per square metre, derived from the Unimproved Land Value as determined by the Valuer General for rating purposes.

Council revalues the community land every 3 years in line with the Valuer General's revaluation schedule, which will be in the 2022/2023 financial year.

#### Sewerage Network

Council conducts indexation on asset values under this class every year and conducts full revaluation every five years. Council engages an external, independent and qualified valuer to conduct full revaluations.

The Sewerage network was last revalued in 2018/2019 financial year by APV Pty Ltd. The fair value was determined based on asset replacement cost and condition of the assets. In between full revaluations, Council applies the construction cost index rate, which is issued by NSW Office of Water. The next full revaluation is due during the 2023/2024 financial year.

#### Road, Bridges, Footpaths and Drainage

Council conducts a revaluation of the above assets every year, to ensure accurate depreciation allocations to commence 1 July 2021. The last desk top valuation was conducted by APV Ltd during the 2021/2022 financial year.

The fair value of road assets was determined based on the replacement cost per square metre rate and condition of the asset. The fair value of footpaths and drainage assets were determined based on the replacement cost per square meter and condition of the asset. Replacement costs was used to determine the fair value of bridges.

Next revaluation will be during the 2022/2023 financial year.

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#### E2-1 Fair value measurement (continued)

#### Fair value measurements using significant unobservable inputs (level 3)

A reconciliation of the movements in recurring fair value measurements allocated to Level 3 of the hierarchy is provided below:

	Community Land		Land under Roads		Land imp. non-dep.		Land imp. dep.	
	2022	2021	2022	2021	2022	2021	2022	2021
	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual
	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000
Opening balance	106,117	103,097	19,304	20,246	1,393	1,337	1,585	1,483
Total gains or losses for the period								
Other movements								
Purchases (GBV)	_	3,020	_	421	_	56	_	193
Depreciation and impairment	_	_	_	_	_	_	(41)	(42)
Impairment Loss	_	_	_	_	_	_	` <u>-</u>	(49)
PY Capitalisation	_	_	26	12	357	_	24	` _
Revaluation	_	_	_	(1,375)	(657)	_	(378)	_
Closing balance	106,117	106,117	19,330	19,304	1,093	1,393	1,190	1,585

	Buildings non-specialised		Ruilding sn	Building specialised Other structures			Roads, bridges, footpaths	
	2022	•	2022	2021	2022	2021	2022	2021
	Actual \$ '000	Actual \$ '000	Actual \$ '000	Actual \$ '000	Actual \$ '000	Actual \$ '000	Actual \$ '000	Actual \$ '000
	<del>- +</del>	Ψ 000	<del>- +</del>	Ψ 000	<del>- +</del>	Ψ 000	<del></del>	Ψ 000
Opening balance	13,560	14,095	83,707	86,895	6,431	6,624	767,439	756,430
Total gains or losses for the period								
Other movements								
Purchases (GBV)	305	46	1,313	899	11	187	17,877	12,992
Disposals (WDV)	(3)	_	(119)	(37)	_	(6)	_	(10,401)
Depreciation and impairment	(583)	(581)	(2,705)	(2,731)	(288)	(298)	(11,270)	(12,841)
Impairment Loss	_	_	_	(1,519)	_	(76)	(22,942)	(7,285)
Adjustments	4,452	_	_	_	_	_	_	_
PY Capitalisation	36	_	1,911	200	47	_	967	338
Revaluation	714	_	4,532	_	740	_	(63,156)	28,206
Closing balance	18,481	13,560	88,639	83,707	6,941	6,431	688,915	767,439

Swimming pools and								
	Stormwate	r drainage	0/9	3	Other a	ssets	Total	
	2022	2021	2022	<b>2022</b> 2021	2022	2021	2022	<b>2021</b>
	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual
	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000
Opening balance	184,185	181,073	19,948	21,564	176,691	172,741	1,380,360	1,365,585
Purchases (GBV)	4,404	1,187	230	1,026	35,744	8,987	59,884	29,014
Disposals (WDV)	_	_	(15)	(332)	(1,440)	(1,161)	(1,577)	(11,937)
Depreciation and impairment	(2,192)	(2,260)	(1,521)	(1,523)	(4,694)	(4,546)	(23,294)	(24,822)
Impairment Loss	(2,200)	_	_	(788)	(2,085)	(12)	(27,227)	(9,729)
Adjustments	_	_	_	_	(4,532)	_	(80)	_
PY Capitalisation	10	6	695	1	(4,073)	(556)	_	1
Revaluation	(17,345)	4,179	7,614	_	12,266	1,238	(55,670)	32,248
Closing balance	166,862	184,185	26,951	19,948	207.877	176.691	1,332,396	1,380,360

#### Highest and best use

Due to the use of facilties and open space for the provision of community services and due to the condition of some assets, not all of Council's non-financial assets are being used at their highest and best use from a purely financial perspective.

#### E3-1 Contingencies

The following assets and liabilities do not qualify for recognition in the Statement of Financial Position, but their knowledge and disclosure is considered relevant to the users of Council's financial report.

#### LIABILITIES NOT RECOGNISED

#### 1. Guarantees

#### (i) Defined benefit superannuation contribution plans

Council is party to an Industry Defined Benefit Plan under the Local Government Superannuation Scheme, named The Local Government Superannuation Scheme – Pool B (the Scheme) which is a defined benefit plan that has been deemed to be a 'multi-employer fund' for purposes of AASB119 Employee Benefits for the following reasons:

- Assets are not segregated within the sub-group according to the employees of each sponsoring employer.
- The contribution rates have been the same for all sponsoring employers. That is, contribution rates have not varied for each sponsoring employer according to the experience relating to the employees of that sponsoring employer.
- Benefits for employees of all sponsoring employers are determined according to the same formulae and without regard to the sponsoring employer.
- The same actuarial assumptions are currently used in respect of the employees of each sponsoring employer.

Given the factors above, each sponsoring employer is exposed to the actuarial risks associated with current and former employees of other sponsoring employers, and hence shares in the associated gains and losses (to the extent that they are not borne by members).

Description of the funding arrangements.

Pooled Employers are required to pay future service employer contributions and past service employer contributions to the Fund.

The future service employer contributions were determined using the new entrant rate method under which a contribution rate sufficient to fund the total benefits over the working life-time of a typical new entrant is calculated. The current future service employer contribution rates are::

Division B	1.9 times member contributions for non-180 Point Members; Nil for 180 Point Members*
Division C	2.5% salaries
Division D	1.64 times member contributions

<sup>\*</sup> For 180 Point Members, Employers are required to contribute 7.5% of salaries for the year ending 30 June 2022 (increasing to 8.0% in line with the increase in the Superannuation Guarantee) to these members' accumulation accounts, which are paid in addition to members' defined benefits.

The past service contribution for each Pooled Employer is a share of the total past service contributions of \$40.0 million for 1 July 2019 to 31 December 2021 and \$20.0 million per annum for 1 January 2022 to 31 December 2024, apportioned according to each employer's share of the accrued liabilities as at 30 June 2021. These past service contributions are used to maintain the adequacy of the funding position for the accrued liabilities.

The adequacy of contributions is assessed at each triennial actuarial investigation and monitored annually between triennials.

Description of the extent to which Council can be liable to the plan for other Council's obligations under the terms and conditions of the multi-employer plan

As stated above, each sponsoring employer (Council) is exposed to the actuarial risks associated with current and former employees of other sponsoring employers and hence shares in the associated gains and losses.

However, there is no relief under the Fund's trust deed for employers to walk away from their defined benefit obligations. Under limited circumstances, an employer may withdraw from the plan when there are no active members, on full payment of outstanding additional contributions. There is no provision for allocation of any surplus which may be present at the date of withdrawal of the Council.

There are no specific provisions under the Fund's trust deed dealing with deficits or surplus on wind-up.

There is no provision for allocation of any surplus which may be present at the date of withdrawal of an employer.

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#### E3-1 Contingencies (continued)

The amount of Council employer contributions to the defined benefit section of the Local Government Superannuation Scheme and recognised as an expense for the year ending 30 June 2022 was \$ 427,668. The last valuation of the Scheme was performed by fund actuary, Richard Boyfield, FIAA as at 30 June 2021.

The amount of additional contributions included in the total employer contribution advised above is \$230,253. Council's expected contribution to the plan for the next annual reporting period is \$326,945.

The estimated employer reserves financial position for the Pooled Employers at 30 June 2022 is:

Employer reserves only *	\$millions	Asset Coverage
Assets	2,376.6	
Past Service Liabilities	2,380.7	99.8%
Vested Benefits	2,391.7	99.4%

<sup>\*</sup> excluding member accounts and reserves in both assets and liabilities.

The share of any funding surplus or deficit that can be attributed to Council is 0.74%

Council's share of that deficiency cannot be accurately calculated as the Scheme is a mutual arrangement where assets and liabilities are pooled together for all member councils. For this reason, no liability for the deficiency has been recognised in Council's accounts. Council has a possible obligation that may arise should the Scheme require immediate payment to correct the deficiency.

The key economic long term assumptions used to calculate the present value of accrued benefits are:

Investment return	5.5% per annum
Salary inflation *	3.5% per annum
Increase in CPI	2.5% per annum

The contribution requirements may vary from the current rates if the overall sub-group experience is not in line with the actuarial assumptions in determining the funding program; however, any adjustment to the funding program would be the same for all sponsoring employers in the Pooled Employers group.

Please note that the estimated employer reserves financial position above is a prelimnary calculation, and once all the relevant information has been received by the Funds Actuary, the final end of year review, which will be a triennial actuarial investigation will be completed by December 2024.

#### (iv) Other guarantees

Council has provided no other guarantees other than those listed above.

#### 2. Other liabilities

#### (i) Third party claims

The Council is involved from time to time in various claims incidental to the ordinary course of business including claims for damages relating to its services.

Council believes that it is appropriately covered for all claims through its insurance coverage and does not expect any material liabilities to eventuate.

#### (ii) Potential land acquisitions due to planning restrictions imposed by Council

Council has classified a number of privately owned land parcels as local open space or bushland.

As a result, where notified in writing by the various owners, Council will be required to purchase these land parcels.

At reporting date, reliable estimates as to the value of any potential liability (and subsequent land asset) from such potential acquisitions has not been possible.

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#### E3-1 Contingencies (continued)

#### **ASSETS NOT RECOGNISED**

#### (i) Land under roads

As permitted under AASB 1051, Council has elected not to bring to account land under roads that it owned or controlled up to and including 30 June 2008.

#### (ii) Infringement notices/fines

Fines and penalty income, the result of Council issuing infringement notices is followed up and collected by the Infringement Processing Bureau.

Council's revenue recognition policy for such income is to account for it as revenue on receipt.

Accordingly, at year end, there is a potential asset due to Council representing issued but unpaid infringement notices.

Due to the limited information available on the status, value and duration of outstanding notices, Council is unable to determine the value of outstanding income.

# F People and relationships

# F1 Related party disclosures

# F1-1 Key management personnel (KMP)

Key management personnel (KMP) of the council are those persons having the authority and responsibility for planning, directing and controlling the activities of the council, directly or indirectly.

The aggregate amount of KMP compensation included in the Income Statement is:

	2022	2021
	\$ '000	\$ '000
Compensation:		
Short-term benefits Other Short Term Payment	1,670	1,830
Annual Leave Entitlements	107	108
Post-employment benefits	92	148
Long Service Leave Entitlements	19	36
Termination benefits	328	385
Total	2,216	2,507

#### Other transactions with KMP and their related parties

Council has determined that transactions at arm's length between KMP and Council as part of KMP using Council services (e.g. access to library or Council swimming pool) will not be disclosed.

Nature of the transaction	Transactions during the year \$ '000	Outstanding balances including commitments \$ '000		Impairment provision on outstanding balances \$ '000	Impairment expense \$ '000
2022			Name of a section and desired		
Spouse of Councillor Wheeler was employed by Council under normal recruitment processes prior to Councillor Wheeler's appointment to Council.	-	_	Normal employment terms - on a comparable basis as other Council staff in similar positions	_	_
2021					
Spouse of Councillor Wheeler was employed by Council under normal recruitment processes prior to Councillor Wheeler's appointment to Council.	_	_	Normal employment terms - on a comparable basis as other Council staff in similar positions	_	_

# F1-2 Councillor and Mayoral fees and associated expenses

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
The aggregate amount of Councillor and Mayoral fees and associated expenses included in materials and services expenses in the Income Statement are:		
Mayoral fee	54	60
Councillors' fees	278	292
Other Councillors' expenses (including Mayor)	45	16
Total	377	368

# F2 Other relationships

# F2-1 Audit fees

	2022 Actual	2021 Actual
	\$ '000	\$ '000
During the year, the following fees were incurred for services provided by the auditor of Council, related practices and non-related audit firms		
Auditors of the Council - NSW Auditor-General:		
(i) Audit and other assurance services		
Audit and review of financial statements	104	101
Remuneration for audit and other assurance services	104	101
Total Auditor-General remuneration	104	101
Non NSW Auditor-General audit firms		
(i) Audit and other assurance services		
Audit and review of financial statements	18	14
Remuneration for audit and other assurance services	18	14
Total remuneration of non NSW Auditor-General audit firms	18	14
Total audit fees	122	115

# G Other matters

# G1-1 Statement of Cash Flows information

# (a) Reconciliation of net operating result to cash provided from operating activities

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Net operating result from Income Statement	42,059	(3,805)
Add / (less) non-cash items:		
Depreciation and amortisation	24,236	25,840
(Gain) / loss on disposal of assets	439	10,845
Non-cash capital grants and contributions	(24,810)	(5,572)
Losses/(gains) recognised on fair value re-measurements through the P&L:		
<ul> <li>Investments classified as 'at fair value' or 'held for trading'</li> </ul>	845	(500)
<ul> <li>Investment property</li> </ul>	(10,966)	306
<ul> <li>Revaluation decrements / impairments of IPP&amp;E direct to P&amp;L</li> </ul>	_	49
Unwinding of discount rates on reinstatement provisions	132	76
Movements in operating assets and liabilities and other cash items:		
(Increase) / decrease of receivables	(11,428)	(6,946)
Increase / (decrease) in provision for impairment of receivables	(234)	213
(Increase) / decrease of inventories	(58)	(38)
(Increase) / decrease of other current assets	26	(186)
Increase / (decrease) in payables	(1,179)	116
Increase / (decrease) in other accrued expenses payable	37	149
Increase / (decrease) in other liabilities	2,146	36
Increase / (decrease) in contract liabilities	3,819	1,685
Increase / (decrease) in employee benefit provision	(1,501)	1,116
Increase / (decrease) in other provisions	7,265	(1,026)
Net cash flows from operating activities	30,828	22,358
(b) Non-cash investing and financing activities		
Developer contributions 'in kind'	9,119	5,572
Total non-cash investing and financing activities	9,119	5,572

# G2-1 Commitments

# Capital commitments (exclusive of GST)

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
Capital expenditure committed for at the reporting date but not		
recognised in the financial statements as liabilities:		
Property, plant and equipment		
Sewerage and water infrastructure	1,016	70
Buildings	1,775	2,290
Plant and equipment	2,102	1,669
Other	9,764	674
Road infrastructure	10,218	6,638
Investment property		
– Buildings	59	39
Total commitments	24,934	11,380
These expenditures are payable as follows:		
Within the next year	24,720	11,260
Later than one year and not later than 5 years	155	38
Later than 5 years	59	82
Total payable	24,934	11,380
Sources for funding of capital commitments:		
Unrestricted general funds	5,425	6,682
Future grants and contributions	8,399	552
Section 7.11 and 64 funds/reserves	466	104
Unexpended grants	45	319
Externally restricted reserves	2,072	2,144
Internally restricted reserves	8,527	1,579
Total sources of funding	24,934	11,380

#### G3-1 Events occurring after the reporting date

The Hawkesbury Local Government Area experienced major flooding in early July 2022. It is likely that this will have a material impact on the value of IPP&E, depending upon the timing of when impaired assets are restored. It is projected that complete restoration of assets affected will take 2.5 years, however the value at the time of reporting is unknown.

The costs associated with the response and recovery in relation to the flood event are likely to be covered by Natural Disaster Funding Arrangements, Local Government Recovery Program grants (of which \$1.0M was received in July) and Council's insurance policy. Any unfunded costs are likely to be immaterial and will be covered by reprioritisation of works.

Council's current estimate of future costs for the repairs is \$228m and it is estimated that an impairment of of \$18m will likely be required to be recognised against Council's infrastructure assets in 2023

# G4 Change in Accounting estimates

#### G4-1 Change in Accounting estimates

As at 30 June 2022 Council reassessed the estimated remaining useful lives of the certain asset classes within Infrastructure, Property, Plant and Equipment and applied the change in estimates in the determination of Council's assessment of the fair value of each asset class.

The resulting financial impact is included in the fair value decrements as disclosed in C1-8 and are as follows:

Asset class Financial impact of change in estimate included in change in fair value at 30 June 2022

Roads and bridges \$60.010m decrement in fair value \$3.146m decrement in fair value \$17.345m decrement in fair value

# G5 Statement of developer contributions as at 30 June 2022

## G5-1 Summary of developer contributions

	Contributions Opening received during the year Interes						Held as restricted	Cumulative balance of internal
	balance at 1 July 2021	Cash	Non-cash	investment income earned	Amounts expended	Internal borrowings	asset at 30 June 2022	borrowings (to)/from
	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000
Drainage	(2,954)	1,568	_	98	(1,357)	_	(2,645)	_
Roads	5,226	1,703	_	41	(4,633)	_	2,337	_
Parking	80	164	_	3	(1)	_	246	-
Open space	1,965	_	_	26	_	_	1,991	-
Community facilities	1,781	2	_	23	_	_	1,806	-
Other	_	2,468	_	32	_	_	2,500	-
Recreational Facilities	1,054	2	_	14	(23)	_	1,047	-
Bushfire	1	_	_	_	_	_	1	-
Extractive Industries	205	10	_	1	(125)	_	91	-
Land Acquisition	2,541	_	_	33	_	_	2,574	-
Plan Administration Reserve	(24)	_	_	(1)	(32)	_	(57)	-
S7.11 contributions – under a plan	9,875	5,917	-	270	(6,171)	-	9,891	-
S7.12 levies – under a plan	5,334	767	_	75	(271)	_	5,905	_
Total S7.11 and S7.12 revenue under								
plans	15,209	6,684	_	345	(6,442)	-	15,796	-
S7.4 planning agreements	2,011	801	9,119	25	(17)	_	2,820	_
S64 contributions	2,563	256	_	38	(2)	_	2,855	_
Total contributions	19,783	7,741	9,119	408	(6,461)	_	21,471	_

Under the Environmental Planning and Assessment Act 1979, Council has significant obligations to provide Section 7.11 (contributions towards provision or improvement of amenities or services) infrastructure in new release areas. It is possible that the funds contributed may be less than the cost of this infrastructure, requiring Council to borrow or use general revenue to fund the difference.

# G5-2 Developer contributions by plan

	Contril Opening received du			Interest and			Held as restricted	Cumulative balance of internal
	balance at 1 July 2021	Cash	Non-cash	investment income earned	Amounts expended	Internal borrowings	asset at 30 June 2022	borrowings (to)/from
	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	\$ '000
CONTRIBUTION PLAN - HAWKESBURY	CITY							
Drainage	(2,954)	1,568	_	98	(1,357)	_	(2,645)	-
Roads	5,226	1,703	_	41	(4,633)	_	2,337	-
Parking	80	164	_	3	(1)	_	246	-
Open space	1,965	_	_	26	_	_	1,991	-
Community facilities	1,781	2	_	23	_	_	1,806	-
Social Infrastructure	_	2,468	_	32	_	_	2,500	-
Recreational Facilities	1,054	2	_	14	(23)	_	1,047	-
Bushfire	1	_	_	_	_	_	1	-
Extractive Industries	205	10	_	1	(125)	_	91	-
Land Acquisition	2,541	_	_	33	_	_	2,574	-
Plan Administration Reserve	(24)	_	_	(1)	(32)	_	(57)	-
Total	9,875	5,917	_	270	(6,171)	_	9,891	_
					. , ,			

#### S7.12 Levies – under a plan

CONTRIR	LITION DI AN	HAWKESBURY CITY

Other	5,334	767	_	75	(271)	_	5,905	_
Total	5,334	767	_	75	(271)	_	5,905	_

# G6 Statement of performance measures

## G6-1 Statement of performance measures – consolidated results

\$ '000	Amounts 2022	Indicator 2022	Indicator 2021	Benchmark
1. Operating performance ratio				
Total continuing operating revenue excluding capital grants and contributions less operating expenses 1,2	11,809	40 500/	(5.70)0/	. 0.000/
Total continuing operating revenue excluding capital grants and contributions <sup>1</sup>	112,202	10.52%	(5.70)%	> 0.00%
2. Own source operating revenue ratio				
Total continuing operating revenue excluding all grants and contributions <sup>1</sup>	80,855	60.92%	77.28%	> 60.00%
Total continuing operating revenue <sup>1</sup>	132,730			
3. Unrestricted current ratio				
Current assets less all external restrictions	62,771	2.12x	2.90x	> 1.50x
Current liabilities less specific purpose liabilities	29,570			
4. Debt service cover ratio				
Operating result before capital excluding interest and depreciation/impairment/amortisation <sup>1</sup>	36,332	15.12x	15.87x	> 2.00x
Principal repayments (Statement of Cash Flows) plus borrowing costs (Income Statement)	2,403	15.128	13.07 X	> 2.00X
5. Rates and annual charges outstanding				
percentage Rates and annual charges outstanding <sup>3</sup>	6,651			
Rates and annual charges collectable	75,460	8.81%	8.35%	< 5.00%
. tates and annual only good sollocable	70,400			
6. Cash expense cover ratio				
Current year's cash and cash equivalents plus all term deposits	80,829	12.00	9.63	> 3.00
Monthly payments from cash flow of operating and financing activities	6,734	months	months	months

<sup>(1)</sup> Excludes fair value increments on investment properties, reversal of revaluation decrements, reversal of impairment losses on receivables, net gain on sale of assets and net share of interests in joint ventures and associates using the equity method and includes pensioner rate subsidies

<sup>(2)</sup> Excludes impairment/revaluation decrements of IPPE, fair value decrements on investment properties, net loss on disposal of assets and net loss on share of interests in joint ventures and associates using the equity method

<sup>(3)</sup> Does not account for outstanding balances as a result of payment arrangements, Council's policy not to chase pensioners, and assistance to those impacted by the March 2021 flood.

# G6-2 Statement of performance measures by fund

5 '000		ndicators <sup>3</sup>	Sewer In	Benchmark	
		2021	2022	2021	
1. Operating performance ratio					
Total continuing operating revenue excluding capital grants and contributions less operating expenses 1,2	45 400/	(7.62)0/	(AE 04)0/	10 200/	> 0.000/
Total continuing operating revenue excluding capital grants and contributions <sup>1</sup>	<b>— 15.49%</b>	(7.63)%	(45.01)%	12.38%	> 0.00%
2. Own source operating revenue ratio					
Total continuing operating revenue excluding capital grants and contributions <sup>1</sup>	EQ 420/	7E 060/	07.20%	00.020/	> 60 000/
Total continuing operating revenue <sup>1</sup>	<b>- 58.12%</b>	75.26%	97.29%	98.83%	> 60.00%
3. Unrestricted current ratio					
Current assets less all external restrictions	_ 2.12x	2.00%	(0.20)×	24.07	> 1.50x
Current liabilities less specific purpose liabilities	— Z. 12X	2.90x	(0.29)x	21.07x	> 1.50X
4. Debt service cover ratio					
Operating result before capital excluding interest and depreciation/impairment/amortisation <sup>1</sup>	- 15.96x	13.45x	(386.60)x	649 20v	> 2.00x
Principal repayments (Statement of Cash Flows) plus borrowing costs (Income Statement)	— 15.90X	13.438	(300.00)X	040.20%	~ 2.00X
5. Rates and annual charges outstanding percentage					
Rates and annual charges outstanding	<b>8.83</b> %	8.15%	8.73%	9.95%	< 5.00%
Rates and annual charges collectable	— 0.03 %	0.15%	0.73%	9.95%	< 5.00%
6. Cash expense cover ratio					
Current year's cash and cash equivalents plus all term deposits	11.71	8.60	23.68	22.79	> 3.00
Monthly payments from cash flow of operating and financing activities	months	months	months	months	months

<sup>(1) - (2)</sup> Refer to Notes at Note G5-1 above.

<sup>(3)</sup> General fund refers to all of Council's activities except for its sewer activities which are listed separately.

## H Additional Council disclosures (unaudited)

#### H1-1 Statement of performance measures – consolidated results (graphs)

#### 1. Operating performance ratio



# Purpose of operating performance ratio

This ratio measures Council's achievement of containing operating expenditure within operating revenue.

#### Commentary on 2021/22 result

2021/22 ratio 10.52%

The ratio improved from the previous year, predominantly as a result of unbudgeted operating grants and contributions that recouped expenditure relating to the March 21 flood. Also contributing a grants received for the March 2022 flood, of which a program of delivery is underway. Prepayments of the Financial Assistance Grant (75%) and a grant for the Emergency Service Levy for 2022/23 were also received.

The ratio is better than the benchmark.

Benchmark: - > 0.00%

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

#### 2. Own source operating revenue ratio



# Purpose of own source operating revenue ratio

This ratio measures fiscal flexibility. It is the degree of reliance on external funding sources such as operating grants and contributions.

#### Commentary on 2021/22 result

2021/22 ratio 60.92%

The ratio declined from the previous year, as a result of the unbudgeted grants and prepaid grants outlined above.

The ratio is better than the benchmark.

Source of benchmark: Code of Accounting Practice and Financial Reporting

#### Ratio achieves benchmark

Ratio is outside benchmark

#### 3. Unrestricted current ratio



# Purpose of unrestricted current ratio

To assess the adequacy of working capital and its ability to satisfy obligations in the short term for the unrestricted activities of Council.

#### Commentary on 2021/22 result

2021/22 ratio 2.12x

The ratio declined as a result of the level of current assets less all external restrictions decreasing from the previous reporting period. Unexpended grants have increased, which are restricted.

The ratio is better than the benchmark.

Source of benchmark: Code of Accounting Practice and Financial Reporting

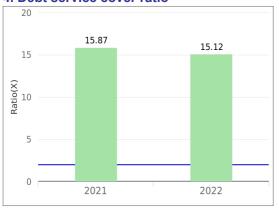
Ratio achieves benchmark

Ratio is outside benchmark

continued on next page ... Page 90 of 122

## H1-1 Statement of performance measures – consolidated results (graphs) (continued)

#### 4. Debt service cover ratio



# Purpose of debt service cover ratio

This ratio measures the availability of operating cash to service debt including interest, principal and lease payments

#### Commentary on 2021/22 result

2021/22 ratio 15.12x

The ratio slightly declined due to a decrease in available cash to service debt costs, in conjunction with an increase in debt costs from the previous period. Council took out a \$16.5M loan for infrastructure associated with the Vineyard Precinct Release Area, of which only a small portion was expended.

The ratio is better than the benchmark.

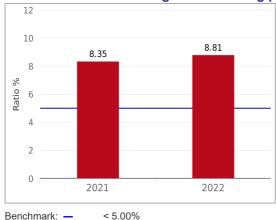
Benchmark: - > 2.00x

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

#### 5. Rates and annual charges outstanding percentage



# Purpose of rates and annual charges outstanding percentage

To assess the impact of uncollected rates and annual charges on Council's liquidity and the adequacy of recovery efforts.

#### Commentary on 2021/22 result

2021/22 ratio 8.81%

The ratio deteriorated as outstanding rates and annual charges increased in order to support the community with the economic impacts of COVID-19 and recurring floods. The ratio does not account for payment arrangements, the impact of Council not taking legal action on pensioners, or that Council is peri-urban and experiences many of the challenges of a rural council.

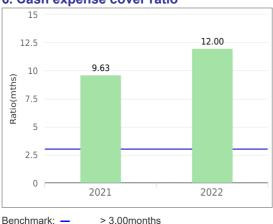
The ratio needs improvement.

Source of benchmark: Code of Accounting Practice and Financial Reporting

Ratio achieves benchmark

Ratio is outside benchmark

#### 6. Cash expense cover ratio



# Purpose of cash expense cover ratio

This liquidity ratio indicates the number of months a Council can continue paying for its immediate expenses without additional cash inflow.

#### Commentary on 2021/22 result

2021/22 ratio 12.00 months

The ratio improved as a result of an increase in the cash inflows associated with operating and financing activities. This increase is mostly attributable t the impacts of the grant payments for prior year expenditure relating to the March 2021 floods, grants paid for assisting in responding to the March 2022 floods, and advance payments of the Financial Assistance Grant and Emergency Services Levy Grant.

The ratio is better than the benchmark.

Ratio achieves benchmark

Ratio is outside benchmark

Source of benchmark: Code of Accounting Practice and Financial Reporting



#### INDEPENDENT AUDITOR'S REPORT

# Report on the general purpose financial statements Hawkesbury City Council

To the Councillors of Hawkesbury City Council

#### **Opinion**

I have audited the accompanying financial statements of Hawkesbury City Council (the Council), which comprise the Statement by Councillors and Management, the Income Statement and Statement of Comprehensive Income for the year ended 30 June 2022, the Statement of Financial Position as at 30 June 2022, the Statement of Changes in Equity and Statement of Cash Flows for the year then ended and notes comprising a summary of significant accounting policies and other explanatory information.

#### In my opinion:

- the Council's accounting records have been kept in accordance with the requirements of the Local Government Act 1993, Chapter 13, Part 3, Division 2 (the Division)
- the financial statements:
  - have been prepared, in all material respects, in accordance with the requirements of this Division
  - are consistent with the Council's accounting records
  - present fairly, in all material respects, the financial position of the Council as at 30 June 2022, and of its financial performance and its cash flows for the year then ended in accordance with Australian Accounting Standards
- all information relevant to the conduct of the audit has been obtained
- no material deficiencies in the accounting records or financial statements have come to light during the audit.

My opinion should be read in conjunction with the rest of this report.

#### **Basis for Opinion**

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Statements' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants (including Independence Standards)' (APES 110).

I have fulfilled my other ethical responsibilities in accordance with APES 110.

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

#### Other Information

The Council's annual report for the year ended 30 June 2022 includes other information in addition to the financial statements and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the special purpose financial statements and Special Schedules (the Schedules).

My opinion on the financial statements does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the special purpose financial statements and Special Schedule - Permissible income for general rates.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

#### The Councillors' Responsibilities for the Financial Statements

The Councillors are responsible for the preparation and fair presentation of the financial statements in accordance with Australian Accounting Standards and the *Local Government Act 1993*, and for such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

#### Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to:

- obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial statements.

A description of my responsibilities for the audit of the financial statements is located at the Auditing and Assurance Standards Board website at: <a href="www.auasb.gov.au/auditors\_responsibilities/ar4.pdf">www.auasb.gov.au/auditors\_responsibilities/ar4.pdf</a>. The description forms part of my auditor's report.

The scope of my audit does not include, nor provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- on the Original Budget information included in the Income Statement, Statement of Cash Flows, and Note B5-1 Material budget variations
- on the Special Schedules. A separate opinion has been provided on Special Schedule - Permissible income for general rates
- about the security and controls over the electronic publication of the audited financial statements on any website where they may be presented
- about any other information which may have been hyperlinked to/from the financial statements.

Kenneth Leung

Delegate of the Auditor-General for New South Wales

7 November 2022

**SYDNEY** 



Cr Sarah McMahon Mayor Hawkesbury City Council 366 George Street Windsor NSW 2756

Contact: Kenneth Leung
Phone no: 02 9275 7257
Our ref: D2223780/1737

7 November 2022

Dear Mayor

# Report on the Conduct of the Audit for the year ended 30 June 2022 Hawkesbury City Council

I have audited the general purpose financial statements (GPFS) of Hawkesbury City Council (Council) for the year ended 30 June 2022 as required by section 415 of the *Local Government Act 1993* (the Act).

I expressed an unmodified opinion on Council's GPFS.

This Report on the Conduct of the Audit (the Report) for Council for the year ended 30 June 2022 is issued in accordance with section 417 of the Act. This Report should be read in conjunction with my audit opinion on the GPFS issued under section 417(2) of the Act.

#### **INCOME STATEMENT**

#### **Operating result**

	2022	2021*	Variance
	\$m	\$m	%
Rates and annual charges revenue	69.1	67.0	3.1
Grants and contributions revenue	51.9	23.5	121
Operating result from continuing operations	42.1	(3.8)	1,208

Rates and annual charges revenue (\$69.1 million) increased by \$2.1 million (3.1 per cent) in 2021–22 due to:

- \$873,000 increase in residential ordinary rates
- \$598,000 increase in domestic waste management services charges
- \$410,000 increase in sewerage services charges.

Grants and contributions revenue (\$51.8 million) increased by \$28.4 million (121 per cent) in 2021–22 due to:

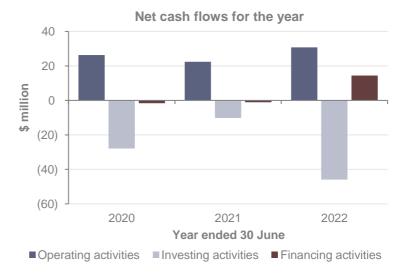
- increase of \$9.4 million in grants recognised received for roads and bridges
- increase of \$3.86 million in grants recognised received for community case
- increase of \$13.5 million in developer contributions recognised during the year.

Council's operating result from continuing operations (\$42.1 million including depreciation and amortisation expense of \$24.2 million) was \$45.9 million higher than the 2020–21 result.

The net operating result before capital grants and contributions (\$21.5 million) was \$37.6 million higher than the 2020–21 result.

#### STATEMENT OF CASH FLOWS

- Cash inflows from operating activities in 2021-22 increased by \$8.5 million mainly due to increased inflows in grants and contributions by \$5.3 million and increased inflows in user charges and fees by \$1.5 million
- Cash outflows from investing activities increased significantly due to an increase in payments on term deposit of \$17.1 million
- Cash outflows from financing activities increased \$15.5 million mainly due to proceeds from borrowings.



#### FINANCIAL POSITION

#### Cash and investments

Cash and investments	2022	2021	Commentary
	\$m	\$m	
Total cash, cash equivalents and investments	83.7	66.0	Significant externally restricted funds include \$18.3 million in general developer contributions and \$13.7 million in specific purpose unexpended loans
Restricted and allocated cash, cash equivalents and investments:			Significant internally restricted funds include \$8.2 million for unspent work reserve and \$3.9 million for infrastructure projects.
External restrictions	46.4	37.0	
<ul> <li>Internal allocations</li> </ul>	17.2	20.6	

#### **Debt**

Council has an overdraft facility in place as at 30 June 2022, with a drawdown limit of \$800,000. There were no drawdown as at 30 June 2022. During the current and prior year, there were no defaults or breaches on any of the loans.

Council also entered into a new borrowing facility of \$16.5 million repayable over 9 years, obtained under the NSW Government Low Costs Loans Initiative (LCLI).

#### **PERFORMANCE**

#### Performance measures

The following section provides an overview of Council's performance against the performance measures and performance benchmarks set by the Office of Local Government (OLG) within the Department of Planning and Environment.

#### Operating performance ratio

Council exceeded the OLG benchmark for the current reporting period.

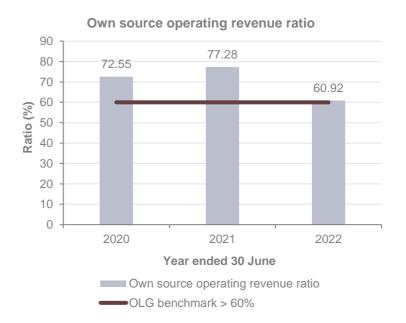
The 'operating performance ratio' measures how well council contained operating expenditure within operating revenue (excluding capital grants and contributions, fair value adjustments, and reversal of revaluation decrements). The benchmark set by OLG is greater than zero per cent.



#### Own source operating revenue ratio

Council met the OLG benchmark for the current reporting period.

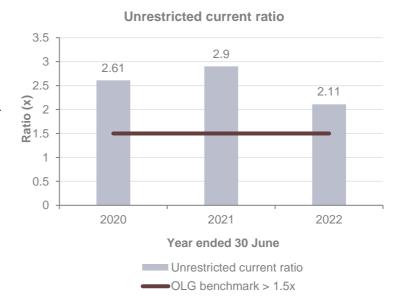
The 'own source operating revenue ratio' measures council's fiscal flexibility and the degree to which it relies on external funding sources such as operating grants and contributions. The benchmark set by OLG is greater than 60 per cent.



#### **Unrestricted current ratio**

Council exceeded the OLG benchmark for the current reporting period.

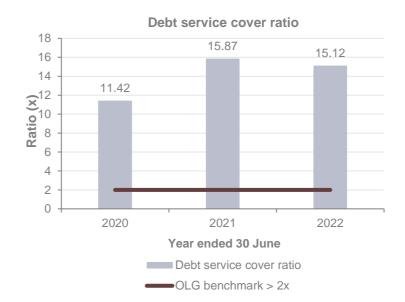
The 'unrestricted current ratio' is specific to local government and represents council's ability to meet its short-term obligations as they fall due. The benchmark set by OLG is greater than 1.5 times.



#### Debt service cover ratio

Council exceeded the OLG benchmark for the current reporting period.

The 'debt service cover ratio' measures the operating cash to service debt including interest, principal and lease payments. The benchmark set by OLG is greater than two times.

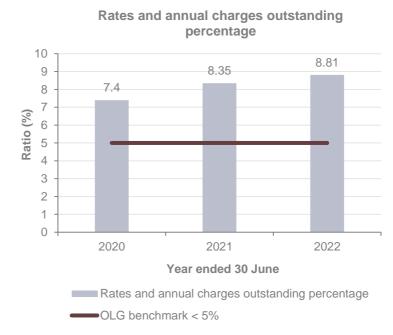


#### Rates and annual charges outstanding percentage

Council did not meet the OLG benchmark for the current reporting period.

The ratio deteriorated as outstanding rates and annual charges increased in line with the economic impacts of COVID-19 and recurring floods.

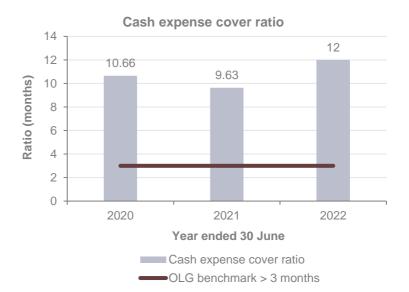
The 'rates and annual charges outstanding percentage' assesses the impact of uncollected rates and annual charges on council's liquidity and the adequacy of debt recovery efforts. The benchmark set by OLG is less than 5 per cent for metropolitan councils.



#### Cash expense cover ratio

Council exceeded the OLG benchmark for the current reporting period.

This liquidity ratio indicates the number of months Council can continue paying for its immediate expenses without additional cash inflow. The benchmark set by OLG is greater than three months.



#### Infrastructure, property, plant and equipment renewals

Council's asset renewals have increased from \$10.0 million in the 2020-21 financial year to \$30.2 million in the 2021-22 financial year. Asset renewals in 2021-22 primarily related to capital work in progress and roads asset.

#### **OTHER MATTERS**

#### Legislative compliance

My audit procedures did not identify any instances of non-compliance with legislative requirements or a material deficiency in Council's accounting records or financial statements. Council's:

- accounting records were maintained in a manner and form to allow the GPFS to be prepared and effectively audited
- staff provided all accounting records and information relevant to the audit.

Kenneth Leung

Delegate of the Auditor-General for New South Wales

SPECIAL PURPOSE FINANCIAL STATEMENTS for the year ended 30 June 2022

## Special Purpose Financial Statements

for the year ended 30 June 2022

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Special Purpose Financial Statements:	
Income Statement of sewerage business activity	104
Statement of Financial Position of sewerage business activity	105
Note – Significant Accounting Policies	106
Auditor's Report on Special Purpose Financial Statements	109

#### **Background**

- i. These Special Purpose Financial Statements have been prepared for the use by both Council and the Office of Local Government in fulfilling their requirements under National Competition Policy.
- ii. The principle of competitive neutrality is based on the concept of a 'level playing field' between persons/entities competing in a market place, particularly between private and public sector competitors.
  - Essentially, the principle is that government businesses, whether Commonwealth, state or local, should operate without net competitive advantages over other businesses as a result of their public ownership.
- iii. For Council, the principle of competitive neutrality and public reporting applies only to declared business activities.
  - These include (a) those activities classified by the Australian Bureau of Statistics as business activities being water supply, sewerage services, abattoirs, gas production and reticulation, and (b) those activities with a turnover of more than \$2 million that Council has formally declared as a business activity (defined as Category 1 activities).
- iv. In preparing these financial statements for Council's self-classified Category 1 businesses and ABS-defined activities, councils must (a) adopt a corporatisation model and (b) apply full cost attribution including tax-equivalent regime payments and debt guarantee fees (where the business benefits from Council's borrowing position by comparison with commercial rates).

## Special Purpose Financial Statements

for the year ended 30 June 2022

## Statement by Councillors and Management

Statement by Councillors and Management made pursuant to the Local Government Code of Accounting Practice and Financial Reporting

The attached Special Purpose Financial Statements have been prepared in accordance with:

- · the NSW Government Policy Statement 'Application of National Competition Policy to Local Government',
- the Division of Local Government Guidelines 'Pricing and Costing for Council Businesses A Guide to Competitive Neutrality'.
- · the Local Government Code of Accounting Practice and Financial Reporting,
- the NSW Office of Water Best-Practice Management of Water and Sewerage Guidelines.

#### To the best of our knowledge and belief, these statements:

- · present fairly the operating result and financial position for each of Council's declared business activities for the year, and
- · accord with Council's accounting and other records.
- · present overhead reallocation charges to the water and sewerage businesses as fair and reasonable.

We are not aware of any matter that would render these statements false or misleading in any way.

Signed in accordance with a resolution of Council made on 11 October 2022.

Sarah McMahon

Mayor

11 October 2022

Barry Calvert

**Deputy Mayor** 

11 October 2022

Elizabeth Richardson

**General Manager** 

11 October 2022

Vanessa Browning

Responsible Accounting Officer

11 October 2022

# Income Statement of sewerage business activity

for the year ended 30 June 2022

	2022 Actual	2021 Actual
	\$ '000	\$ '000
Income from continuing operations		
Access charges	7,931	7,534
User charges	1,085	1,100
Interest and investment income	53	66
Other income	139	58
Total income from continuing operations	9,208	8,758
Expenses from continuing operations		
Employee benefits and on-costs	2,115	1,760
Borrowing costs	5	5
Materials and services	9,000	3,715
Depreciation, amortisation and impairment	2,222	2,188
Net loss from the disposal of assets	38	79
Calculated taxation equivalents	33	29
Other expenses		13
Total expenses from continuing operations	13,413	7,789
Surplus (deficit) from continuing operations before capital amounts	(4,205)	969
Grants and contributions provided for capital purposes	256	104
Surplus (deficit) from continuing operations after capital amounts	(3,949)	1,073
Surplus (deficit) from all operations before tax	(3,949)	1,073
Less: corporate taxation equivalent (25%) [based on result before capital]		(252)
Surplus (deficit) after tax	(3,949)	821
Plus accumulated surplus Plus adjustments for amounts unpaid:	44,112	42,788
- Taxation equivalent payments	33	29
Corporate taxation equivalent  Less:	-	252
- Tax equivalent dividend paid	(14)	(8)
– Surplus dividend paid	_	230
Closing accumulated surplus	40,182	44,112
Return on capital %	(2.8)%	0.7%
Subsidy from Council	9,735	1,137
Calculation of dividend payable:		
Surplus (deficit) after tax	(3,949)	821
Surplus for dividend calculation purposes		821
Potential dividend calculated from surplus	_	411
*****		

# Statement of Financial Position of sewerage business activity

as at 30 June 2022

	2022	2021
	Actual	Actual
	\$ '000	\$ '000
ASSETS		
Current assets		
Cash and cash equivalents	1,126	4,999
Investments	2,787	5,694
Receivables	760	823
Total current assets	4,673	11,516
Non-current assets		
Infrastructure, property, plant and equipment	151,229	141,669
Total non-current assets	151,229	141,669
Total assets	155,902	153,185
LIABILITIES		
Current liabilities		
Payables	1,016	_
Employee benefit provisions	447	411
Total current liabilities	1,463	411
Non-current liabilities		
Employee benefit provisions	33	131
Total non-current liabilities	33	131
Total liabilities	1,496	542
Net assets	154,406	152,643
Not assets		132,043
EQUITY		
Accumulated surplus	40,182	44,112
Revaluation reserves	114,224	108,531
Total equity	154,406	152,643
• •		

## Note - Significant Accounting Policies

A statement summarising the supplemental accounting policies adopted in the preparation of the special purpose financial statements (SPFS) for National Competition Policy (NCP) reporting purposes follows.

These financial statements are SPFS prepared for use by Council and the Office of Local Government. For the purposes of these statements, the Council is a non-reporting not-for-profit entity.

The figures presented in these special purpose financial statements have been prepared in accordance with the recognition and measurement criteria of relevant Australian Accounting Standards, other authoritative pronouncements of the Australian Accounting Standards Board (AASB) and Australian Accounting Interpretations.

The disclosures in these special purpose financial statements have been prepared in accordance with the *Local Government Act* 1993 (Act), the *Local Government (General) Regulation 2005* (Regulation) and the Local Government Code of Accounting Practice and Financial Reporting.

The statements are prepared on an accruals basis. They are based on historic costs and do not take into account changing money values or, except where specifically stated, fair value of non-current assets. Certain taxes and other costs, appropriately described, have been imputed for the purposes of the National Competition Policy.

The Statement of Financial Position includes notional assets/liabilities receivable from/payable to Council's general fund. These balances reflect a notional intra-entity funding arrangement with the declared business activities.

## **National Competition Policy**

Council has adopted the principle of 'competitive neutrality' in its business activities as part of the National Competition Policy which is being applied throughout Australia at all levels of government. The framework for its application is set out in the June 1996 NSW Government Policy statement titled 'Application of National Competition Policy to Local Government'. *The Pricing and Costing for Council Businesses – A Guide to Competitive Neutrality* issued by the Office of Local Government in July 1997 has also been adopted.

The pricing and costing guidelines outline the process for identifying and allocating costs to activities and provide a standard for disclosure requirements. These disclosures are reflected in Council's pricing and/or financial reporting systems and include taxation equivalents, Council subsidies, and returns on investments (rate of return and dividends paid).

#### **Declared business activities**

In accordance with *Pricing and Costing for Council Businesses – A Guide to Competitive Neutrality*, Council has declared that the following are to be considered as business activities:

#### **Category 1**

(where gross operating turnover is over \$2 million)

#### a. Sewerage Service

Comprising the operations & net assets of Council's Sewerage Reticulation & Treatment Operations servicing the Hawkesbury City Council area.

#### Category 2

(where gross operating turnover is less than \$2 million)

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## **Taxation equivalent charges**

Council is liable to pay various taxes and financial duties. Where this is the case, they are disclosed as a cost of operations just like all other costs. However, where Council does not pay some taxes which are generally paid by private sector businesses, such as income tax, these equivalent tax payments have been applied to all Council-nominated business activities and are reflected in Special Purpose Finanncial Statements. For the purposes of disclosing comparative information relevant to the private sector equivalent, the following taxation equivalents have been applied to all Council-nominated business activities (this does not include Council's non-business activities):

## Note - Significant Accounting Policies (continued)

#### Notional rate applied (%)

Corporate income tax rate - 25% (20/21 26%)

<u>Land tax</u> – the first \$822,000 of combined land values attracts **0%**. For the combined land values in excess of \$822,000 up to \$5,026,000 the rate is **1.6%** + **\$100**. For the remaining combined land value that exceeds \$5,026,000 a premium marginal rate of **2.0%** applies.

Payroll tax – 4.85% on the value of taxable salaries and wages in excess of \$1,200,000.

In accordance with the Department of Industry (DoI) – Water guidelines, a payment for the amount calculated as the annual tax equivalent charges (excluding income tax) must be paid from water supply and sewerage business activities.

The payment of taxation equivalent charges, referred to in the Best Practice Management of Water Supply and Sewer Guidelines as a 'dividend for taxation equivalent', may be applied for any purpose allowed under the Act.

Achievement of substantial compliance to the DPIE - Water guidelines is not a prerequisitive for the paymet of the tax equivalent charges; however the payment must not exceed \$3 per assessment.

#### Income tax

An income tax equivalent has been applied on the profits of the business activities. Whilst income tax is not a specific cost for the purpose of pricing a good or service, it needs to be taken into account in terms of assessing the rate of return required on capital invested. Accordingly, the return on capital invested is set at a pre-tax level - gain/(loss) from ordinary activities before capital amounts, as would be applied by a private sector competitor. That is, it should include a provision equivalent to the corporate income tax rate, currently 25% (20/21 26%).

Income tax is only applied where a gain/ (loss) from ordinary activities before capital amounts has been achieved. Since the taxation equivalent is notional – that is, it is payable to Council as the 'owner' of business operations - it represents an internal payment and has no effect on the operations of the Council.

Accordingly, there is no need for disclosure of internal charges in the SPFS. The rate applied of 25% is the equivalent company tax rate prevalent at reporting date. No adjustments have been made for variations that have occurred during the year.

## Local government rates and charges

A calculation of the equivalent rates and charges for all Category 1 businesses has been applied to all assets owned, or exclusively used by the business activity.

continued on next page ... Page 107 of 122

## Note - Significant Accounting Policies (continued)

#### Loan and debt guarantee fees

The debt guarantee fee is designed to ensure that Council business activities face 'true' commercial borrowing costs in line with private sector competitors. In order to calculate a debt guarantee fee, Council has determined what the differential borrowing rate would have been between the commercial rate and Council's borrowing rate for its business activities.

#### (i) Subsidies

Government policy requires that subsidies provided to customers, and the funding of those subsidies, must be explicitly disclosed. Subsidies occur where Council provides services on a less than cost recovery basis. This option is exercised on a range of services in order for Council to meet its community service obligations. The overall effect of subsidies is contained within the Income Statements of business activities.

## (ii) Return on investments (rate of return)

The NCP policy statement requires that councils with Category 1 businesses 'would be expected to generate a return on capital funds employed that is comparable to rates of return for private businesses operating in a similar field'.

Funds are subsequently available for meeting commitments or financing future investment strategies. The rate of return is disclosed for each of Council's business activities on the Income Statement.

The rate of return is calculated as follows:

#### Operating result before capital income + interest expense

#### Written down value of I,PP&E as at 30 June

As a minimum, business activities should generate a return equal to the Commonwealth 10 year bond rate which is 3.66% at 30/6/22.

#### (iii) Dividends

Council is not required to pay dividends to either itself as owner of a range of businesses, or to any external entities.

A local government water supply and sewerage business is permitted to pay annual dividends from their water supply or sewerage business surpluses. Each dividend must be calculated and approved in accordance with the DPIE – Water guidelines and must not exceed 50% of the relevant surplus in any one year, or the number of water supply or sewerage assessments at 30 June 2022 multiplied by \$30 (less the payment for tax equivalent charges, not exceeding \$3 per assessment).

In accordance with the Best Practice Management of Water Supply and Sewer Guidelines, a Dividend Payment form, Statement of Compliance, Unqualified Independent Financial Audit Report and Compliance Audit Report are submitted to DPIE – Water.



## INDEPENDENT AUDITOR'S REPORT

# Report on the special purpose financial statements Hawkesbury City Council

To the Councillors of Hawkesbury City Council

## **Opinion**

I have audited the accompanying special purpose financial statements (the financial statements) of Hawkesbury City Council's (the Council) Declared Business Activity, Sewerage Business Activity, which comprise the Statement by Councillors and Management, the Income Statement of the Declared Business Activity for the year ended 30 June 2022, the Statement of Financial Position of the Declared Business Activity as at 30 June 2022 and the Significant accounting policies note.

In my opinion, the financial statements present fairly, in all material respects, the financial position of the Council's Declared Business Activity as at 30 June 2022, and its financial performance for the year then ended, in accordance with the Australian Accounting Standards described in the Significant accounting policies note and the Local Government Code of Accounting Practice and Financial Reporting 2021–22 (LG Code).

My opinion should be read in conjunction with the rest of this report.

## **Basis for Opinion**

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Financial Statements' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants (including Independence Standards)' (APES 110).

I have fulfilled my other ethical responsibilities in accordance with APES 110.

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as the auditor of councils
- precluding the Auditor-General from providing non-audit services.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

## **Emphasis of Matter - Basis of Accounting**

Without modifying my opinion, I draw attention to the Significant accounting policies note to the financial statements which describes the basis of accounting. The financial statements have been prepared for the purpose of fulfilling the Council's financial reporting responsibilities under the LG Code. As a result, the financial statements may not be suitable for another purpose.

#### Other Information

The Council's annual report for the year ended 30 June 2022 includes other information in addition to the financial statements and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the general purpose financial statements and Special Schedules (the Schedules).

My opinion on the financial statements does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the general purpose financial statements and Special Schedule 'Permissible income for general rates'.

In connection with my audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

## The Councillors' Responsibilities for the Financial Statements

The Councillors are responsible for the preparation and fair presentation of the financial statements and for determining that the accounting policies, described in the Significant accounting policies note to the financial statements, are appropriate to meet the requirements in the LG Code. The Councillors' responsibility also includes such internal control as the Councillors determine is necessary to enable the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

## Auditor's Responsibilities for the Audit of the Financial Statements

My objectives are to:

- obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the financial statements.

A description of my responsibilities for the audit of the financial statements is located at the Auditing and Assurance Standards Board website at: <a href="www.auasb.gov.au/auditors">www.auasb.gov.au/auditors</a> responsibilities/ar4.pdf. The description forms part of my auditor's report.

The scope of my audit does not include, nor provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- about the security and controls over the electronic publication of the audited financial statements on any website where they may be presented
- about any other information which may have been hyperlinked to/from the financial statements.

Kenneth Leung

Delegate of the Auditor-General for New South Wales

7 November 2022

**SYDNEY** 

SPECIAL SCHEDULES for the year ended 30 June 2022

# Special Schedules

for the year ended 30 June 2022

Contents	Page
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Permissible income for general rates	114
Report on infrastructure assets as at 30 June 2022	118

## Permissible income for general rates

	Notes	Calculation 2021/22 \$ '000	Calculation 2022/23 \$ '000
Notional general income calculation <sup>1</sup>			
Last year notional general income yield	а	42,280	43,288
Plus or minus adjustments <sup>2</sup>	b	155	195
Notional general income	c = a + b	42,435	43,483
Permissible income calculation			
Or rate peg percentage	е	2.00%	2.50%
Or plus rate peg amount	$i = e \times (c + g)$	849	1,087
Sub-total	k = (c + g + h + i + j)	43,284	44,570
Plus (or minus) last year's carry forward total	I	(1)	(5)
Sub-total	n = (I + m)	(1)	(5)
Total permissible income	o = k + n	43,283	44,565
Less notional general income yield	р	43,288	44,563
Catch-up or (excess) result	q = o - p	(5)	2
Carry forward to next year <sup>6</sup>	t = q + r + s	(5)	2

## Notes

<sup>(1)</sup> The notional general income will not reconcile with rate income in the financial statements in the corresponding year. The statements are reported on an accrual accounting basis which include amounts that relate to prior years' rates income.

<sup>(2)</sup> Adjustments account for changes in the number of assessments and any increase or decrease in land value occurring during the year. The adjustments are called 'supplementary valuations' as defined in the *Valuation of Land Act 1916 (NSW)*.

<sup>(6)</sup> Carry-forward amounts which are in excess (an amount that exceeds the permissible income) require Ministerial approval by order published in the NSW Government Gazette in accordance with section 512 of the Act. The OLG will extract these amounts from Council's Permissible income for general rates Statement in the financial data return (FDR) to administer this process.



#### INDEPENDENT AUDITOR'S REPORT

# Special Schedule – Permissible income for general rates Hawkesbury City Council

To the Councillors of Hawkesbury City Council

## **Opinion**

I have audited the accompanying Special Schedule – Permissible income for general rates (the Schedule) of Hawkesbury City Council (the Council) for the year ending 30 June 2023.

In my opinion, the Schedule is prepared, in all material respects in accordance with the requirements of the Local Government Code of Accounting Practice and Financial Reporting 2021–22 (LG Code) and is in accordance with the books and records of the Council.

My opinion should be read in conjunction with the rest of this report.

## **Basis for Opinion**

I conducted my audit in accordance with Australian Auditing Standards. My responsibilities under the standards are described in the 'Auditor's Responsibilities for the Audit of the Schedule' section of my report.

I am independent of the Council in accordance with the requirements of the:

- Australian Auditing Standards
- Accounting Professional and Ethical Standards Board's APES 110 'Code of Ethics for Professional Accountants (including Independence Standards)' (APES 110).

I have fulfilled my other ethical responsibilities in accordance with APES 110.

Parliament promotes independence by ensuring the Auditor-General and the Audit Office of New South Wales are not compromised in their roles by:

- providing that only Parliament, and not the executive government, can remove an Auditor-General
- mandating the Auditor-General as auditor of councils
- precluding the Auditor-General from providing non-audit services.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

## **Emphasis of Matter - Basis of Accounting**

Without modifying my opinion, I draw attention to the special purpose framework used to prepare the Schedule. The Schedule has been prepared for the purpose of fulfilling the Council's reporting obligations under the LG Code. As a result, the Schedule may not be suitable for another purpose.

#### Other Information

The Council's annual report for the year ended 30 June 2022 includes other information in addition to the Schedule and my Independent Auditor's Report thereon. The Councillors are responsible for the other information. At the date of this Independent Auditor's Report, the other information I have received comprise the general purpose financial statements, special purpose financial statements and Special Schedule 'Report on infrastructure assets as at 30 June 2022'.

My opinion on the Schedule does not cover the other information. Accordingly, I do not express any form of assurance conclusion on the other information. However, as required by the *Local Government Act 1993*, I have separately expressed an opinion on the general purpose financial statements and the special purpose financial statements.

In connection with my audit of the Schedule, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the Schedule or my knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work I have performed, I conclude there is a material misstatement of the other information, I must report that fact.

I have nothing to report in this regard.

## The Councillors' Responsibilities for the Schedule

The Councillors are responsible for the preparation of the Schedule in accordance with the LG Code. The Councillors' responsibility also includes such internal control as the Councillors determine is necessary to enable the preparation of the Schedule that is free from material misstatement, whether due to fraud or error.

In preparing the Schedule, the Councillors are responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting.

## Auditor's Responsibilities for the Audit of the Schedule

My objectives are to:

- obtain reasonable assurance whether the Schedule as a whole is free from material misstatement, whether due to fraud or error
- issue an Independent Auditor's Report including my opinion.

Reasonable assurance is a high level of assurance, but does not guarantee an audit conducted in accordance with Australian Auditing Standards will always detect material misstatements. Misstatements can arise from fraud or error. Misstatements are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions users take based on the Schedule.

A description of my responsibilities for the audit of the Schedule is located at the Auditing and Assurance Standards Board website at: <a href="www.auasb.gov.au/auditors\_responsibilities/ar8.pdf">www.auasb.gov.au/auditors\_responsibilities/ar8.pdf</a>. The description forms part of my auditor's report.

The scope of my audit does not include, nor provide assurance:

- that the Council carried out its activities effectively, efficiently and economically
- about the security and controls over the electronic publication of the audited Schedule on any website where it may be presented
- about any other information which may have been hyperlinked to/from the Schedule.

Kenneth Leung

Delegate of the Auditor-General for New South Wales

7 November 2022

**SYDNEY** 

## Report on infrastructure assets as at 30 June 2022

Asset Class	Asset Category	Estimated cost to bring assets to satisfactory standard m	2021/22 Required aintenance	2021/22 Actual maintenance	Net carrying amount	Gross replacement cost (GRC)			ition as a eplacem		ntage of t
		\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	1	2	3	4	5
Buildings	Council Offices/ Admin Centres	43	1,258	941	13.706	26,152	60.0%	37.0%	2.0%	1.0%	0.0%
Dullulligs	Council Work Depot	70	174	267	4,015	8,055	28.0%	61.0%	10.0%	1.0%	0.0%
	Council Public Halls	463	281	407	20,737	33,509	28.0%	47.0%			1.0%
	Libraries	25	798	300	10.029	16,687	35.0%	60.0%		1.0%	0.0%
	Cultural Facilities	83	128	64	4,684	7,817	39.0%	56.0%	3.0%	1.0%	1.0%
	Council Houses	63	45	272	1,272	5,462	0.0%	28.0%		2.0%	0.0%
	Child Care Centres	98	169	105	10,072	17,873	15.0%	66.0%		1.0%	0.0%
	Amenities/Toilets	1,743	473	1,188	11,713	23,614	8.0%	69.0%			8.0%
	Leisure Facilities	129	374	465	21,029	33,270	34.0%	59.0%	6.0%	1.0%	0.0%
	Other – Emergency Services	33	259	300	9,863	17,128	20.0%	60.0%		1.0%	0.0%
	Sub-total	2,750	3,959	4,309	107,120	189,567	29.3%	55.0%			1.2%
Other	Other structures	403	22	2	6,941	10,040	24.0%	48.0%	23.0%	4.0%	1.0%
structures	Sub-total	403	22	2	6,941	10,040	24.0%	48.0%	23.0%	4.0%	1.0%
Roads	Sealed Roads Surface	3,997	1,742	2,155	69,013	100,645	70.0%	11.0%	10.0%	2.0%	7.0%
	Unsealed roads	4,249	2,320	1,581	36,801	64,101	15.0%	56.0%	13.0%	4.0%	12.0%
	Sealed Roads Structure	8,099	5,352	5,414	413,841	558,323	32.0%	43.0%	21.0%	2.0%	2.0%
	Bridges	_	37	49	33,043	45,166	24.0%	74.0%	2.0%	0.0%	0.0%
	Footpaths/ Cycle Ways	238	77	37	13,827	22,389	40.0%	24.0%	34.0%	2.0%	0.0%
	Kerb and Gutter	_	16	504	28,574	60,553	18.0%	14.0%	68.0%	0.0%	0.0%
	Car Park	_	29	20	13,056	19,784	16.0%	32.0%	52.0%	0.0%	0.0%
	Other road assets (incl. bulk earth works)	136	389	16	103,702	110,824	20.0%	11.0%	65.0%	2.0%	2.0%
	Sub-total	16,719	9,962	9,776	688,915	981,785	32.1%	35.9%	27.3%	1.9%	2.9%
Water supply	Recycle Water Network – Treatment Plant	_	_	_	2,357	4,143	0.0%	100.0%	0.0%	0.0%	0.0%
network	Recycle Water Network – Reticulation	_	_	_	3,137	4,366	0.0%	100.0%		0.0%	0.0%
	Sub-total	_	_	_	5,494	8,509	0.0%	100.0%	0.0%	0.0%	0.0%

## Report on infrastructure assets as at 30 June 2022 (continued)

Asset Class	Asset Category	Estimated cost to bring assets to satisfactory standard m	2021/22 Required	2021/22 Actual maintenance	Net carrying amount	Gross replacement cost (GRC)			ition as a		
		\$ '000	\$ '000	\$ '000	\$ '000	\$ '000	1	2	3	4	5
Sewerage	Mains	_	89	157	13,507	18,734	53.0%	20.0%	27.0%	0.0%	0.0%
network	Manholes	20	63	127	15,964	22,244	15.0%	38.0%	46.0%	1.0%	0.0%
	Reticulation	967	264	4,101	47,715	67,538	22.0%	4.0%	68.0%	6.0%	0.0%
	Pump Stations	_	437	497	18,970	24,194	42.0%	54.0%	4.0%	0.0%	0.0%
	Treatment Works	_	2,784	3,691	39,856	54,169	43.0%	37.0%	20.0%	0.0%	0.0%
	Sub-total	987	3,637	8,573	136,012	186,879	33.0%	25.7%	39.1%	2.3%	0.0%
Stormwater	Retarding Basins	_	_	2	148	164	100.0%	0.0%	0.0%	0.0%	0.0%
drainage	Stormwater Conduits	_	63	158	149,815	191,527	21.0%	45.0%	34.0%	0.0%	0.0%
	Inlet and Junction Pits	_	5	10	13,480	15,814	21.0%	45.0%	34.0%	0.0%	0.0%
	Head Walls	_	2	8	1,185	1,430	29.0%	23.0%	48.0%	0.0%	0.0%
	Gross Pollutant Traps	_	66	43	4,434	6,140	71.0%	10.0%	19.0%	0.0%	0.0%
	Sub-total		136	221	166,862	215,075	22.5%	43.8%	33.6%	0.0%	0.0%
Open space /	Swimming pools	61	177	119	3,262	5,608	29.0%	56.0%	13.0%	2.0%	0.0%
recreational	Open Space/Rec	1,228	4,327	2,611	23,689	34,068	25.0%	46.0%	22.0%	5.0%	2.0%
assets	Sub-total	1,289	4,504	2,730	26,951	39,676	25.6%	47.4%	20.7%	4.6%	1.7%
	Total – all assets	22,148	22,220	25,611	1,138,295	1,631,531	30.2%	38.7%	27.5%	1.7%	1.9%

<sup>(</sup>a) Required maintenance is the amount identified in Council's asset management plans.

## Infrastructure asset condition assessment 'key'

# Condition Integrated planning and reporting (IP&R) description

Excellent/very good
No work required (normal maintenance)
Good
Only minor maintenance work required

3 Satisfactory Maintenance work required

4 Poor Renewal required

5 Very poor Urgent renewal/upgrading required

## Report on infrastructure assets as at 30 June 2022

## Infrastructure asset performance indicators (consolidated) \*

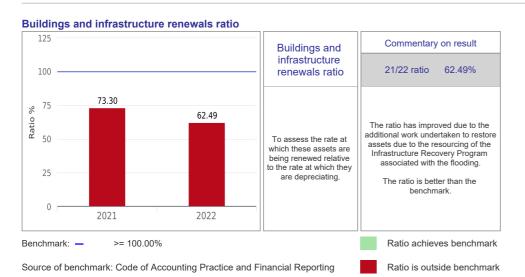
	Amounts	Indicator	Indicator	Benchmark
\$ '000	2022	2022	2021	
Buildings and infrastructure renewals ratio				
Asset renewals 1	29,895	62.49%	73.30%	>= 100.00%
Depreciation, amortisation and impairment <sup>2</sup>	47,843	02.49 /	73.30%	>= 100.00%
Infrastructure backlog ratio				
Estimated cost to bring assets to a satisfactory standard	22,148	1.89%	1.91%	< 2.00%
Net carrying amount of infrastructure assets	1,174,811	1.09 /0	1.9170	< 2.00 /6
Asset maintenance ratio				
Actual asset maintenance	25,611	445.000/	100 110/	> 400 000/
Required asset maintenance	22,220	115.26%	100.14%	> 100.00%

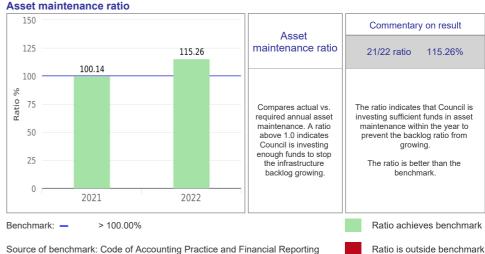
<sup>(\*)</sup> All asset performance indicators are calculated using classes identified in the previous table.

<sup>(1)</sup> Asset renewals represent the replacement and/or refurbishment of existing assets to an equivalent capacity/performance as opposed to the acquisition of new assets (or the refurbishment of old assets) that increases capacity/performance.

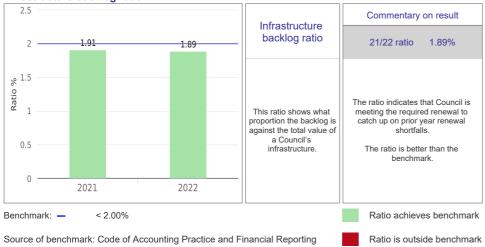
<sup>(2)</sup> Impairment relates to the damage caused by the March 2021 flood. It is anticipated that the reinstatement of these assets will occur within the next two years. Removing impairment would bring this ratio to 71%.

## Report on infrastructure assets as at 30 June 2022





#### Infrastructure backlog ratio



## Report on infrastructure assets as at 30 June 2022

## Infrastructure asset performance indicators (by fund)

	Genera	General fund			Benchmark
\$ '000	2022	2021	2022	2021	
Buildings and infrastructure renewals ratio					
Asset renewals 1	63.70%	78.64%	49.66%	19.68%	>= 100.00%
Depreciation, amortisation and impairment	00.1070	70.0470	43.0070	10.0070	7 - 100.0070
Infrastructure backlog ratio					
Estimated cost to bring assets to a satisfactory standard					
Net carrying amount of infrastructure assets	2.06%	2.07%	0.67%	0.61%	< 2.00%
Asset maintenance ratio					
Actual asset maintenance	91.69%	98.04%	235.72%	111.12%	> 100.00%
Required asset maintenance	91.0976	30.04 /0	200.12/0	111.12/0	× 100.0076

<sup>(1)</sup> Asset renewals represent the replacement and/or refurbishment of existing assets to an equivalent capacity/performance as opposed to the acquisition of new assets (or the refurbishment of old assets) that increases capacity/performance.